# NOTICE OF COUNCIL MEETING

Pursuant to the provisions of section 84 (1) of the Local Government Act 1999

# The Ordinary Meeting of the



will be held

by electronic means

on

Monday 31 January 2022 at 6.30pm

James Miller

**CHIEF EXECUTIVE OFFICER** 

In light of the ongoing COVID-19 public health emergency, and pursuant to section 302B of the Local Government Act 1999 and the Electronic Participation in Council Meetings Notice (No 1) 2020, public access to all Council and Committee meetings will be facilitated via live stream on Council's YouTube channel.

On the day of the meeting, a direct link to the live stream will be displayed on the homepage of Council's website <a href="www.apc.sa.gov.au">www.apc.sa.gov.au</a>

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# **MATTERS RAISED BY MEMBERS**

# 16 QUESTIONS ON NOTICE

Nil

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# 2. Confirmation of Minutes

# Monday 31 January 2022

2.1 Confirmation of Council Minutes – Ordinary Council Meeting held 13 December 2021

"that the minutes of the Ordinary Council Meeting held on 13 December 2021 (MB Folios 17506 to 17520 inclusive), be accepted as read and confirmed."

Ordinary Council Meeting 5 of 361 31 January 2022

# **MINUTES**

of

# **Ordinary Council Meeting**



Pursuant to the provisions of Section 84 (1) of the Local Government Act 1999

**HELD** 

by electronic means

on

Monday 13 December 2021 at 6.00pm



The Mayor formally declared the meeting open at 6.01pm.

# 1. ATTENDANCE RECORD

# 1.1 Present:

Mayor Mark Wasley		by electronic means
Councillor Marcus Strudwicke	Mallala/Dublin Ward	by electronic means
Councillor John Lush	Mallala/Dublin Ward	by electronic means
Councillor Terry-Anne Keen	Mallala/Dublin Ward	by electronic means
Councillor Kay Boon	Two Wells Ward	by electronic means
Councillor Joe Daniele (from 6.04pm)	Two Wells Ward	by electronic means
Councillor Frank Maiolo	Two Wells Ward	by electronic means
Councillor Margherita Panella	Lewiston Ward	by electronic means
Councillor Brian Parker	Lewiston Ward	by electronic means
Councillor Carmine Di Troia	Lewiston Ward	by electronic means

# Also in Attendance by electronic means:

Chief Executive Officer	Mr James Miller
General Manager – Governance and Executive Office	Ms Sheree Schenk
General Manager – Development and Community	Mr Darren Starr
General Manager – Infrastructure and Environment	Mr Thomas Jones
Manager Governance and Administration	Ms Alyssa Denicola
Manager Library and Community (from 8.54pm)	Ms Anne Sawtell
Administration and Executive Support Officer/Minute Taker	Ms Stacie Shrubsole
Information Technology Support Officer	Mr Sean Murphy
Chair of the Board, Norman Waterhouse Lawyers (from 8.19pm)	Mr Sean Keenihan

#### 2. CONFIRMATION OF MINUTES

#### 2.1 Confirmation of Council Minutes – Ordinary Council Meeting held 22 November 2021

Moved Councillor Boon Seconded

Councillor Maiolo

2021/436

"that the minutes of the Ordinary Council Meeting held on 22 November 2021 (MB Folios 17489 to 17499 inclusive), be accepted as read and confirmed."

CARRIED

# 2.2 Confirmation of Council Minutes – Special Council Meeting held 29 November 2021

Moved Councillor Boon

Seconded

Councillor Maiolo

2021/437

"that the minutes of the Special Council Meeting held on 29 November 2021 (MB Folios 17500 to 17505 inclusive), be accepted as read and confirmed."

CARRIED

#### 3. BUSINESS ARISING

Nil

#### 4. PUBLIC OPEN FORUM

Pursuant to Council's *Code of Practice – Meeting Procedures*, Council did not facilitate the holding of Public Open Forum due to the COVID-19 public health emergency.

# DECLARATION OF MEMBERS' INTEREST

Councillor Daniele connected to the meeting at 6.04pm.

Nil

# 6. ADJOURNED BUSINESS

Niil

# MAYOR'S REPORT

#### 7.1 Mayor's Report

Reporting Period – Thursday 18 November 2021 to Wednesday 8 December 2021

# Monday 22 November 2021

Pre-Council Meeting – Mayor/Chief Executive Officer/Executive Management Team
Ordinary Council Meeting

# Tuesday 23 November 2021

Meeting - Mayor/General Manager - Governance and Executive Office - Various Matters

# Thursday 25 November 2021

Meeting - Mayor/Chief Executive Officer - Various Matters

Ordinary Council Meeting



13 December 2021

INDEX

# Friday 26 November 2021

Meeting - Mayor/Chief Executive Officer - Various Matters

# Monday 29 November 2021

Special Council Meeting

# Wednesday 1 December 2021

Meeting - Parham and District Action Group Representative, Port Parham

Local Government Association of SA – Mayors and Chief Executive Officers COVID-19 briefing with SA Health and SAPOL, Zoom

Adelaide Plains Council Infrastructure and Environment Committee Meeting

# Friday 3 December 2021

**Legatus Group Special Meeting** 

Two Wells Twinkling Launch Event

# Tuesday 7 December 2021

Meeting - Mayor/Chief Executive Officer - Various Matters

# 8. REQUESTED DOCUMENTS/CORRESPONDENCE TO BE TABLED

Nil

#### 9. DEPUTATIONS

9.1 Mr Brenton Bell, spokesperson for Mallala and District Lions Club, gave an eight minute deputation in relation to the lease for the Parham Camping Ground, including questions from Council Members.

Councillor Panella disconnected from the meeting at 6.12pm.

Councillor Keen disconnected from the meeting at 6.14pm.

Councillor Keen reconnected to the meeting at 6.15pm.

9.2 Mr Anthony Renaglia, spokesperson for Two Wells Golf Club, gave a 22 minute deputation in relation to redevelopment of the Two Wells Golf Course, including questions from Council Members.

Councillor Panella reconnected to the meeting at 6.19pm.

9.3 Mrs Debbie Heinze, spokesperson for Adelaide Plains Kennel and Obedience Club, gave a 14 minute deputation in relation to Adelaide Plains Kennel and Obedience Club relocation to Clara Harniman Reserve, including questions from Council Members.

#### PRESENTATIONS/BRIEFINGS

10.1 Mr James Miller, Chief Executive Officer, gave an 11 minute presentation in relation to the Two Wells Village Green.

#### 11. PETITIONS

Nil

#### 12. COMMITTEE MEETINGS

12.1 Infrastructure and Environment Committee Meeting – 1 December 2021

Moved Councillor Daniele Seconded Councillor Keen

2021/438

"that Council receives and notes the minutes of the Infrastructure and Environment Committee Meeting held 1 December 2021."

CARRIED

Councillor Boon disconnected from the meeting at 7.08pm.

Councillor Boon reconnected to the meeting at 7.11pm.

12.1 Moved Councillor Parker Seconded Councillor Di Troia 2021/439

"that Council endorses resolution 2021/027 of the Infrastructure and Environment Committee and in doing so:

- Instructs the Chief Executive Officer to engage a suitably qualified consultant in accordance with Council's Procurement Policy to quantify the current Mallala CWMS infrastructure shortfalls and
- Acknowledges that an allocation of \$15,000 will be incorporated into the second quarter 2021/2022 budget revision."

CARRIED

12.1 Moved Councillor Daniele Seconded Councillor Di Troia 2021/440

"that Council endorses resolution 2021/028 of the Infrastructure and Environment Committee and in doing so instructs the Chief Executive Officer to seek funding through the Preparing Australian Communities – Local Stream funding stream for the Coastal Settlements Adaptation Study review project."

CARRIED

12.1 Moved Councillor Boon Seconded Councillor Strudwicke 2021/441

"that Council endorses resolution 2021/031 of the Infrastructure and Environment Committee and in doing so instructs the Chief Executive Officer to write to the Minister for Infrastructure and Transport demanding urgent action on the delivery of the Mallala Road roundabout."

#### 13. SUBSIDIARY MEETINGS

Nil

#### 14. REPORTS FOR DECISION

14.1 CEO Recommendation pursuant to Regulation 21 of the Local Government (Procedures at Meetings) Regulations 2013 – Adoption of Long Term Financial Plan

Moved Councillor Parker

Seconded

Councillor Kee

2021/ 442

"that Council, having considered Item 14.1 – CEO Recommendation pursuant to Regulation 21 of the Local Government (Procedures at Meetings) Regulations 2013 – Adoption of Long Term Financial Plan, dated 13 December 2021, receives and notes the report and in doing so, and in light of Council Resolution 2021/413, revokes Council Resolution 2021/234 made on 28 June 2021 as follows:

"that Council having considered Item 14.2 – Strategic Plan 2021-2021, dated 28 June 2021, instructs that the Long Term Financial Plan is reviewed and updated by no later than 31 December 2021, noting that by that time determinations will have been made and resolutions likely adopted in relation to a number of strategic projects which carry significant expenditure."

CARRIED

14.2 Annual Review of Confidential Items

Moved Councillor Boon

Seconded Councillor Keen

2021/ 443

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, receives and notes the report and acknowledges that a formal review of Council's confidential items has been undertaken."

CARRIED

14.2 Moved Councillor Parker

Seconded Councillor Boon

2021/ 444

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 17 December 2018 in relation to Item 21.1 – Australia Day Awards 2019 be revoked."

CARRIED

14.2 Moved Councillor Boon

Seconded Councillor Di Troia

2021/ 445

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 22 July 2019 in relation to Item 21.2 – Drought Communities Programme be revoked."

14.2 Moved Councillor Daniele Seconded Councillor Boon 2021/446

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the *Local Government Act 1999* order made on 26 August 2019 in relation to Item 21.1 – Drought Communities Programme be revoked."

CARRIED

14.2 Moved Councillor Parker Seconded Councillor Panella 2021/447

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 16 December 2019 in relation to Item 21.1 – Australia Day Awards 2020 be revoked."

CARRIED

14.2 Moved Councillor Keen Seconded Councillor Di Troia 2021/ 448

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 24 February 2020 in relation to Item 21.3 – Drought Communities Programme – Stage 1 Amendment be revoked."

CARRIED

14.2 Moved Councillor Daniele Seconded Councillor Boon 2021/449

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 14 December 2020 in relation to Item 21.2 – Australia Day Awards 2021 be revoked."

CARRIED

14.2 Moved Councillor Keen Seconded Councillor Parker 2021/450

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 14 December 2020 in relation to Item 21.2 – Australia Day Awards 2021 be revoked."

14.2 Moved Councillor Daniele Seconded Councillor Parker 2021/451

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 22 March 2021 in relation to Item 21.5 – Wheller Road, Two Wells – Land Division Application 312/357/2018 be revoked."

14.2 Moved Councillor Keen

Seconded Councillor Di Troia

2021/ 452

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 9 March 2021 in relation to Item 4.1 – Carslake Road Funding Deed be revoked."

CARRIED

14.2 Moved Councillor Parker

Seconded Councillor Di Troia

2021/ 453

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:

- 1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 14 May 2018 under Sections 90(2) and 90(3)(d) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that Attachment 1 relating to Item 4.1 Chief Executive Officer Performance Review dated 14 May 2018 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that the item contains information that may prejudice the commercial position of the person who supplied the information, and that the report and resolution 2018/175 be released and made available for public inspection; and
- 2. Pursuant to Section 91(9)(c) of the *Local Government Act 1999*, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."

CARRIED

14.2 Moved Councillor Di Troia

Seconded Councillor Boon

2021/ 454

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:

- 1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 22 August 2019 under Sections 90(2) and 90(3)(a) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that the Attachment 1 relating to Item 4.1 Final Summary Report on Chief Executive Officer Performance Review dated 22 August 2019 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that the item contains information that may prejudice the commercial position of the person who supplied the information, and that resolution 2019/345 be released and made available for public inspection; and
- Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."

14.2 Moved Councillor Keen

Seconded Councillor Di Troia

2021/455

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:

- 1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 12 August 2020 under Sections 90(2) and 90(3)(a) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that the Attachment 1 relating to Item 4.1 Summary Report on Chief Executive Officer Annual Performance Review July 2020 dated 12 August 2020 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that the item contains information that may prejudice the commercial position of the person who supplied the information, and that resolution 2020/276 be released and made available for public inspection; and
- 2. Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."

**CARRIED** 

14.2 Moved Councillor Daniele

Seconded Councillor Keen

2021/ 456

"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:

- 1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 24 May 2021 under Sections 90(2) and 90(3)(d) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that the Attachment 1 relating to Item 21.2 Appoint Consultant Chief Executive Officer Performance Review 2021-2023 dated 24 May 2021 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that it contains information that may prejudice the commercial position of the person who supplied the information or confer a commercial advantage on a third party, and that the report be released and made available for public inspection; and
- 2. Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."

CARRIED

14.3 Management of the Parham Camping Reserve

Moved Councillor Parker Seconded Councillor Boon

2021/ 457

"that Council, having considered Item 14.3 – Management of the Parham Camping Reserve, dated 13 December 2021, receives and notes the report and in doing so:

- 1. Acknowledges the Mallala and District Lions Club request to enter into a lease with Council in relation to the Parham Camping Reserve
- 2. Resolves that it wishes to consider options for the management of the Parham Camping Reserve and
- 3. Instructs the Chief Executive Officer to bring back a report outlining the necessary considerations, including but not limited to procurement and consultation."

14.4 2022 Local Government Association Ordinary General Meeting – Proposed Items of Business

Moved Councillor Keen Seconded Councillor Daniele 2021/458

"that Council, having considered Item 14.4 – 2022 Local Government Association Ordinary General Meeting – Proposed Items of Business, dated 13 December 2021, receives and notes the report."

CARRIED

14.5 Two Wells Land Division - Road Naming

Moved Councillor Parker Seconded Councillor Keen 2021/459

"that Council, having considered Item 14.5 – Two Wells Land Division – Road Naming, dated 13 December 2021, receives and notes the report and in doing so, assign the road name Brumby Court to the road reserve East of Longview Road and South of Fisher Street presented as Attachment 1."

CARRIED

### 15. REPORTS FOR INFORMATION

15.1 Council Resolutions - Status Report

Moved Councillor Parker Seconded Councillor Di Troia 2021/460

"that Council, having considered Item 15.1 – Council Resolutions – Status Report, dated 13 December 2021, receives and notes the report."

**CARRIED** 

15.2 Infrastructure and Environment Department – Monthly Report – December 2021

Moved Councillor Keen Seconded Councillor Daniele 2021/461

"that Council, having considered Item 15.2 – Infrastructure and Environment Department – Monthly Report – December 2021, dated 13 December 2021 receives and notes the report."

CARRIED

15.3 Adelaide Plains Kennel and Obedience Club Project – Summary

Moved Councillor Strudwicke Seconded Councillor Parker 2021/462

"that Council, having considered Item 15.3 – Adelaide Plains Kennel and Obedience Club Project – Summary, dated 13 December 2021 receives and notes the report."

CARRIED

15.4 Sale of Land for Non-Payment of Rates – December 2021 Update

Moved Councillor Boon Seconded Councillor Daniele 2021/463

"that Council, having considered Item 15.4 – Sale of Land for Non-Payment of Rates – December 2021 Update, dated 13 December 2021, receives and notes the report."

#### 16. QUESTIONS ON NOTICE

Nil

#### 17. QUESTIONS WITHOUT NOTICE

Not recorded in Minutes in accordance with Regulation 9(5) of the *Local Government (Procedures at Meetings) Regulations 2013*.

#### 18. MOTIONS ON NOTICE

Nil

#### 19. MOTIONS WITHOUT NOTICE

19.1 Moved Councillor Panella Seconded Councillor Strudwicke 2021/464

"that Council:

- Receives and notes the PowerPoint presentation that was presented by the Two Wells Golf Club Committee representative on 13 December 2021 and
- 2. Instructs the Chief Executive Officer to:
  - a. Engage with the Two Wells Golf Club committee with a view of understanding their requirements around the establishment of a working group which may include Council staff representation, Two Wells Golf Club Committee Members, Golf Australia and other stakeholders and
  - b. Bring back a report in relation to 2 above and other relevant matters."

**CARRIED** 

# 20. URGENT BUSINESS

Nil

# 21. CONFIDENTIAL ITEMS

21.1 Crown Land, Two Wells - December 2021

Moved Councillor Keen Seconded Councillor Parker 2021/465

"that:

- Pursuant to section 90(2) of the Local Government Act 1999, Council orders that all members of the public, except Chief Executive Officer, General Manager – Governance and Executive Office, General Manager – Finance and Business, General Manager – Infrastructure and Environment, General Manager – Development and Community, Manager Governance and Administration, Administration and Executive Support Officer/Minute Taker, Information Technology Support Officer and Mr Sean Keenihan of Norman Waterhouse Lawyers be excluded from attendance at the meeting of Council for Agenda Item 21.1 – Crown Land, Two Wells – December 2021
- 2. Council is satisfied that pursuant to section 90(3)(b) and 90(3)(h) of the Local Government Act 1999, Item 21.1 Crown Land, Two Wells December 2021 concerns:
  - commercial information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting business, or to prejudice the commercial position of Council, being information

**Ordinary Council Meeting** 

31 January 2021

- relating to ongoing negotiations and would on balance be contrary to the public interest and
- b. legal advice, being a verbal briefing by Mr Sean Keenihan, Chair, Norman Waterhouse Lawyers in relation to the matter of Crown Land at Two Wells
- 3. Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."

CARRIED

**INDEX** 

21.1 Moved Councillor Keen

Seconded Councillor Lush

2021/470

"that Council, having considered the matter of Item 21.1 – Crown Land, Two Wells – December 2021 in confidence under sections 90(2) and 90(3)(b) of the Local Government Act 1999, resolves that:

The report, Attachment 1, Attachment 2, Attachment 3 and the minutes of the meeting
pertaining to Item 21.1 – Crown Land, Two Wells – December 2021 confidential and not
available for public inspection until further order of the Council, except such disclosure
as the Chief Executive Officer determines necessary or appropriate for the purpose of
furthering the discussions or actions contemplated;

- 2. Pursuant to section 91(9)(a) of the *Local Government Act 1999*, the confidentiality of the matter will be reviewed every 12 months; and
- 3. Pursuant to section 91(9)(c) of the Local Government Act 1999, the Committee delegates the power to revoke this confidentiality order to the Chief Executive Officer."

CARRIED

Mr Sean Keenihan, Chair of the Board, Norman Waterhouse Lawyers disconnected from the meeting at 8.51pm and did not return.

# 21.2 Australia Day Awards 2022

Moved Councillor Keen Seconded Councillor Di Troia 2021/471

"that:

- Pursuant to section 90(2) of the Local Government Act 1999, the Council orders that all members of the public, except Chief Executive Officer, General Manger – Governance and Executive Office, General Manager – Development and Community, General Manager – Finance and Business, General Manager – Infrastructure and Environment, Manager Governance and Administration, Manager Library and Community, Administration and Executive Support Officer/Minute Taker and Information Technology Support Officer be excluded from attendance at the meeting of the Council for Agenda Item 21.2 – Australia Day Awards 2022;
- Council is satisfied that pursuant to section 90(3)(o) of the Local Government Act 1999, Item 21.2 – Australia Day Awards 2022 concerns information relating to proposed Australia Day Award recipients before the presentation of the awards; and
- Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."

**CARRIED** 

21.2 Moved Councillor Boon Seconded Councillor Di Troia 2021/ 472

"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, receives and notes the report."

**CARRIED** 

21.2 Moved Councillor Daniele Seconded Councillor Strudwicke 2021/473

"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Allan Parker as the recipient of the Citizen of the Year Award."

CARRIED

21.2 Moved Councillor Keen Seconded Councillor Boon 2021/474

"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Chloe Sharpe as the recipient of the Young Citizen of the Year Award."

	It being 8.57pm, Council resolved to extend the meeting for 30 minutes in accordance with Division 2, Clause 7(6) of Council's <i>Code of Practice – Meeting Procedures</i> .						
	Moved	Councillor	Strudwicke	Seconded	Councillor	Lush	2021/ 475
	"that the	e meeting be	extended by 30	minutes."			
							CARRIED
21.2	Moved	Councillor	Boon	Seconded	Councillor	Panella	2021/ 476
	2021, de	_			-		ted 13 December nmunity Group of
							CARRIED
21.2	Moved	Councillor	Keen	Seconded	Councillor	Boon	2021/ 477
		etermines Du					ted 13 December oject of the Year
							CARRIED
21.2	Moved	Councillor	Keen	Seconded	Councillor	Boon	2021/ 478
		_		matter of Agend 90(3)(o) of the Lo			ay Awards 2022 in 9, resolves that:
	1	remain confid		vailable for publ	•		Day Awards 2022 rd recipients have
				g to Agenda 21 e for public inspe		_	ords 2022 remain of Council;
				of the <i>Local Gove</i> y 12 months; and		999, the con	fidentiality of the
	4. 1	Pursuant to s	ection 91(9)(c)	•	vernment Act		icil delegates the
C	10.						CARRIED
	Т	here being no	o further busines	ss, the Mayor dec	clared the me	eting closed	at 9.01pm.
			Co	onfirmed as a tru	e record.		
			Mayor:				

Date: \_\_\_\_/\_\_\_

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Adelaide Plains		7.1	Mayor's Report		
Council		Document No: D22/3135		D22/3135	
Report Date: 31 January 2022		Prepared for:		Mayor Mark Wasley	

Reporting Period – Thursday 9 December 2021 to Wednesday 26 January 2022

# Friday 10 December 2021

Legatus Group Ordinary Meeting, Kadina

# Monday 13 December 2021

Pre-Council Meeting – Mayor/Chief Executive Officer/Executive Management Team Ordinary Council Meeting

# Tuesday 21 December 2021

Meeting - Mayor/Deputy Mayor/Chief Executive Officer - Various Matters

# Monday 10 January 2022

Information Briefing Session – Local Roads and Community Infrastructure Program – Round III Information Briefing Session – Long Term Financial Plan

# Wednesday 12 January 2022

Meeting – Mayor/Acting Chief Executive Officer – Various Matters

# Thursday 13 January 2022

Meeting - Mayor/Acting Chief Executive Officer - Various Matters

# Friday 14 January 2022

Meeting – Mayor/Acting Chief Executive Officer – COVID-19 Update and Response

# Tuesday 18 January 2022

Elected Member Training – Conflicts of Interest Information Briefing Session – Heritage Review

### Thursday 20 January 2022

Meeting - Mayor/Acting Chief Executive Officer - Various Matters

# Wednesday 26 January 2022

Australia Day Ceremony – Two Wells Oval Complex



# 10. Presentations/Briefings

# Monday 31 January 2022

10.1 The Honourable John Dawkins MLC, President of the State Legislative Council

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Adelaide	13.1	Gawler River Floodplain Management Authority Board Meeting – 9 December 2021		
Adelaide Plains Council	Depart	ment:	Governance and Executive Office	
Report Au		Author:	Chief Executive Officer	
Date: 31 January 2022	Document Ref:		D22/3072	

# **OVERVIEW**

The purpose of this report is for Council to receive and note the minutes of the Gawler River Floodplain Management Authority Board Meeting held on Thursday 9 December 2021.

# RECOMMENDATION

"that Council receives and notes the minutes of Gawler River Floodplain Management Authority Board Meeting held on 9 December 2021."

#### Attachments

- Copy of Minutes of the Gawler River Floodplain Management Authority Board Meeting held on 9 December 2021
- Key Outcomes Summary Gawler River Floodplain Management Authority Board Meeting 9
   December 2021

# **MINUTES**

# GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY BOARD

9:45am Thursday, 9 December 2021 City of Playford Civic Centre – 10 Playford Boulevard, Elizabeth

# 1. Meeting of the Board

# 1.1 Welcome by the GRFMA Chairperson

Mr Ian Baldwin formally welcomed Board Members, Deputy Board Members and the Executive Officer and opened the 130 h meeting of the Board.

#### 1.2 Present

- Mr Ian Baldwin, Independent Board Member, Chair
- Cr Terry-Anne Keen, Adelaide Plains Council, Board Member
- Mr James Miller, Adelaide Plains Council, Board Member
- Cr Malcolm Herrmann, Adelaide Hills Council, Board Member
- Mr Ashley Curtis, Adelaide Hills Council, Board Member
- Mayor Bim Lange, The Barossa Council, Board Member
- Mr Gary Mavrinac, The Barossa Council, Board Member
- Cr Paul Koch, Town of Gawler, Board Member
- Mr Sam Dilena, Town of Gawler, Board Member
- Cr William Close, Light Regional Council, Board Member
- Mr Andrew Philpott, Light Regional Council, Deputy Board Member
- · Mr Greg Pattinson, City of Playford, Board Member
- Mr David Hitchcock, Executive Officer

GRFMA Chair, Mr Ian Baldwin noted that the Town of Gawler has advised appointment of Cr Kelvin Goldstone, GRFMA Deputy Board Member, and that appointment of the new deputy member to act in any absence of Mr S Dilena is still pending.

# 1.3 Apologies

- Mayor Bim Lange, The Barossa Council, Board Member
- Cr Russell Johnstone, The Barossa Council, Deputy Board Member
- Cr John Lush, Adelaide Plains Council, Deputy Board Member
- Mr Brian Carr, Light Regional Council, Board Member

# 1.4 Appointment of Observers

Nil

#### 1.5 Declarations of Interest

Nil

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### 2. Confirmation of Minutes

# 2.1 GRFMA Ordinary Meeting Minutes

GB21/95 GRFMA Ordinary Meeting Minutes

Moved: Cr M Herrmann Seconded: Mr G Mavrinac

That the minutes of the Gawler River Floodplain Management Authority Board meeting as amended, held 21/10/2021 be confirmed as a true and correct record of that meeting.

# CARRIED UNANIMOUSLY

Members noted that Mr A Philpott had been omitted from the list of members present at the 21/10/2021 meeting and requested amendment to include his attendance. The amendment to apply to both the public minutes and confidential minutes.

# 2.2 GRFMA Confidential Meeting Minutes

B21/96 GRFMA Confidential Meeting Minutes

Moved: Mr J Miller Seconded: Mr S Dilena

That the confidential minutes of the Gawler River Floodplain Management Authority Board meeting as amended, held 21/10/2021 be confirmed as a true and correct record of that meeting.

**CARRIED UNANIMOUSLY** 

# 2.3 Actions on Previous Resolutions

Nil

# 2.4 Matters Arising from the Minutes

Nil

# 3. Questions on Notice

Nil

# 4. Motions on Notice

Nil

#### 5. Presentations

5.1 Ms Cate Hart, Executive Director, Environment, Heritage and Sustainability, Department for Environment and Water, was in attendance at 10:00am to speak to Agenda Item 8.1-Gawler River Flood Mitigation.

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### 6. Audit Committee

# 6.1 Audit Committee Meeting Minutes

GB21/97 Audit Committee Meeting Minutes

Moved: Cr M Herrmann Seconded: Mr S Dilena

#### That the GRFMA:

- 1. Receives the Minutes of the Gawler River Floodplain Management Authority Audit Committee meeting held 23/11/2021.
- 2. Endorses:
  - a. the recommendation to initiate a holistic review of all existing GRFMA policies;
  - b. development of a Public Interest Disclosure Policy and Fraud and Corruption Prevention Policy; and
  - c. seeking appropriate advice for consideration and adoption.
- 3. Accepts with thanks, the offer from the Adelaide Plains Council, to assist with considered advice when facilitating the Policy Review.

#### CARRIED UNANIMOUSLY

#### 7. Technical Assessment Panel

Refer confidential item 10.1.

#### 8. Reports

# 8.1 Gawler River Flood Mitigation, Department for Environment and Water

Ms Cate Hart spoke to item 8.1 and participated in discussion and questions on the matter.

10:40am the meeting adjourned for a short break.

10:53am the meeting reconvened.

GB21/98 Suspension of Meeting Procedures

Moved: Mr G Pattinson Seconded: Cr M Herrmann

That the operation of formal meeting procedures be suspended for a short period of time to facilitate informal discussion.

**CARRIED UNANIMOUSLY** 

11:03am formal meeting procedures suspended

11:32am formal meeting procedures reconvened

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GB21/99 Gawler River Flood Mitigation, Department for Environment and Water

Moved: Mr S Dilena Seconded: Mr J Miller

That the GRFMA advises the State Government that the:

- GRFMA supports an in principle cash contribution to Project 3 'Flood Warning' on a proportional basis with other State Government agency beneficiaries (including design costs).
- 2. Final cash contribution amount is to be based on an actual scope of works being provided (with cost estimate) to enable a fair and equitable funding split between all government agencies and GRFMA Councils.
- GRFMA supports in principle a cash contribution to Project 4 'Lower Gawler River No regrets' the extent of which will be informed by the actual scope and estimated cost of works.
- 4. GRFMA allocates up to \$100,000 from current GRFMA reserve funds as its contribution to the design development of Projects 3 and 4.
- Actual cost share in relation to Project 4 between GRFMA Councils be on the basis of a contemporary funding model currently in development and under consideration.
- 6. GRFMA will consult with Constituent Councils by the end of January 2022, on their position of an in principle support for a cash contribution for Projects 3 and 4.

# **CARRIED UNANIMOUSLY**

GB21/100 Gawler River Flood Mitigation, Department for Environment and Water

Moved: Mr G Mavrinac Seconded: Mr G Pattinson

# That the GRFMA:

- 1. Agrees to be the proponent for a Preparing Australian Communities Program (PACP) grant application that focuses on strengthening community resilience to flood, in particular raising community awareness of flood risk.
- 2. Requests GRFMA Board Members to consult with their respective Council CEO and or Executive Management Team to seek commitment of in-kind and or cash contributions to Project 3 and to inform the GRFMA Executive Officer of a response by Thursday 16 December 2021.
- 3. Authorises the GRFMA Executive Officer to engage resources, up to the value of \$6,500 to develop and submit a PACP application for up to a \$1 million (government funding), to be spent over 3 years, supported by the Council co-contributions as advised (above).

# 8.2 Stormwater Management Plan Progress Report

**GB21/101** Stormwater Management Plan Progress Report

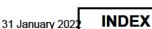
Moved: Cr T Keen Seconded: Cr P Koch

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That the GRFMA receives the report.

CARRIED UNANIMOUSLY

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# 8.3 GRFMA Strategic Plan and Charter Review 2

GB21/102 GRFMA Strategic Plan and Charter Review 2

Moved: Cr M Herrmann Seconded: Mr G Mavrinac

#### That the GRFMA:

- 1. Acknowledges that:
  - a. Most flood management initiatives within the Gawler River catchment and floodplain are beyond the capacity of Constituent Councils to fund; and
  - b. State and Federal Government engagement and funding support will be required before any such initiatives are to be realised.

# And that:

- 2. The scope of the draft GRFMA Strategic Plan be amended to reflect item 1 above; and
- GRFMA then consult with Constituent Councils seeking their endorsement of the draft Strategic Plan, with the consultation to also seek feedback on the GRFMA Charter Review 2 - Funding Model concept.

**CARRIED UNANIMOUSLY** 

# 8.4 Financial Report and Budget Review 1

GB21/103 Financial Report and Budget Review 1

Moved: Cr M Herrmann Seconded: Mr A Philpott

#### That the GRFMA:

- 1. Receives the financial report as at 30 November 2021 showing a balance of total funds available \$185,259.70.
- 2. Adopts the 2021/2022 Budget Review 1 Documents October 2021 (nil variations) as its amended and current budget for the period ended 30 June 2021.

**CARRIED UNANIMOUSLY** 

#### 8.5 GRFMA Annual Business Plan Progress Report

GB21/104 GRFMA Annual Business Plan Progress Report

Moved: Mr G Pattinson Seconded: Cr T Keen

That the GRFMA receives the progress report of the GRFMA Business Plan 2021-2022.

CARRIED UNANIMOUSLY

### 8.6 Loan Facility LGFA

GB21/105 Loan Facility LGFA Moved: Mr G Pattinson Seconded: Mr J Miller

That the report be received.

CARRIED UNANIMOUSLY

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# Inquiry into the Stormwater Management Authority

GB21/106 **Inquiry into the Stormwater Management Authority** 

Moved: Cr P Koch Seconded: Cr T Keen

#### That the GRFMA:

- 1. Receives the report.
- Seeks clarification of recommendation 1 in regard to delivery of projects by the Authority.
- 3. Supports the recommendations provided in the report.

CARRIED UNANIMOUSLY

# 8.8 GRFMA Schedule of Meetings

GB21/107 GRFMA Schedule of Meetings

Mr G Mavrinac Moved: Seconded: Cr T Keen

That the Schedule of ordinary GRFMA meetings for 2022 be:

- Thursday 17 February 2022, Light Regional Council
- Thursday 14 April 2022, Adelaide Hills Council
- Thursday 16 June 2022, The Barossa Council
- Thursday 18 August 2022, Town of Gawler
- Thursday 20 October 2022, Adelaide Plains Council
- Thursday 8 December 2022, City of Playford

CARRIED UNANIMOUSLY

# 9. Correspondence

Nil

# 10. Confidential

#### 10.1 Contract for Services Bruce Eastick North Para Flood Mitigation Dam Repairs

GB21/108 Contract for Services Bruce Eastick North Para Flood Mitigation Dam

Repairs

Moved: Mr G Mavrinac Seconded: Mr A Philpott

#### That

- Pursuant to Section 90(2) of the Local Government Act 1999, an Order is made that the public be excluded from attendance at the meeting, with the exception of:
  - Executive Officer: and
  - Observers

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in order to consider in confidence agenda item 10.1 pursuant to Section 90(3)(k) of the Local Government Act 1999 on the basis of: tenders for the supply of goods, the provision of services or the carrying out of works.

2. This matter is confidential because the information herein provides commercial terms and conditions for Tenders received for Bruce Eastick North Para Flood Mitigation Dam repairs and would provide advantage to a third party for negotiations regarding the service.

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 On the basis of this information, the principle that meetings of the GRFMA Board should be conducted in a place open to the public has been outweighed in this instance: the Board consider it necessary to consider this matter in confidence.

#### CARRIED UNANIMOUSLY

11:20am confidential session commenced.

**GB21/109** Contract for Services Bruce Eastick North Para Flood Mitigation Dam Repairs Kept in confidence.

GB21/110 Contract for Services Bruce Eastick North Para Flood Mitigation Dam

Repairs

Moved: Cr T Keen Seconded: Mr G Pattinson

# That:

- Pursuant to Section 90(2) and Section 91(7) of the Local Government Act 1999, the GRFMA orders that the following aspects of item 10.1 Tenders received for Bruce Eastick North Para Flood Mitigation Dam repairs be kept confidential in accordance with the GRFMA Boards reasons to deal with this item in confidence pursuant to section 90(3) (k) of the Local Government Act 1999:
  - Minutes for Item 10.1
  - Report for Item 10.1
  - Attachments relating to deliberations of Item 10.1
- 2. This order shall operate until reviewed and determined as part of the annual review by the Authority in accordance with Section 91(9)(a) of the Local Government Act 1999.

# **CARRIED UNANIMOUSLY**

12:40pm confidential session concluded.

# 11. Urgent Matters Without Notice

Nil

# 12. Next Meeting

Date and Time: 9:45am, Thursday 17 February 2022

Host: Light Regional Council

# 13. Closure

The Chairperson thanked members for their attendance and contributions, wished them a safe and enjoyable festive season and closed the meeting at 12:42pm.

Chair	 Date	

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# Gawler River Floodplain Management Authority

Adelaide Hills Council, Adelaide Plains Council, The Barossa Council, Town of Gawler, Light Regional Council, City of Playford

#### **KEY OUTCOMES SUMMARY**

# GRFMA Board Meeting - 09 December 2021

# Preferred Tender for Repairs to the Bruce Eastick North Para Flood Mitigation Dam

The meeting considered Preferred Tender for Repairs to the Bruce Eastick North Para Flood Mitigation Dam in confidence pursuant to Section 90(3)(k) of the Local Government Act 1999.

# Gawler River Flood Mitigation Program

Ms Cate Hart, Executive Director, Environment, Heritage and Sustainability, Department for Environment and Water, was in attendance at 10:00am to speak to Agenda Item 8.1- Gawler River Flood Mitigation.

# The meeting subsequently resolved to:

Advise the State Government that the GRFMA supports an in principle cash contribution to Project 3 'Flood Warning' on a proportional basis with other State Government agency beneficiaries; Support in principle a cash contribution to Project 4 'Lower Gawler River, the extent of which will be informed by the actual scope and estimated cost of works and allocate up to \$100,000 from current GRFMA reserve funds as its contribution to the design development of Projects 3 and 4.

Actual cost share in relation to Project 4 between GRFMA Councils is to be on the basis of a contemporary funding model currently in development and under consideration and GRFMA will consult with Constituent Councils by the end of January 2022, on their position.

#### **Preparing Australian Communities Program**

The meeting authorised preparation of a submission for application to the Preparing Australian Communities Program (PACP) that focuses on strengthening community resilience to flood, in particular raising community awareness of flood risk. Constituent councils will be consulted on the application proposal.

#### GRFMA Strategic Plan.

The meeting resolved that the draft GRFMA Strategic Plan be amended to reflect the position that most flood management initiatives within the Gawler River catchment and floodplain are beyond the capacity of Constituent Councils to fund; and State and Federal Government engagement and funding support will be required before any such initiatives are to be realised.

The GRFMA will now consult Constituent Councils seeking their endorsement of the draft Strategic Plan, with the consultation to also seek feedback on the GRFMA Charter Review 2 - Funding Model concept.

#### Inquiry into the Stormwater Management Authority

Members resolved, subject to clarification of recommendation 1,delivery of projects by the Authority, to support the report recommendations.

#### Next Ordinary Board Meeting

The next Ordinary Board Meeting will be held at 9:45am on Thursday 17 February 2022 at the Light Regional Council.

Contact: davidehitchcock@bigpond.com / 0407 717 368 Page 1 of 1

	13.2	Legatus Group Ordinary Meeting – 10 December 2021		
Adelaide Plains Council	Department:		Governance and Executive Office	
× / courrent	Report Author:		Chief Executive Officer	
Date: 31 January 2022	Docum	ent Ref:	D22/3074	

# **OVERVIEW**

The purpose of this report is for Council to receive and note the minutes of the Legatus Group Ordinary Meeting held on 10 December 2021.

# **RECOMMENDATION**

"that Council receives and notes the minutes of the Legatus Group Ordinary Meeting held on 10 December 2021."

# **Attachments**

1. Copy of minutes of the Legatus Group Ordinary Meeting held on 10 December 2021.



# Unconfirmed Minutes of the Legatus Group Meeting

#### 10 December 2021

# Function Room of the Copper Coast Sports and Leisure Centre

#### I A Doswell Terrace Kadina and via zoom

# I Meeting Preliminaries

#### **Present**

Board members: Mayor Phillip Heaslip – Chair (Mt Remarkable) Mayor Peter Mattey OAM (Goyder), Mayor Leonie Kerley (Barunga West), Mayor Roslyn Talbot (Copper Coast), Mayor Bill O'Brien (Light), Mayor Mark Wasley (Adelaide Plains), Mayor Ben Browne (Northern Areas), Mayor Kathie Bowman (Orroroo Carrieton), Mayor Rodney Reid (Wakefield), Mayor Greg Flint (Flinders Ranges), Mayor Ruth Whittle OAM (Peterborough), Mayor Leon Stephens (Port Pirie),) and Mayor Darren Braund (Yorke Peninsula).

#### In Attendance

Mr Colin Byles (CEO Northern Areas), Mr Andrew MacDonald (CEO Wakefield), Mr James Miller (CEO Adelaide Plains – online), Mr Russell Peate (CEO Copper Coast), Dr Helen Macdonald (CEO Clare and Gilbert Valleys), Mr Eric Brown (CEO Flinders Ranges), Mr Stephen Rufus (CEO Peterborough), Mr Sam Johnson OAM (CEO Mt Remarkable), Ms Maree Wauchope (CEO Barunga West), Ms Kelly-Anne Saffin and Mr Daniel Wilson (RDAYMN), Mr Lea Bacon (LGA), Mr Andrew Lamb (LGA on-line), Mr Tony Fox (NY Landscape Board) Ms Tracey Rains (Legatus Group) and Mr Simon Millcock (CEO Legatus Group)

State MP's: Hon Geoff Brock MP and Fraser Ellis MP

#### I.I Apologies

Mayor Wayne Thomas (Clare and Gilbert Valleys) and Mayor Bim Lange OAM (The Barossa). Council CEO's Mr Martin McCarthy (Barossa), Mr Brian Carr (Light), Mr Andrew Cameron (Yorke Peninsula), Mr Dylan Strong (Orroroo Carrieton), Mr Peter Ackland (Port Pirie), Mr David Stevenson (Goyder),

# **Opening**

The Chair Mayor Phillip Heaslip opened the meeting at 10:32am

An acknowledgement of country was provided.

Mayor Roslyn Talbot welcomed everyone to the Sports and Leisure Centre and to the Copper Coast Council which is renowned for being a destination of choice for lifestyle, beaches and tourism. Mayor Talbot outlined key projects which have been or are underway including the Moonta Town Hall, Kadina CBD, Illuminart Wallaroo Silos, Paskeville Storage Tank Enclosure, Kadina Victoria Square Plaza, Wallaroo Dog Park, Resource Recovery Centre Weighbridge, North Beach Sand Drift Management Plan, Copper Coast Uni Centre, National Trust Moonta Mines Precinct, Bay Road Project plus events including Masters Games and the new FLAME Festival in 2022.

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#### I.2 Leave of Absence - Nil

1.3 Conflict of Interest - The meeting noted for consideration Mayor Peter Mattey re item 4.4

#### 1.4 Previous meeting minutes

# 1.4.1 Minutes Legatus Group meeting 3 September 2021

Motion: That the minutes of the Legatus Group Ordinary Meeting held on 3 September 2021 be taken as read and confirmed.

# Moved Mayor Rodney Reid Seconded Mayor Ben Browne

**CARRIED** 

# 1.4.2 Minutes Legatus Group Special Meeting 3rd December 2021

Motion: That the minutes of the Legatus Group Special Meeting held on 10 December 2021 be taken as read and confirmed.

This matter was held over until item 8 re confidential item.

# 1.5 Legatus Group Action List (July - November 2021)

The Legatus Group CEO provided a report with the agenda on resolutions of the Legatus Group requiring action relating to 2021/2022 Ordinary and Special meetings.

Motion: That the Legatus Group receives and notes the report.

# Moved Mayor Leon Stephens Seconded Mayor Mark Wasley

**CARRIED** 

#### I.6 Deferred / Adjourned Items

Listed as item 8 of the agenda – Legatus Group CEO Employment Contract from Special Meeting held 3 December 2021.

#### 2. PRESENTATIONS

- 2.1 Lea Bacon LGA Discussed key role for the LGA in 2022 will be on all 3 levels of Govt elections and this will commence over next couple of weeks with the State and Federal election platform. The LGA is working with the Regional LGA Executive Officers, SAROC and GAROC on priority areas for councils along with topics such as housing, medical and homelessness. LGA will be looking at support from Councils on sharing local voices. The members survey will go the board in January. Items of business for the OGM can be raised through Legatus and then onto SAROC. Meeting being held by LGA Chair and CEO with the new Minister. New Planning Commissioner recently met with SAROC. Lea thanked the Legatus Group for taking the lead on the SA Regional Roads project.
- 2.2 Tony Fox GM Northern and Yorke Landscape Board Update on projects (I) the region is I of 6 regions in Australia to undertake Pilot Carbon Credits project (2) Round 2 Landscape Priorities Fund has 4 projects to be submitted (a) Resilient Coastal (b) Barn Owl (c) Regenerating Catchments (d) Red Tailed Phascogale and (3) Drought Resilience Projects.
- 2.3 Kelly-Anne Saffin CEO RDA YMN Updates on (I) Drought Resilience Planning Pilot Project (2) 2022 Regional Forum II Feb 2022 at Kadina with topic Workforce and Housing (3) Economic Summit 22 April 2022 at Port Pirie and (4) RDSA Blueprint.

- **2.4** Hon Geoff Brock MP Outlined the private members bill he introduced re fair rating for Electricity Generators and that this unable to be debated due to the next day Parliament was suspended until after election. Discussed his support for the Land Access Bill.
- **2.5** Fraser Ellis MP Welcomed everyone to Kadina and acknowledged the great work of the local councils.

#### 3. COMMITTEE REPORTS FOR NOTING

The Chairs of the following Committees provided with the agenda the minutes of their meetings: (1) Audit and Risk Management Committee, (2) Regional Management Group Meeting, (3) Community Wastewater Management Committee and (4) Visitor Information Services Committee. The Legatus Group Chair invited any questions / comments on these minutes.

Motion: That the Legatus Group receives and notes the Committee minutes as a block.

- 1. Legatus Audit and Risk Management Committee held 22 November 2021
- 2. Legatus Audit and Risk Management Committee held 30 November 2021
- 3. Legatus Group Regional Management Group meeting held 12 November 2021
- 4. Legatus Group CWMS Advisory Committee meeting held 20 October 2021
- 5. Legatus Group Visitor Information Services Advisory Committee meeting held 5 November 2021

Moved Mayor Leon Stephens Seconded Mayor ben Browne

CARRIED

#### 4. REPORTS FOR DECISIONS

# 4.1 Road and Transport Infrastructure Advisory Committee

The Chair of the Committee Dr Helen Macdonald provided a report with the agenda which was the minutes of their meeting held on 22 November 2021 and the Legatus Group Chair invited discussion.

#### Motion:

- I. That the minutes of the Legatus Group Road and Transport Infrastructure Advisory Committee meeting held on 22 November 2021 be received.
- 2. That the Legatus Group provides the following response to the Local Government Association with regards the Special Local Roads Program funding:
  - a. That any gaps identified in the data / applications and prioritising by the regions needs to be articulated to each Regional LGA to assist them in ensuring they have the most rigorous process that aligns with funding assessment obligations; and
  - b. there needs to be a review of the criteria to ensure equity occurs for all councils and that this should include identifying a standard format for assessment.

# Moved Mayor Ruth Whittle Seconded Mayor Leonie Kerley

**CARRIED** 

# 4.2 Business Plan Update

The Legatus Group CEO provided a report with the agenda along with an update on (I) the Expression of Interest for the Resilient Coastal Ecosystem now moving into Stage 2 for funding application and that Brian Hales has been contracted to complete and will be seeking letters of support next week (2) that under the research items in the business plan the Smarter Regions CRC bid was not successful but that Plastic Waste Bid CRC was. The Legatus Group Chair invited discussion.

Motion: That the Legatus Group receives and notes the report.

Moved Mayor Rodney Reid Seconded Mayor Bill O'Brien

CARRIE

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#### 4.3 Financial Report

The Legatus Group CEO provided a report with the agenda that included the Legatus Management Report for November 2021, Profit & Loss Jobs Report for November 2021, Bank reconciliation for November 2021 and Credit Card expenses September 2021 – November 2021. The Legatus Group Chair invited discussions.

Motion: That the Legatus Group:

- receives the report and that pursuant to Section 123(13) of the Local Government Act 1999 and Section 7 of the Local Government (Financial management) Regulations 2011 that the Legatus Group notes the contents of the Statutory Finance Reports for the period ending 30 November 2021:
- 2. notes the CEOs credit card expenditure report for 1 September 2021 till 30 November 2021;
- supports the Audit and Risk Management Committee recommendation that there is no change
  to Budget Review I and that all considerations for any changes are provided in Budget Review 2
  being the mid-year review and that this review will include written information provided in a
  management format.

#### Moved Mayor Roslyn Talbot Seconded Mayor Peter Mattey

**CARRIED** 

#### 4.4 Wellbeing - Support from the Legatus Group

The Legatus Group CEO provided a report with the agenda which included a letter from Lifeline Connect Broken Hill. Mayor Peter Mattey indicated that he did not have a conflict of interest in this report and its recommendations. The Legatus Group Chair invited discussion.

Motion: That the Legatus Group:

- I. Receives and notes the report;
- approves the Legatus Group CEO to continue investigating an improved model for regional coordination to support mental health services and wellbeing across its Northern Council members:
- 3. approves in principal support of the development of a formal alliance with Lifeline Broken Hill Country to Coast for consideration at further meeting of the Legatus Group; and
- 4. writes to the Minister for Health and Minister of Primary Industries and Regions confirming this approach.

#### Moved Mayor Bill O'Brien Seconded Mayor Leon Stephens

**CARRIED** 

#### 4.5 Legatus Waste and Recovery Strategy & Action Plan

The Legatus Group CEO provided a report with the agenda which included the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026 prepared by Rawtec. The Legatus Group Chair invited discussion.

Motion: That the Legatus Group:

- I. receives and notes the report;
- requests the Legatus Group CEO distribute the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026 for consideration and feedback from the Constituent Councils by 28 February 2022; and

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 requests the Legatus Group CEO develop a draft Terms of Reference for a Legatus Group Waste Management Advisory Committee for consideration at the 11 March 2022 Legatus Group meeting.

#### Moved Mayor Mark Wasley Seconded Mayor Rodney Reid

**CARRIED** 

## 4.6 Appointment of Legatus Group member to the Northern and Yorke Landscape Board Aboriginal Engagement Committee

The Legatus Group CEO provided a report with the agenda. The Legatus Group Chair invited discussion which included to issue of the Landscape Board considering if members could have proxies attend. Simon Millcock and Tony Fox indicated they would raise this at the next Aboriginal Engagement Committee.

Motion: That the Legatus Group:

- I. receives and notes the report;
- 2. appoints Mayor Bill O'Brien as the Legatus Group representative on the Northern and Yorke Landscape Board Aboriginal Engagement Committee.

#### Moved Mayor Leonie Kerley Seconded Mayor Ruth Whittle

**CARRIED** 

#### 4.7 Increased Support re Community Wastewater Management

The Legatus Group CEO provided a report with agenda and the Legatus Group Chair invited discussion. Mayor Mattey provided an update on the progress by the LGA CWMS Management Committee on the reform process.

Motion: That the Legatus Group:

- I. receives and notes the report;
- 2. acknowledges the leadership provided by the Legatus Group in progressing support for member councils re Community Wastewater Management Schemes through its partnership with the LGA CWMS Management Committee; and
- 3. that the Legatus Group CEO provides a report to the Local Government Association via the Chair of the LGA CWMS Management Committee and the Chair of the South Australia Regional Organisation of Councils recommending the areas for increased resources to be allocated to support Councils with Community Wastewater Management Schemes.

#### Moved Mayor Rodney Reid Seconded Mayor Mark Wasley

**CARRIED** 

#### 4.8 Fair Rating of Electricity Generators

The Legatus Group CEO provided a report with the agenda and the Legatus Group Chair invited discussion.

Motion: That the Legatus Group

- receives and notes the report and acknowledges the continued advocacy by the Legatus Group,
   South Australian Regional Organisation of Councils and the Local Government Association; and
- supports Legatus Group Councils and the Legatus Group Chair and CEO on behalf of the
  Legatus Group to continue to reaffirm the position of the Local Government Association of its
  opposition to provisions in the Electricity Corporations (Restructuring and Disposal) Act 1999,
  which prevent councils levying fair rates on land used for electricity generation.

#### Moved Mayor Ben Browne Seconded Mayor Kathy Bowman

**CARRIED** 

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#### 4.9 Legatus Group Charter

The Legatus Group CEO provided a report with the agenda along with the Legatus Group Charter and the Legatus Group Chair invited discussion. General discussion held on the report and recommendations.

Motion: That this report and recommendations be deferred to a separate meeting on the Charter.

#### Moved Mayor Roslyn Talbot Seconded Mayor Peter Mattey

**CARRIED** 

#### 4.10 Legatus Group Strategic Plan Review

The Legatus Group CEO provided a report with the agenda and the Legatus Group Chair invited discussion.

Motion: That the Legatus Group receives and notes the report and determines that a workshop by the Legatus Group regarding the Legatus Group Strategic Plan and Long-Term Financial Plan will be held at the 11 March 2022 Legatus Group Meeting.

#### Moved Mayor Talbot Seconded Mayor Reid

**CARRIED** 

Mayor Ben Browne left the meeting 12.29am

#### 4.11 Legatus Group support for Rural Doctor Network

Mayor Bill O'Brien provided a report with the agenda and spoke to the report re health services in Rural South Australia and the Legatus Group Chair invited discussion. Lea Bacon outlined that the LGA is amplifying this matter at a State and Federal level and will continuing working with councils on this matter.

Motion: That the Legatus Group receives and notes the report.

#### Moved Mayor Bill O'Brien Seconded Mayor Leonie Kerley

**CARRIED** 

Mayor Ben Browne returned to the meeting 12.33pm

#### 5. MOTIONS AND QUESTIONS

#### 5.1 Motions of which Notice has been Given Nil

#### **5.2 Motions without Notice**

The Legatus Group Chair asked members if there are any motions without notice. Nil

#### 5.3 Questions with Notice

The meeting noted that the item in the agenda was not a question of notice.

#### 5.4 Questions without Notice Nil

#### 6. Members Communication

6.1 Legatus Group Chair Mayor Phillip Heaslip

The Legatus Group Chair provided a verbal report of meetings held with Deputy Premier and Hon Geoff Brock re Legatus Group matters. He has attended the Northern and Yorke Alliance and Landscape Board meetings and met with the SA Tourism Commission. He has undertaken some ABC radio interviews.

#### 6.2 SAROC

The Legatus Group Chair invited the SAROC representatives Mayor Peter Mattey and Bill O'Brien to provide a verbal update.

Mayor Peter Mattey provided a verbal report on the work of SAROC re (I) Rating Equity (2) Housing Issues and (3) the outcome of the Wakefield Regional Councils recommendation (which he supported) to SAROC for an agenda item to LGA on the review of the financial formula for roads funding which was rejected by SAROC.

#### 7. Correspondence

The correspondence for the Legatus Group September – November 2021 was presented with the agenda and Mayor Kerley sought clarification on her letter to the Chair re meeting procedures. This matter to be followed up after the meeting.

#### Moved Mayor Roslyn Talbot Seconded Mayor Leonie Kerley

**CARRIED** 

That the Legatus Group receives and notes the correspondence items:

- 7.1 To Andrew Johnson Action CEO LGA re Acknowledgement of Michelle Wittholz CWMS Program Manager
- 7.2 To Hon David Basham Minister Primary Industry and Regions re Extension of Family and Business Support Officers Wellbeing
- 7.3 From Hon Vickie Chapman Minister for Local Government re Grants Commission
- 7.4 From Hon David Basham Minister Primary Industry and Regions re Wellbeing
- 7.5 To Mayor Peter Mattey Chair LGA CWMS Management Committee re CWMS Reform Agenda
- 7.6 To Cathie Brown CEO Leaders Institute of SA re Australian Rural Leadership Foundation Regional Australia Institute Building Regional Resilience Initiative
- 7.7 To Anita Crisp CEO Uni-Hub Spencer Gulf re Australian Rural Leadership Foundation Regional Australia Institute Building Regional Resilience Initiative
- 7.8 To Clinton Jury CEO LGA SA re Acknowledgement of Toni Clarke

#### 8. Confidential Items

## 8.1 Legatus Group CEO Contract Extension and Minutes of Special Meeting held 3 December 2021.

Motion: That pursuant to Section 90(2) and (3)(a) of the Local Government Act 1999, the Committee orders that all persons present with the exception of the Legatus Group Board members be excluded from the meeting as the Board considers that the requirement for the meeting to be conducted in a place open to the public has been outweighed in circumstances where the Board will receive and consider a report relating to the personal affairs of a person (living or dead) being a report associated with the outcomes of the Chief Executive Officer's 2020/21 performance review and employment contract.

#### Moved Mayor Peter Mattey Seconded Mayor Leonie Kerley

**CARRIED** 

All those apart from the Legatus Group Board left the meeting at 12.50pm

At 1.48 pm the Legatus Group Chair invited all others to return to the meeting.

#### 9. Other Business

Nil

#### **NEXT MEETING**

Friday II March 2022 to be hosted by The Barossa Council

#### CLOSE

The Chair closed the meeting at 1:52pm

	14.1	Gawler River Floodplain Manageme Authority – Update		
Adelaide Plains Council	Department:		Governance and Executive Office	
	Report Author:		Chief Executive Officer	
Date: 31 January 2022	Document Ref:		D22/2919	

#### OVERVIEW

#### **Purpose**

The purpose of this report is to provide the Elected Body with an update in relation to three (3) Gawler River Floodplain Management Authority (GRFMA)-related matters, namely:-

- Draft Strategic Plan 2021-2026;
- · Flood Mitigation Cost Sharing Model (Charter Review 2); and
- State Government "no regrets" projects.

#### Background

The Elected Body has been furnished with material in relation to the three (3) items listed above, with resultant resolutions adopted by the GRFMA (refer below).

#### <u>Draft Strategic Plan 2021-2026 and Flood Mitigation Cost Sharing Model (Charter Review 2)</u>

The GRFMA, at its meeting held on 9 December 2021, resolved as follows:

#### That the GRFMA:

- 1. Acknowledges that:
  - a. Most flood management initiatives within the Gawler River catchment and floodplain are beyond the capacity of Constituent Councils to fund; and
  - b. State and Federal Government engagement and funding support will be required before any such initiatives are to be realised.

#### And that:

- 2. The scope of the draft GRFMA Strategic Plan be amended to reflect item 1 above; and
- 3. GRFMA then consult with Constituent Councils seeking their endorsement of the draft Strategic Plan, with the consultation to also seek feedback on the GRFMA Charter Review 2 Funding Model concept.

#### "No Regrets" Projects

The GRFMA, at the same meeting, received a presentation from the Department for Environment and Water (DEW) in relation to the "no regrets" projects and subsequently adopted the following two (2) resolutions:

That the GRFMA advises the State Government that the:

- 1. GRFMA supports an in principle cash contribution to Project 3 'Flood Warning' on a proportional basis with other State Government agency beneficiaries (including design costs).
- 2. Final cash contribution amount is to be based on an actual scope of works being provided (with cost estimate) to enable a fair and equitable funding split between all government agencies and GRFMA Councils.
- GRFMA supports in principle a cash contribution to Project 4 'Lower Gawler River No regrets' the extent of which will be informed by the actual scope and estimated cost of works.
- 4. GRFMA allocates up to \$100,000 from current GRFMA reserve funds as its contribution to the design development of Projects 3 and 4.
- 5. Actual cost share in relation to Project 4 between GRFMA Councils be on the basis of a contemporary funding model currently in development and under consideration.
- 6. GRFMA will consult with Constituent Councils by the end of January 2022, on their position of an in principle support for a cash contribution for Projects 3 and 4.

#### That the GRFMA:

- 1. Agrees to be the proponent for a Preparing Australian Communities Program (PACP) grant application that focuses on strengthening community resilience to flood, in particular raising community awareness of flood risk.
- 2. Requests GRFMA Board Members to consult with their respective Council CEO and or Executive Management Team to seek commitment of in-kind and or cash contributions to Project 3 and to inform the GRFMA Executive Officer of a response by Thursday 16 December 2021.
- 3. Authorises the GRFMA Executive Officer to engage resources, up to the value of \$6,500 to develop and submit a PACP application for up to a \$1 million (government funding), to be spent over 3 years, supported by the Council co-contributions as advised (above).

#### Discussion

Mr David Hitchcock, Executive Officer of the GRFMA, subsequently wrote to Council in separate correspondence dated 20 December 2021 ("no regrets" – Attachment 1) and 21 December 2021 (Draft Strategic Plan 2021-2026 and Flood Mitigation Cost Sharing Model – Attachment 2) seeking Council's position in relation to the recent resolutions adopted by the GRFMA.

The Chief Executive Officer (CEO) is currently reviewing the various proposals and relevant documentation and has met, and will continue to meet, with longstanding advisors to best position Council.

#### Conclusion

The CEO notes that the GRFMA, and in the case of the "no regrets" projects, DEW, are seeking a position from constituent councils ahead of the 17 February 2022 GRFMA Meeting. A further, and more detailed, report will therefore be provided to Council in early February 2022 in order for Elected Members to thoroughly consider these matters and adopt a position(s) accordingly.

#### RECOMMENDATION

"that Council, having considered Item 14.1 – Gawler River Floodplain Management Authority – Update, dated 31 January 2022, receives and notes the report and in doing so acknowledges that the Chief Executive Officer intends to bring back a further and more detailed report ahead of the 17 February 2022 GRFMA Meeting."

#### **Attachments**

- 1. Letter from the Gawler River Floodplain Management Authority dated 20 December 2021.
- 2. Letter from the Gawler River Floodplain Management Authority dated 21 December 2021 (including Draft Strategic Plan 2021-2026 and Water Technology Report).

Gawler River Floodplain Management Authority 266 Seacombe Road, Seacliff Park, SA 5049

Telephone: 0407717368 Email: <a href="mailto:davidehitchcock@bigpond.com">davidehitchcock@bigpond.com</a>

Website: www.gawler.sa.gov.au/grfma

James Miller
Chief Executive Officer
Adelaide Plains Council
2a Wasleys Road
MALLALA SA 5502
By email info@apc.sa.gov.au
20/12/2021

Dear James,

I write regarding the State Governments allocation of \$9 Million to fund four "no regrets" projects for the Gawler River Flood Mitigation Program and to seek indication of council's position regarding an in-principle support for a cash contribution to the projects.

On 9/12/2021 Ms. Cate Hart, Executive Director, Environment, Heritage and Sustainability, Department for Environment and Water attended the GRFMA meeting to speak to projects 3 and 4 within the program.

Project 3, Improving Flood Forecasting and Warning

 The State Government has allocated \$1 million to make improvements to flood warning infrastructure for the Gawler River to support improved flood forecasting and warning.

Project 4, River Survey, Levee Repair and Vegetation Management

• The State Government has allocated up to \$3.8 million to undertake river survey, levee repair and vegetation management.

Ms Hart advised Project 3 has commenced with an end-user assessment to optimise the network of flood warning infrastructure to be fit-for-purpose.

The intent is that no infrastructure is to be modified/built as part of Project 3 unless future management arrangements are agreed, however there is scope to proceed with planning if evidence of some council co-contribution to Project 3 can be provided.

Timing is such that Project 3 co-contributions need to be resolved as a matter of urgency to align with Local Government annual business planning for 2022/23.

It was advised there is an opportunity to complement Project 3 activities to improve flood forecasting and warning with effective communications and behaviour change via application to the Australian Government's Preparing Australian Communities Program.

The Preparing Australian Communities Program (PACP) Local Stream will support disaster risk reduction and resilience initiatives that will reduce the impact of future natural hazards on Australian communities. A total of \$150 million is available from 2021-22 to 2024-25.

The Program offers opportunity for GRFMA to raise financing and provide a show of good faith.

If the application is successful, the grant funding received by GRFMA could be offered up as the co-contribution for Project 3.

Project 4 has commenced with collating and analysing aerial data as a critical first step to informing a scope of works for on-ground activities.

Timing is now such that Project 4 financial co-contributions need to be resolved as a matter of urgency to also align with Local Government annual business planning for 2022/23, and to enable the intergovernmental steering committee to make recommendations to the Treasurer to release the state funds committed in financial year 2021/22.

Ms. Hart advised co-contributions can comprise either/both in-kind and financial contributions, and while in-kind contributions from constituent councils will be vital to progressing landholder engagement, a financial contribution is expected.

Project 4 is scalable and can be made to fit within the budget and timeframes made available.

DEW is now seeking clear indication of financial commitment by the GRFMA and constituent councils to a value that the GRFMA and individual councils can and are willing to contribute.

Following Ms. Hart's presentation, the meeting subsequently unanimously carried the following resolution:

That the GRFMA advises the State Government that the:

- 1. GRFMA supports an in principle cash contribution to Project 3 'Flood Warning' on a proportional basis with other State Government agency beneficiaries (including design costs).
- 2. Final cash contribution amount is to be based on an actual scope of works being provided (with cost estimate) to enable a fair and equitable funding split between all government agencies and GRFMA Councils.
- 3. GRFMA supports in principle a cash contribution to Project 4 'Lower Gawler River No regrets' the extent of which will be informed by the actual scope and estimated cost of works.
- 4. GRFMA allocates up to \$100,000 from current GRFMA reserve funds as its contribution to the design development of Projects 3 and 4.
- 5. Actual cost share in relation to Project 4 between GRFMA Councils be on the basis of a contemporary funding model currently in development and under consideration.
- 6. GRFMA will consult with Constituent Councils by the end of January 2022, on their position of an in principle support for a cash contribution for Projects 3 and 4.

The meeting then separately and unanimously resolved:

#### That the GRFMA:

1. Agrees to be the proponent for a Preparing Australian Communities Program (PACP) grant application that focuses on strengthening community resilience to flood, in particular raising community awareness of flood risk.

- 2. Requests GRFMA Board Members to consult with their respective Council CEO and or Executive Management Team to seek commitment of in-kind and or cash contributions to Project 3 and to inform the GRFMA Executive Officer of a response by Thursday 16 December 2021.
- 3. Authorises the GRFMA Executive Officer to engage resources, up to the value of \$6,500 to develop and submit a PACP application for up to a \$1 million (government funding), to be spent over 3 years, supported by the Council co-contributions as advised (above.

In accordance with the substantive resolution, I would be pleased if council would now consider its position of in principle support for a cash contribution to the projects.

The next meeting of the GRFMA is 17 February 2022 and it would be beneficial to receive councils considered response in time for that meeting.

The resolution regarding the PACP application has been separately actioned with council staff.

Should any matter require clarification please contact me on 0407717368.

Yours Sincerely

David Hitchcock Executive Officer

tatatil

#### Stacie Shrubsole

From: davidehitchcock@bigpond.com

Sent: Tuesday, 21 December 2021 3:09 PM

To: Info

**Subject:** Correspondence, with two separate attachments, to the CEO

Attachments: 20211215 GRFMA SP COUNCIL CONSULTATION DRAFT (002).pdf; 21030180 M001

Gawler River Mitigation Cost Sharing - Northern Floodway v3.pdf; Letter APC

SPlan and funding.pdf

#### Hello

Please find attached correspondence, with two separate attachments, to the CEO

#### Regards

David E Hitchcock Executive Officer Gawler River Floodplain Management Authority



266 Seacombe Road SEACLIFF PARK SA 5049 Mob 0407717368 davidehitchcock@bigpond.com

The Gawler River Floodplain Management Authority is established as a regional subsidiary pursuant to section 43 and Schedule 2 of the Local Government Act 1999 to co-ordinate the construction, operation and maintenance of flood mitigation infrastructure for the Gawler River. Constituent councils are City of Playford, Adelaide Plains Council, Town of Gawler, the Barossa Council, Light Reginal Council, Adelaide Hills Council.

WARNING AND DISCLAIMER: The contents of this email and any files transmitted with it are confidential and may be subject to legal professional privilege and copyright. You must not copy or distribute this message or any part of it or otherwise disclose its contents to anyone without written authorisation from the GRFMA. If you are not the intended recipient, please notify us immediately and delete this email (including any attachment to it) from your computer system. No representation is made that this email is free of viruses or other defects

#### **Gawler River Floodplain Management Authority**

## DRAFT CONTENT FOR STRATEGIC PLAN 2021 - 2026

Ordinary Council Meeting 49 of 361 31 January 2022

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#### Version control:

20 May 2021 20210520 GRFMA SP workshop attendees' draft 30 May 2021 20210530 GRFMA SP Board Draft 1 for targetted Board member consideration 7 June 2021 20210607 GRFMA SP Board Meeting Draft 15 December 2021 20211215 GRFMA SP COUNCIL CONSULTATION DRAFT (this version)

#### First nations acknowledgement

The Gawler River Floodplain Management Authority acknowledges that our Constituent Councils and its current and future infrastructure are located on the traditional country of the Kaurna, Ngadjuri, and Peramangk people and pays respect to Elders past and present.

We recognise and respect their cultural heritage, beliefs, and relationship with the land. We acknowledge that they are of continuing importance to the Kaurna, Ngadjuri, and Peramangk people living today.

We also extend that respect to other First Nations people.

#### 1. ABOUT THE GAWLER RIVER FLOODPLAIN MANAGEMENT AUTHORITY

The Gawler River Floodplain Management Authority (GRFMA) is a single purpose regional subsidiary formed under s43 of the *Local Government Act 1999* in 2002. Constituent Councils are Adelaide Hills Council, Adelaide Plains Council, The Barossa Council, Town of Gawler, Light Regional Council, and the City of Playford. The primary focus of the Authority is on flood mitigation for the Gawler River which has a long history of flooding, causing damage to private and publicly owned properties.

A Board comprising an independent chair and two members (one being an Elected Member and one being a staff member, with deputy members also appointed when the member is unable to attend meetings) from each Constituent Council is the governing body for the Authority. There is also a Technical Advisory Panel and an Audit and Risk Committee.

Budget revenue is sourced from predetermined "formulae based' financial contributions by the six Constituent Councils, and external funding opportunities.

A part-time contract Executive Officer and part-time contract administrative person are the only ongoing personnel resources, assisted from time to time by staff from the Constituent Councils.

INFOGRAPHIC TO BE INSERTED HERE - MAP OF CATCHMENT, ACHIEVEMENT PROJECTS, SPECIFIC SITES, GENERAL COMMENTARY OF FLOODING RISK ETC

#### Previous achievements for inclusion

- Construction of the flood control Dam on the North Para (Bruce Eastick North Para Flood Mitigation Dam) in 2007.
- Facilitated Gawler River Open Space Strategy 2008.
- Modification of the South Para Reservoir Dam and spillway in 2012.
- Extensive flood mapping and hydrology reports facilitated.
- Completed the Gawler River 2016 Flood Review.

Strategic projects either underway or planned, including immediate priorities for GRFMA for inclusion

- Deliver the Lower Gawler River flood mitigation measures.
- Commenced the Gawler River Stormwater Management Plan.
- Finalising Gawler River Flood Mitigation Planning (GRUMP).
- Partnering with the SA Government to deliver the 2021/2022 State Budget Gawler River Flood Mitigation initiatives (SA Government funding allocation of \$9m over three years).

#### 2. ABOUT THIS STRATEGIC PLAN

This Strategic Plan has been developed by the GRFMA Board to guide its activities and also communicate its strategic directions and priority actions for the period 2021 to 2026, as well as matters for consideration beyond 2026 (nominally 2036). It follows a flow from PURPOSE to consideration of KEY INFLUENCES on the Authority's activities, to STRATEGIC DIRECTIONS to be followed, to PRIORITY ACTIONS aimed at achieving OBJECTIVES that support the strategic directions, grouped under three THEMES. The flow is described in the following diagram.

Purpose	Key influences	Strategic direction	Themes and objectives	Priority actions	
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#### Roles

Councils and subsidiary bodies can have different roles depending on legislative requirements and other considerations. The following table provides a broad outline of potential roles.

Role	Description
No role	There is no identified role for the organisation.
Information channel	Information about a service or activity of other bodies is channelled by the organisation through, for example, links to the websites of those bodies.
Advocate	The organisation may advocate to another government (or other organisation) for certain things to happen.
Facilitator	A step further from advocacy where the organisation may join with other parties to work out a solution to an issue affecting the area.
Agent	Typically, this would involve the organisation delivering a service, funded by a government agency, that is, or likely to be regarded as, the responsibility of another government.
Part funder	The organisation either provides funding to another body to meet part of the cost of that body providing a function/service activity, or receives funding from another body (usually a government agency) to meet part of the cost of the organisation delivering the function/service activity.
Asset owner	As the owner (or custodian) of an asset, the organisation has responsibility for capital, operating and maintenance costs.
Regulator	The organisation has a legislated regulatory role for which it is required to fund from its own resources.
Service provider	The full cost (apart from fees for cost recovery, government grants etc) of a service or activity is met by the organisation.

Most relevant to the Authority are the bolded roles of Advocate, Facilitator, and Asset Owner given the (poorly defined) shared responsibility between Local and State Government for flood mitigation. The priority actions in the Strategic Plan each include a role for the Authority which should be read in conjunction with the above table. Also included for each priority action is a description of Why the action is to be taken, How and When it will be undertaken, and by Whom.

#### Measuring and monitoring performance against the Plan

Performance measures, set out under each theme in the Strategic Plan, will assist in monitoring achievement of the stated objectives. Progress against the Plan will be reported annually in the Board's annual report.

#### Reviewing the Plan

Although the Plan has been developed for a five year horizon, things can change quickly. The Strategic Plan will be reviewed after the Gawler River Stormwater Management Plan is completed to make any adjustments required as a result of that plan and annually thereafter at a Board workshop to refresh it as required.

#### 3. THE PLAN

#### **OUR PURPOSE**

The Authority is a separate legal entity that operates in accordance with a Charter agreed by all six Constituent Councils. Our purpose is set out in clause 3 of the Charter:

The Authority has been established for the purpose of coordinating the planning, construction, operation and maintenance of **flood mitigation infrastructure for the Gawler River**, and for the following functions:

- 3.1.1 to raise finance for the purpose of developing, managing and operating and maintaining works approved by the Board;
- 3.1.2 to provide a forum for the discussion and consideration of topics relating to the Constituent Councils' obligations and responsibilities in relation to management of flooding of the Gawler River;
- 3.1.3 to advocate on behalf of the Constituent Councils and their communities where required to State and Federal Governments for legislative policy changes on matters related to flood mitigation and management and associated land use planning with Gawler River flood mitigation;
- 3.1.4 to facilitate sustainable outcomes to ensure a proper balance between economic, social, environmental, and cultural considerations; and
- 3.1.5 to provide advice as appropriate to the Constituent Councils in relation to development applications relevant to the Authority's roles and functions.

As can be seen from the wording in the Charter, the Authority's primary focus is on flood mitigation infrastructure for the Gawler River and all other functions listed in clause 3 are subsidiary to that purpose.

#### KEY INFLUENCES

Numerous factors have a significant influence on the operations of the Authority. These include:

- Arrangements for managing stormwater in South Australia are very complicated, reflecting incremental changes over time in legislation, guidelines, structures, and funding arrangements.
   For the Authority, specific concerns are:
  - There is no clear definition of the responsibilities of levels of government for managing stormwater.
  - Floodplain management is not well recognised in the current framework for stormwater management.
  - Responsibilities for different aspects of managing the Gawler River sit with various (mostly SA Government) agencies, yet there is no overarching structure, body, or plan to ensure an integrated approach to managing it.
  - Most of the Gawler River is located on private land (a common situation in South Australia) which restricts the ability of the Authority (and other bodies) to carry out its functions.

- Most flood management initiatives within the Gawler River catchment and floodplain are beyond the capacity of Constituent Councils to fund and State and Federal Government engagement and funding support will be required before any such initiatives are to be realised.
- The effects of flooding on intensive food production and residential properties on the Northern Adelaide Plains.
- Impacts of climate change on the timing, frequency, and volumes of flows into the River.
- Changes in stormwater flows and the risks of flooding associated with new residential development in the Gawler River catchment.
- The level of community understanding of the risks of flooding and how individuals can reduce the risks.
- Signs of growing interest in the concept of water cycle management with greater integration of different aspects of water management, including stormwater and floodwater.
- Differences in perspectives and priorities between upstream and downstream Constituent Councils in relation to beneficiaries, funding arrangements, and priorities.
- The limited resource base of the Authority, which is supplemented on an ad-hoc basis through partnering with Constituent Councils.

#### OUR STRATEGIC DIRECTION

Consistent with our purpose, we will focus on planning for, building, and maintaining physical infrastructure that helps to mitigate the impacts of flooding in the Gawler River. Completion of the Stormwater Management Plan for the Gawler River early in the life of this Strategic Plan is an important step in that regard.

To assist with achieving that purpose, we will also:

- Monitor and respond to new information about climate change and hydrological influences.
- Seek improved funding arrangements for stormwater and floodplain management for the Gawler River and in South Australia generally.
- Contribute to strategic public agency discussions that may lead to better arrangements for an integrated approach to water management in the Gawler River and wider catchment.
- Annually consider our performance to ensure we are operating at a high level.
- Ensure there is clarity about the respective roles and responsibilities of the Authority and Constituent Councils in relation to mitigating flooding in the Gawler River, and there are suitable partnering arrangements in place to keep administrative costs low.
- Assist with information and advice for stakeholders along the Gawler River impacted by flooding.
- Develop other strategic documents to ensure the path to maintaining financial sustainability is clear.
- Consider the lifespan of the Authority beyond the creation of physical infrastructure.

#### **THEMES & OBJECTIVES**

The Plan is arranged under three themes, each with its own objective, related to the outcomes to be pursued.

#### Theme 1: Design, build, and maintain physical flood mitigation infrastructure

Objective: To have in place an agreed extent of physical flood mitigation infrastructure that is fit for purpose and achieves the targetted levels of performance.

#### Theme 2: Develop and evolve key relationships

Objective: To maintain key relationships that are most important to the Authority achieving its purpose.

#### Theme 3: Ensure good governance and ongoing financial sustainability

Objective: To ensure that the Authority meets legislative requirements and contemporary standards of governance and is financially sustainable for the long term.

#### **OUR PRIORITY ACTIONS**

#### Theme 1: Plan, design, build, and maintain physical flood mitigation infrastructure

**Objective**: To have in place an agreed extent of physical flood mitigation infrastructure that is fit for purpose and achieves the targetted levels of performance.

#### Performance measures

- 1) Agreed infrastructure projects are delivered on time and on budget.
- 2) Infrastructure is fit for purpose and delivers the benefits for which it was designed.
- 3) Infrastructure is maintained efficiently and to an agreed level of condition.

### Priority action 1.1 – Finalise preparation of the Gawler River Stormwater Management Plan.

Role: Asset owner

**Why:** The Gawler River Stormwater Management Plan will be the key document to assist in determining physical and other works required to reduce the risks and impacts of flooding.

How: Through the appointed consultant and supporting project governance arrangements.

When: Year 1 of implementation of the Strategic Plan.

Who: SMP Project Manager and oversight by the SMP Project Steering Committee.

## Priority action 1.2 - Review, with Constituent Councils and stakeholders, design standards for infrastructure works including costs and benefits.

Role: Asset owner

**Why:** The default policy position of the Authority has been for a 1 in 100 year design standard. Reviewing that policy position through consideration of the costs and benefits of various design standard scenarios will assist in identifying appropriate standards.

**How:** As part of developing the Gawler River Stormwater Management Plan.

 $\textbf{When:} \ In \ conjunction \ with \ developing \ the \ Gawler \ River \ Stormwater \ Management \ Plan.$ 

Who: SMP Project Manager and oversight by the SMP Project Steering Committee.

#### Priority action 1.3 - Consider the requirement to review hydrological models on the release of new industry accepted climate and rainfall models.

Role: Asset owner

Why: The Gawler River Stormwater Management Plan will be based on the latest industry accepted climate and rainfall models. As new data becomes available the models may change.

How: Partner with one or more Constituent Councils, the Northern and Yorke Landscape Board, and Green Adelaide.

When: Undertake as new climate and rainfall models are released.

Who: Board to initiate partnering program with other organisations to access information and advice.

Priority action 1.4 – In conjunction with the Constituent Councils, develop and implement a schedule of flood mitigation infrastructure works for the Gawler River referencing the Gawler River Stormwater Management Plan.

Role: Asset owner

Why: A schedule of works will enable the Authority and Constituent Councils to plan for implementation of the projects and seek funding from the State and Federal Governments.

How: Through discussions and agreement with Constituent Councils and engagement with the State and Federal Governments.

When: Develop the schedule of works in Year 1 of implementation of the Strategic Plan and implement projects as suitable funding arrangements are in place.

Who: Executive Officer to initiate.

Priority action 1.5 - Report annually on progress with implementation of the Gawler River Stormwater Management Plan, including the planning and delivery of associated works and actions by Constituent Councils and other bodies.

Role: Asset owner and potentially advocate

Why: Formal annual reporting on progress will ensure implementation of the SMP receives the attention it deserves and help to identify any gaps or barriers to delivery.

**How:** Include in the Annual Report.

When: Commence in year 2 of implementation of the Strategic Plan.

Who: Executive Officer to initiate.

#### Theme 2: Develop and evolve key relationships

Objective: To maintain key relationships that are most important to the Authority achieving its purpose.

#### Performance measures

- 1) Key relationships are in place and are assisting the Authority to undertake its functions.
- 2) Opportunities to bring together government agencies to improve governance arrangements for managing the Gawler River are adequately pursued.
- 3) Opportunities to advocate for and/or respond to potential improvements to arrangements for stormwater and floodplain management are adequately pursued.
- 4) The Board is satisfied that it has an adequate understanding of community views about flooding.

Priority action 2.1 - Working with the Constituent Councils, develop a framework to clearly articulate the respective roles and responsibilities of the Authority and the Councils and suitable partnering arrangements to maintain a low cost base for the Authority.

Role: Asset owner

Why: There is a symbiotic relationship between the Authority and the Constituent Councils under which each has their own roles and responsibilities. Documenting the respective roles and responsibilities would provide clarity for all parties. Identification of partnering opportunities within the capacities of the Councils (e.g., in relation to monitoring information about climate change and climate change policy, and water policy) in delivering the functions, operations and project management required of the Authority would help to keep the Authority's administrative costs low.

How: Working group of Council staff on the Board and the Executive Officer.

When: Year 1 of implementation of the Strategic Plan.

Who: Executive Officer to initiate.

Priority action 2.2 - Develop and implement an annual (or other agreed frequency) assessment by seeking and evaluating Constituent Councils' views about the Authority's performance and actions under the roles and responsibilities framework in Priority Action 2.1, as well as their own performance under the framework.

Role: Asset owner

**Why:** The Constituent Councils all have their own interests and a formal process for obtaining and assessing their feedback would allow the Authority to identify any areas requiring attention. It would also allow the Councils to assess their own performance under the roles and responsibilities framework.

**How:** A framework for the assessment process could initially be discussed by the Board and with the Constituent Councils, and then be the subject of reports to future Board meetings until an agreed process is determined.

When: Year 2 of implementation of the Strategic Plan.

Who: Executive Officer to initiate, possibly with assistance of staff of the Constituent Councils.

Priority action 2.3 – Continue to advocate for improved governance and funding arrangements for flood avoidance, resilience, and mitigation in South Australia.

Role: Advocate/facilitator

**Why:** With frontline experience the Authority is well positioned to develop a narrative about changes that are required to improve governance and funding arrangements for flood avoidance and mitigation.

How: Develop the narrative and identify opportunities to share it with key bodies and individuals.

When: Develop the narrative in Year 1 of implementation of the Strategic Plan.

Who: Executive Officer to initiate, possibly with assistance of staff of the Constituent Councils.

Priority action 2.4 – Proactively pursue governance structures and/or management approaches that bring together the various government agencies involved in water management related to the Gawler River to ensure coordinated action is taken to reduce flood risk, while contributing to greater integration of water management.

Role: Advocate/facilitator

**Why:** No single body has responsibility, authority, or funding to holistically manage all water aspects for the Gawler River or other watercourses in South Australia. Working together between agencies can help to achieve an integrated approach and deliver better economic, environmental, and social outcomes.

**How:** Either initiate or respond to discussions about improved integration.

When: Year 2 of implementation of the Strategic Plan.

Who: Executive Officer and Chair to initiate.

Priority action 2.5 - With Constituent Councils, monitor community views about flood control and management and factor into communication about the Authority's functions.

Role: Asset owner

**Why:** Understanding community views about flood control and management is an important element of planning for both the Authority and Constituent Councils.

How: Develop and implement a program across multiple Constituent Councils to build understanding.

**When:** Year 2 of implementation of the Strategic Plan, taking account of material in the Gawler River Stormwater Management Plan.

Who: Executive Officer to initiate, possibly with assistance of staff of the Constituent Councils.

Priority action 2.6 - Assist the Constituent Councils in communicating with general communities and specific interest groups in relation to flood mitigation for the Gawler River.

Role: Asset owner

**Why:** Communication with communities is likely to be a joint activity between the Constituent Councils and the Authority.

**How:** Work with key staff of the Constituent Councils on a program of communication activities based on timing and/or specific trigger events.

When: Year 1 of implementation of the Strategic Plan.

Who: Executive Officer to initiate.

#### Theme 3: Ensure good governance and ongoing financial sustainability

Objective: To ensure that the Authority meets legislative requirements and contemporary standards of governance and is financially sustainable for the long term.

#### Performance measures

- The Board has a clear understanding of the Authority's performance and addresses any areas identified as requiring attention.
- 2) A full suite of strategic documents as required in the GRFMA Charter is developed in the agreed timeframe, kept up to date, and used to assist in decision making.
- 3) Financial sustainability targets are met.

### Priority action 3.1 - Implement the agreed outcomes from Charter Review 2 which was finalised in 2020.

Role: Advocate, facilitator, asset owner

**Why:** The second stage of reviewing the Authority's Charter was completed late in 2020. Implementation of agreed outcomes from the review will finalise that process.

**How:** Once agreement is reached with all Constituent Councils, determine a timeline for processing the changes required to the Charter.

When: Year 1 of implementation of the Strategic Plan.

Who: Executive Officer to initiate.

Priority action 3.2 - Consider annually the Authority's performance and identify any changes that may be required to the Charter, the Strategic Plan, policy settings, relationships, and communication and engagement.

Role: Asset owner

**Why:** A formal requirement for the Board to consider performance can be used as a means of identifying and addressing gaps or problems in the Authority's operations.

How: Initial discussion at a Board meeting, followed by a report by the Chair and Executive Officer.

When: Year 1 of implementation of the Strategic Plan.

Who: Executive Officer and Chair to initiate.

## Priority action 3.3 – Develop fit for purpose risk management, asset management, and long term financial plans.

Role: Asset owner

**Why:** The Charter requires these plans to be prepared and adopted. All three Plans will assist the Board in decision making and show that risk, asset management, and long term financial planning are being addressed.

**How:** Working groups of the Executive Officer and relevant staff from the Constituent Councils could advise on and oversee project arrangements to develop the Plans.

When: Complete over a period agreed by the Board.

Who: Executive Officer to initiate.

## Priority action 3.4 – Determine the future lifespan of the Authority and scenarios for ownership, management, maintenance, and replacement of its assets.

Role: Asset owner

**Why:** The question of the lifespan of the Authority is important for clarity about future arrangements for managing its assets and the steps required to successfully implement those arrangements.

**How:** Board workshops, supplemented by specialist advice as required, informed by the Gawler River Stormwater Management Plan.

When: Year 5 of implementation of the Strategic Plan.

Who: Executive Officer to initiate.

## Priority action 3.5 - Continue to work with Constituent Councils and their external auditors and the Authority's audit committee and external auditor to reach an acceptable position in relation to the funding of depreciation.

Role: Asset owner

**Why:** Depreciation of the Authority's assets is currently not funded through annual budgets and there are differing opinions about whether that should remain the case.

**How:** Through a working group of the Executive Officer and Constituent Council finance staff, consulting with the Authority's audit committee and external auditor, and the external auditors of the Constituent Councils.

**When:** After completion and adoption of the Asset Management Plan and Long Term Financial Plan and with reference to the Gawler River Stormwater Management Plan.

Who: Initiated by the Executive Officer and undertaken by the Working group shown under "How" above.



Page 1

## MEMORANDUM

To David Hitchcock – GRFMA

From Michael Di Matteo – Water Technology

Date 18 August 2021

Subject Gawler River Flood Mitigation Cost Sharing Model – Northern Floodway Application

Our ref 21030180 M001 Gawler River Mitigation Cost Sharing - Northern Floodway v3

#### 1 **OVERVIEW**

#### 1.1 Background and purpose of this study

Water Technology has been engaged by the Gawler River Floodplain Management Authority (GRFMA) to apply the Gawler River Flood Mitigation Cost Sharing Model developed by Water Technology (2021) earlier this year to a case study. The model is based on a number of principles for allocating costs, including:

- **Future Costs Avoided**
- Water inflow
- Waterway length
- Ability to pay

For the purposes of this study, the Northern Floodway mitigation option (AWE (2017), Tonkin (2018)) was used to demonstrate the cost sharing split for future mitigation works amongst the six (6) Local Government Areas. These include Adelaide Plains Council, Adelaide Hills Council, The Barossa Council, City of Playford, Light Regional Council, and Town of Gawler.

#### 1.2 Scope

The Gawler River Flood Mitigation Cost Sharing Model was used to estimate the Cost Share for the local government areas for the Northern Floodway project. The following scenarios for Gawler River flood modelling are considered in this study:

Baseline scenario: Without Northern Floodway (without Riverlea Development)

Mitigation scenario: With Northern Floodway (without Riverlea Development)

This study adopted the following approach to model inputs:

- **Future Costs Avoided** 
  - Flood modelling for both scenarios in order to inform a flood damages assessment.
  - Flood damages savings (baseline damages minus mitigation options damages) were evaluated.
- Water inflow
  - Hydrological modelling with catchment areas excluding Forestry SA land.

Gawler River Flood Mitigation Cost Sharing Model - Northern Floodway Application | 18 August 2021





- Waterway length
  - Length calculations excluded 5<sup>th</sup> order or higher waterways within Forestry SA land.
- Ability to pay
  - Default values, not revised as part of this study.

#### 1.3 Limitations

The results for cost sharing are based on a number of assumptions and are provided for demonstration purposes only. The results and flood damages inputs should not be relied upon for decision-making or applied in other studies. Further work is required to refine the data used as inputs into the model.

Importantly, the model has been run on the Northern Floodway proposal on the basis it is the only proposal that has the required flood mapping data to enable reasonable consideration of damages that might occur. Inclusion of the Northern Floodway in this model is not an indication that the GRFMA is currently proceeding with the Northern Floodway proposal.

#### 2 FLOOD MODELLING

#### 2.1 Scenarios

A total of six model runs were performed for this study. These runs are described in Table 2-1.

The Baseline scenario was modelled using a modified MIKE Flood hydraulic model. This model and hydrological inputs were previously used for modelling the Northern Floodway mitigation option (AWE 2016).

The Northern Floodway extent was based on the floodway and levee extents as shown in Tonkin (2018) (purple lines and the yellow dashed lines in Figure 2-1) with additional levee upgrade extending eastwards to between Pederick Road and Winnifred Road (Figure 2-2). The additional levee upgrades were included to mitigate a breakout east of Pederick Road known to occur from previous modelling. The additional levee upgrades were not included in the costing estimates in this study.

Table 2-1 Summary of model runs

Scenario	With Riverlea Development?	With Northern Floodway?	Flood events for damage assessment <sup>1.</sup> (% Annual Exceedance Probability)	Model development required?	Total number of model runs
Baseline	N	N	5, 2, 1	Υ	3
Mitigation	N	Υ	5, 2, 1	Υ	3

1. The 10% AEP event and 0.5% event were not modelled as part of this assessment.





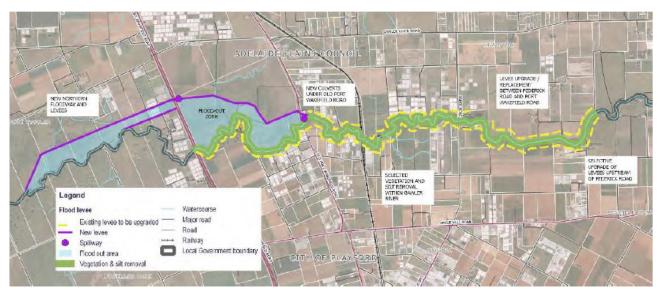


Figure 2-1 Northern Floodway mitigation works (extension of Existing levee to be upgraded to Pederick Road not shown).

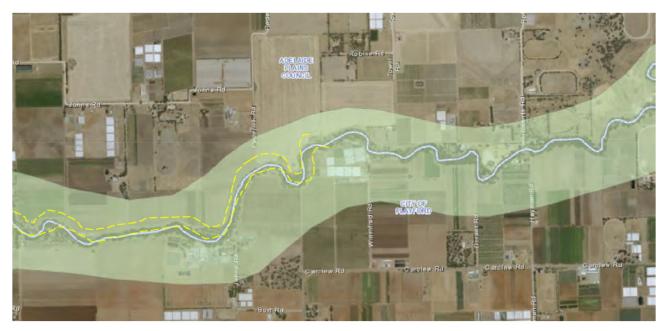


Figure 2-2 Indicative extent of levee upgrade in current study Northern Floodway scenario

#### 2.2 Results

The flood modelling afflux results are provided in Attachment A. The flood mapping extent was compared with previous mapping carried out for the Northern Floodway by AWE (2016). The flood extent was similar to previous studies, except that the breakout east of Pederick Road was managed in the mitigation scenario.





#### 3 GAWLER RIVER FLOOD MITIGATION COST SHARING MODEL

#### 3.1 Overview

The following sections outline background on the Gawler River Flood Mitigation Cost Sharing Model and how it was applied in this study. The model inputs and related assessments are described.

#### 3.2 Background on cost sharing model

Water Technology (2021) prepared a spreadsheet tool to assess the cost sharing split for future mitigation works amongst the six (6) Local Government Areas (Adelaide Plains Council, Adelaide Hills Council, The Barossa Council, City of Playford, Light Regional Council, Town of Gawler). The model apportions cost-sharing based on four (4) key principles:

- <u>Future Costs Avoided</u> Monetary value of damage avoided (by the proposed mitigation works) as identified within each council area.
- Water inflow Measurable proportion of volume of water (i.e. m³/s) from each council area based on the whole of catchment (not just upstream of the Gawler River junction as per original model), excluding the area west of Port Wakefield Road.
- Waterway length Gawler River, North Para, South Para. With consideration of order of streams e.g. Gawler River is a 7<sup>th</sup> Order Stream with North and South Para Rivers being 5ht or 6<sup>th</sup> Order Streams. Other minor tributaries (lower than 5<sup>th</sup> Order Streams) are not to be included.
- Ability to pay Identify via SA Local Government Grants Commission Financial Assistance Grant equalisation considerations and allocations in order to determine each Council's ability to pay.

The Future Costs Avoided for the Northern Floodway was a key consideration for this study. In addition, the Water inflow and Waterway length were revised to exclude Forestry SA lands to demonstrate the impact of removing non-local government controlled land from the model inputs. Ability to pay values were kept as the default values in this study.

#### 3.3 Flood Damages assessment

A high-level flood damages assessment approach was developed for the purposes of this study. The methodology, assumptions and limitations of the flood damages assessment is provided in Attachment B and inputs into the model are shown in Attachment C.

It should be noted that a review of the flood damages estimate developed in this study were approximately 30% higher than estimated damages in AWE (2016). This is due to the high level assumptions adopted for the flood damages as part of this study. A sensitivity analysis of the estimated damages for the costing tool was carried out to evaluate the impact of this variance on cost-sharing between councils. This demonstrated that the model is not overly sensitive to the estimated damages approach adopted in this study.

#### 3.4 Future Costs Avoided

The estimated damages for the Northern Floodway scenario were subtracted from the Baseline scenario to determine the future costs avoided shown in Table 3-1. The total costs avoided for the 5%, 20% and 1% AEP events are estimated to be \$72 million using the high-level flood damages assessment methodology adopted for this study. The majority of future costs avoided by the Northern Floodway scheme are in the City of Playford area (90%), and the remaining in the Adelaide Plains Council (10%).

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Table 3-1 Future costs avoided summary

	Adelaide Hills	Adelaide Plains	The Barossa Council	City of Playford	Light Regional Council	Town of Gawler	TOTAL:
Total cost of damages:	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$
10% AEP	-	-	-	-	-	-	\$0
5% AEP	\$0	\$1,756,390	\$0	\$31,627,227	\$0	\$0	\$33,383,616
2%AEP	\$0	\$3,559,536	\$0	\$16,519,882	-\$756	\$25,835	\$20,104,497
1% AEP	\$0	\$1,660,454	\$0	\$16,893,240	\$5,318	\$29,605	\$18,588,617
0.5% AEP	-	-	-	-	-	-	\$0
TOTAL	\$0	\$6,976,380	\$0	\$65,040,348	\$4,563	\$55,440	\$72,076,731
Percentage of Total	0	10	0	90	0	0	100

- The 10% AEP event and 0.5% event were not modelled as part of this assessment. The percentage of total allocation of cost of damages savings to each Council may vary when considering damages from these additional events.
- 2. High-level flood damages assumptions were adopted for this study, for the purposes of demonstrating the cost-sharing tool, and should not be relied upon for other purposes. Further detailed flood damages assessments will be carried out as part of the Gawler River Stormwater Management Plan.

#### 3.5 Northern Floodway Cost Estimate

Project costs input into the model do not affect the apportionment rate for cost-sharing by councils output by the model. Furthermore, external funding is likely to be sought from sources external to local government for the project.

As the total funding contribution by councils is not yet known, apportionment of cost-sharing in the results sections of this memorandum do not refer to costs of the project. Rather the proportion of cost-sharing as a percentage of the total contribution by councils is provided, which is the key output from the model intended for decision-making support.

#### 3.6 Forestry SA land exclusion

The Water inflow and Waterway length inputs were altered in this application of the model to exclude contributions from Forestry SA land. The land area data was based on digitisation of the *ForestrySA Land* dataset available on NatureMaps (Government of South Australia (2021)).

Forestry SA land was selected as an example of non-Council managed land from a readily available dataset to demonstrate an indicative process for excluding known state government land from model inputs. Further refinement of the relevant land areas to include or exclude from model inputs will require further discussion and detailed analysis.





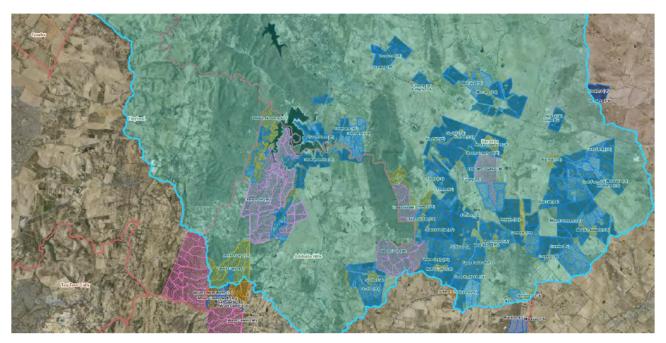


Figure 3-1 Map of Gawler River Catchment showing ForestrySA Land (hatched, various colours), and LGA boundaries (red line). (Source: Government of South Australia (2021), accessed 18 August 2021).

#### 3.7 Water inflow

Catchment areas managed by Forestry SA were excluded from the hydrological model to remove the contribution to peak flows from these areas. The existing XP-RAFTS hydrological model was rerun and after identifying and removing Forestry SA managed land area from the catchment.

The locations North Para River 1km DS Turretfield, South Para Reservoir and Yaldara were affected by this change. The model was rerun for these three sites and peak Water Inflows in the model were revised based on the new peak flows.

The revised model inputs are shown in Attachment C.

#### 3.8 Waterway length

Waterway lengths of 5<sup>th</sup> order and above streams within Forestry SA areas were subtracted from the total waterway lengths.

The revised model inputs are shown in Attachment C.

#### 3.9 Ability to pay

The Ability to Pay apportionment input was assumed to be equal for all Councils. These are the default values used in Water Technology (2021). Further refinement of these values is not likely to influence the final cost-sharing due to the relatively low weighting for this Key Funding Principle.

For the purpose of future discussions, detail assumed for ability to pay is provided in Attachment D.

#### 3.10 Weightings

The weightings of the Key Funding Principles adopted for this study are shown in Table 3-2. These are the default values used in Water Technology (2021).

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Table 3-2 Weightings for Key funding Principles

Future Costs Avoided	Water Inflow	Waterway Length	Ability to Pay
50%	30%	15%	5%

#### 4 RESULTS

The results for the cost-sharing between councils based on the Northern Floodway mitigation option, and preliminary model inputs that may be subject to future changes, are shown in Table 4-1. The weighted proportion of distribution for each funding principle is shown in





#### Table 4-2.

City of Playford is apportioned nearly 50% of the costs of the project, and is the highest contributor. This is driven by the highest weighting on Future Costs Avoided and that the Northern Floodway project mitigates primarily flood damages in the mid- and lower reaches of the Gawler River. City of Playford has high value horticultural land uses within the flood extent protected by the project, and therefore high future costs avoided.

The next highest contributor would be The Barossa Council, with 26.1% cost-sharing. The council area has limited Future Costs Avoided by the project, however the share is driven by the relatively high contribution to water inflows from the headwater catchments within the council area. This result excludes peak flow contributions from Forestry SA land areas.

The lowest contributors to this project would be Town of Gawler and Adelaide Hills Council with 2.9% and 3.0% contribution, respectively. Both councils have minimal or no Future Costs Avoided due to the project and relatively small water inflow contribution. The contribution is driven primarily by the waterway length within the councils that provide a drainage service for the council areas. This result excludes waterway lengths within Forestry SA land areas.

Table 4-1 Cost-sharing for Northern Floodway mitigation option

Local Government Authority	% of Total
Adelaide Hills Council	3.0
Adelaide Plains Council	6.5
The Barossa Council	26.1
City of Playford	49.8
Light Regional Council	11.8
Town of Gawler	2.9





Table 4-2 Proportion distribution for each funding principle (weighted)

Local Government Authority	Future Costs Avoided	Water Inflow	Waterway Length	Ability to Pay	Total	% of Total
Adelaide Hills Council	0.0	0.0	0.08	0.083	0.2	2.3
Adelaide Plains Council	0.5	0.0	0.08	0.083	0.6	9.2
The Barossa Council	0.0	0.0	0.61	0.083	0.7	10.2
City of Playford	4.5	0.0	0.23	0.083	4.8	68.7
Light Regional Council	0.0	0.0	0.36	0.083	0.5	6.4
Town of Gawler	0.0	0.0	0.13	0.083	0.2	3.1
Total	5.0	0.0	1.5	0.5	7.0	100

#### 5 RECOMMENDATIONS

Water Technology recommends the following future works:

- Present study to stakeholders highlighting the preliminary nature of the inputs and results, and that this study's primary purpose is to demonstrate an application of the tool, and not for decision-making
- Seek feedback from stakeholders on what inputs and model functions could be changed for future applications via facilitated workshop
- Identify additional mitigation options, or combinations of options, and evaluate the Gawler River Flood Mitigation Cost Sharing Model
- Refine the flood damages approach in future applications of the tool (potentially using the approach to be formulated in the Gawler River SMP).

#### 6 REFERENCES

AWE (2017) Gawler River 2016 Flood Review Project Report. Prepared for the Gawler River Floodplain Management Authority. Date September 2017.

AWE (2016) A Findings Report for the Gawler River Flood Mitigation Scheme - Mitigations Options Findings. Final Report. Prepared for the Gawler River Floodplain Management Authority. Date March 2016.

Government of South Australia (2021), NatureMaps 3.0,

http://spatialwebapps.environment.sa.gov.au/naturemaps/?viewer=naturemaps&layerTheme=&scale=72223.819286&basemap=aW1hZ2VyeQ%3D%3D&center=15460231.345632222%2C-4124951.7016124455&layers=0ac81w0F7qrE008vyD0tuokm3seeob0B%2BlpP04zzJt3mCG%2Ba068riM30AslE3LBcJ20joCFv0UrNtQ0vVrAx3fmniy04R9wz0U0ZQW, Accessed 18 august 2021.

Tonkin (2018) Northern floodway Project Prospectus. Prepared for GRFMA June 2018. Ref No. 20180193

Water Technology (2021) Gawler River Mitigation Cost Sharing Model Summary. Prepared for Gawler River Floodplain management Authority. Date 11 March 2021.

Gawler River Flood Mitigation Cost Sharing Model - Northern Floodway Application | 18 August 2021







# ATTACHMENT A AFFLUX FLOOD MAPS



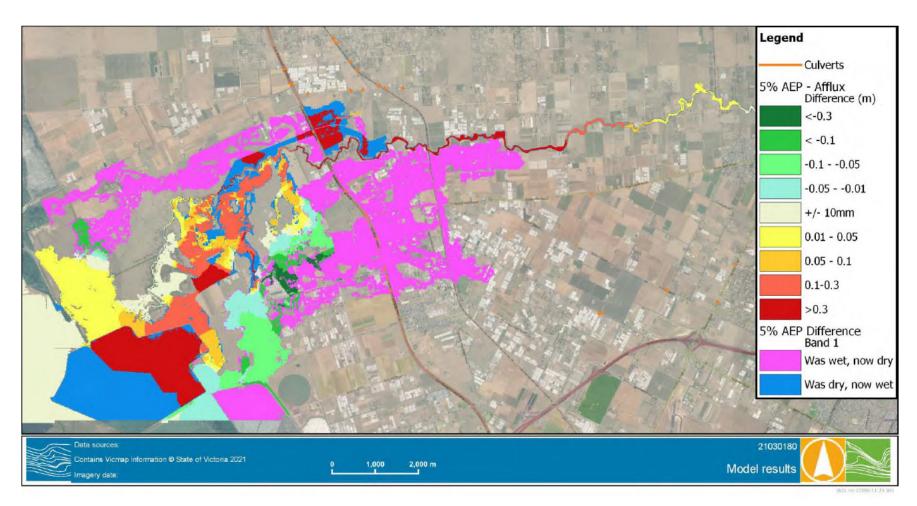


Figure 6-1 Afflux flood map for Northern Floodway (5% AEP)





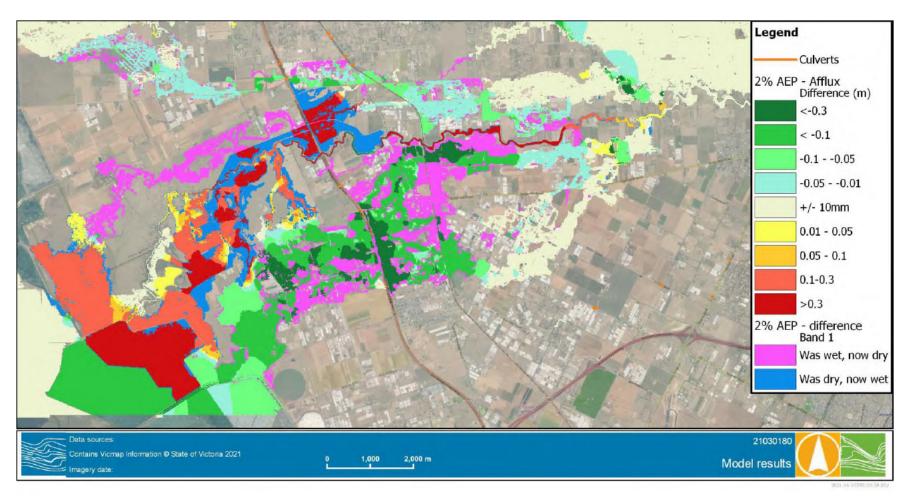


Figure 6-2 Afflux flood map for Northern Floodway (2% AEP)





31 January 2022

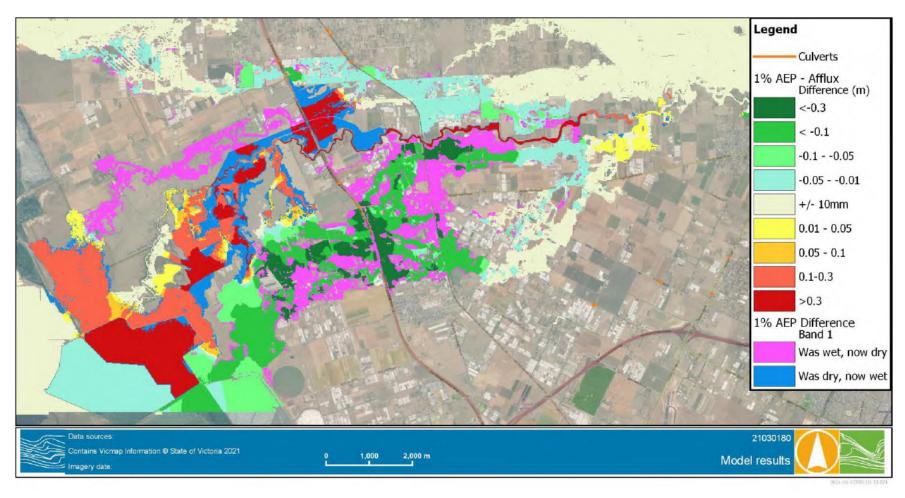


Figure 6-3 Afflux flood map for Northern Floodway (1% AEP)





### ATTACHMENT B FLOOD DAMAGES ASSESSMENT





#### 1 METHODOLOGY

A high-level flood damages assessment was carried out for the purposes of this study. 147 different land use types (bases on 2020 land use data, DataSA) were grouped into the categories in Table B-1. The categories matched previously used categories for the Playford SMP.

The land uses were assigned a damage costs/km² of flooded land. Costs were adjusted to 2021\$ values using the CPI index shown in Table B-2. Importantly, the following were not considered in the damages estimate:

- Height and duration of inundation
- Intangible damages.

A more detailed flood damages assessment will be carried out as part of the Gawler River Stormwater Management Plan. The assumptions here were considered suitable for the high-level estimates required to demonstrate the cost-sharing tool and should not be relied upon for other studies.

Table B-1-1 Areal flood damage estimate for flooded land used for this study

CATEGORY	COST / KM <sup>2</sup>
COMMERCIAL/INDUSTRIAL	\$ 1,864,137
CROPPING	\$ 38,882
GRAZING	\$ 42,436
GREENHOUSE CROPS	\$ 7,956,473
IRRIGATED OLEAGINOUS	\$ 237,263
IRRIGATED PERENNIAL HORTICULTURE	\$ 1,550,573
IRRIGATED VEGETABLES AND HERBS	\$ 7,325,269
IRRIGATED VINE FRUITS	\$ 522,502
ROADS	\$ 7,630,053
RURAL RESIDENTIAL	\$ 5,134,137
SERVICES	\$ 4,940,721
URBAN RESIDENTIAL	\$ 30,804,824

For determining the cost/km2, the following assumptions have been used:

- Assumed 150 buildings per km² for commercial/industrial land, with a unit cost of \$12,428/building
- Assumed 150 buildings per km² for rural residential land, with a unit cost of \$34,228/building
- Assumed 900 buildings per km² for urban residential land, with a unit cost of \$34,228/building
- Assumed unit cost of \$45,780/linear km for flood damaged roads, with assumed road width of 6m
- Assumed unit cost of \$9,881/linear km for flood damaged services, with assumed corridor width of 2m





Table B-1-2 CPI Index

Year	Index
2021	117.9
2020	116.10
2019	115.13
2018	112.8
2017	111.2
2016	109.1
2015	107.7

#### 2 RESULTS

The flood damages assessment was carried out by applying the cost / sq.km rate to the area of flooded land for each land use category for the Baseline and Northern Floodway scenarios. Table B-3 shows the flood damages estimate for the Baseline scenario and Table B-4 the results for the Northern Floodway Scenario.

Table B-2-1 Flood damages estimate – Baseline scenario

Local Government Authority Area	5% AEP - Cost	5% AEP - % OF TOTAL	2% AEP - Cost	2% AEP - % OF TOTAL	1% AEP - Cost	1% AEP - % OF TOTAL
ADELAIDE PLAINS COUNCIL	\$7,199,620	15%	\$79,616,230	46%	\$94,582,094	46%
CITY OF PLAYFORD	\$35,772,225	74%	\$62,554,107	36%	\$63,760,656	31%
LIGHT REGIONAL COUNCIL	\$2,341,991	5%	\$13,582,138	8%	\$16,955,247	8%
THE BAROSSA COUNCIL	\$4,170	0%	\$10,400	0%	\$13,199	0%
TOWN OF GAWLER	\$3,054,785	6%	\$18,247,687	10%	\$29,946,806	15%
TOTAL	\$48,372,790		\$174,010,56 2		\$205,258,00 1	





Table B-2-2 Flood damages estimate - Northern Floodway scenario

Local Government Authority Area	5% AEP - Cost	5% AEP - % OF TOTAL	2% AEP - Cost	2% AEP - % OF TOTAL	1% AEP - Cost	1% AEP - % OF TOTAL
ADELAIDE PLAINS COUNCIL	\$5,443,230	36%	\$76,056,694	49%	\$92,921,640	50%
CITY OF PLAYFORD	\$4,144,998	28%	\$46,034,226	30%	\$46,867,417	25%
LIGHT REGIONAL COUNCIL	\$2,341,991	16%	\$13,582,894	9%	\$16,949,929	9%
THE BAROSSA COUNCIL	\$4,170	0%	\$10,400	0%	\$13,199	0%
TOWN OF GAWLER	\$3,054,785	20%	\$18,221,852	12%	\$29,917,200	16%
TOTAL	\$14,989,174		\$153,906,06 5		\$186,669,38 4	

Table B-5 shows a comparison of the estimated damages for the baseline scenario between the current study and those developed by AWE (2016). The AWE (2016) values have been adjusted to 2021\$ values.

The total damages for the baseline scenario for the current study exceed the estimated damages in AWE (2016) by approximately 30%. The estimated damages for the 1%AEP (1 in 100 year ARI) are comparable to those estimated in AWE (2016). However, the flood damages estimate in this study may overestimate the flood damages for the 5% AEP (1 in 20 year ARI) and the 2% AEP compared with AWE (2016).

Table B-2-3 Comparison of flood damages from the current study and AWE (2016)

Event	AWE (2016) estimate damages (2016\$)	AWE (2016) estimate damages (2021\$)	Current study estimated damages (2021\$)
5% AEP / 1 in 20 Year ARI	24	26	48
2% AEP / 1 in 50 Year ARI	102	110	174
1% AEP / 1 in 100 Year ARI	182	197	205
Total	308	333	428

#### 3 SENSITIVITY ANALYSIS OF FLOOD DAMAGES ESTIMATES

For the purposes of this study, as the total flood damages estimate is used in the costing tool, a variance of 30% from previous studies is considered acceptable for the purposes of demonstrating the tool.

However, as the relative variation of the estimated damages is higher for the 5% AEP event, which is the intended level of service to be provided by the Northern Floodway project, this might result in an overestimate of the damages savings for City of Playford where most of the flood damages occur for the 5% AEP flood extent.







A sensitivity analysis for the estimated damages for the 5% AEP event was carried out by varying the inputs into the costing tool for City of Playford. The inputs into the costing for the damages for estimated damages for the 5% AEP event within the City of Playford and the Adelaide Plains Council were reduced by 30% for the both the Baseline scenario and Northern Floodway scenario.

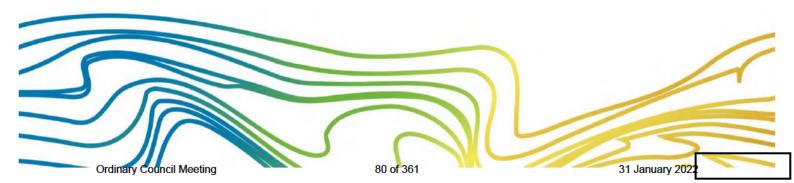
#### 4 REFERENCE

AWE (2016) A Findings Report for the Gawler River Flood Mitigation Scheme - Mitigations Options Findings. Final Report. Prepared for the Gawler River Floodplain Management Authority. Date March 2016





# ATTACHMENT C COST MODEL INPUTS AND RESULTS





#### 1 COST MODEL INPUTS

Flood damages estimates Baseline	Scenario:					
	BASE CASE 20Y	% OF TOTAL	BASE CASE 50Y	% OF TOTAL	BASE CASE 100Y	% OF TOTAL
ADELAIDE PLAINS COUNCIL	\$7,199,620	15%	\$79,616,230	46%	\$94,582,094	46%
CITY OF PLAYFORD	\$35,772,225	74%	\$62,554,107	36%	\$63,760,656	31%
LIGHT REGIONAL COUNCIL	\$2,341,991	5%	\$13,582,138	8%	\$16,955,247	8%
THE BAROSSA COUNCIL	\$4,170	0%	\$10,400	0%	\$13,199	0%
TOWN OF GAWLER	\$3,054,785	6%	\$18,247,687	10%	\$29,946,806	15%
TOTAL	. \$48,372,790		\$174,010,562		\$205,258,001	
Flood damages estimates Mitigation	on (Northern Floodway):					
	MITIGATION 20Y	% OF TOTAL	MITIGATION 50Y	% OF TOTAL	MITIGATION 100Y	% OF TOTAL
ADELAIDE PLAINS COUNCIL	\$5,443,230	36%	\$76,056,694	49%	\$92,921,640	50%
CITY OF PLAYFORD	\$4,144,998	28%	\$46,034,226	30%	\$46,867,417	25%
LIGHT REGIONAL COUNCIL	\$2,341,991	16%	\$13,582,894	9%	\$16,949,929	9%
THE BAROSSA COUNCIL	\$4,170	0%	\$10,400	0%	\$13,199	0%
TOWN OF GAWLER	\$3,054,785	20%	\$18,221,852	12%	\$29,917,200	16%
TOTAL	\$14,989,174		\$153,906,065		\$186,669,384	

Figure C-1-1 Cost damage estimates

Future costs avoided:							
	Adelaide Hills	Adelaide Plains	Barossa Council	City of Playford	Light Regional Council	Town of Gawler	TOTAL:
Total cost of damages:	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$	Damage in \$
10% AEP	-	•	•	•	•	-	\$0
5% AEP	\$0	\$1,756,390	\$0	\$31,627,227	\$0	\$0	\$33,383,616
2%AEP	\$0	\$3,559,536	\$0	\$16,519,882	-\$756	\$25,835	\$20,104,497
1% AEP	\$0	\$1,660,454	\$0	\$16,893,240	\$5,318	\$29,605	\$18,588,617
0.5% AEP	-	-	•	•	•	-	\$0
TOTAL	\$0	\$6,976,380	\$0	\$65,040,348	\$4,563	\$55,440	\$72,076,731
Percentage of Total	0	10	0	90	0	0	

Figure C-1-2 Future costs avoided





	Inflow (m3/s)						Peak flowrate
	Adelaide Hills Council	Adelaide Plains Council	The Barossa Council	City of Playford	Light Regional Council	Town of Gawler	cms
North Para River 800m DS Turretfield Flood Control	0.0	0.0	87.9	0.0	215.1	0.0	303
Mt McKenzie	0.0	0.0	72.3	0.0	0.0	0.0	72
Penrice	0.0	0.0	99.6	0.0	0.0	0.0	100
South Para	5.9	0.0	45.0	45.1	0.0	0.0	96
Yaldara	0.0	0.0	237.4	0.0	32.4	0.0	270
South Para Reservoir	41.2	0.0	87.6	0.0	0.0	0.0	129
Gawler Junction	0.0	0.0	33.2	1.0	5.2	16.0	55
D/S of Gawler Junction	0.0	0.0	0.0	5.4	1.5	10.2	17
Total	47.2	0.0	663.0	51.5	254.2	26.2	1042.0
% of Total	4.5	0.0	63.6	4.9	24.4	2.5	

Figure C 1-3 Water Inflow inputs (excluding Forestry SA land)

Fifth orde	r streams and	d above												
FID	ReachLeng	Adelaide Hills Council	Adelaide Plains Council	Barossa Council	City of Playford	Light Regional Council	Town of Gawler	Adelaide Hills Council	Adelaide Plains Council	Barossa Council	City of Playford	<b>Light Regional Council</b>	Town of Gawler	
	km			%						Length (ki	m)			
1	4.005			100%				0.0	0.0	4.0	0.0	0.0	0.0	Changes in blue
2	10.74					100%		0.0	0.0	0.0	0.0	10.7	0.0	
31	21.113			50%	50%			0.0	0.0	10.6	10.6	0.0	0.0	
32	6.3	50%		50%				3.2	0.0	3.2	0.0	0.0	0.0	
4	7.41	100%						7.4	0.0	0.0	0.0	0.0	0.0	
5	21.442		50%		50%			0.0	10.7	0.0	10.7	0.0	0.0	
6	30.317			100%				0.0	0.0	30.3	0.0	0.0	0.0	
7	4.178				100%			0.0	0.0	0.0	4.2	0.0	0.0	
8	5.676						100%	0.0	0.0	0.0	0.0	0.0	5.7	
9	50.581			50%		50%		0.0	0.0	25.3	0.0	25.3	0.0	
10	7.121						100%	0.0	0.0	0.0	0.0	0.0	7.1	
11	7.302			100%				0.0	0.0	7.3	0.0	0.0	0.0	
12	9.024					50%	50%	0.0	0.0	0.0	0.0	4.5	4.5	
13	9.916				50%	50%		0.0	0.0	0.0	5.0	5.0	0.0	
14	1.82					100%		0.0	0.0	0.0	0.0	1.8	0.0	
							Total (km)	10.6	10.7	80.6	30.4	47.3	17.3	196.9
							% of Total	5.4	5.4	40.9	15.4	24.0	8.8	
												Check	OK	

Figure 1-4 Waterway length inputs (excluding Forestry SA land)

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Ability to Pay		
LGA	Ability to Pay	% of Total
Adelaide Hills Council	0.2	16.7
Adelaide Plains Council	0.2	16.7
Barossa Regional Council	0.2	16.7
City of Playford	0.2	16.7
Light Regional Council	0.2	16.7
Town of Gawler	0.2	16.7
Total	1.2	100.0

Figure C-1-5 Ability to pay assumptions

#### 2 COST MODEL RESULTS

Key Funding Principle						
Future Costs Avoided	Water Inflow	Waterway Length	Ability to Pay			
50%	30%	15%	5%			
		Check	OK			
	Proportion distri	bution for each fund	ding principle (unwe	ighted)		
LGA	Future Costs Avoided	Water Inflow	Waterway Length	Ability to Pay	Total	
Adelaide Hills Council	0.0	0.452	0.5	1.7	2.7	
Adelaide Plains Council	1.0	0.000	0.5	1.7	3.2	
Barossa Regional Council	0.0	6.362	4.1	1.7	12.1	
City of Playford	9.0	0.494	1.5	1.7	12.7	
Light Regional Council	0.0	2.439	2.4	1.7	6.5	
Town of Gawler	0.0	0.252	0.9	1.7	2.8	
Check	OK	OK	OK	OK	OK	]
	Proportion dist	ribution for each fur	nding principle (wei	ghted)		
LGA	Future Costs Avoided	Water Inflow	Waterway Length	Ability to Pay	Total	% of Total
Adelaide Hills Council	0.0	0.1	0.08	0.083	0.3	30
Adelaide Plains Council	0.5	0.0	0.08	0.083	0.6	65
Barossa Regional Council	0.0	1.9	0.61	0.083	2.6	26.1
City of Playford	4.5	0.1	0.23	0.083	5.0	49.8
Light Regional Council	0.0	0.7	0.36	0.083	1.2	11.8
Town of Gawler	0.0	0.1	0.13	0.083	0.3	29
	5.0	3.0	1.5	0.5	10.0	100

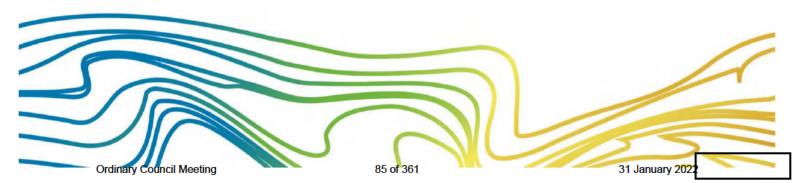
Figure C-2-1 Summary results







## ATTACHMENT D SA LOCAL GOVERNMENT GRANTS COMMISSION FUNDING RATIONALE









The following SA Local Government Grants Commission funding rationale has influenced thinking on how best to articulate ability to pay (pers. comm. D Hitchcock, GRFMA, 2021):

An effort or policy neutral approach will be used in assessing expenditure requirements and revenue raising capacity of each local governing body. This means as far as practicable, policies of individual local governing bodies in terms of expenditure and revenue effort will not affect the grant determination.

It is understood each council's capacity to raise revenue is assessed using property valuations, which represents its taxation base for setting rates. The Commission compares each council's valuation per capita against the State average valuation per capita in the category of residential, commercial, industrial, rural and other. The Commission then assumes councils make the average rating effort in each category and applies the average rate in the dollar. The rate that council sets is not considered, consistent with the effort neutrality principle that all calculations are interdependent of council policy practices

Gawler River Floodplain Management Authority 266 Seacombe Road, Seacliff Park, SA 5049

Telephone: 0407717368 Email: <a href="mailto:davidehitchcock@bigpond.com">davidehitchcock@bigpond.com</a>

Website: www.gawler.sa.gov.au/grfma

James Miller
Chief Executive Officer
Adelaide Plains Council
2a Wasleys Road
MALLALA SA 5502
By email info@apc.sa.gov.au
21/12/2021

Dear James,

I am writing to seek Councils feedback on the draft GRFMA Strategic Plan and the separate proposal to establish appropriate principles to be applied in any constituent council contribution funding model for major projects.

#### GRFMA Strategic Plan.

As you would be aware the GRFMA has been progressing the development of a Strategic Plan which is now required pursuant to Section 13.2 of the recently amended GRFMA Charter.

The draft strategic plan has now been established and includes 3 key themes.

#### Theme 1: Design, build, and maintain physical flood mitigation infrastructure

Objective: To have in place an agreed extent of physical flood mitigation infrastructure that is fit for purpose and achieves the targeted levels of performance.

#### Theme 2: Develop and evolve key relationships

Objective: To maintain key relationships that are most important to the Authority achieving its purpose.

#### Theme 3: Ensure good governance and ongoing financial sustainability

Objective: To ensure that the Authority meets legislative requirements and contemporary standards of governance and is financially sustainable for the long term.

Previous responses, from all constituent council, regarding the draft plan, identified support for core elements which support developing key relationships, good governance and financial sustainability. Namely agreement with Themes (and Objectives) 2 and 3.

However, responses clearly identified differing views with Theme 1 (and Objectives)

Specifically, in relation to seeking to confine aspirations of the GRFMA to matters related to the Bruce Eastick North Para Flood Mitigation Dam, with other views supporting broadening the scope to include more strategic matters such as water harvesting and water reuse opportunities.

The GRFMA subsequently further consulted with all six constituent council Mayors and CEO's on the difference in perspective and to determine their views on what the scope of the Plan should entail.

A consensus on key matters obtained in this consultation was summarised as:

- Strengthening the community.
- Maintaining relationships.
- Modeling of solutions.
- Recognition most initiatives are beyond the capacity of constituent councils to fund.
- State and Federal Government engagement and funding support is required.
- Important not to forget the cost of doing nothing.

At the 9/12/2021 meeting the GRFMA acknowledged these views and resolved to amend the draft plan.

The draft plan has now been amended by :

- Adjusting wording under the Key Influences section by deleting previous text at dot point 5 and inserting;
  - Most flood management initiatives within the Gawler River catchment and floodplain are beyond the capacity of constituent councils to fund; and State and Federal Government engagement and funding support will be required before any such initiatives are to be realised; and
- Adjusting Priority Action 1.4 to now include the following text at;
   Why and seek funding from the State and Federal Governments
   How and engagement with the State and Federal Governments

Please find attached the amended plan for Councils' further consideration for endorsement.

#### Constituent council contribution funding model

Separate from developing the Strategic Plan the GRFMA has also progressed the Charter Review 2, Charter and Governance - Two Stage Review.

Recommendation 6 of the Review identified that the GRFMA and constituent councils should consider funding model options to be applied in relation to clause 11 of the Charter.

Where maintenance cost exceeds \$1 Million in any given year, Clause 11.7 shall apply.

11.7. The Authority may enter separate funding arrangements with constituent councils and with any State or Federal Government or their agencies in respect of any project undertaken or to be undertaken by or on behalf of the Authority.

2

The GRFMA has agreed that any proposed funding model should be formulae based (constituent council funding percentages) and should be established on the following four funding principles:

- Future Cost Avoided
- Water Inflow
- Waterway length
- Ability to pay

This is on the premise that where, or if, GRFMA or constituent councils, considered any financial contribution it would be net of Federal and State contributions to any such project.

Following extensive consideration and evaluation of relevant data the GRFMA has now developed a concept model for discussion.

In considering the model, the GRFMA Board agreed that:

- a) It is currently conceptual and will require further discussion and Council feedback before any further progress is made. It is not to be considered as a proposal or solution.
- b) The model should be considered as a tool to commence discussion and negotiations with individual councils on any given project. It is not a definitive mechanism and realistically not feasible to pursue the finesse of inputs to account for all variables.
- c) Any discussion on percentages of contributions will be a challenging conversation and the framework reinforces the position that funding of any large flood mitigation infrastructure will be beyond the capacity of constituent councils without State and Federal funding.
- d) In considering further consultation with constituent councils, should any Council then wish additional detailed presentation of the model components, to assist their discussion, this would be at that Councils discretion and cost. (i.e. facilitating presentation to Council by the consultants who compiled the data and identified formulae percentages).

Please find attached the concept funding model for Councils consideration and determination of feedback to the GRFMA.

The next meeting of the GRFMA is 17 February 2022 and it would be beneficial to receive Councils considered response to the above matters in time for that meeting.

Should any matter require clarification please contact me on 0407717368.

Yours Sincerely

David Hitchcock Executive Officer

thetell

3

1	14 25.5			nance Advisory Panel – endent Membership	
	Adelaide Plains Council	Department:		Governance and Executive Office	
*	) council	Report Au	thor:	General Manager – Governance and Executive Office	
Date:	31 January 2022	Documen	t Ref:	D22/550	

#### **EXECUTIVE SUMMARY**

- The purpose of this report is for Council to review the current independent membership composition of its Governance Advisory Panel (the Panel).
- The Panel's independent membership was last reviewed in January 2021, at which time the
  following three (3) independent members (who were initially appointed to the Panel in June
  2018 for a period of two (2) years) were re-appointed for a further 12 months until 22 February
  2022):
  - Isobel Redmond (Chairperson)
  - Cimon Burke
  - o Lachlan Miller
- In line with Council's previous resolution, and with the current membership term nearing completion, Council must again review the Panel's independent membership composition.
- The Panel has not met since September 2020 and in light of recent legislative change through the Local Government Reform Program as well as the timing of the Local Government Elections in November 2022, it would be useful for the current Panel to meet at least once more prior to any changes to its membership composition. It is therefore recommended that the current independent members be re-appointed until 25 July 2022.
- It is further recommended that a comprehensive review of the Panel's membership be undertaken (including a fresh EOI process), with a report to be brought back to Council in this regard.

#### **RECOMMENDATION 1** – Member Re-appointment

"that Council, having considered Item 14.2 – Governance Advisory Panel – Independent Membership, dated 31 January 2022, receives and notes the report and in doing so:

 Re-appoints the following independent members to Council's Governance Advisory Panel from 23 February 2022 until 25 July 2022 in accordance with clause 3.1 of the Panel's Terms of Reference:

- Isobel Redmond
- Cimon Burke
- Lachlan Miller; and
- 2. Acknowledges that, in accordance with Clause 4.1 of the Panel's Terms of Reference, the Chief Executive Officer will re-appoint Isobel Redmond as the Panel Chairperson."

#### **RECOMMENDATION 2** – Expression of Interest Process

"that Council, having considered Item 14.2 – Governance Advisory Panel – Independent Membership, dated 31 January 2022:

- 1. Instructs the Chief Executive Officer to call for expressions of interest (EOI) in relation to three (3) independent member positions on Council's Governance Advisory Panel;
- 2. Appoints Mayor Wasley and Deputy Mayor Strudwicke to join Council's Governance Staff on the interview panel; and
- 3. Acknowledges that a report will be brought back to Council in relation to the outcome of the EOI process."

#### **BUDGET IMPACT**

Estimated Cost: \$6,500

Future ongoing operating costs: \$3,450 per meeting.

Is this Budgeted? Yes. Budget 2021/2022 contemplates five (5) GAP

meetings.

#### **RISK ASSESSMENT**

Good governance is crucial to any organisation and having interested and experienced independent members, and up-to-date Terms of Reference for the Panel, plays a major role in ensuring Council's governance framework is reviewed, monitored and adhered to. Good governance affects an organisation's performance and is at the heart of any successful business.

Re-appointing current members for a further short-term period will allow our current Panel to meet (at least once) again to potentially (subject to timing) consider various Local Government Reform changes and the associated impacts, including necessary policy reviews, prior to a fresh EOI process being undertaken and indeed, the Caretaker Period commencing later this year.

#### **Attachments**

Nil

#### **DETAILED REPORT**

#### **Purpose**

The purpose of this report is for Council to review the current independent membership composition of its Governance Advisory Panel (the Panel).

#### Background

#### Membership

Council first appointed the current Panel Members in July 2018 for an initial two (2) year period (refer 16 July 2018 Ordinary Council Meeting, resolution 2018/343). Since that time, Council has reviewed the Panel's membership on three occasions and has subsequently re-appointed the same members. The most recent review occurred in January 2021 where Council resolved as follows:

14.2 Governance Advisory Panel – Independent Membership

Moved Councillor Boon Seconded Councillor Keen 2021/008

"that Council, having considered Item 14.2 – Governance Advisory Panel – Independent Membership, dated 27 January 2021, receives and notes the report and in doing so:

- Re-appoints the following independent members to Council's Governance
   Advisory Panel for a duration of 12 months, from 23 February 2021 until 22
   February 2022, in accordance with clause 3.1 of the Panel's Terms of Reference:
  - Isobel Redmond
  - Cimon Burke
  - Lachlan Miller; and
- Acknowledges that, in accordance with Clause 4.1 of the Panel's Terms of Reference, the Chief Executive Officer will re-appoint Isobel Redmond as the Panel Chairperson."

CARRIED

<u>Click here to view</u> a copy of Item 14.2 – *Governance Advisory Panel – Independent Membership* dated 27 January 2021.

#### **Local Government Reform**

Further, as Members are aware, the South Australian Government commenced the Local Government Reform Program (the Reform Program) in early 2019. Given the strong governance focus and the ongoing unknowns and legislative changes associated with the Reform Program, previous Panel membership reviews (specifically recommendations for short-term re-appointments) have centred around timing of the Reform Program roll out.

Notwithstanding the above, while there will continue to be various significant legislative/policy changes implemented as a result of the Reform Program (not least of which being the introduction of the Behavioural Framework to replace the current Code of Conduct – refer agenda Item 14.3 – Consultation on Proposed Behavioural Standards for Council Members – Local Government Reform),

Management does not anticipate that any of the Reform Program outcomes will have a significant impact on the Panel's core role/functions or indeed, membership.

#### Discussion

#### Membership

In line with Council's January 2021 resolution, and with the current membership term nearing completion, it is timely for Council to review the Panel's independent membership composition.

The Panel has not met since September 2020 (due to a workload/resourcing constraints throughout 2020 and the fact that most governance policies were substantially reviewed by the Panel in 2018 and no issues were being experienced with their operation). In light of this, and the recent changes through the Reform Program as well as the timing of the Local Government Elections in November 2022, it would be beneficial for the current Panel to meet at least once more prior to any change to its membership composition occurring.

Current Independent Members have been contacted to ascertain expressions of interest to continue to be considered as a Panel Member, and, pleasingly, all have indicated their desire to continue. Panel members also understand, and have acknowledged, that there will need to be a further Expression of Interest (EOI) process undertaken in the near future (and indeed prior to a new Council being elected in November 2022).

#### **EOI Process**

The previous EOI process was naturally undertaken by Council's Governance staff and through an informal request, two (2) Council Members assisted with the process. The upcoming EOI process will be run by Council's governance staff, however it is recommended, due to their current membership on the Panel, that the Mayor and Deputy Mayor are involved in the EOI process

#### **Terms of Reference**

Prior to staff commencing the EOI process, the Panel's Terms of Reference will be presented to Council for review.

In light of the above, it is recommended that:

- The current independent members be re-appointed until 25 July 2022; and
- A comprehensive review of the Panel's membership be undertaken (including a fresh EOI
  process that involves the Mayor and Deputy Mayor), with a report to be brought back to
  Council in this regard.

#### Conclusion

Good governance is crucial to any organisation and having interested and experienced independent members plays a significant role in ensuring that Council's governance framework is reviewed, monitored and adhered to. With current Independent Members appointed until 22 February 2022, it is recommended that the current Independent Members be re-appointed until 25 July 2022. Prior to that further expiry date, it is recommended that Council undertake a comprehensive review of the Panel's membership (including a fresh EOI process).

#### References

#### Legislation

Local Government Act 1999

Statutes Amendment (Local Government Review) Act 2021

#### Council Policies/Plans

Code of Practice – Meeting Procedures

Strategic Plan 2021-2024 Proactive Leadership

Terms of Reference – Governance Advisory Panel

	Adelaide Plains Council	14.3	Consultation on Proposed Behavioural Standards for Council Members – Local Government Reform		
		Department:		Governance and Executive Office	
		Report Author:		Manager Governance and Administration	
Date:	31 January 2022	Documen	t Ref:	D22/750	

#### **EXECUTIVE SUMMARY**

- The purpose of this report is for Council to consider providing feedback to the Office of Local Government (OLG) in relation to the proposed Behavioural Standards for Council Members (the Proposed Behavioural Standards).
- As Members will recall, the Local Government Reform Program commenced in early 2019.
   Information via email and also formal reports have been provided to Council regularly since.
- A significant part of the reform is the introduction of a new behavioural/conduct management framework for council members (the Behavioural Framework), to replace the current Code of Conduct for Council Members. Within the Behavioural Management Framework, the Minister for Planning and Local Government is required to set Behavioural Standards that will:
  - o Establish the kinds of behaviour all council members must show;
  - o Identify the sorts of behaviour that is not acceptable; and
  - Outline the actions that must be taken if the standards are breached.
- The Office of Local Government is now seeking feedback in relation to the Proposed Behavioural Standards, provided for as Attachment 1 to this Report. Public consultation commenced on 20 December 2021 and submissions close on Wednesday 16 February 2022.
- It is for Members to consider, and determine, whether to provide feedback as a collective and by resolution. Alternatively, or in addition to this, as this consultation is open to the public, Members may wish to provide individual feedback in their personal capacity via the <u>State Government's</u> <u>online consultation hub, YourSay.</u>

#### RECOMMENDATION

#### Option 1 - PROVIDE FEEDBACK

"that Council, having considered Item 14.3 – Consultation on Proposed Behavioural Standards for Council Members – Local Government Reform, dated 31 January 2022, receives and notes the report and, in doing so:

- Acknowledges the opportunity to provide feedback to the Office of Local Government (OLG) in relation to the proposed Behavioural Standards, presented as Attachment 1 to this Report; and
- 2. Instructs the Chief Executive Officer to provide feedback to the OLG that Council:
  - a. supports the proposed Behavioural Standards

OR

b. supports the proposed Behavioural Standards subject to the following

OR

OR

#### Option 2 - NO FEEDBACK

"that Council, having considered Item 14.3 – Consultation on Proposed Behavioural Standards for Council Members – Local Government Reform, dated 31 January 2022, receives and notes the report and, in doing so:

- Acknowledges the opportunity to provide feedback to the Office of Local Government (OLG) in relation to the proposed Behavioural Standards, presented as Attachment 1 to this Report
- 2. Resolves that it does not wish to provide feedback to the OLG and
- 3. Notes that Members may provide individual feedback in their personal capacity via the State Government's online consultation hub, YourSay."

#### **BUDGET IMPACT**

Estimated Cost: Nil

Future ongoing operating costs: Nil

Is this Budgeted? Not Applicable

#### RISK ASSESSMENT

A significant part of the reform is the introduction of a new behavioural/conduct management framework for council members (the Behavioural Framework), to replace the current Code of Conduct for Council Members. Within the Behavioural Management Framework, the Minister for Planning and Local Government is required to set Behavioural Standards which council members will be required to comply with.

This is Council's opportunity to provide feedback as a collective in relation to the potential Behavioural Standards which will be relevant to, and will regulate the behaviour of, all Members in the future.

#### **Attachments**

- 1. Proposed Behavioural Standard for Council Members Office of Local Government.
- 2. Office of Local Government Chart Council member conduct management framework.

#### **DETAILED REPORT**

#### **Purpose**

The purpose of this report is for Council to consider providing feedback to the Office of Local Government (OLG) in relation to a set of proposed behavioural standards for Council Members (the Proposed Behavioural Standards), provided for as Attachment 1 to this Report.

#### Background

Local Government Reform

As Members will recall, the Local Government Reform Program commenced in early 2019. Information via email and formal reports, including opportunities to make submissions, have been provided to Council regularly since.

The Statutes Amendment (Local Government Review) Bill 2020 passed through the Parliament on 10 June 2021 and the Statutes Amendment (Local Government Review) Act (Commencement) Proclamation 2021 was made on Thursday 16 September 2021. The various amendments have been, and will continue to be, implemented in stages.

Round 1 amendments commenced on 20 September 2021 (and were the subject of Council Member training, and a formal report to Council, on Monday 27 September 2021 – click here to view), Round 2 Amendments commenced on 10 November 2021 (and were the subject of formal reports to Council on 22 November 2021 – click here to view and 29 November 2021 – click here to view) and the most recent proclamation, on 23 December 2021, saw a further round of amendments commencing on 6 January 2022 (Round 3 Amendments) and set out additional commencement dates for further amendments (refer Item 15.2 – Local Government Reform Update – January 2022 dated 31 January 2022).

#### Behavioural Management Framework

A significant part of the reform is the introduction of a new behavioural/conduct management framework for council members (the Behavioural Framework), to replace the current Code of Conduct for Council Members.

Members will recall considering Item 14.2 – Reforms to Council Member Behavioural Management Framework – Feedback Sought at the Ordinary Council Meeting on 22 March 2021 (click here to view Agenda) where Members were asked to consider a high level overview of the upcoming changes to the Behavioural Framework and, in particular, 13 questions posed by the Local Government Association in order to inform advocacy, and so that the Behavioural Framework could be developed in a manner that met the needs and expectations of the sector.

In considering that item, Council resolved as follows:

14.2 Reforms to Council Member Behavioural Management Framework – Feedback Sought

Moved Councillor Boon Seconded Councillor Parker 2021/115

"that Council, having considered Item 14.2 – Reforms to Council Member Behavioural Management Framework – Feedback Sought, dated 22 March 2021, receives and notes the report and, in doing so:

- Acknowledges the opportunity to provide feedback to the Local Government
   Association in relation to the proposed reforms to the council member behavioural
   management framework and
- Resolves that it does not wish to provide feedback to the LGA at this time, noting that further sector consultation will be undertaken as development of the behaviour management framework progresses."

**CARRIED** 

Members will also recall considering Item 14.1 – Consultation – Commencement of the Council Member Behaviour Framework at the Ordinary Council Meeting on 23 August 2021 (click here to view Agenda) and resolved as follows:

14.1 Consultation – Commencement of the Council Member Behaviour Framework

Moved Councillor Strudwicke Seconded Councillor Daniele 2021/321

"that Council, having considered Item 14.1 – Consultation – Commencement of the Council Member Behaviour Framework, dated 23 August 2021, receives and notes the report and in doing so instructs the Chief Executive Officer to notify the Local Government Association that it supports commencement of the Council Member Behaviour Framework after the November 2022 local government elections as set out within Attachment 1 to this Report."

**CARRIED UNANIMOUSLY** 

We now understand that the Framework is indeed proposed to commence in November 2022, to coincide with a new term of council following the 2022 council elections.

In addition to seeking a submission from Members regarding consultation on the proposed commencement of the Framework, the 23 August 2021 report provided a preliminary overview of the Framework. The Behavioural Management Framework is also summarised clearly within a chart prepared by the Office of Local Government, and provided as a useful reference tool for Members, at Attachment 2 to this Report.

#### Discussion

Behavioural Standards for Council Members

Within the Behavioural Management Framework, the Minister for Planning and Local Government is required to set behavioural standards that will:

- Establish the kinds of behaviour all council members must show;
- o Identify the sorts of behaviour that is not acceptable; and
- Outline the actions that must be taken if the standards are breached.

The Office of Local Government is now seeking feedback, from the sector and the public generally, in relation to the Proposed Behavioural Standards, provided for as Attachment 1 to this Report.

Members will note that the Proposed Behavioural Standards comprise the following sections:

- Statement of Intent
- Mandatory Behavioural Standards
- General Behaviour
- Responsibilities as a member of Council
- Relationship with fellow Council Members
- Relationship with Council employees
- Definitions

The Proposed Behavioural Standards, which were developed in close consultation with the Local Government Association, appear to be set out in a clear and logical manner that is easy to follow. It is, however, for Members to consider whether to provide feedback as a collective and by resolution in relation to the contents of the Proposed Behavioural Standards and, in particular, whether the kinds of behaviours that have been identified are appropriate and sufficient. Alternatively, or in addition to this, as this consultation is open to the public, Members may wish to provide individual feedback in their personal capacity via the State Government's online consultation hub, YourSay.

Upon the commencement of the Behavioural Management Framework, councils will be required to prepare and adopt a policy relating to the management of behaviour of members of the council (a Behavioural Management Policy) under a new (not yet commenced) section 262B of the Local Government Act 1999 (the Local Government Act). A breach of the Proposed Behavioural Standards will be dealt with in accordance with the council's Behavioural Management Policy and a complaint alleging misbehaviour, repeated misbehaviour or serious misbehaviour may be referred to the Behavioural Standards Panel in a number of circumstances set out with a new section 262Q of the Local Government Act. Naturally, further advice and reports to Council will follow in this regard at the appropriate time. While these elements form part of the overarching Behavioural Management Framework, the focus of the consultation and indeed the Proposed Behavioural Standards is on the standards of behaviour that council members in South Australia should observe only.

Public consultation commenced on 20 December 2021 and submissions close on Wednesday 16 February 2022.

#### Integrity Matters

In addition to any behavioural standards set by the Minister, other important standards will continue to apply and will be dealt with under the Local Government Act. These are considered 'integrity matters' and include:

- Gifts and benefits
- Conflicts of interest
- Confidential information

Complaints regarding integrity matters will be dealt with by the Ombudsman and alleged corruption will be considered by the Independent Commission Against Corruption (refer Attachment 2).

Again, while forming part of the overarching Behavioural Management Framework, the operation of integrity provisions under the Local Government Act does not form part of this consultation.

#### Conclusion

A significant part of the reform is the introduction of a new behavioural/conduct management framework for council members (the Behavioural Framework), to replace the current Code of Conduct for Council Members. Within the Behavioural Management Framework, the Minister for Planning and Local Government is required to set Behavioural Standards.

The Office of Local Government is now seeking feedback in relation to the Proposed Behavioural Standards, provided for as Attachment 1 to this Report. Public consultation commenced on 20 December 2021 and submissions close on Wednesday 16 February 2022.

It is for Members to consider, and determine, whether to provide feedback as a collective and by resolution. Alternatively, or in addition to this, as this consultation is open to the public, Members may wish to provide individual feedback in their personal capacity via the <a href="State Government's online consultation hub, YourSay.">State Government's online consultation hub, YourSay.</a>

#### References

#### Legislation

Local Government Act 1999 (SA)

Statutes Amendment (Local Government Review) Act 2021 (SA)

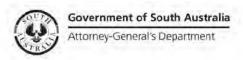
Code of Conduct for Council Members

#### Council Policies/Plans

Strategic Plan 2021-2024 – Proactive Leadership

The proposed Behaviourial Standards for Council Members have been developed in preparation for the commencement of the Conduct Management Framework as part of the implementation of the Statutes Amendment (Local Government Review) Act 2021 and associated changes to the Local Government Act 1999.

These draft Standards have been prepared in close consultation with the Local Government Association.



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The Behavioural Standards are established by the Minister for Planning and Local Government pursuant to section 75E of the Local Government Act 1999.

#### Statement of Intent

Upon election, council members in South Australia undertake to faithfully and impartially fulfil the duties of office in the public interest, to the best of their judgment and abilities and in accordance with the *Local Government Act 1999* (the Act). Council members are required to act with integrity, serve the overall public interest and provide community leadership and guidance.

The community expects council members to put personal differences aside, to focus on the work of the council and to engage with each other and council employees in a mature and professional manner.

These Behavioural Standards set out minimum standards of behaviour that are expected of all council members in the performance of their official functions and duties. The Behavioural Standards are mandatory rules, with which council members must comply.

#### Mandatory Behavioural Standards

Adherence to the Behavioural Standards is essential to upholding the principles of good governance in councils.

Councils may adopt Behavioural Support Policies which, amongst other things, may include additional matters relating to behaviour that must be observed by council members. A breach of these Behavioural Standards or a council's Behavioural Support Policy:

- will be dealt with in accordance with the council's Behavioural Management Policy;
   and
- may be referred to the Behavioural Standards Panel in accordance with section 262Q of the Act.

Council members must comply with the provisions of these Behavioural Standards in carrying out their functions as public officials. It is the personal responsibility of Council members to ensure that they are familiar with, and comply with, these Standards at all times.

These Behavioural Standards are in addition to, and do not derogate from, other standards of conduct and behaviour that are expected of council members under the Act, or other legislative requirements. Conduct that constitutes, or is likely to constitute, a

breach of the integrity provisions contained in the Act, maladministration, or which is criminal in nature, is dealt with through alternative mechanisms.

These Behavioural Standards are designed to ensure council members act in a manner consistent with community expectations and form the basis of behaviour management for council members.

Constructive and effective relationships between council members, council employees and the community are essential to building and maintaining community trust and successful governance in the local government sector.

#### Council members must:

#### General behaviour

- a) Show commitment and discharge duties conscientiously.
- b) Act in a way that generates community trust and confidence in the Council.
- c) Act in a manner that is consistent with the Council's role as a representative, informed and responsible decision maker, in the interests of its community.
- d) Act in a reasonable, just, respectful and non-discriminatory way.
- e) When making public comments, including comments to the media, on Council decisions and Council matters, show respect for others and clearly indicate their views are personal and are not those of the Council.

#### Responsibilities as a member of Council

- a) Comply with all applicable Council policies, codes, procedures, guidelines and resolutions.
- b) Take all reasonable steps to provide accurate information to the community and the Council.
- c) Take all reasonable steps to ensure that the community and the Council are not knowingly misled.
- d) Take all reasonable and appropriate steps to correct the public record in circumstances where the Member becomes aware that they have unintentionally misled the community or the Council.
- e) Act in a manner consistent with their roles, as defined in section 59 of the Act.

Proposed Behavioural Standards for Council Members

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- f) In the case of the Principal Member of a Council, act in a manner consistent with their additional roles, as defined in section 58 of the Act.
- g) Use the processes and resources of Council appropriately and in the public interest.

#### Relationship with fellow Council Members

- Establish and maintain relationships of respect, trust, collaboration, and cooperation with all Council members.
- b) Not bully other Council members.
- c) Not sexually harass other Council members.

#### Relationship with Council employees

- a) Establish and maintain relationships of respect, trust, collaboration, and cooperation with all Council employees.
- b) Not bully Council employees.
- c) Not sexually harass Council employees.

#### **Definitions**

For the purposes of these Behavioural Standards, a Council's Behavioural Support Policy (if adopted) and a Council's Behavioural Management Policy, the following definitions apply:

An elected member will **bully** other Council members or Council employees if:

the Council member either, as an individual Council member or as a member of a group:

- a) repeatedly behaves unreasonably towards another Council member, or employee; and
- b) the behaviour could reasonably be considered to be distressing, victimising, threatening or humiliating.

#### Note -

If this behaviour adversely affects the health and safety of another council member or council employee, it must be addressed under section 75G of the Act and may be referred to the Behavioural Standards Panel as 'serious misbehaviour' under sections 262E and 262Q of the Act.

An elected member will sexually harass other Council members or Council employees if:

the Council member either, as an individual Council member or as a member of a group:

- a) makes an unwelcome sexual advance, or an unwelcome request for sexual favours, to another Council member, or employee (the person harassed); or
- b) engages in other unwelcome conduct of a sexual nature in relation to the person harassed,

in circumstances in which a reasonable person, having regard to all the circumstances, would have anticipated that the person harassed would be offended, humiliated, or intimidated.

#### Note -

If this behaviour adversely affects the health and safety of another council member or council employee, it must be addressed under section 75G of the Act and may

Proposed Behavioural Standards for Council Members

be referred to the Behavioural Standards Panel as 'serious misbehaviour' under sections 262E and 262Q of the Act.

**Conduct of a sexual nature** includes making a statement of a sexual nature to a person, or in the presence of a person, whether the statement is made orally or in writing.

**Council employees** include volunteers, persons gaining work experience and contractors.

The following behaviour **does not** constitute a breach of these Standards:

- robust debate carried out in a respectful manner between Council Members; or
- A reasonable direction given by the Presiding Member at a council meeting, council committee meeting or other council-related meeting (such as a working group or an information or briefing session); or
- A reasonable direction carried out by the Council CEO/responsible person pursuant to section 75G of the Act in relation to the behaviour of a Council Member that poses a risk to the health or safety of a council employee.

These are proposed Behaviourial Standards developed for public consultation.

More information about the consultation and ways to provide your feedback is available at <a href="https://yoursay.sa.gov.au/behaviour-standards">https://yoursay.sa.gov.au/behaviour-standards</a>

You can also contact:

Office of Local Government (08) 7109 7145 AGD.OfficeofLocalGovernment@sa.gov.au

Proposed Behavioural Standards for Council Members

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## Council member conduct management framework

The conduct management framework sets clear rules and expectations for council member behaviour and better tools to resolve repeated and serious misbehaviour.

Type of conduct Misbehaviour		Serious or repeated misbehaviour	Integrity breaches	Corruption
Examples of behaviour	, , ,		Conflict of interest Misuse of confidential information Misuse of credit cards	Bribery Abuse of public office
Standards	Behavioural Standards for Council Members (these apply to all councils)  The council's own Behavioural Support Policy  Repeated breaches of Ministerial Behavioural Standards or behavioural support policies  Health and safety duties in the Local Government Act 1999 (section 75G)		Integrity provisions in the <i>Local</i> Government Act 1999	Criminal Law Consolidation Act 1935
Investigative body	Councils – using their Behavioural Management Policy	Behavioural Standards Panel	Ombudsman SA	Independent Commission for Corruption (via the Office for Public Integrity)

	14.4 Call for Motions – Australian Local Government Association – National General Assembly 2022  Department: Governance and Executive Office		nment Association – National
Adelaide Plains Council			
	Report Au	ıthor:	Manager Governance and Administration
Date: 31 January 2022	Documen	t Ref:	D22/267

#### **EXECUTIVE SUMMARY**

- The purpose of this report is to formally notify Council Members of the upcoming Australian Local Government Association (ALGA) National General Assembly (NGA) and to invite Members to submit motions for consideration at the NGA.
- As Members are aware, ALGA hosts an annual NGA, providing a platform for Local Government to address national issues and lobby the Federal Government on critical issues facing the sector. This year's NGA will be held in Canberra from 19-22 June 2022.
- The NGA provides an opportunity for member councils to submit Notices of Motion for consideration. Motions must be submitted by 11.50pm on Friday 25 March 2022. Prior to being submitted to ALGA, Notices of Motion must be endorsed by Council. It is therefore recommended that Members submit any potential Notices of Motion to the Ordinary Council Meeting on Monday 28 February 2022 for endorsement.

### RECOMMENDATION

"that Council, having considered Item 14.4 – Call for Motions – Australian Local Government Association – National General Assembly 2022, dated 31 January 2022, receives and notes the report and in doing so acknowledges the relevant timeframes and policy requirements in order to submit Notices of Motion to the Australian Local Government Association (ALGA) National General Assembly and authorises the Chief Executive Officer to finalise the wording of any Notices of Motion both prior to inclusion in the relevant Council Agenda and prior to submission to ALGA to ensure that all Notices of Motion meet the criteria set by ALGA within the Discussion Paper as provided for at Attachment 2 to this Report."

#### **Attachments**

- 1. Copy of Letter from ALGA to Council dated 17 December 2021.
- 2. ALGA 2022 NGA Call for Motions Discussion Paper.

## **BUDGET IMPACT**

Estimated Cost: Nil

Future ongoing operating costs: Nil

Is this Budgeted? Not Applicable

#### RISK ASSESSMENT

Prior to being submitted to ALGA, Notices of Motion must be endorsed by Council. Members should, therefore, be mindful of the deadlines and ensure that any proposed items are submitted to the Ordinary Council Meeting on Monday 28 February 2022.

#### **DETAILED REPORT**

#### **Purpose**

The purpose of this report is to formally notify Council Members of the upcoming Australian Local Government Association (ALGA) National General Assembly (NGA) and to invite Members to submit motions for consideration at the NGA.

### Background/History

The Australian Local Government Association (ALGA) hosts an annual National General Assembly, providing a platform for Local Government to network and address national issues and lobby the federal government on critical issues facing the sector.

The 2022 National General Assembly will be held in Canberra from 19-22 June 2022.

#### Discussion

The theme for the 2022 NGA is 'Partners in Progress' – a focus on how partnerships, particularly between the Australian Government and Local Governments, can tackle immediate challenges facing communities as well as confidently facing the future.

Councils are encouraged, in submitting motion/s to the NGA, to focus on how partnerships can address national issues at the local level and new ways that the Australian government could partner to strengthen the local government sector to advance community well-being, local economic development, create jobs, address environmental challenges, climate change and complex social issues such as housing affordability.

ALGA is now calling for motions (refer Attachment 1) has prepared a discussion paper (the Discussion Paper, provided as Attachment 2) to inform the submission of motions and to ensure that motions submitted meet the relevant criteria.

#### Motions must:

- 1. Be relevant to the work of local government nationally
- Not be focussed on a specific location or region unless the project has national implications.
   You will be asked to justify why your motion has strategic importance and should be discussed at a national conference
- 3. Be consistent with the themes of the NGA
- 4. Complement or build on the policy objectives of your state and territory local government association
- Be submitted by a council which is a financial member of their state or territory local government association
- 6. Propose a clear action and outcome i.e. call on the Australian Government to do something and

7. Not be advanced on behalf of external third parties that may seek to use the NGA to apply pressure to Board members, or to gain national political exposure for positions that are not directly relevant to the work of, or in the national interests of, local government.

Motions should generally be in a form that seeks the NGA's support for a particular action or policy change at the Federal level which will assist local governments to meet local community needs and sufficient research/background information should be provided to assist all NGA delegates who may not have prior knowledge of the relevant issue/s.

Motions must be submitted by 11.50pm on Friday 25 March 2022. Prior to being submitted to ALGA, Notices of Motion must be endorsed by a resolution of Council. It is therefore recommended that Members submit any potential Notices of Motion to the Ordinary Council Meeting on Monday 28 February 2022 for endorsement. If endorsed, the Chief Executive Officer will arrange for preparation of documentation and submission by the deadline.

A further report will be presented to Council in due course in order for Council to consider, in accordance with past practice, the Mayor and Chief Executive Officer's attendance at the NGA.

#### Conclusion

The 2022 National General Assembly will be held in Canberra on 19-22 June 2022.

Members are invited to submit Notices of Motion for consideration at the NGA. Notices of Motion must be endorsed by Council (via a resolution) and must meet the criteria outlined by the Australian Local Government Association. It is therefore recommended that Members consider the ALGA Discussion Paper (Attachment 2), submit any potential Notices of Motion to Council's Ordinary Meeting on 28 February 2022 for endorsement and authorise the Chief Executive Officer to finalise the wording of any motions to ensure the relevant criteria is met.

#### References

#### Legislation

Local Government Act 1999

Local Government (Procedures at Meetings) Regulations 2013

#### **Council Policies**

2021/2022 Annual Business Plan and Budget

Code of Practice – Meeting Procedures



17 December 2021

Adelaide Plains Council
RECEIVED
- 4 JAN 2022

Adelaide Plains Council PO Box 18 MALLALA SA 5502 info@apc.sa.gov.au

To the Mayor, Councillors and CEO (please distribute accordingly)

As the national voice of local government, the Australian Local Government Association (ALGA) advocates on behalf of Australia's 537 councils for funding and policy outcomes that support local governments to deliver better results for their communities.

Each year we hold a National General Assembly (NGA) in Canberra where councils from around our nation discuss current and emerging challenges and opportunities and advocate to the Federal Government on critical issues facing our sector.

The motions passed at our NGA inform ALGA's strategic direction and national advocacy objectives. We listen to what you tell us, and take your message to Ministers, MPs and decision-makers in Canberra and around the country through Ministerial meetings, forums, budget submissions, and advocacy campaigns.

Next year's NGA will be held in Canberra from 19-22 June and will be an opportunity for us to clearly set and articulate our agenda to a new or returning Federal Government.

The theme for this event will be *Partners in Progress*, focusing on how partnerships, particularly between the Australian Government and local governments, can tackle the immediate challenges facing communities and help us confidently prepare for the future.

We are now calling for motions for next year's NGA, and I would encourage you to consider whether there is a strategic issue of national importance that your council can bring to this event.

We have prepared the attached discussion paper which covers some of the critical national policy areas that our sector needs to consider now and into the future and will help you prepare your motion.

To assist us, please ensure that your motions meet the following criteria:

- Be relevant to the work of local government nationally;
- Be consistent with the themes of the NGA;
- Complement or build on the policy objectives of your state and territory local government association;
- Be from a council which is a financial member of their state or territory local government association;

- 5. Propose a clear action and outcome; and
- 6. Not be advanced on behalf of external third parties that may seek to use the NGA to apply pressure to Board members or to gain national political exposure for positions that are not directly relevant to the work of, or in the national interests of, local government.

All motions should have a contact officer, a clear national objective, a summary of the key arguments in support of the motion, and the endorsement of your council. Motions can be lodged online at alga.asn.au until 11:59pm on Friday 25 March 2022.

I've also attached a copy of ALGA's 2022 Federal Election Priorities.

The 17 national priorities outlined in this document have been informed by motions passed at last year's NGA, and unanimously endorsed by ALGA's Board in conjunction with our member state and territory local government associations.

They cover our key priority portfolios of economic recovery, transport, and community infrastructure, building resilience, circular economy and intergovernmental relations, and outline what local government could achieve, if formally recognised and adequately funded.

They have been assessed by independent economists, and if implemented by the next Federal Government they would create at least 42,975 new jobs and add \$6.39 billion per annum to Australia's GDP.

In the lead up to next year's election, ALGA and your state and territory local government associations will be calling on all parties and candidates to support these national priorities, empowering local government to play a meaningful role in Australia's recovery.

Your council can support this national campaign by endorsing ALGA's priority asks, identifying local projects and programs that could be delivered with better funding partnerships, writing to local members and candidates, and highlighting the value strong funding partnerships can deliver for your local community.

Will you join ALGA at the 2022 National General Assembly in Canberra from 19-22 June, and will you work with us to advocate for these key national priorities and help ensure no community is left behind in Australia's COVID-19 recovery?

Any administrative inquiries can be directed to ALGA by calling 02 6122 9400.

Cr Linda Scott ALGA President

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# **SUBMITTING MOTIONS**

This discussion paper is a call for councils to submit motions for debate at the 2022 National General Assembly (NGA) to be held in Canberra 19 – 22 June 2022.

It has been prepared to assist you and your council in developing your motions. You are encouraged to read all the sections of the paper but are not expected to respond to every issue or question. Your council's motion/s can address one or more of the issues identified in the discussion paper.

Motions should be lodged electronically using the online form available on the NGA website at: www.alga.asn.au and received no later than 11:59pm AEST on Friday 25 March 2022.

The theme of the 2022 NGA is – Partners in Progress.

The NGA aims to focus on how partnerships, particularly between the Australian Government and Local Governments, can tackle immediate challenges facing communities as well as confidently facing the future.

In submitting your council's motion/s you are encouraged to focus on how partnership can address national issues at the local level, and new ways the Australia Government could partner to strengthen the local government sector to advance community well-being, local economic development, create jobs, address environmental challenges, climate change and complex social issues such as housing affordability.

The National General Assembly of Local Government (NGA) is an important opportunity for you and your council to influence the national policy agenda and promote new ways of strengthening the local government sector and our communities

Note: If your council does submit a motion there is an expectation that a council representative will be present at the National General Assembly to move and speak to that motion if required.

We look forward to hearing from you and seeing you at the 2022 NGA.



# To submit your motion go to:

alga.asn.au/

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# KEY DATES CRITERIA FOR MOTIONS

To be eligible for inclusion in the NGA Business Papers, and subsequent debate on the floor of the NGA, motions must meet the following criteria:

- 1. be relevant to the work of local government nationally
- 2. not be focussed on a specific location or region unless the project has national implications. You will be asked to justify why your motion has strategic importance and should be discussed at a national conference
- 3. be consistent with the themes of the NGA
- 4. complement or build on the policy objectives of your state and territory local government association
- 5. be submitted by a council which is a financial member of their state or territory local government association
- 6. propose a clear action and outcome i.e. call on the Australian Government to do something; and
- 7. not be advanced on behalf of external third parties that may seek to use the NGA to apply pressure to Board members, or to gain national political exposure for positions that are not directly relevant to the work of, or in the national interests of, local government.

Motions should generally be in a form that seeks the NGA's support for a particular action or policy change at the Federal level which will assist local governments to meet local community needs.

Motions should commence as follows - This National General Assembly calls on the Australian Government to ......

#### Example

This National General Assembly calls on the Australian Government to restore Local Government Financial Assistance Grants to a level equal to at least 1% of Commonwealth taxation revenue.

# OTHER THINGS TO CONSIDER

Please note that it is important to complete the background section on the form. Submitters of motions should not assume that NGA delegates will have background knowledge of the issue. The background section helps all delegates, including those with no previous knowledge of the issue, in their consideration of the motion. Please note that motions should not be prescriptive in directing how the matter should be pursued.

Try to keep motions practical, focussed and relatively simple. Complex motions with multiple dot point can be difficult to implement and to advance.

All motions submitted will be reviewed by the ALGA Board's NGA Sub-Committee, in consultation with state and territory local government associations, to determine their eligibility for inclusion in the NGA Business Papers. When reviewing motions, the Sub-Committee considers the criteria, clarity of the motion and the importance and relevance of the issue to local government. If there are any questions about the substance or intent of a motion, ALGA will raise these with the nominated contact officer. With the agreement of the submitting council, these motions may be edited before inclusion in the NGA Business Papers.

To ensure an efficient and effective debate where there are numerous motions on a similar issue, the ALGA Board NGA Subcommittee will group the motions together under an overarching strategic motion. The strategic motions have either been drafted by ALGA or are based on a motion submitted by a council which best summarises the subject matter. Debate will focus on the strategic motions. Associated sub-motions will be debated by exception only or in accordance with the debating rules.

Any motion deemed to be primarily concerned with local or state issues will be referred to the relevant state or territory local government association and will not be included in the NGA Business Papers.

Motions should be lodged electronically using the online form available on the NGA website at: www.alga.asn.au. All motions require, among other things, a contact officer, a clear national objective, a summary of the key arguments in support of the motion, and endorsement of your council. Motions should be received no later than 11:59pm AEST on Friday 25 March 2022.



# Introduction

As Australia emerges from the crisis management phase of the COVID-19 global pandemic, attention now turns to rebuilding and to the future.

By the time of the NGA in June 2022, the next federal government and 47th Parliament of Australia, will almost certainly have been elected.

Prior to the election the major political parties will have campaigned on priorities and made numerous policy and programs commitments that will help shape our nation's future.

Invariably, in government, these policies and programs will need to be refined, developed and implemented. Almost certainly they will need to be adapted to meet changing circumstances, emerging issues and local and regional needs.

We know from previous elections that governments will not be able to achieve their policy agenda alone. They need reliable partners committed to playing their part in taking the nation forward, working together on mutual goals and advancing national prosperity for all.

During the election campaign, ALGA will be working extensively with state and territory local government association members, and many of you, to advance the national priorities highlighted in the Federal Election manifesto 'Don't' Leave Local Communities Behind'.

These priorities were significantly influenced by many of the resolutions of past NGAs.

Whether the Coalition Government is returned or a new Government formed, the 2022 NGA provides the first major opportunity to engage with relevant portfolio Ministers and key members of the new Government.

Most importantly, it provides you - the elected representatives of Australia's local councils and communities - with the opportunity to reaffirm our national priorities and to place new ideas on the national policy agenda.

# The Immediate Recovery Challenges

Government at all levels have collaborated to avert the worst possible health and economic outcomes of the COVID-19 pandemic across Australia.

By November 2021 most states had reached or made significant progress in reaching the 80% or more vaccination threshold.

Every community was affected, some more than others, and local government has been at the forefront of developing local solutions to local challenges.

Given the economic and social impacts of the COVID pandemic on communities over the past 2 years, are there issues that need to be addressed by a new partnership between the Commonwealth Government and local governments?

Given the impacts of the COVID pandemic on your council and other councils around the country, are their issues that a partnership between the Commonwealth Government and local government should address?

#### Jobs

In September 2021 the national, seasonally adjusted unemployment rate, was 5.2% (ABS). The underemployment rate was 9.5% with monthly hours worked decreasing by 1 million hours. Roy Morgan's survey work suggests Australian unemployment (unadjusted) was 9.2% in October with underemployment at 8.6%.

National statistics however mask variations at the state, regional and local level. State and Territory unemployment ranged from 3.9% in Western Australia and the Northern Territory, 5.1% in Queensland and Tasmania, 5.3% in South Australia, NSW 5.4%, Victoria 5.6% and the Australian Capital Territory 6.6%. Similarly, regional and local community unemployment vary from the national average reflecting local circumstances and the different impact of the COVID-19 pandemic, lockdowns and their flow-on effects have on the local economy. Youth unemployment and Aboriginal and Torres Strait Islander unemployment is also consistently higher.

As an employer of staff and of contractors, as well as a facilitator of local economic development, local government can play a key role in addressing unemployment and underemployment.

In keeping with the ALGA Federal election manifesto, 'Don't' Leave Local Communities Behind' local solutions are required for local circumstances.

What new partnership program could the Australian Government develop to take advantage of local government's knowledge of the local economy, geographic spread across the country and its ability to create jobs?

As an employer, what are the pre-requisites for councils to create more good quality, secure local jobs that build community capacity and address local workforce skills shortages?

# **Building Back Better Businesses**

The economic shock of the past 2 years has cause unprecedented disruption to local businesses and communities. While many businesses have adapted to difficult circumstances, some have not survived. The current vacant shops fronts and offices of the streetscapes in our cities and towns is evidence of the challenges that our local businesses, local industry and communities have faced.

The capacity of the private sector, and small business in particular, to bounce back is untested.

What new partnership programs could the Australian Government introduce to take advantage of local government's role in economic development, including to support local businesses?

# **Opening Australia's Borders**

As previously mentioned, by November 2021 most states had reached or made significant progress in reaching the 80% or more vaccination threshold. At this point, under the National Plan to Transition Australian National COVID-19 Response, governments were committed to introducing new measures such as opening international borders, minimising cases in the community without ongoing restrictions or lockdowns, Covid vaccination boosters encouraged and provided as necessary, and allowing uncapped inbound arrivals for all vaccinated persons, without quarantine.

As Australia opens-up its international borders economic recovery is expected to accelerate. The return of expats, international students, overseas migration and international tourism will increase population, supply of labour and demand for goods and services including for accommodation.

In the first instance, economic activity can be expected to return to pre-Covid levels. Over time, with appropriate support, it will grow.

The closure of borders and particularly international borders affected many parts of the tourism industry and the economies of many local communities. While domestic visitors helped fill a gap, recovery of many parts of the industry and the economy of communities that depend heavily on tourisms will depend on the return of international travel.

To do this Australia must position itself to compete in international markets. This comes through offering high quality destinations, services and experiences that highlight the quality and value available in Australia. In addition to delivering a better visitor experience, this should also increase productivity, efficiency and innovation.

In the short term, what new partnership programs could the Australian Government introduce to assist local government meet the return of international students and stronger migration now and into the future?

What new programs could the Australian Government develop to partner with local government to facilitate tourism and the traveller economy?

# Workforce Shortages and Re-engineering Work

In November 2021 business representatives report significant labour shortages particularly in the agriculture and hospitality sectors. The lack of backpackers, overseas students and migrant workers, combined with people not wanting to return to the workforce, are just some of the reasons attributed to these shortages.

While opening borders may increase the supply of labour, some argue that there is a more fundamental change in Australia's workforce and workplaces.

Although not reported in Australia yet, in the United States the post Covid workforce has been associated with what some have called the 'Great Resignation' as employees have adjusted their expectations, work life balance and priorities and simply not returned to their old jobs.

Many workers have been required to work from home for extended periods during the pandemic, including working remotely and now look for greater flexibility in their work. Technology and automation are transforming work and the workplace.

Many are prepared to change jobs to maximise this flexibility and the benefits derived from it. Traditionally this has led to wage pressure but coupled with demand for greater workplace flexibility employers need to be innovative to attract and retain employees. As an employer, councils are not immune and will also need to develop these strategies.

What new programs could the Australian Government develop to partner with local government to help support an influx of skilled migrants?

What new programs could the Australian Government develop to partner with local government to help councils attract and retain appropriately trained workers and employees?



# Climate change

The United Nations Conference (COP) of Parties 26 held in Glasgow 2021 focused global attention on climate change and global and national efforts to achieve net zero emissions by 2050 and limit global warming to 1.5 degrees.

For decades local governments have played an important leadership role in addressing climate change. Councils have supported the adoption of a wide range of community-based programs and initiatives to lower the carbon footprint of local communities. As a sector, local government has led the debate for lowering carbon emissions, sourcing renewable energy, responded creatively to reduce greenhouse gas emissions from landfills, facilitated the construction of green buildings and water sensitive design of cities and towns.

Pragmatically, local government has been at the forefront to address the impacts of climate change and adaptation to climate change. These impacts include an increased number of days with high temperatures, less rainfall and more droughts in southern Australia, less snow, more intense rainfall and fire weather, stronger cyclones, and sea level rise. These changes will increase stress on Australia's infrastructure and physical assets and natural ecosystems that are already threatened, and significantly affect agriculture, forestry, fisheries, transport, health, tourism, finance and disaster risk management.

How do we work together to ensure that there is local adaptation to climate change and climate extremes? What partnerships are available to achieve climate neutrality?

#### **Natural Disasters**

With the high-risk weather season commencing, many councils will be engaging with their communities about disaster preparedness, resilience and recovery. Not only have we experienced one of Australia's worst bushfire seasons in 2019-20, but some councils also had to deal with multiple disaster events within a 12 month period. Some councils have had to deal with bushfires, followed by storms, flooding, hailstorms, more flooding and COVID-19. These multiple disasters have had a devastating effect on many councils' financial sustainability and their ability to fund mitigation measures for the upcoming high risk weather season. Smaller rural and regional councils are further financially challenged and require help with preparedness and mitigation, as they currently have zero capacity to fund major mitigation projects.

The Royal Commission into National Natural Disaster Arrangements recognised that councils need help. It concluded that without assistance many local governments cannot undertake the roles and responsibilities allocated to them by their State/Territory Governments.

What new programs could the Australian Government develop to partner with local government to help to address natural disasters to assist in recovery and build resilience?

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#### **Environment**

Local government plays a critical role in environmental management including environment protection.

"Australia's Strategy for Nature 2019 – 2030" recognises that we all have a role in securing nature as the foundation of our existence. It is an overarching framework for all national, state and territory and local strategies, legislation, policies and actions that target nature. It has 3 goals:

- 1. Connecting all Australians with nature:
- 2. Care for nature in all its diversity, and
- 3. Share and Build knowledge.

To achieve these goals there are a variety of options for joint action to reduce threats and their impacts include ensuring the design and management of the protected area network considers and accommodates future threat scenarios and establishes robust mechanisms to respond effectively to new and emerging threats. The strategy suggests there are opportunities to '… improve planning, regulation, environmental impact assessment and approvals processes. In addition, threat abatement activities could include targeted pest management, ecosystem restoration (integrated fire management, revegetation), pollution control, greenhouse gas emissions management and climate change adaptation'.

How could the Australian Government partner with local government to help support the implementation of the Australian Strategy for Nature 2019 – 2030 and take advantage of local knowledge?

What new programs could the Australian Government develop to partner with local government to help to reduce threats and risks to nature and build resilience?

# The Circular Economy

The 2019 National Waste Policy Action Plan applies principles of a circular economy to waste management to support better and repeated use of our resources. The circular economy principles for waste are:

- 1. Avoid waste
- 2. Improve resource recovery
- 3. Increase use of recycled material and build demand and markets for recycled products
- 4. Better manage material flows to benefit human health, the environment and the economy
- 5. Improve information to support innovation, guide investment and enable informed consumer decisions.

Councils play a major role in the management of household and domestic waste. Therefore, local government has a critical role to play in further developing the circular economy.

How could the Australian Government partner with local government to advance the circular economy? What new programs could the Australian Government partner with local government to progress these objectives?



The shortage and costs of rental properties and affordable home ownership is causing significant social and economic impacts in cities and towns across Australia, including rural and regional communities. This is due to a range of factors such as changes in recent migration patterns, cheap finance and labour and material shortages in the construction sector.

The impacts on local governments and communities includes housing stress for individuals and families, difficulty in attracting and housing key workers and an increase in homelessness.

The House of Representatives Standing Committee on Tax and Revenue 2021 is leading an inquiry into the contribution of tax and regulation on housing affordability and supply in Australia. Whilst the provision of affordable housing is not a local government responsibility, local governments often facilitate affordable housing within their communities, operating within state/territory planning, financial and other legislation requirements. The housing challenge is different in each community and the council response is dependent on its financial resources and priorities.

How could the Australian Government partner with local government address housing affordability?

What new programs could the Australian Government partner with local government to progress this objective?

# Conclusion

Thank you for taking the time to read this discussion paper and support for the 2022 National General Assembly of Local Government.

#### A reminder:

- Motions should be lodged electronically using the online form available on the NGA website at: www.alga.asn.au and received no later than 11:59pm AEST on Friday 25 March 2022.
- · It is important to complete the background section on the form.
- Motions should not be prescriptive in directing how the matter should be pursued.
- Motions should be practical, focussed and relatively simple.
- · Motions must meet the criteria published at the front of this paper.
- When your council submits a motion there is an expectation that a council representative will be present at the National General Assembly to move and speak to that motion if required.

We look forward to hearing from you and seeing you at the 2022 NGA.



Adelaide Plains Council		14.5	2022/2023 Annual Business Plan au Budget Development Framework	
		Department:		Finance and Business
		Report Author:		General Manager – Finance and Business
Date:	31 January 2022	Documen	t Ref:	D22/2343

#### **EXECUTIVE SUMMARY**

- The purpose of this report is for Council to consider and endorse the framework to be adopted in compiling the 2022/2023 Annual Business Plan (ABP) and 2022/2023 Annual Budget (the Budget).
- The development of the ABP and the Budget should continue to form the platform to position the Council to achieve "Financial Sustainability" that has been the fundamental focus during the preparation of budgets for the last five (5) financial years.
- Financial sustainability is not a number on the Council's Profit & Loss Statement, it is a strategy.
- Therefore, sound financial and assets management strategies need to be developed and implemented over a period of time and future decisions should be consistent with and supporting the Council's Strategic Plan 2021-2024.
- The financial challenge for the Council and the community is to manage a significant capital expenditure budget and reduce the operating deficit overtime, without leaving a financial burden for the future generation (intergenerational equity).
- A well-thought and carefully considered operating deficit (with long term implications analysed and understood) will provide comfort to the community that the Council has a sound financial strategy to meet current and future service demands.
- Council should/will continue to review its internal operations to identify areas for improvement/productivity gain while addressing resourcing requirements to cater for the substantial developments occurring within the Council district.
- At an information/briefing session held on 10 January 2022, Council Members were provided with the draft budget parameters/assumptions and tentative timeline set out in Table 1 and Table 2 respectively.
- It is proposed to release the draft ABP and Budget for public consultation on 4 May 2022 with the final adoption of the draft documents to occur at a Special Council Meeting on 11 July 2022.

#### **RECOMMENDATION**

"that Council, having considered Item 14.5 – 2022/2023 Annual Business Plan and Budget Development Framework, dated 31 January 2022, receives and notes the report and in doing so:

- 1. Endorse the budget parameters and assumptions set out in <u>Table 1</u> within this Report for the purpose of preparing the draft 2022/2023 Annual Business Plan and Budget; and
- Endorses the schedule set out in <u>Table 2</u> within this Report as the process to be undertaken in the preparation of the 2022/2023 Annual Business Plan and 2022/2023 Budget, subject to any date changes that the Chief Executive Officer determines necessary"

## **BUDGET IMPACT**

Estimated Cost: Yet to be determined

Future ongoing operating costs: Yet to be determined

Is this Budgeted? Not Applicable

#### **RISK ASSESSMENT**

#### Intergenerational Inequity

Intergenerational Inequity refers to the concept that those ratepayers who are receiving the benefits of a service provided by Council should contribute proportionally to its cost. In terms of a service provided by long-lived assets such as buildings, roads & footpaths, this means that present and future users of the long-lived asset should pay for the service equally over the life of the asset.

Council carries the risk of Intergenerational Inequity, if it doesn't charge current users of Council services appropriately through Council rates and user charges and in turn not maintaining its long-lived infrastructure assets as per its assets management plans.

As a result, future generations would be compelled to "pick up the slack", potentially resulting in significant and unfair Council rate rises in the future to maintain Council's infrastructure. With a very significant investment in community infrastructure, Council has been able to reduce infrastructure back-log in the 2019/2020 Financial Year.

#### Structural budget deficit

For a considerable period of time Council had a deficit budget year after year. An ongoing operating deficit increases Council's reliance on borrowed funds to deliver essential community services. Therefore, it is vital to have a long-term plan to reduce Council's operating deficit over time, and as early as possible, by a combination of cost cutting and generating rate revenue commensurate with the cost of providing those services to the community.

#### **Cyber security**

In recent years, Council has made significant investment in upgrading its information technology infrastructure to keep up-to-date with technological advancements that will safeguard its information and systems from potential cyber-attacks. This should continue to be high priority for the Council given some cyber security breaches reported at Federal and other local government level in recent years.

#### **Occupational Health and Safety**

There can be heavy financial and prosecution penalties applied against Council, if Council has not complied with the requirements of the *Work, Health and Safety Act 2012* (WHS Act) and is found guilty as a result of an incident occurring. Maintenance and replacement of plants and equipment at the right time is crucial in ensuring the health and safety of workers (including contractors, volunteers etc.) and Council meets its due diligence obligations under the WHS Act. When maintenance is no longer effective, Council needs to replace equipment, and factor those costs into the operational budget to fulfil its WHS responsibilities.

#### **Credit risk**

The Council currently doesn't have any particular credit risks due to a relatively low level of debt compared to the rates revenue and assets base. Although Council can easily borrow money due to its creditworthiness, any new long-term borrowings should be restricted to financing new assets or to upgrading assets with a clear strategy in focus, and not to financing operating deficits except for short-term cash flow management purposes.

#### **Attachments**

Nil

#### **DETAILED REPORT**

#### **Purpose**

The purpose of this report is for Council to consider, and endorse, the framework to be adopted in compiling the 2022/2023 Annual Business Plan (the ABP) and 2022/2023 Annual Budget (the Budget).

#### **Background/History**

#### Legislative Requirements

Pursuant to section 123 of the *Local Government Act 1999* (the Act), Council is required to prepare an Annual Business Plan and Annual Budget each financial year Council must adopt its Annual Business Plan and Annual Budget between 31 May and 15 August (except in a case involving extraordinary administrative difficulty).

Section 123(2) of the Act requires that each Annual Business Plan of a Council must-

- a) include a summary of the Council's long-term objectives (as set out in its strategic management plans); and
- b) include an outline of
  - i. the Council's objectives for the financial year; and
  - ii. the activities that the Council intends to undertake to achieve those objectives; and
  - iii. the measures (financial and non-financial) that the Council intends to use to assess the performance of the Council against its objectives over the financial year; and
- c) assess the financial requirements of the Council for the financial year and, taking those requirements into account, set out a summary of its proposed operating expenditure, capital expenditure and sources of revenue; and
- d) set out the rates structure and policies for the financial year; and
- e) assess the impact of the rates structure and policies on the community based on modelling that has been undertaken or obtained by the Council; and
- f) take into account the Council's long-term financial plan and relevant issues relating to the management and development of infrastructure and major assets by the Council; and
- g) address or include any other matter prescribed by the regulations.

Pursuant to Section 123(3) of the Act, prior to the adoption of the Annual Business Plan and Budget, a twenty-one (21) day public consultation period is required. As per recent amendments made to Schedule 5 of the Act, draft ABP and budget will only be available on Council website during the public consultation period.

At a Council Meeting, post the conclusion of the public consultation period, members of the public can ask questions and make written submissions regarding the draft Annual Business Plan.

However, due to COVID-19, under the Public Access and Public Consultation Notice 2020 (Notice 2), Section 123(4)(i) of the Local Government Act 1999 has been suspended and there is currently no requirement for Council to hold a either a public meeting or Special Council Meeting in relation to its draft annual business plan.

#### **Discussion**

#### Mid-Year Economic and Fiscal Outlook

#### For Australia

The Mid-Year Economic and Fiscal Outlook (MYEFO) 2021/2022 released by the Federal Government in December 2021 states that 'Headline inflation in Australia has also picked up this year but more moderately than in most other advanced economies. Underlying inflation pressures are also more muted, with the Reserve Bank of Australia signalling monetary policy normalisation in Australia will lag that in other advanced economies. Nevertheless, there has been some moderate tightening in financial conditions as market interest rates have risen in Australia, largely reflecting the rise in global interest rates...'.

#### For South Australia

Mid-Year Budget Review 2021-22 by the Government of South Australia estimates that for 2022/2023, the Adelaide Consumer Price Index (CPI) would be 2.25%. The CPI is projected to increase to 2.50% in 2023/2024 and 2024/2025.

#### **Intergenerational Inequity**

The financial challenge for Council and the community is to deliver planned infrastructure renewals in accordance with Council's Asset Management Plan (updated in October 2021) to provide the level of service expected by the Adelaide Plains community along with new/upgraded assets as part of updated strategic plan of the Council.

However, such a level of service and new assets comes at a cost and if the current generation of ratepayers do not contribute sufficiently through rates and user charges, Council leaves a legacy of financial burden for future generations.

#### The 2022/2023 Annual Business Plan

The Annual Business Plan is Council's statement of its intended programs and objectives for a financial year. It will be developed based on the strategies set out in Council's Strategic Plan 2021-2024 and assets management pans.

#### **Elements of an Annual Budget**

The annual budget of a council incorporates three (3) components of the Council Operations. They are;

- a) Recurrent (day-today) Income and Expenditure;
- b) One-off service initiatives or Operating Projects; and
- c) Infrastructure renewal and new and upgraded assets (Capital Projects).

#### **Key Budget Influences**

#### External Budget Influences

- The Reserve Bank of Australia (RBA) has an inflationary target of between 2.00% and 3.00% per annum. I.e. if the inflation in the country exceeds 3%, RBA is expected to increase its cash rate which is currently at historical low of 0.10%.
- The MYEFO released by the Federal Government in December 2021 predicts that the CPI for Australia would be 2.50% in 2022/2023.
- The CPI for South Australia in 2022/2023 is expected to be 2.25% as per 2021/2022 Mid-Year Economic and Fiscal Outlook of the Government of South Australia.
- Increase in population due to new residents moving in to the Eden housing development in Two Wells. For example, following new rateable properties were created by the Council in recent years:-

- 2019/2020 Financial Year : 173

- 2020/2021 Financial Year: 257

- 2021/2022 Financial Year: 83 (July-December 2021)

- Increased demand for updated IT infrastructure to ensure cyber security, data integrity and facilitate work from home due to pandemic related precautions.
- Increase in community demand for new assets such as sealing of unsealed roads and stormwater drainage. For example, following roads have been sealed/will be sealed by the Council.
  - Shannon Road (In 2019/2020 & 2020/2021 FYs)
  - Carslake Road (in 2020/2021 FY)
  - Coats Road (in 2021/2022 FY)
  - Wheller Road (in 2021/2022 FY)
  - Aerodrome Road (in 2021/2022 FY)
  - Barabba Road (in 2021/2022 FY)
  - Cheek Road (in 2021/2022 FY)
  - Middle Beach Road (in 2022/2023 FY)
- Assets rationalisation Potential to engage community organisations and groups to manage community assets (For example Mallala Campground, Parham Campground).
- Adelaide Plains Council population had grown by nearly 5.5% from 2011 to 8,801 in 2016. It is
  projected to grow by 10,557 persons to a population of 19,358 by 2050 at 1.20% per annum
  compared to 0.90% for Greater Adelaide.
- The Estimated Resident Population within the district as per Australian Bureau of Statistics is 9,441 as of 30 June 2020;
- Commitments to projects and partnership initiatives continuing over more than one year e.g.
  Barossa Regional Procurement Group, Regional Development Australia Barossa Inc, Central
  Local Government Region of South Australia and Local Government Association of South
  Australia.
- Potential flood mitigation works by Gawler River Floodplain Management Authority that is expected to cost a significant amount of money, however the GRFMA's current policy position

is such that no capital costs for the proposed Northern Floodway are borne by constituent councils.

#### > Internal Budget Influences

- Cost of maintaining infrastructure assets handed over to the Council from Eden housing development in Two Wells. Budget for next financial year will be developed on the assumption that the new infrastructure will have same service level as previously provided by the developer unless Council decides otherwise.
- Overdue Rates balance was \$1.009m as at 17/01/2022 (\$1.050m as at 30/06/2020 and \$0.810m as at 30/06/2020).
- Additional depreciation expenses associated with significant infrastructure spending in 2020/2021 and 2021/2022 financial years.
- Increase in salaries/wages as per enterprise bargaining agreement;
- Council's long-term financial objective of being financially sustainable by achieving an operating break even position and the need to exercise prudent financial management practices to ensure financial sustainability.
- Requirements to maintain and improve infrastructure assets to acceptable standards including roads, kerbing, footpaths, Community Waste Management Scheme, storm water drainage, parks and gardens, Council's buildings, plants, machinery, equipment, furniture and fittings in consistent with the Infrastructure and Asset Management Plans.

#### **Key Budget Assumptions and Parameters**

#### 1. Maintaining existing services at current service standards (business as usual)

The draft 2022/2023 Annual Budget will be prepared based on 'business as usual' assumption, which means that Council will continue to provide the existing services at the current service levels. This is not to say that the existing services that will be continued, will be delivered in the same way, as Council's management is constantly looking for innovative and cost effective ways of delivering Council services. Accordingly, Council's budget managers will adjust recurrent budgets for 2022/2023 based on the 2021/2022 budget and year—to-date January 2022 actual performance.

The "business as usual" assumption does not take into account any change in direction or service level in response to community expectations, legislative requirements, changing economic conditions or any changes that Council may wish to make, however the 2022/2023 Annual Budget will be adjusted for such changes that are known. Accordingly, following budget parameters and assumptions will be made in preparing draft ABP and the Budget.

Table 1: Budget Parameters and Assumptions 2022/2023 Financial Year

Description	Assumptions
- General Rates	Business as usual 2.25%
	Fund new assets/programs 0.25%
	Total increase in existing rates 2.50% + 2.75% growth.
- CWMS Charge	Mallala & Middle Beach - increase by 5% & 3% respectively.
- Waste Collection Charge	To be determined based on expected costs of the program as advised by Council contractor.
- Regional Landscape Levy	To be advised by Northern and Yorke Landscape Board.
Statutory/User Charges	Maximum increase of 2.50%. (to be determined as part of Annual Fees and Charges Review).
Grants, subsidies and contributions	Will be estimated based on confirmed grant programs.
Employee Costs	As per Enterprise Bargaining Agreements.
Materials, contracts and other	Overall increase of 2.50% excluding the cost of waste collection service.
Depreciation	Expected to be 3.00% based on 2020/2021 assets revaluation.
Finance Costs	To be determined based on current/new borrowings required.
Donated Assets	Estimated at \$5.000m based on prior year level of donated assets.
Overdue Rates, trade receivable, trade payables and provisions	No significant increase in overdue rates, trade receivable, trade payables and provisions.
Forecast Price indices	Adelaide CPI 2.25%, Local Government Price Index 2.53%.

#### 2. Adelaide Consumer Price Index (CPI) / Local Government Price Index (LGPI)

The average operating cost increases for local government materials, contracts and other service costs are estimated using the LGPI as prices of these items move in different ways to how average household prices move. The LGPI is similar to CPI but represents the movements of prices associated with goods and services consumed by local government in South Australia. It is prepared and updated on a quarterly basis by the South Australian Centre for Economic Studies.

However, it should be noted that on average for the period 2014/2015 to 2019/2020 (2020/2021 is excluded as the inflation for 2020/2021 is considerably lower due to COVID-19 related restrictions and government assistance to households and business), LGPI has been 0.28% higher than CPI as shown below.

Year	LGPI	CPI (Adelaide)	LGPI vs CPI
2014/15	1.70%	1.60%	0.10%
2015/16	0.90%	0.90%	0.00%
2016/17	1.80%	1.50%	0.30%
2017/18	2.90%	2.30%	0.60%
2018/19	2.60%	1.50%	1.10%
2019/20	1.40%	1.80%	(0.40%)
Average	1.88%	1.60%	0.28%

#### Forecast CPI and LGPI

In the State Government's Mid-Year Economic and Fiscal Outlook, CPI of 2.25% has been forecast for 2022/2023. By adding the average variance of 0.28% between actual CPI & LGPI for past several years, it can be assumed that in 2022/2023 the expected CPI would be 2.53%.

Therefore, for budget estimating purpose, it is proposed to apply an indexation of 2.50% when estimating recurrent budget items in the absence of any other reliable way of estimating income and expenses. Given the historical variance between actual Adelaide CPI and LGPI, 2.50% indexations seems reasonable.

#### 3. Asset Renewal and Replacement

The Council has in place Infrastructure & Asset Management Plans (I&AMP) that was last updated in October 2021 for each major class of assets. The financial projections to be included in the draft 2022/2023 Budget will be based on the asset renewal and replacement programs as outlined in the I&AMP.

Due to the unique nature of the Council's asset base, the input costs to renew and replace the existing asset base, can be subject to cost escalations which are greater/lower than Adelaide CPI/LGPI.

#### 5. New Operating and Capital Projects

New projects, both Operating and Capital, which are to be put forward for consideration by the Council staff and the Elected Members, should be aligned with:-

- 1. Council's Strategic Management Plan 2021-2024;
- 2. Infrastructure and Asset Management Plans; and
- 3. Long Term Financial Plans.

In addition, all new Operating and Capital Projects are to be considered and approved within the constraints of the draft Long Term Financial Plan. New services and one-off projects in excess of the draft LTFP are to be funded through rate increases, loan borrowings and grant income or by expenditure savings.

#### **6. Carry Forward Projects**

Where this financial year Operating Projects are not completed by 30 June 2022, future deficits can eventuate, as the Rate Revenue is raised in the year as the project is initially approved. As part of the draft Budget, the cost to complete the Operating Projects from prior financial years will be carried forward to the 2022/2023 financial year, however those carried forward projects will be excluded for 2022/2023 rate modelling purpose.

Estimates will be based on the 2021/2022 actual results closer to the adoption of 2021/2021 budget, with the associated operational impacts being recognised separately in the 2022/2023 operating result.

#### **Budget Timetable**

As set out in **Table 2** below, a budget timetable has been developed to ensure that the Council is in a position to adopt 2022/2023 Annual Business Plan and the Budget at a Special Council Meeting on 11 July 2022.

This timeline will allow Council to approve the budget well ahead of the legislated deadline of 15 August 2022. It will also assist the Council staff to carry out all end of year processing as at 30 June 2022 on time, and plan for the new financial year.

Table 2 - Key Budget Process Activities 2022/2023

KEY STEPS	DATES	MEETING
Bus tour of proposed infrastructure program for 2022/2023	Thursday, 10 February 2022	Information/briefing session 2 (Online session due to Covid- 19)
Budget process and parameters are presented to the Audit Committee.	Monday, 14 February 2022	AC meeting at 4.30pm
Recurrent Budget, Operating Projects and four (4) Year Capital Program is discussed with Elected Members.	Monday, 7 March 2022	Information/briefing session 3 at 6.00pm
Infrastructure Committee to consider four (4) year capital renewal program.	Wednesday, 16 March 2022	Infrastructure and Environment Meeting from 6.00pm to 7.00pm
Draft 2022/2023 ABP and Budget is presented to the Audit Committee.	Monday, 11 April 2022	AC meeting at 4.30pm
Recurrent Budget, Operating and Capital Projects Workshop with Council Members.	Tuesday, 19 April 2022	Information/briefing session 4 at 6.00pm
2022/2023 Fees and Charges considered.	Tuesday, 26 April 2022	April Council Meeting
Draft 2022/2023 ABP and budget endorsed for public consultation.	Tuesday, 26 April 2022	April Council Meeting
21 Days public consultation period begins with advertisement in local newspapers.	Wednesday, 4 May 2022	Public consultation
21 Days public consultation period ends.	Tuesday, 24 May 2022	Public consultation
Consideration of public submissions by the Audit Committee.	Monday, 6 June 2022	AC meeting at 4.30pm
Draft ABP and Budget presented to the Audit Committee.	Monday, 6 June 2022	AC meeting at 4.30pm
Public submissions received on the draft 2022/2023 ABP & Budget is presented to the Council.	Monday, 27 June 2022	June Council Meeting
Adoption of Draft 2022/2023 ABP & Budget.	Monday, 11 July 2022	Special Council Meeting at 6.00pm

#### **Conclusion**

A well-developed budget framework and timetable will assist Council Members and the management to monitor the progress of the budget process, so that 2022/2023 Budget can be adopted as planned on 11 July 2022.

In order to provide certainty to the community regarding the level and range of services provided by Council, the cost of providing those services, future Council borrowing requirements and general rate rises, Council should ensure that draft budget is compatible with the:-

- 1. Strategies of Council's Strategic Plan 2021-2024;
- 2. Draft 2023-2032 Long Term Financial Plan; and
- 3. Council's Infrastructure & Asset Management Plan.

#### References

Legislation

Local Government Act 1999

**Council Policies/Plans** 

**Asset Management Policy** 

**Budget Management Policy** 

Council Vehicle Policy

**Funding Policy** 

Fixed Assets Accounting Policy

**Prudential Management Policy** 

Rates Arrears and Debtor Management Policy

Treasury Management Policy

Draft Long Term Financial Plan 2023-2032

Strategic Plan 2021 – 2024

Infrastructure & Asset Management Plans (Updated 25 October 2021)

		14.6	Regional Public Health Plan – Draf Consultation	
	Adelaide		ent:	Development and Community
Council		Report Author:		General Manager Development & Community
Date:	31 January 2022	Documen	t Ref:	D22/1736

#### **EXECUTIVE SUMMARY**

- The South Australian *Public Health Act 2011* and the *State Public Health Plan 2019-2024* require that each council develop a public health plan.
- The current Barossa, Light and Lower Northern Region Public Health and Wellbeing Plan was developed as a regional collaboration between the four (4) Councils and was adopted in 2014. The Act requires a regional public health plan must be reviewed at least once in every 5 years.
- The four Council's agreed in 2019 to continue collaborating for the development of a new regional public health plan.
- A range of stakeholder activities have been undertaken to inform the content of the new draft Regional Public Health Plan.
- The draft Plan is presented to Council for endorsement to commence public consultation.

#### RECOMMENDATION

"That Council, having considered Item 14.6 – Regional Public Health and Wellbeing Plan, dated 31 January 2022,

- 1. Endorse the Draft Regional Public Health Plan as attached to this report for consultation.
- Authorise the Chief Executive Officer or his delegate, to enter a phase of public consultation for the period 9 February 2022 to 7 March 2022, in accordance with the attached Communications Plan and Council's Public Consultation Policy in collaboration with the partner councils."

#### **BUDGET IMPACT**

Estimated Cost: \$500.00 (public consultation)

Future ongoing operating costs: Operational budget allocated to undertaking public

health planning activity

Is this Budgeted?

Preparation of the Draft RPHP has been in accordance with the allocated consultancy budget. This includes preparation of an online survey. All other engagement processes have been undertaken by Council administration.

#### **RISK ASSESSMENT**

By adopting the recommendation Council will meet the legislative requirements of the *South Australian Public Health Act 2011*.

#### **Attachments**

- 1. Draft Barossa, Light and Lower Northern Region Public Health Plan.
- 2. Communications Plan
- 3. Barossa, Light and Lower Northern Region Public Health Plan Background Paper
- 4. Early Engagement Summary Report

#### **DETAILED REPORT**

#### Purpose

To seek Council's approval to undertake public and stakeholder consultation on the Draft Regional Public Health Plan (RPHP).

#### **Background/History**

The South Australian Public Health Act 2011 (the Act) aims to provide a modernized, flexible legislative framework, to ensure South Australia better responds to new public health challenges as well as traditional hazards.

The Act and the State Public Health Plan 2019-2024 acknowledge the important role of local governments in public health and require that each council develop a public health plan. The establishment of regional public health plans that cover multiple council areas are encouraged to support the collaboration of councils and stakeholders to improve regional outcomes.

The State Public Health Plan recognises Council as a primary health provider, with a role to lead and coordinate on behalf of our community, deliver services and initiatives and to advocate, regulate and partner with other agencies as appropriate. The State Plan does not imply that Council's area of responsibility should increase to encompass all aspects of public health. Rather, it is acknowledged that protecting, promoting and improving public health requires the effort and interventions of local, state and commonwealth governments, along with non-government and private providers.

The Barossa, Gawler, Adelaide Plains and Light Councils have supported a regional collaboration in the preparation of the Public Health Plan. The Minister for Health and Ageing formally approved the regional collaboration on 18 December 2013. A regional working group was established to oversee the promotion, implementation and review of the Regional Public Health Plan prepared for the four partnering Council.

The current Barossa, Light and Lower Northern Region Public Health and Wellbeing Plan was adopted in 2014. The Plan recognised the services and activities offered by the councils that are undertaken to improve public health and wellbeing (e.g. waste management, immunisation, flood mitigation, sustainable development, community inclusion and assistance programs). The Act requires a regional public health plan must be reviewed at least once in every 5 years.

#### Discussion

In June 2019, Council reaffirmed its desire to continue to progress regional public health planning and endorsed the commencement of a review of the regional public health plan in accordance with Section 51(19) of the Act and confirmed elected member representation (Cr Boon) on the Regional Public Health Plan Review Working Group.

The Councils of Adelaide Plains, Barossa, Gawler, and Light have been working collaboratively to prepare the second plan. Preparation of the plan was awarded to Adelaide firm Urban and Regional Planning Solutions (URPS) in 2020.

The first stage of the review was to provide a report highlighting key gaps, if any, that should be addressed as part of any update or amendment to the Regional Public Health Plan.

Following a decision to proceed with an update of the RPHP, URPS had undertaken the following methodology.



Preparing the plan has included demographic and public health research and early engagement with community, stakeholders, council employees and Elected Members. The engagement sought early input to identify the top public health challenges for the region and what councils could do to address these challenges. The following key challenges for regional public health had been identified as part of the background research phase:

- 1. Encouraging healthy lifestyles
- 2. Improving mental health and psychological stress
- 3. Youth engagement and wellbeing
- 4. Supporting an ageing population
- 5. Adapting to Climate change
- 6. Responding to COVID 19
- 7. Supporting housing affordability and availability
- 8. Access and inclusion

Details of these are provided in the Background Paper (Attachment #) that was made available during the community and stakeholder engagement phase.

Community and stakeholder engagement was undertaken from 10 to 31 May 2021 and included an online survey and stakeholder workshop. A total of 54 responses was received via online feedback. The workshop discussed ideas about how the Councils can respond to key public health challenges in the region. A copy of the Early Engagement Summary Report is provided in Attachment #.

A further workshop was held on 9 June for Council staff and the Elected Member representatives to provide input into the preparation of the draft RPHP. The workshop leveraged off the findings of community and stakeholder engagement.

Through engagement with community, stakeholders, council employees and Elected Members, the following challenges were consistently identified as being most significant for the region.

- Improving mental health and reducing psychological stress (and suicide prevention)
- Access and inclusion (services, transport, digital, disability access)
- · Youth engagement and wellbeing
- Supporting an ageing population
- · Encouraging healthy lifestyles

The key types of roles, identified through the engagement, which the councils could assume were:

- Provide parks, playgrounds, sport fields, green landscapes
- Provide community facilities (e.g. community centres, youth hubs, recreation centres)
- Promote and link community with services (e.g. mental health, homelessness, employment)
- Advocate to other levels of government (e.g. public transport, availability of local health services, social and emergency housing)
- Provide accessible environments (e.g. footpaths, buildings)
- Deliver planning policy and approvals that support health outcomes (e.g. appropriate housing mix)
- Deliver community services, programs and events (e.g. community transport, skills, art craft, fitness, social)
- Deliver or link with education programs (e.g. training in mental health for frontline workers, climate change/behaviour change programs)
- Collaborate with all levels of government and councils, service providers and community in the region
- Lead in best practice community engagement (including those hard to reach).

Whilst acknowledging the many business as usual activities that councils undertake that address public health, the plan proposes three regional 'lighthouse' projects that the councils will collaborate to deliver. Lighthouse projects are considered those that focus council efforts by addressing multiple challenges through their response. Each of the lighthouse projects can address all the top public health challenges for the region and has been identified to respond to input received through the engagement.

Each project includes a series of actions that will be delivered collaboratively by the councils. Discussions were had with public health planners at each council about what actions would be feasible to deliver. The draft RPHP acknowledges that delivery of the actions will be dependent upon availability of funding in council budgets in any given year, as well as funding and delivery partnerships with other governments and organisations.

The lighthouse projects are (detail on actions is provided in the draft plan in Attachment #):

Project	Objective
Project 1 - Community transport	<ul> <li>To improve health and wellbeing and access to community destinations through targeted improvements to local walking and cycling routes</li> <li>To improve transport to community centres and local services through exploring establishment of regional community passenger network and the shared purchase and operation of a community bus</li> <li>To advocate from improved public transport</li> </ul>
Project 2 – Mental health + suicide prevention	To support positive mental health outcomes and help prevent suicide through providing information, connecting people with support and exploring the establishment of a mobile mental health check-in van to visit towns across the region.
Project 3 - Community participation	<ul> <li>To improve the wellbeing and capacity of people of all ages and abilities through the delivery and promotion of regional community participation programs.</li> </ul>

#### New Governance Framework

The draft RPHP proposes a collaboration structure and delivery cycle to support delivery of the plan and achievement legislative requirements of the Act.

Regional collaboration is the cornerstone that will support the success of this plan. The councils will engage with Public Health Partner Authorities and other relevant groups and organisations to deliver the regional lighthouse projects and to add value to existing efforts. The councils will engage to better understand community needs and partner activities so that actions delivered through this plan have the best impact and reach (within local government responsibilities).

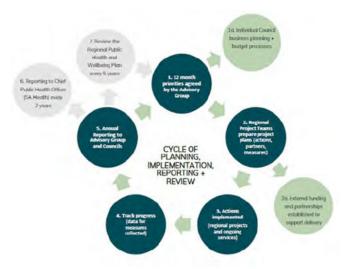
The proposed collaborative governance framework is shown below.



- A new Regional Public Health Advisory Group is proposed to replace the current regional (staff representatives) working group to oversee the preparation, implementation, reporting and review of the Plan. The Advisory Group to include a senior manager and one Elected Member from each constituent council.
- A Plan Coordinator is proposed to project manage the development, review and reporting for the RPHP. This position can either be a rotating position between the councils or a new cofunded position.

 Regional Project Working Groups to work collaboratively to plan and deliver regional 'lighthouse' projects with Project Leads to provide guidance and assist in any operational or political barriers

The RPHP will be delivered through a cycle of planning, implementation, reporting and review.



Implementation of the plan is dependent upon staff resources to assist the Advisory Group and the Regional Project Working Groups through representation or project leads.

In addition, the draft RPHP proposes a Plan Coordinator to project manage the development, review and reporting for the plan. While a rotating position between the councils is achievable, the option for a new co-funded position (full or part time) is also proposed. Costing for a full-time mid-level (level 5) officer is approximately \$105,000, making a co-contribution for each council in the order of \$26,000 per year. Following consultation on the Draft RPHP a final decision on the Plan Coordinator will need to be determined by the partner Councils.

#### **Review Working Group**

The Draft RPHP was presented to the Review Working Group on 15 December 2021. The Review Working Group had endorsed the draft as being suitable for undertaking consultation to gauge community and stakeholder support for the lighthouse projects and the proposed governance framework. A copy of the draft Communications Plan had also been discussed at the meeting.

#### **Community Engagement**

Should all four Councils endorse the draft RPHP for consultation, a coordinate engagement will be undertaken that is in accordance with Council's Public Consultation policy to gather community views on the draft RPHP to allow for its finalisation.

Council must provide interested persons to make submissions within a set period (which must be at least 21 days). Consultation is proposed to commence on 9 February 2022 to 7 March 2022.

Consultation can only commence once all four partner Councils endorse the plan. Dates for the January meetings are as follows:

Barossa 25 January 2022

Gawler 25 January 2022

Light Regional 25 January 2022

Adelaide Plains 31 January 2022

It is proposed that public consultation be coordinated across all the councils. The attached Communications Plan (Attachment #) outlines the proposed extent of communicating the Draft RPHP to key stakeholders and the community in general.

This will include making copies of the Draft RPHP available for public inspection, without charge during the ordinary office hours at the Principal Office and on Council's website, informing the public of the availability of the Draft RPHP and inviting written submissions.

Following consultation, the next phase of the project will be to deliver the final RPHP considering the submissions received, if any. The consultant team is to work with the Councils and the Working Group to make amendments to the RPHP, where appropriate.

#### Conclusion

The South Australian Public Health Act 2011 and the State Public Health Plan 2019-2024 require that Council develop a public health plan. The Act requires a regional public health plan must be reviewed at least once in every 5 years.

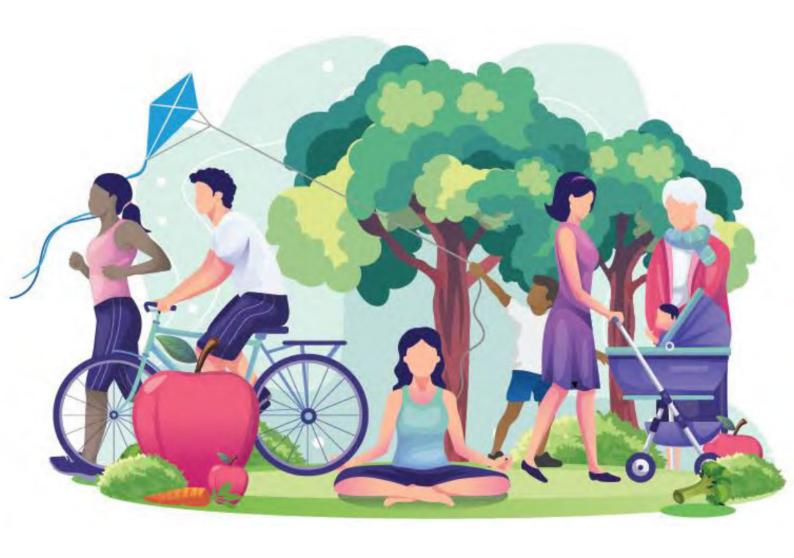
The current Barossa, Light and Lower Northern Region Public Health and Wellbeing Plan was adopted in 2014, in 2019 the four Council's agreed to continue collaborating for the development of a new regional public health plan.

A range of stakeholder activities have been undertaken to inform the content of the new draft Regional Public Health Plan. The draft Plan is presented to Council for endorsement to commence public consultation.

#### References

#### **Legislation**

South Australian Public Health Act 2011



Barossa, Light and Lower Northern Region Regional Public Health Plan (DRAFT)

A regional plan for the councils of Adelaide Plains, Barossa, Gawler and Light Regional











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The councils acknowledge the Ngadjuri, Peramangk and Kaurna people as the traditional custodians of the land for which this plan applies.

We acknowledge their ancestral connection to land and pay respect to Elders past, present and emerging.

#### 1. Executive summary

This plan establishes three regional lighthouse projects and governance arrangements to address top regional challenges for public health in the Barossa, Light and Lower Northern Region.

The diagram on the next page provides an overview of the councils' approach to preparation and delivery of this plan as well as a summary of the plan itself.



Demographic and public health trends were researched to identify key regional public health challenges (ie. those challenges that exist at a regional scale).



Engagement was undertaken with community, stakeholders, council employees and Elected Members to understand, of the key regional public health challenges, what they see as the top regional challenges and how could the councils address these.



Engagement feedback was used to identify 3 regional lighthouse projects to address the top regional challenges. Lighthouse projects are considered those that focus council efforts by address multiple challenges through their response.



New governance and project delivery arrangements underpin the councils approach to public health planning and will support ongoing collaboration and delivery of the regional lighthouse projects as well as addressing emerging public health issues and providing an avenue to share learnings and resources.



Although this plan focuses on public health challenges and projects that are significant at a regional level, it is noted that each council is unique and will have its own challenges and strengths. As such, this plan acknowledges that each council will provide its own public health services, infrastructure and programs that support community health and wellbeing on an ongoing basis



# (2)



#### REGIONAL LIGHTHOUSE PROJECTS

#### KEY REGIONAL PUBLIC HEALTH CHALLENGES

- Improving mental health and reducing psychological stress (and suicide prevention)
- Access and inclusion
- Youth engagement and wellbeing
- Supporting an ageing population
- Encouraging healthy lifestyles.
- Adapting to Climate change
- Responding to COVID 19
- Supporting housing affordability and availability

### TOP REGIONAL CHALLENGES

- Improving mental health and reducing psychological stress (and suicide prevention)
- Access and inclusion (services, transport, digital, disability access)
- Youth engagement and wellbeing
- Supporting an ageing population
- Encouraging healthy lifestyles

#### REGIONAL LIGHTHOUSE PROJECT 1

Community transport, cycling + walking Improvements to local walking and cycling routes

Exploring establishment of regional community passenger network and community bus

Advocating for improved public transport

REGIONAL LIGHTHOUSE: PROJECT 2

Mental health + suicide prevention

Information and connecting people with support

Exploring establishment of a mobile mental health check-in van

REGIONAL LIGHTHOUSE PROJECT 3

Community participation project

Regional community participation initiatives for people of all ages and abilities



**DEMOGRAPHIC** 

+ PUBLIC

**HEALTH TREND** 

RESEARCH

#### **GOVERNANCE + DELIVERY ARRANGEMENTS**

**ENGAGEMENT** 

Regional Public Health Advisory Group, Regional Project Working Groups, Partnerships, Delivery Cycle



#### ONGOING SERVICES + PROGRAMS

Council specific plans services and programs to address key regionally challenges locally



COUNCIL STRATEGIC PLANS + ANNUAL BUSINESS PLANS + BUDGETS

Barossa, Light and Lower Northern Region Regional Public Health Plan - Executive summary | 4

#### 2. About this plan

This plan presents a collaborative regional public health response for councils in the Barossa, Light and Lower Northern Region (Figure 1).

The South Australian Public Health Act 2011 (Public Health Act) and the South Australian State Public Health Plan 2019-2024 acknowledge the important role of local governments in public health and require that each council develop a public health plan. The establishment of regional public health plans that cover multiple council areas are encouraged to support the collaboration of councils and stakeholders to improve regional outcomes.

This plan has been prepared by the councils of Adelaide Plains, Barossa, Gawler and Light Regional in consultation with community and stakeholders. It is the second regional plan that the councils have prepared together.

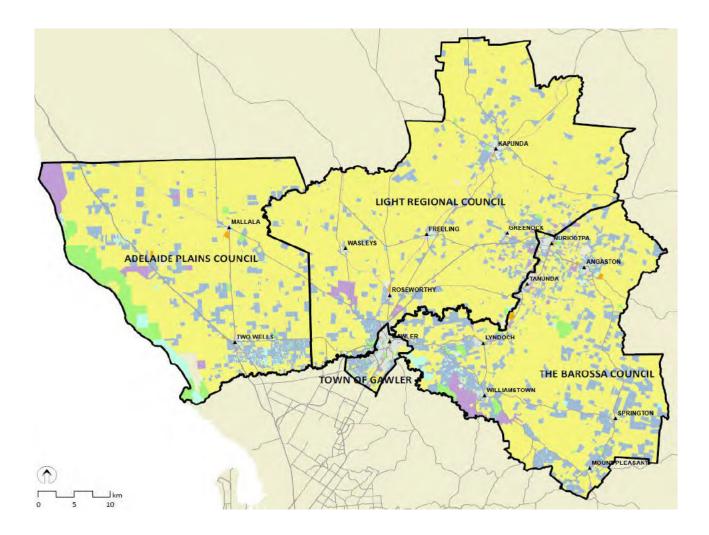


Figure 1 - Barossa, Light and Lower Northern Region

#### 3. About public health

Public health protects and promotes the health and wellbeing of communities. It is influenced by many different aspects of our lifestyles and communities from what we put in our bodies and how much we exercise, to sanitation, community services, and how our communities are planned and built.

Public health is influenced by an individual's ability to make healthy choices and access services and infrastructure that support wellbeing. It is also influenced by the ability of our communities to plan for and respond to environmental influences such as climate change or disease outbreaks.

The factors that have an impact on the health and wellbeing of individuals and communities are many and varied and include where we are born, live and work, the state of the environment, genetic factors, our income and education level, and our relationships with other people.



Figure 2 - Examples of the domains of public health (Source: State Public Health Plan 2019-2024)

#### 3.1 A shared responsibility

Public health is a shared responsibility. Councils, community, public health services and agencies and governments all contribute to community wellbeing.

Councils support public health outcomes through the provision of open space and recreation infrastructure, immunisation programs, environmental health regulation, community programs, libraries and community centres, home aged care support, and planning services that enable inclusive buildings and environments.

Councils also work with public health service providers or agencies to share their education resources with communities and by referring community members to their services.

Councils in the region are of varying sizes and have differing capacities to deliver public health activities. Collaborating in regional public health provides the opportunity to share information, resources and programs to improve regional outcomes. The extent of what councils can achieve can be increased by partnership support from State and Federal Governments and through the efforts of local services and community groups.

### 4. Our region

#### 4.1 Snapshot of our region

This section presents demographic characteristics for the region that have an influence on public health. Comparisons are made to the Greater Adelaide region where relevant.

Sources: PHIDU 2019 Population Health Profile and ABS Census 2006 and 2016.

#### **Population**





- Forecast to increase by 24.6% (23,359 people) by 2036
- Larger proportions of people aged 5 to 19 years and 45 to 74 years
- Smaller proportions of people aged 85 years and over and 20 to 45 years

#### Age

#### • The region's population is ageing



- Most growth in retirees, seniors and elderly
- Slowest growth in infants and children

### Health and wellbeing

- Lower % of adults (< half) meet daily fruit consumption guidelines
- Higher % of adults experiencing psychological distress
- Higher % of males, and lower % of females report mental health problems
- · Markedly higher % of clients of community mental health service
- Slightly higher % of type 2 diabetes prevalence
- Higher % of smokers





- Twice the premature death rate in people aged 15-24 years
- Markedly higher rate of suicides
- Higher % of people being physically inactive (but below the Regional SA rate)
- Lower % of people self-assess their health as fair or poor
- Lower % of people having trouble accessing healthcare
- Lower % of Home and Community Care clients living alone or speaking a language other than English at home
- Marginally higher % of people feel they get support in times of crisis
- Markedly higher % of people feel safe walking alone after dark
- Local Drug Action Teams and Suicide Prevent Networks providing support

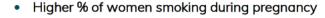
Barossa, Light and Lower Northern Region Regional Public Health Plan - Our region

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#### Disability and longterm illness

- A larger % of people under 65 years needing assistance with core activities
- A similar % of people needing assistance with core activities
- A similar % of people providing unpaid care
- A smaller % of people <u>over</u> 65 years needing assistance with core activities
- Slightly lower % of people receiving a Disability Support Pension

### Early life and childhood



- Lower % of children living in low income welfare dependent households
- Higher % of children consuming an adequate fruit intake
- Lower % of children who are clients of the Adolescent Mental Health Service
- · Lower % of children are obese
- A similar % of 5 year olds are fully immunised

#### Housing

- Lower supply of residential aged care places
- Lower supply of social housing



- Similar % of low-income households under rental stress
- Lower % of households receiving rent relief

# Cultural diversity and language proficiency

#### • Markedly higher % of people are not accepting of other cultures

- Lower % of people born in predominantly non-English speaking countries
- Significantly lower % of people not speaking English well or at all
- Slightly lower % of people who recognise themselves as of Aboriginal or Torres Strait Islander descent

### Employment, income and education

- Markedly higher % of 16 year olds not in full time secondary education
- Lower % of school leavers enrolled in a University
- Slightly lower % of young people earning or learning



- Slightly higher % receive an Age Pension or held a Pensioner Concession Card
- Lower % of households with access to a motor vehicle
- A similar level of socio-economic disadvantage
- Significantly lower % of people receiving unemployment benefits
- Lower % of people holding Health Care Cards

Barossa, Light and Lower Northern Region Regional Public Health Plan - Our region

#### 4.2 Snapshot of the councils

The following health trends have been compiled from the PHIDU 2019 Population Health Profile for the Region and highlight key differences between the councils in the region.

Health and wellbeing	Smoking during pregnancy	<ul> <li>Highest in Gawler and Adelaide Plains (19.7% and 19% respectively)</li> </ul>			
	Daily fruit intake	Highest in Barossa (48.6%). Lowest in Gawler (44.7%)			
	Adults experiencing psychological distress	Highest in Gawler (15.7%) and Adelaide Plains (15.4%)			
	Type 2 diabetes	<ul> <li>Adelaide Plains (4.9%), Gawler (4.7%) and Light (4.5%) all above the metropolitan average, Barossa below (3.8%)</li> </ul>			
	Smoking	<ul> <li>Adelaide Plains (17.0%), Light (16.3%) and Barossa (15.5% above the metropolitan average</li> </ul>			
	Obesity in Adults	<ul> <li>Highest for males and females respectively in Light (34.5%, 38.4%), Adelaide Plains (33.6%, 37.1%) and Gawler (32.5%, 37.0%)</li> </ul>			
	Physical inactivity	<ul> <li>Adelaide Plains (73.7%), Light (72.4%) and Gawler (71.9%) and Barossa (69.7%) all above the metropolitan average of 67.0%</li> </ul>			
	Death in 15-24 year olds	<ul> <li>Highest in Barossa (2.57 x metropolitan rate) and Light (2.1 times the metropolitan rate)</li> </ul>			
	Suicide	<ul> <li>Adelaide Plains and Light (55% and 20% above the metropolitan rate)</li> </ul>			
	Community mental health clients	<ul> <li>Substantially higher in Gawler (72% higher than metropolitan average. Barossa and Adelaide Plains 4% above</li> </ul>			
Disability and long-term illness	People living with profound or severe disability (largest	<ul> <li>Largest proportions of 0-64 year old's – Gawler (4.5%) and Adelaide Plains (3.9%)</li> </ul>			
iiiiess	proportions)	• 65 year old's and over- Gawler (15.1%) and Adelaide Plains (314.8%)			
	People receiving the Disability Support Pensions (16-65years)	<ul> <li>Gawler (8.2%) and Adelaide Plains (6.6%) both had proportions of people (16-65yrs) receiving the Disability Support Pension above the Metropolitan rate (6.3%)</li> </ul>			
	Assistance with core activities	<ul> <li>Highest in Gawler and Adelaide Plains for both children (4.6% and 3.9%) and adults (15.1% and 14.8%)</li> </ul>			

Early life and childhood	Clients of Child and Adolescent Mental Health Service	Gawler was the only Council area with a proportion of clients above the Metropolitan average
	Obesity in children (2- 17 years)	Gawler and Adelaide Plains both above the Metropolitan rate for boys and girls
	Children (<16 years) in a low income, welfare- dependent family	Gawler (30%) is the only Council above the Metropolitan average
Cultural diversity and language proficiency	Aboriginal & Torres Strait Islander people	Highest in Adelaide Plains (3.2 %) and Gawler (1.1 %)     however Barossa and Light had similar actual numbers of     people of Aboriginal & Torres Strait Islander background
pronouncy	People born in non- English speaking countries	• Gawler (1,077 people), Barossa (720 people), Light (416 people) and Adelaide Plains (397 people)
	Most common non- English speaking	• Germany – highest proportions in Barossa (0.7%)
	Countries of birth	• Italy - highest proportions in Adelaide Plains (0.7%)
		• Philippines – highest proportions in Adelaide Plains (0.3%) and Gawler (0.4%)
Employment, income and education	Social disadvantage (IRSD score)	Gawler (955) has the greatest relative social disadvantage Light (1025) was relatively the most advantaged
education	People receiving unemployment benefits (16-64 years)	Gawler was the only area with a larger proportion (8%) than the Metropolitan average receiving unemployment benefits
	16 year olds not in full time secondary education	• All above the Metropolitan rate- Adelaide Plains (16.9%), Light (16.1%), Barossa (15%) and Gawler (13.5%)
	School leavers enrolled in a University	• Lowest in Adelaide Plains (14.5%) other LGAs between 21.5% and 23.3%
	Young people (15-24 years) earning or learning	Highest in Light (87.7%) and Barossa (86.4%). Lowest in Adelaide Plains (80.9%)
	Aged Pension recipients	Highest in Gawler (79.5%) 17% above the Metropolitan rate
	Concession Card Holders	Highest in Gawler (30.5% of people over 15 years)
	Access to a motor vehicle	All councils were below the metropolitan rate

Age	Age profile		Gawler has more children and young people (ages 5 to 19 years) and more at older ages (from 50 years for males and from 55 years for females)
		•	Barossa has more at the younger ages, and more at the older ages starting from 35 years; and there are fewer people over 75 years
		•	Light has more people at ages under 40 years and fewer at age 45 to 59 years for males and 40 to 59 years for females
		•	Adelaide Plains has an age profile similar to Metropolitan Adelaide
Housing	Low income households under mortgage stress  Low income households under rental stress		Adelaide Plains (10.4%) and Gawler (9.5% above the Metropolitan rate
			31.8% in Gawler, 29.8% in Adelaide Plains, 29.0% in Barossa and 28.8% in Light
	Households receiving rent relief	•	Gawler (23.6%) is the only Council above the Metropolitan rate

#### 5. Key regional challenges for public health planning

The following key challenges for public health planning were identified through the review of the regional public health statistics. The focus of this plan is on identifying regional collaborative projects that address challenges that are significant across all councils.

#### 1. Encouraging healthy lifestyles

Adult obesity, unhealthy diets, lack of exercise and smoking are an issue across the Region. Obesity is more prevalent in women and smoking during pregnancy is as high as 20%. Obesity in children in Gawler and Adelaide Plains was more prevalent than in Greater Adelaide. Substance misuse is also a concern.

#### 2. Improving mental health and psychological stress

People in the community need support to manage their high levels of psychological stress and mental health. A high rate of people are clients of community mental health services and the rate of suicide is higher than Greater Adelaide. Adult men in particular are reporting mental health problems. Although stress and mental health is a greater issue for adults regionally, Gawler has a high rate of clients to the Child and Adolescent Mental Health Service.

#### 3. Youth engagement and wellbeing

Fewer young people (>16 years) in the region are earning or learning. Compared to Greater Adelaide a markedly higher rate of 16 year olds are not in full time secondary education and a lower % of school leavers enrol in a University degree. Sadly, death in young people is more common – two times the rate of Greater Adelaide – and the majority of deaths were from avoidable causes (predominantly suicide and road accidents).

#### 4. Supporting an ageing population

The proportion of people over the age of 65 in the Region is increasing and there is a low supply of residential aged care places.

#### 5. Adapting to Climate change

Climate change can impact a community's physical and mental health, lifestyle and budgets. It is also a Priority Area of the State Public Health Plan.

#### 6. Responding to COVID 19

The COVID-19 pandemic has turned our lives upside down. The response of local governments has played a critical part in ensuring the early success of the response to the virus in South Australia. However, with the ongoing risk of outbreaks there will be challenges to maintain vigilance and avoid complacency across the community, particularly in the likely scenario of a protracted pandemic.

#### 7. Supporting housing affordability and availability

In addition to having a low supply of residential aged care places, the Region has a lower rate of supply of social housing. Although the Region is relatively more advantaged than Greater Adelaide, it has a similar proportion of low-income households suffering mortgage or rent stress. The number of people experiencing homelessness is also a particular issue for people in the Town of Gawler.

#### 8. Access and inclusion

The region has a higher proportion of young people living with disability and an ageing population. Also, more people do not have access to a motor vehicle. People are also concerned about the availability of health services, transport options and digital literacy.

#### 5.1 Top regional challenges

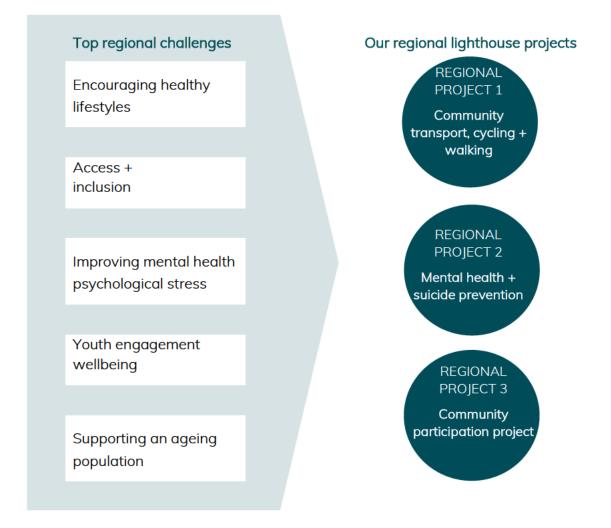
Engagement was undertaken with community, stakeholders, council employees and Elected Members to understand, of the above challenges, what they see as the most significant for the region. The following challenges were most consistently identified across community, stakeholders, council employees and Elected Members:

- Improving mental health and reducing psychological stress (and suicide prevention)
- · Access and inclusion (services, transport, digital, disability access)
- · Youth engagement and wellbeing
- Supporting an ageing population
- · Encouraging healthy lifestyles.

#### 6. Our response

This plan presents three regional 'lighthouse' projects) that will be the focus of action for this plan. Each project will address multiple of the top public health challenges for the region.

#### 6.1 3 regional 'lighthouse' projects



The lighthouse projects will actively seek to engage with the State Public Health Plan priority populations:

- Aboriginal and Torres Strait Islander people (ATSI) ✓
- People living in rural and regional areas ✓
- People experiencing socioeconomic disadvantage ✓
- People from culturally and linguistically diverse backgrounds (CALD) ✓

#### 6.2 Ongoing services, programs and plans

The focus of action for this plan is the three regional lighthouse projects. However, this plan acknowledges that each council will also continue to deliver its own ongoing services, programs and plans to address its unique situation because:

- The lighthouse projects intend to address the top regional challenges, not all the council's public health roles and responsibilities
- Each council is unique and will have its own challenges and strengths that require a local council response
- The key regional challenges not identified as a "top regional challenge" in this plan (adapting to Climate change, responding to COVID 19, and supporting housing affordability and availability), still require a response.

#### Ongoing services, programs and plans

#### Access and inclusion

- Disability Access and Inclusion Plans
- Reconciliation Action Plans
- Community transport services

#### Recreation and sport

- Walking and cycling plans
- Recreation and open space plans and facilities

#### Climate change and emergency management

- Climate Change Adaptation Plans
- Emergency Management Plans

#### Community participation

- Gawler Youth Space
- Community centres and libraries
- Community grants and programs
- Volunteer services

#### Public health prevention and regulation

- Public health inspections and regulation
- COVID-19 response
- Animal management/pest control
- Local nuisance
- Immunisation

#### Ageing well

- Commonwealth Home Support Program
- Seniors Collaborative Action Project

#### Mental health

- Barossa Cares
- Suicide prevention networks

#### Drugs and Alcohol

 Local Drug Action Teams and Alcohol and Drug Foundation resources

#### Planning and advocacy

- Planning policy and assessments to encourage new development that supports public health outcomes (eg. climate resilience and accessibility and affordability)
- Advocacy to State and Federal Governments for improved regional provision of health and transport services and social housing

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#### 7. Our regional 'lighthouse' projects



Regional 'lighthouse' project 1
Community transport



Regional 'lighthouse' project 2

Mental health + suicide prevention



Regional 'lighthouse' project 3

Community participation

This section presents each of the regional lighthouse projects. It provides preliminary lists of actions and partnerships that will be explored for each project. The actions and partnerships may evolve as the projects are explored and refined overtime in response to emerging needs and opportunities that arise.

Barossa, Light and Lower Northern Region Regional Public Health Plan - Our regional 'lighthouse' projects

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#### Regional 'lighthouse' project 1 - Community transport

#### Objective

To improve health and wellbeing and access to community destinations through targeted improvements to local walking and cycling routes

To improve transport to community centres and local services through exploring establishment of regional community passenger network and shared purchase and operation of a community bus

To advocate from improved public transport

#### Actions

#### Walking and cycling

- Map existing cycle and walking routes across the region and identify priority areas in each council to enhance connectivity, amenity, comfort and access for all ages and abilities
- Design and implement improvements in each council including exploring government funding, regional signage and promotion, and community event partnerships

#### Community transport

- Undertake a feasibility study for the shared purchase of regional community transport bus and explore a model for shared use
- Undertake a feasibility study for the establishment of an east-west passenger service to complement existing Community Passenger Networks in the region
- Consider and implement recommendations

#### Public transport

· Develop a shared approach to strategically advocate for improved public transport

#### Potential Partners

- Public Health Partner Authorities (see section 7.1)
- Heart Foundation
- Bike SA, Walking SA and local walking and cycling groups, Active Living Coalition
- Disability advocacy or service providers
- Community Passenger Networks in the region

#### State Plan Strategic Priorities

PROMOTE: Build stronger communities and healthier environments

PROTECT: Protect against public and environmental health risks and respond to climate change

PREVENT: Prevent chronic disease, communicable disease and injury

PROGRESS: Strengthen the systems that support public health and wellbeing

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## Regional 'lighthouse' project 2 – Mental health + suicide prevention

#### Objective

To support positive mental health outcomes and help prevent suicide through providing information, connecting people with support and exploring the establishment of a mobile mental health check-in van to visit towns across the region

#### Actions

- Deliver training to frontline council staff and volunteers to enable them to recognise people in mental or suicide distress and connect them with appropriate support
- Determine a regional model for the provision of mental health support information in council centres
- Explore expansion of the Barossa Cares online mental wellbeing hub across the region
- Undertake a feasibility study for establishment of a shared mobile mental health check-in van to visit towns across the region

#### Potential Partners

- Public Health Partner Authorities (see section 7.1)
- Premiers Council for Suicide Prevention
- Suicide Prevention Networks in the region
- Mental health support services

#### State Plan Strategic Priorities

PROMOTE: Build stronger communities and healthier environments

PREVENT: Prevent chronic disease, communicable disease, injury and suicide

PROGRESS: Strengthen the systems that support public health and wellbeing

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#### Regional 'lighthouse' project 3 - Community participation

#### Objective

To improve the wellbeing and capacity of people of all ages and abilities through the delivery and promotion of regional community participation programs

#### Actions

- Explore establishing a regional volunteering, mentoring and work experience program that supports intergenerational learning and skills development
- Develop a model for the regional promotion of programs, facilities and services
- Establish a list of community resources (spaces, programs, people to assist, tools)
   available across the region
- Explore expansion of the Gawler Youth Space Model across the region to provide training and activities in satellite centres as well as sponsorship programs across the region
- Explore the feasibility of a new community "centre" being established based on need and partnership support (eg. shared women's shed program or a new community centre as part of the Local Health Network)

#### Potential Partners

- Public Health Partner Authorities (see section 7.1)
- · Community Centres SA
- Volunteering SA
- Aboriginal and multi-cultural groups and organisations

#### State Plan Strategic Priorities

PROMOTE: Build stronger communities and healthier environments

PROTECT: Protect against public and environmental health risks and respond to climate change

PREVENT: Prevent chronic disease, communicable disease and injury

PROGRESS: Strengthen the systems that support public health and wellbeing

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#### 8. Delivering the plan

This section outlines how the councils will organise and resource themselves to best deliver this plan whilst also meeting any legislative requirements of the Public Health Act.

Regional collaboration is the cornerstone that will support the success of this plan. A governance structure has been developed to support collaboration between the councils and partners to deliver the plan and its regional projects.

Delivery of the actions within the regional lighthouse projects will be dependent upon availability of funding in council budgets in any given year, as well as funding and delivery partnerships with other governments and organisations.

#### 8.1 Partnerships

The councils will engage with Public Health Partner Authorities and other relevant groups and organisations to deliver the regional lighthouse projects and to add value to existing efforts. The councils will engage to better understand community needs and partner activities so that actions delivered through this plan have the best impact and reach (within local government responsibilities).

Potential partners could include:

- Public Health Partner Authorities
- · Heart Foundation
- · Bike SA, Walking SA and local walking and cycling groups Walking SA' or 'Active Living Coalition'
- Disability advocacy or service providers
- Cultural groups
- Aboriginal groups and service providers
- Premiers Council for Suicide Prevention
- Suicide Prevention Networks
- Mental health support services
- Community Centres SA
- Volunteering SA
- · Community groups
- Regional Development Australia Barossa Gawler Light Adelaide Plains
- Northern and Yorke Landscape SA Board.

#### **Public Health Partner Authorities**

The State Public Health Plan and the Public Health Act introduced the establishment of Public Health Partner Authorities to improve population health and wellbeing through collaboration.

Public Health Partner Authorities are agencies which:

- Contribute to key priority areas within the State Public Health Plan, and those emerging through regional public health planning
- Operate or impact at a state-wide or regional population level
- Are a key stakeholder for addressing significant public policy issues that impact on population level health and wellbeing.

#### Current Public Health Partner Authorities are:

- Alcohol and Drug Foundation
- Biosecurity SA
- · Council on the Ageing SA
- Department of Correctional Services
- · Department of Education
- Department of Human Services (DHSSA)
- Department for Environment and Water
- Department for Transport
- Kidsafe SA
- Primary Health Networks (eg Country SA PHN)
- Renewal SA
- SafeWork SA and ReturnToWork SA
- South Australian Health and Medical Research Institute Wellbeing and Resilience Centre
- SA Council of Social Services
- University of South Australia.

The councils will engage with relevant Public Health Authorities as required to support understanding and a strengthened response of the Regional Lighthouse Projects as well as the individual services and programs of each council.

(Source: sahealth.sa.gov.au)

Barossa, Light and Lower Northern Region Regional Public Health Plan - Delivering the plan

#### 8.2 Collaboration structure

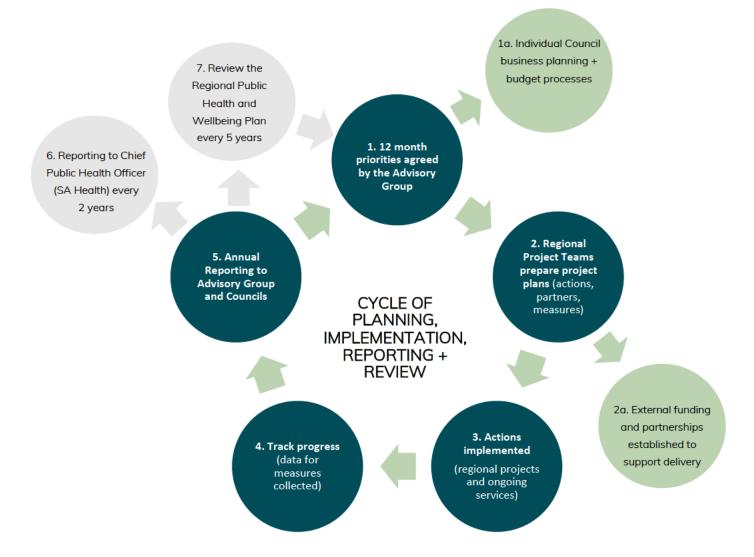


	Role	Membership	
Regional Public Health Advisory Group	To oversee the preparation, implementation, reporting and review of the Plan.	A senior manager from the community services/planning or environmental health portfolios.	
Стоир	Rotating chair by a CEO or senior staff member of one of the constituent councils (eg. one per year) and supported by the Plan Coordinator.	One Elected Member from each constituent council- appointing one as the Chairperson	
	Meet quarterly.	for the Advisory Group or having an independent Chairperson.	
Plan Coordinator	To project manage the development, review and reporting for the Plan.	Option A	
Coordinator	Assist with the delivery of regional projects,	A rotating position between the councils.  Suggest annual rotation.	
	collaboration and advocacy.	Option B	
	Collation and reporting of regional projects and associated data to the Advisory Group and SA Health.	New co-funded position (full or part time) to be explored. Councils to agree on level of funding to help support preparation, implementation, reporting and review of the Plan.	
	Responsible for calling Advisory Group meetings and managing their agendas and minutes.		
Regional Project Leads	To project manage delivery of a nominated regional project.	A senior Council Manager to act as Project Sponsor to provide guidance and assist in	
	To call, chair and minute actions from project	any operational or political barriers.	
	working group meetings.	An operational staff member to act as the Regional Project Manager.	
	To document project plans and ensure accountability of action delivery by project working group members.		
Regional Project Working Groups	To work collaboratively to plan and deliver regional "lighthouse" projects identified in this Plan.	An operational staff member from each of the partnering constituent councils, and external regional stakeholders or service	
	To gather and provide data relevant to the project to the Plan Coordinator for the purpose of	providers who provide services for people associated with a lighthouse project	
	regional reporting.	Led by the Regional Project Lead (see above).	

#### 8.3 Delivery cycle: delivering the plan and tracking our progress

The plan will need to be delivered through a cycle of planning, implementation, reporting and review.

A description of each of the steps below is provided in the table on the following page.



Cycle step	Description	Who	How	When
1. 12 month priorities agreed by the Advisory Group	Advisory Group meets to collaborate and prioritise on directions for the coming year. Most notably relating to the regional projects but other directions may be discussed relating to the Goals of this Plan or other emerging issues	Advisory Group	Workshop	Annually
1a. Individual Council business planning + budget processes	Each council secures council support for the activities for the year through its own business plan and budget processes	Each Council	As per council business plan and budget process	Annually
Regional Project     Teams prepare     project plans	Regional Project Teams convene to identify stakeholders, plan actions and measures of success (data collection requirements) Plan prepared by Project Lead	Regional Project Teams	Initiation meeting	Annually
2a. External funding and partnerships established to support delivery	Partnerships and external funding (where appropriate) established to support delivery of project actions	Regional Project Teams	Meetings with partners Funding applications	Annually
3. Actions implemented	Regional Project actions and other actions implemented across the year	Regional Project Teams Plan Coordinator Individual Councils	As per project plans	Througho ut the year
4. Track progress	Data collected (based on measures agreed to at 2.) and regional project progress evaluated and reported to Advisory Group. Approaches adjusted as required to improve outcomes	Plan Coordinator (with Project Leads)	Collected as per project plans Project meetings to adjust approach Report tabled to Advisory Group meeting	Every 6 months
5. Annual reporting to Advisory Group and Councils	Prepare annual reports of progress for each regional project. Outcomes measured and considerations for following year identified.	Plan Coordinator (with Project Leads)	Report tabled to Advisory Group meetings and distributed to councils	Annually

Cy	/cle step	Description	Who	How	When
6.	Reporting to Chief Public Health Officer (SA Health)	Prepare a report to the Chief Public Health Officer (SA Health), as required by the Public Health Act, that collates the regional projects' evaluations from the annual reports	Plan Coordinator	Report emailed to SA Health	Every two years
7.	Review the Regional Public Health and Wellbeing Plan	Review the Plan in light of what has gone well, gaps, emerging trends or new opportunities.  Plan approved by constituent councils and the Chief Public Health Officer (SA Health)	Led by the Advisory Group and the Plan Coordinator	Research and engagement with Advisory Group, Project Teams, councils, stakeholders and community	Every five years

#### 9. Further information and contacts

Further information on public health planning, regional trends and community and stakeholder engagement undertaken to prepare the plan can be found in the following documents:

- Review Report: Barossa, Light and Lower Northern Region Public Health and Wellbeing Plan (available from the constituent councils)
- Early Engagement Summary Report: Barossa, Light and Lower Northern Region Public Health and Wellbeing Plan (available from the constituent councils)
- Population Health Profile: Barossa, Light and Lower Northern Regions. Comprising of Adelaide Plains (DC), Barossa (DC), Gawler (T), and Light (RegC). (PHIDU, 2019)
- State Public Health Plan 2019-2024 (SA Health, 2019) sahealth.sa.gov.au/statepublichealthplan

Adelaide Plains Council

apc.sa.gov.au

info@apc.sa.gov.au

08 8527 0200

Barossa Council

barossa.sa.gov.au

barossa@barossa.sa.gov.au

08 8563 8444

Town of Gawler

gawler@sa.gov.au

council@gawler.sa.gov.au

08 8522 9211

**Light Regional Council** 

<u>light.sa.gov.au</u>

light@light.sa.gov.au

08 8525 3200

The councils acknowledge that some statistics may raise concern for people in our community. If the information raises concern for you, please contact one of the services below:

- lifeline 13 11 14 www.lifeline.org.au
- Kids Helpline (5-25 years) 1800 55 1800 www.kidshelpline.com.au

#### Key elements

- Joint messaging regional approach across Adelaide Plains, Barossa, Gawler and Light Regional Councils
- Dates: 9 February 2022 to 7 March 2022

Initiative	Communication Method	Responsible	Timeframe	Tone/Content/Message
Media Release	Joint release to Media distribution outlets	Gawler	9 February 2022	<ul> <li>Highlight key themes/Lighthouse projects in the plan</li> <li>Invite feedback during public consultation period</li> </ul>
Online	Town of Gawler's Your Voice	Gawler	Consultation period 9/2/22 to 7/3/22	Survey and supporting documents
	Council website     summary brochure     and engagement     summary report, Link to     Town of Gawler's Your     Voice - links to the     online survey	All Councils		News item on consultation page linking to Town of Gawler's Your Voice
	Facebook	All Councils (except APC)		Organic weekly post during consultation. note APC does not have dedicated Council Facebook Page.
Advertisement	The Leader  The Bunyip	Barossa     Gawler	9 February 2022	Public notification – coverage across the region
	<ul><li>The Bunyip</li><li>Echo</li><li>Plains Producer</li></ul>	<ul><li>Gawler</li><li>Adelaide Plains</li><li>Light Regional</li></ul>		Public notice to be branded across the four councils. Each council to be responsible for placing notice in a paper as listed.

EDMs	d'Vine enewsletter	• Barossa	9-16 February 2022	Replicate media release content
				APC, ToG and LRC doesn't have a regular eNewsletter
Stakeholder notification	Email to early engagement participants linking to Gawler's Your Voice Potential Partners as identified in the plan	Gawler	9-11 February 2022	Invite feedback during public consultation period
Publications	Monthly d'Vine     Quarterly     Communicator	Barossa     Adelaide Plains	9-16 February 2022	Replicate media release content  APC - if timing works e.g. quarterly publication  ToG and LRC do not have a regular publication
Visual Tools/Displays	Summary brochure outlining the key content from the draft plan	URPS	7 February 2022	Supporting document for online platforms
Internal staff briefing	Customer Service     Records	All Councils Gawler	Prior to consultation  Pre/post consultation	Advise staff of consultation  Town of Gawler to capture and record all survey results/submissions
Staff awareness	The Mark     Internal messaging	<ul><li>Barossa</li><li>Gawler</li></ul>	9-16 February 2022	Invite staff feedback during public consultation process

	EMT update to staff and/or CEO communique	Adelaide Plains		
	Internal messaging (intranet and email)	Light Regional		
Hard copy draft RPHP and survey	Branches	All Councils	9 February 2022	Available for public viewing of Plan in branches  Hard copy survey on request



# **Background Paper**

# A new Public Health and Wellbeing Plan for the Barossa, Light and Lower Northern Region

The Councils of Adelaide Plains, Barossa, Gawler, and Light are working collaboratively to prepare their second plan to improve the health and wellbeing of people in the region.

This background paper provides a summary of population and public health statistics for the region and the role of Councils in improving public health.

This paper also presents key challenges for public health planning that the new regional plan will need to consider. These challenges will be used to inform conversations with community and stakeholders to identify what the councils can do to improve public health and wellbeing in the region.

#### Preparing the next regional plan

#### anticipated timeframes **Background** Community and Prepare draft Public **Finalise** research stakeholder Regional Plan consultation Regional Plan engagement Review What can Councils Community and The Regional demographic Council do to collaborate to stakeholder Plan is updated and public health address the key identify proposed feedback on the to consider the trends to identify public health regional goals draft Regional results of public key public health challenges for and projects that Plan consultation. The Plan is then challenges for the region? respond to the region community and finalised and stakeholder adopted by the ideas Councils SEPT-OCT 2021 2020 MAY 2021 JUNE-JULY 2021 AUGUST 2021









#### Councils and public health

Councils can play various roles in the delivery of public health and wellbeing outcomes. The types of roles local governments can play include:

- Lead-by action and example, making decisions about the future of the community
- Advocate promote and support the community and its aspirations to others
- **Provide** services, facilities and support directly to the community
- **Partner/Facilitate** to achieve outcomes for the community by working with others to realise common and specific goals.
- Regulate provide regulated services as prescribed in legislation

The delivery of public health by Councils is the responsibility of many different functional areas of a Council. From the areas that create and maintain open space, walking/cycling networks, buildings and facilities that can be accessed by people of all abilities and that encourage healthy activity, to the people who program such spaces to ensure that people are encouraged to use them.

From the people that run community programs that are accessible and celebrate community diversity, to the people who are in customer service who create a welcoming and supportive environment for all.

From the people who share information about healthy eating to those who check that dining venues and facilities are safe for use.

From those who plan for development of our cities and towns to provide housing and employment opportunities, to those who link people with housing and employment services.

From those run programs and provide safe places in community centres and libraries to those who connect people with services to support them at home.

Councils in the region are of varying sizes and have differing capacities to deliver public health activities. By collaborating in regional health planning there is a great opportunity to share information and resources and programs to improve regional outcomes.









#### Our regions' population and public health

Sources: PHIDU 2019 Population Health Profile and ABS Census 2006 and 2016. Comparisons to the Greater Adelaide region where relevant.

#### Population



#### • 70,123 people

- Forecast to increase by 25% (23,359 people) by 2036
- Larger proportions of people aged 5 to 19 years and 45 to 74 years
- Smaller proportions of people aged 85 years and over and 20 to 45 years

#### Age



- The Region's population is ageing
- Most growth in retirees, seniors and elderly
- Slowest growth in infants and children

### Health and Wellbeing





- Lower % of people self-assess their health as fair or poor
- Lower % of adults (< half) meet daily fruit consumption guidelines</li>
- Higher % of adults experiencing psychological distress
- Higher % of males, and lower % of females report mental health problems
- Markedly higher % of clients of community mental health service
- Slightly higher % of type 2 diabetes prevalent
- Higher % of smokers
- Higher % of obese adults highest in women
- Twice the death rate in people aged 15-24 years
- Lower % of people having trouble accessing healthcare
- Higher % of suicides
- Lower % of Home and Community Care clients living alone or speaking a language other than English at home
- Marginally higher % of people feel they get support in times of crisis
- Higher % feel safe walking alone after dark
- Higher % of people being physically inactive (but below the Regional SA rate)









#### Disability and long-term illness





- A similar % of people providing unpaid care
- A larger % of people under 65 years needing assistance with core activities
- A smaller % of people over 65 years needing assistance with core activities
- Slightly lower % of people receiving a Disability Support Pension

### Early life and childhood



#### Higher % of women smoking during pregnancy

- Higher % of children consuming an adequate fruit intake
- Lower % of children who are clients of the Adolescent Mental health Service
- Lower % of children are obese
- A higher proportion of 5 year olds are fully immunised

#### Housing



Lower supply of residential aged care places

- · Lower supply of social housing
- Similar % of low income households under mortgage stress
- Similar % of low income households under rental stress
- Lower % of households receiving rent relief

# Cultural diversity and language proficiency



- Significantly lower % of people not speaking English well or at all
- Slightly lower % of people who recognise themselves as of Aboriginal or Torres Strait Islander descent



Higher % of people are not accepting of other cultures

# Employment, income and education



- A similar level of socio-economic disadvantage
- Significantly lower % of people receiving unemployment benefits
- Markedly high % of 16 year olds not in full time secondary education
- Lower % of school leavers enrolled in a University
- Slightly lower % of young people earning or learning
- Slightly higher % receive an Age Pension or held a Pensioner Concession Card
- Lower % of people holding Health Care Cards
- Lower % of households with access to a motor vehicle









#### Key challenges for regional public health planning

Consideration of the demographic and public health trends for region has identified the following key challenges that should be considered by the next regional plan.

#### 1. Encouraging healthy lifestyles

Adult obesity, unhealthy diets, lack of exercise and smoking are an issue across the region. Obesity is more prevalent in women and smoking during pregnancy is as high as 20%. Obesity in children in Gawler and Adelaide Plains was more prevalent than in Greater Adelaide.

How can councils support the adults and children to eat well and exercise more, and support people to quit smoking?

#### 2. Improving mental health and psychological stress

People in the community need support to manage their high levels of psychological stress and mental health. A high rate of people are clients of community mental health service and the rate of suicide is higher than Greater Adelaide. Adult men in particular are reporting mental health problems. Although stress and mental health is a greater issue for adults regionally, Gawler has a high rate of clients to the Child and Adolescent Mental Health Service.

How can councils add value to the health outcomes of the high number of adults and children already accessing mental health services or prevent people reaching that point?

#### 3. Youth engagement and wellbeing

Fewer young people (>16 years) in the region are earning or learning. Compared to Greater Adelaide a markedly higher rate of 16 year olds are not in full time secondary education and a lower % of school leavers enrol in a University. Sadly, death in young people is more common -two times the rate of Greater Adelaide- and the majority of deaths were from unavoidable causes (eg. suicide, road accidents, poisoning and assault).

How can councils support young people to be more engaged and what is the role of local government in reducing avoidable deaths?

#### 4. Supporting an ageing population

The proportion of people over the age of 65 in the region is increasing and there is a low supply of residential aged care places.

What can councils do to ensure its neighbourhoods, facilities and services are accessible and inclusive to older people and provide opportunities for them to be engaged in community life? How can these be kept affordable for those on a pension?









#### 5. Adapting to Climate change

Climate change can impact a community's physical and mental health, lifestyle and budgets. It is also a Priority Area of the State Public Health Plan.

How can the region best manage impacts and maintain vitality and prosperity?

#### 6. Responding to COVID 19

The COVID-19 pandemic has turned our lives upside down. The response of Local Governments has played a critical part in ensuring the early success of the response to virus in South Australia, however with the ongoing risk of outbreaks there will be challenges to maintain vigilance and avoid complacency across the community, particularly in the likely scenario of a protracted pandemic.

What can the region learn from the experience to ensure that its facilities and services are well equipped to protect the community and respond to future infectious disease outbreaks?

#### 7. Supporting housing affordability and availability

In addition to having a low supply of residential aged care places, the region has a lower rate of supply social housing. Although the region is relatively more advantaged than Greater Adelaide, it has a similar proportion of low income households suffering mortgage or rent stress.

With a growing population, should councils be influencing the supply of affordable and social housing options in the region?

#### 8. Access and inclusion

The region has a higher proportion of young people living with disability and additionally an ageing population. Also more people do not have access to a motor vehicle.

How can councils ensure the accessibility of its services and neighbourhoods?



#### More information

View the full background paper and learn more about how to get involved or the results of engagement (once completed)

www.gawler.sa.gov.au/your-voice/regionalplan.









# Early Engagement Summary Report

Barossa, Light and Lower Northern Region Public Health Plan.





## **Early Engagement Summary Report**

7 December 2021

Lead consultant URPS

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Prepared for Councils of Adelaide Plains, Barossa, Gawler &

Light Regional

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URPS Ref 20ADL-0605

#### Document history and status

Revision	Date	Author	Reviewed	Details
V1	08/06/21	Z. Hambour		Draft for client review
V2	211207	Z. Hambour		Updated report for release

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## **Executive summary**

The councils of Adelaide Plains, Barossa, Gawler, and Light are working collaboratively to prepare their second regional public health plan.

To assist in preparing the draft plan, the councils undertook early engagement with the region's community and stakeholders to identify the top public health challenges for the region and what councils could do to address these challenges.

Community and stakeholder engagement was undertaken from 10 to 31 May 2021 and included an online survey and stakeholder workshop. A workshop was also held with staff and elected members from across the councils on 9 June 2021.

The public health challenges most frequently identified through the engagement as most significant in the region were:

- Improving mental health and reducing psychological stress (and suicide prevention)
- Access and inclusion (services, transport, digital, disability access)
- · Youth engagement and wellbeing
- Supporting an ageing population
- · Encouraging healthy lifestyles.

#### The key types of roles, identified through the engagement, that the councils could assume were:

- Provide open space and recreational infrastructure (eg. parks, playgrounds, sport fields, green landscapes, skate parks)
- Provide community facilities (eg. community centres, youth hubs)
- Promote and link community with services (eg. mental health, homelessness, employment)
- · Advocate to other levels of government (eg. public transport, availability of local health services, social and emergency housing)
- Provide accessible environments (eg. footpaths, buildings)
- Deliver planning policy and approvals that support health outcomes (eg. appropriate housing mix)
- Deliver community services, programs and events (eg. community transport, skills, art craft, fitness, social)
- Deliver or link with education programs (eg. training in mental health for frontline workers, climate change/behaviour change programs)
- Collaborate with all levels of government and councils, service providers and community in the region
- Lead in best practice community engagement (including those hard to reach).



**Ordinary Council Meeting** 

Early Engagement Summary Report - Executive summary | 2

## 1. Why did we engage?

The councils of Adelaide Plains, Barossa, Gawler, and Light are working collaboratively to prepare their second regional public health plan.

To assist in preparing the draft plan, the councils undertook engagement with the region's community and stakeholders to ensure the draft plan would acknowledges and address their key concerns.

The report summarises how the engagement was undertaken and the results of the engagement.

#### 1.1 Engagement objectives and key public health challenges

In 2020 a review of the region's current public health was undertaken. Among other things, this review looked at key public health statistics for the region and identified key public health challenges for the region to be considered in the development of the next regional public health plan.

The objectives of this engagement were to:

- confirm the key public health challenges for the region with community and stakeholders
- identify what community and stakeholders feel the councils could do to address the key public health challenges.

The key public health challenges for the region presented as part of the engagement were:

#### 1. Encouraging healthy lifestyles

Adult obesity, unhealthy diets, lack of exercise and smoking are an issue across the region. Obesity is more prevalent in women and smoking during pregnancy is as high as 20%. Obesity in children in Gawler and Adelaide Plains was more prevalent than in Greater Adelaide.

How can councils support the adults and children to eat well and exercise more, and support people to quit smoking?

#### 2. Improving mental health and psychological stress

People in the community need support to manage their high levels of psychological stress and mental health. A high rate of people are clients of community mental health service and the rate of suicide is higher than Greater Adelaide. Adult men in particular are reporting mental health problems. Although stress and mental health is a greater issue for adults regionally, Gawler has a high rate of clients to the Child and Adolescent Mental Health Service.

How can councils add value to the health outcomes of the high number of adults and children already accessing mental health services or prevent people reaching that point?

#### 3. Youth engagement and wellbeing

Fewer young people (>16 years) in the region are earning or learning. Compared to Greater Adelaide a markedly higher rate of 16 year olds are not in full time secondary education and a lower % of school leavers enrol in a University. Sadly, death in young people is more common -two times the rate of Greater Adelaide- and the majority of deaths were from preventable causes (eg. suicide, road accidents, poisoning and assault).

How can councils support young people to be more engaged and what is the role of local government in reducing avoidable deaths?



#### 4. Supporting an ageing population

The proportion of people over the age of 65 in the region is increasing and there is a low supply of residential aged care places.

What can councils do to ensure its neighbourhoods, facilities and services are accessible and inclusive to older people and provide opportunities for them to be engaged in community life? How can these be kept affordable for those on a pension?

#### 5. Adapting to Climate change

Climate change can impact a community's physical and mental health, lifestyle and budgets. It is also a Priority Area of the State Public Health Plan.

How can the region best manage impacts and maintain vitality and prosperity?

#### 6. Responding to COVID 19

The COVID-19 pandemic has turned our lives upside down. The response of Local Governments has played a critical part in ensuring the early success of the response to virus in South Australia, however with the ongoing risk of outbreaks there will be challenges to maintain vigilance and avoid complacency across the community, particularly in the likely scenario of a protracted pandemic.

What can the region learn from the experience to ensure that its facilities and services are well equipped to protect the community and respond to future infectious disease outbreaks?

#### 7. Supporting housing affordability and availability

In addition to having a low supply of residential aged care places, the region has a lower rate of supply social housing. Although the region is relatively more advantaged than Greater Adelaide, it has a similar proportion of low income households suffering mortgage or rent stress.

With a growing population, should councils be influencing the supply of affordable and social housing options in the region?

#### 8. Access and inclusion

The region has a higher proportion of young people living with disability and additionally an ageing population. Also more people do not have access to a motor vehicle.

How can councils ensure the accessibility of its services and neighbourhoods?



## 2. How did we engage?

#### 2.1 Background paper

A background paper (Appendix A) was prepared to provide background and context to engagement participants.

The background paper outlined:

- The process to develop the plan
- · The role of local government in public health
- Population and public health trends for the region
- Key challenges for regional public health planning.

The background paper was available to view/download from the Town of Gawler website (<a href="www.qawler.sa.gov.au/your-voice/regionalplan">www.qawler.sa.gov.au/your-voice/regionalplan</a>) and was distributed to stakeholders invited to participate in the engagement.

#### 2.2 Online survey

An online survey was established on the Town of Gawler website (<u>www.gawler.sa.gov.au/your-voice/regionalplan</u>) and was open from 10 to 31 May 2021.

The survey asked respondents the extent to which they agreed that the public health challenges presented in the background paper were key challenges for the region. It then asked respondents to identify what they felt were the top challenges and what they felt the councils should do address the challenges. Opportunity was also provided for any other feedback.

The survey was promoted via a flyer established at council centres and distributed through the council's social media platforms and networks.

A copy of the survey questions is provided in Appendix B.

## 2.3 Stakeholder workshop

A stakeholder workshop was held on 26 May 2021 from 10am to 12pm at the Hewett Community Centre in Hewett.

Each council invited public health stakeholders from there areas. 28 people attended from a range of organisations including:

- Seeds of Hope Suicide Prevention Network, Nuriootpa
- · Mental Health GP Clinic, Gawler
- Kapunda Community Gallery
- Adelaide Plains Crossroad Connections Suicide Prevention Network
- Gawler Health Service
- · Barossa Hills Fleurieu Local Health Network
- · Kapunda Senior Citizens Club
- · Resident of Gawler and UNI SA student



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- Enhancedability
- Lutheran Care
- LeadersHP
- · Barossa Community and Allied Health
- Office of the Premier's Advocate for Suicide Prevention
- SA Housing Authority
- Community Development Coordinator Elsie Ey Children's Centre
- · Gawler Community House
- · Safer Family Services
- Save the Children Australia
- Carers SA.

The workshop was independently facilitated by an engagement practitioner from URPS. The workshop included a presentation on the project and key regional public health challenges, and four activities to obtain stakeholder input.

#### 2.3.1 Activity 1 – Confirming the challenges

A series of posters were displayed around the room. Each poster was labelled with one of the key regional public health challenges.

In small groups around their tables, participants were asked to discuss and confirm if they agree that the challenges presented are the key challenges for the region. Each group was able suggest a new challenge by writing it on a piece of coloured paper and sticking it on a blank section of the wall.

Each group was then given four stars and asked to allocate them to what they believe are the top 4 challenges for the region. Each table stuck their stars to the corresponding challenge poster of the wall.

#### 2.3.2 Activity 2 – What do you do?

As individuals, participants were asked to share what their organisation contributes to addressing each of the key regional public health challenges.

Each participant was asked to write what they do on to post it notes and to put the notes on the relevant challenge posters.

#### 2.3.3 Activity 3 – What could councils do?

In small groups around their tables, participants were then asked to choose three challenges and to discuss what councils could do to help address each challenge. Each table was asked to record their ideas on post it notes and to put the notes on the relevant challenge posters.

#### 2.3.4 Activity 4 – Project ideas

For the last activity, in small groups around their tables, participants were asked to come up with an idea for a regional project that the councils could deliver. The project needed to address more than one of the challenges. Each table was asked to record their project idea on a proformas that included details such as project description, partners, challenges addressed and what would people see or hear if the project was a success.



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#### 2.4 Council workshop

A workshop was held for staff and elected members of the councils at the Town of Gawler Council Chambers on Wednesday 9 June from 2-5pm. The workshop was attended by 22 people.

The workshop was independently facilitated by an engagement practitioner from URPS. The workshop included a presentation on the project and key regional public health challenges, and four activities to obtain input.

#### 2.4.1 Activity 1 – Confirming the challenges

A series of posters were displayed around the room. Each poster was labelled with one of the key regional public health challenges from the background paper.

In small groups around their tables, participants were asked to discuss and confirm if they agree that the challenges presented are the key challenges for the region. Each group was able suggest a new challenge by writing it on a piece of coloured paper and sticking it on a blank section of the wall.

Each group was then given four stars and asked to allocate them to what they believe are the top 4 challenges for the region. Each table stuck their stars to the corresponding challenge poster of the wall.

#### 2.4.2 Activity 2 — What could councils do?

In small groups around their tables, participants were then asked to choose three challenges and to discuss what councils could do to help address each challenge. Each table was asked to record their ideas on post it notes and to put the notes on the relevant challenge posters.

#### 2.4.3 Activity 3 — Strengths

A whole group discussion was held to discuss what are the key strengths and opportunities for council to leverage off.

#### 2.4.4 Activity 4 – Project ideas

For the last activity, in small groups around their tables, participants were asked to come up with an idea for a regional project that the councils could deliver. The project needed to address more than one of the challenges. Each table was asked to record their project idea on a proformas that included details such as project description, partners, challenges addressed and what would people see or hear if the project was a success. Participants nominated their top ideas from all with sticky dots.



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#### 3. What did we hear?

This section summarises the results of the online survey, stakeholder workshop and council workshop.

#### 3.1 Key themes of feedback

This section highlights key themes of input from across the online survey and workshops.

The public health challenges most frequently identified through the engagement as most significant in the region were:

- Improving mental health and reducing psychological stress (and suicide prevention)
- Access and inclusion (services, transport, digital, disability access)
- Youth engagement and wellbeing
- Supporting an ageing population
- Encouraging healthy lifestyles.

The key types of roles, identified through the engagement, that the councils could assume were:

- Provide parks, playgrounds, sport fields, green landscapes
- Provide community facilities (eg. community centres, youth hubs, recreation centres)
- Promote and link community with services (eg. mental health, homelessness, employment)
- Advocate to other levels of government (eg. public transport, availability of local health services, social and emergency housing)
- Provide accessible environments (eg. footpaths, buildings)
- Deliver planning policy and approvals that support health outcomes (eg. appropriate housing mix)
- Deliver community services, programs and events (eg. community transport, skills, art craft, fitness, social)
- Deliver or link with education programs (eg. training in mental health for frontline workers, climate change/behaviour change programs)
- Collaborate with all levels of government and councils, service providers and community in the region
- Lead in best practice community engagement (including those hard to reach).



#### 3.2 Online survey

#### 3.2.1 Who responded?

54 people provided a response to the survey. 14 of these started but did not finish the survey.

The largest number of respondents lived, worked or paid rates in Light Regional (26 respondents) and Barossa Council (18 respondents).

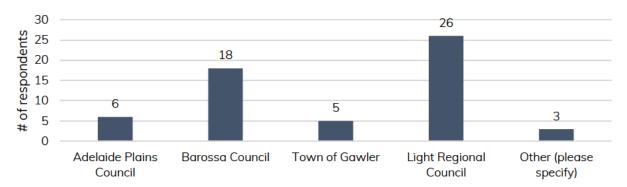


Figure 1 – Origin of survey respondents (live, work or pay rates)

#### 3.2.2 Extent of public health challenges

Respondents were asked the extent to which they feel the key challenges (see section 1.1) are a public health challenge for the region.

Figure 2 shows that 'improving mental health', 'supporting and ageing population' and 'improving youth engagement and wellbeing' were identified by respondents as the most significant challenges for the region. Followed by 'improving access and inclusion'. 'Responding to covid 19' was identified as the least significant challenge.

Figure 3 provides more detail on how respondents rated the extent each challenge (i.e., 'not a challenge', 'minor challenge', 'moderate challenge', 'significant challenge').

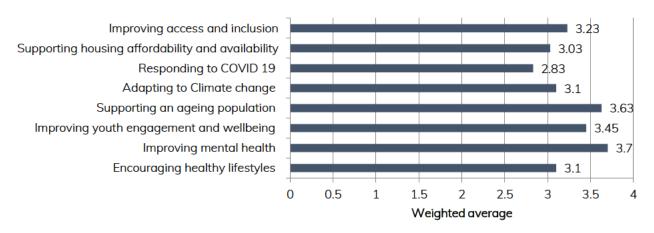


Figure 2 – Extent to which respondents feel that the presented key public health challenges are a challenge for the region (weighted average, n=40).



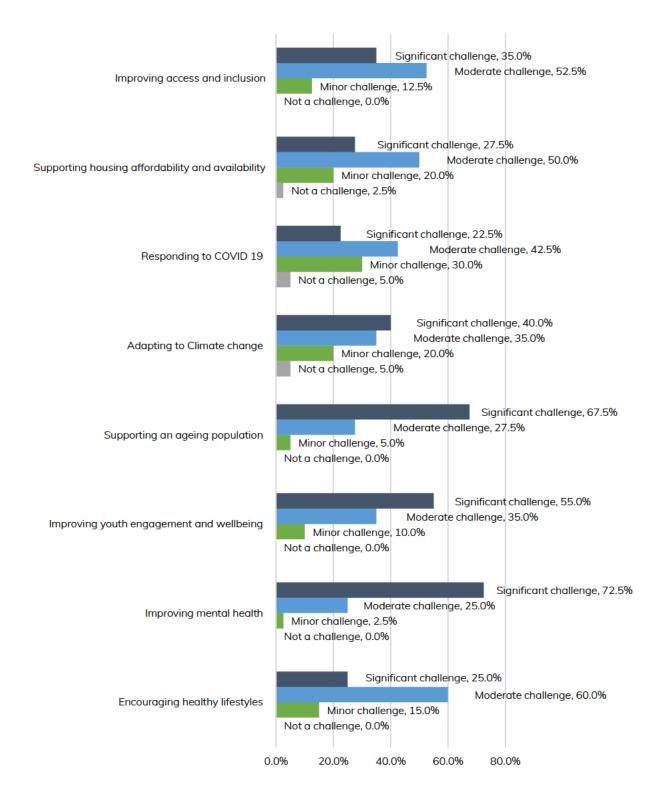


Figure 3 – Extent to which respondents feel that the presented key public health challenges are a challenge for the region (n=40).

#### 3.2.3 Are there other significant challenges for public health in the region?

15 respondents suggested other significant public health challenges for the region. Their verbatim comments are provided in Appendix C.

The challenges can be summarised into the following themes:

#### Access to health services – local services with reasonable wait times

- "Do MUST keep our local hospital"
- "Access to affordable health care and support services"
- "...lack of bulk billing GP's in the Barossa Region, very long and expensive wait or no accessibility to mental health support, homelessness"

#### · Transport (pedestrian, public and road)

- "Road safety
- "Easy access and safe footpaths and roads for wheelchair and walker users, especially aged care, high risks of falls on local footpaths and roads bumpy for driving"
- "Public Transport"
- "Transport to services, in particular to services that do not have an 'end date' e.g. dialysis"
- "Lack of transport...,

#### Access to healthy lifestyle choices

- "Easy access to fresh foods. While our regions are generally abundant with food choices, there are pockets of "food deserts" that are linked to poor health outcomes."
- "Access to healthy community resources (walking trails, fresh fruit and veg, community groups)"

#### Employment

"The importance of work and career in personal growth and development and job satisfaction.
 Stability in our jobs given the Covid affect of many people losing their livelihoods."

#### · Community connection (youth, adults and seniors)

- "supported Facility's to such as men's sheds and other community groups that talk the load of these issues while trying to fundraise costs"
- "Community groups such as a community garden, soup kitchen, community meals. Things to bring community together - young and old. Events at the skate park to build community. Skate demonstrations and competitions at skate park."
- "Having connections and services for our high youth population. For those who don't play sport."



#### 3.2.4 What are the top challenges and what could councils do?

Most respondents identified 'improving mental health' 'encouraging healthy lifestyles' and 'improving youth engagement and wellbeing' as the top three challenges for the region (Figure 4).

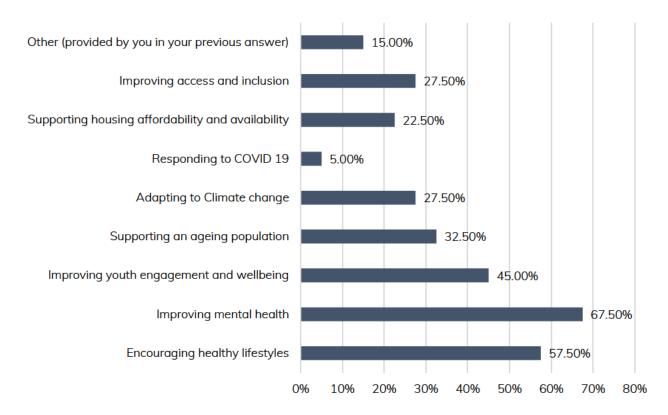


Figure 4 – Top 3 challenges for the region (% of respondents, n=40).

Respondents were then asked to share their ideas for how councils could address their top 3 challenges. The types of ideas suggested for each challenge are provided in are provided in Table 1. Verbatim ideas are provided in Appendix C.

Table  $\bf 1$  – Themes of respondent suggestions for what councils could do to address key regional public health challenges.

Challenge	Ideas
Encouraging healthy lifestyles	<ul> <li>Recreational facilities and green open spaces eg. skate parks, well lit walking and bike paths, community gardens, green verges, free exercise programs, outdoor gym equipment</li> <li>More activities for youth in southern Barossa</li> <li>Improve access to fresh food including through weekend markets, weighting in development assessment, more shops with better quality, subsidised rent</li> <li>Ban smoking in public spaces and smoking education</li> <li>Supporting local groups</li> <li>Building community connectivity and access to services.</li> </ul>
Improving mental health	<ul> <li>Education (eg. schools, sporting clubs, staff) and prevention programs</li> <li>Better access to services (eg. drop-in service, psychologists, counsellors etc)</li> <li>Promote suicide prevention networks</li> <li>Partner with service providers (research and delivery)</li> <li>Community participation opportunities, events and skills programs (eg. art and craft, men's sheds, cooking.</li> </ul>
Improving youth engagement and wellbeing	<ul> <li>Youth mental health support programs and places</li> <li>Consult with young people about what they want</li> <li>More facilities (eg. hubs) programs and events for young people including non religious and non-sport</li> <li>Public transport to access education (eg. Roseworthy) services and programs</li> <li>Playground equipment for older children and youth</li> <li>Employment opportunities for people under 18</li> <li>Mentor programs linked with activities young people enjoy</li> <li>Affordable activities.</li> </ul>
Supporting an ageing population	<ul> <li>Accessible buildings, footpaths, parking spaces and public toilets</li> <li>Transport (eg. in country towns, public transport, to appointments)</li> <li>Provide residential villages and aged care facilities</li> <li>Access to updated health facilities</li> <li>Collaborate with all tiers of government</li> <li>Reaching out to isolated residents</li> <li>Seniors programs that utilise skills and bring people together (eg. men's shed, verge and community gardens, book clubs, knitting groups)</li> <li>Equitable service provision across all towns.</li> </ul>

Challenge	Ideas
Adapting to Climate change	<ul> <li>Improving tree cover, green space to cool the area, restore biodiversity, and improve wellbeing</li> <li>Establish and encourage energy efficient buildings, lighting and public transport</li> </ul>
	(including renewable energy and passive design)
	<ul> <li>Provide residents with actions they can take (eg gardening and recycling workshops)</li> <li>Electric car charging stations</li> </ul>
	Encourage sustainable farm management.
Responding to COVID 19	<ul> <li>Support (contact, goods and services) for isolated and vulnerable (eg. elderly, people without internet access, homeless) during the crisis</li> </ul>
	Service providers are stretched due to decline in senior volunteers.
Supporting	Long term issue that needs to be addressed
housing affordability	<ul> <li>Advocate to state government for more social housing and emergency housing (domestic violence and homeless)</li> </ul>
and availability	<ul> <li>Advocate for planning reforms that permit more flexible housing options (eg. granny flats, tiny houses, communal living, share houses)</li> </ul>
	<ul> <li>Consider solutions (inc. government and private partners) to establish emergency housing and allied support services (eg, clothes washing, Fred's Van, soup kitchens)</li> </ul>
	Volunteer supported services are stretched.
Improving	Improve public transport (inc. between towns)
access and	Provide information on community organisations and activities
inclusion	<ul> <li>Acknowledge inclusion on many levels (eg. disability, cultural, digital, disadvantaged groups)</li> </ul>
	More accessible footpaths
	Adult change facilities.
Other	<ul> <li>Transport solutions (all ages and abilities, public, car pools, ride sharing)</li> </ul>
	Road safety education (eg. in schools) and traffic calming
	<ul> <li>Limiting residential growth on farming land to maintain small rural community character and ensure services available to meet demand\</li> </ul>
	<ul> <li>Getting people back into the workforce into industries that often are thought below people.</li> </ul>



#### 3.2.5 Other comments to inform the plan

Respondents were asked if they had any other comments to inform the development of the plan. Verbatim comments are provided in Appendix C. Key themes of comments received included:

- Encouraging partnerships across the region and funding not for profit providers to assist in delivering the plan
- · Retaining services in the region (eg. the Hospital)
- · Pedestrian friendly footpaths and smooth roads for passenger comfort
- Diet and lifestyle choices is not a council issue
- Encouragement of people to join the workforce for personal benefit and wellbeing
- Support (services and infrastructure) for the smaller towns in the region
- · Advocate to Federal Government to fulfill their role
- Encourage people outdoors for exercise and relaxation (footpaths, open space, public art on street infrastructure)
- Ensure consultation is broad and engages those hard-to-reach groups
- Support for councils looking at solutions.



#### 3.3 Stakeholder workshop

#### 3.3.1 Confirming the challenges

The top four challenges identified by stakeholders were 'improving access and inclusion', 'improving mental health' and 'encouraging healthy lifestyles' and 'improving youth engagement and wellbeing'. 'Responding to COVID 19' received no stars.

Participants suggested a broadening of the challenge of 'Improving access and inclusion' to consider the challenges of limited access to health services in the region and the difficulty in getting transport to services, It was also suggested to consider inclusion of those with low digital literacy/access as well as cultural inclusion. (Table 2)

Table 2 – Challenges as identified as most significant for the region (received a star) by stakeholder workshop tables.

Challenge	Number of stars	Refinements made by participants (if any)
Improving access and inclusion	6	<ul><li>Access to health services (loss of services)</li><li>Transport disadvantaged</li></ul>
		Digital inclusion
		Cultural inclusion (ATSI, LGBTQI+, CALD)
Improving mental health	5	
Encouraging healthy lifestyles	3	
Improving youth engagement and wellbeing	3	
Supporting an ageing population	2	
Adapting to Climate change	2	Environmental Stewardship of tree canopy
Supporting housing affordability and availability	2	limited housing for youth and adult men.
Responding to COVID 19	0	

#### Challenges identified by participants, other than those presented, were:

- Supporting families (eg. the "family unit" and facilities)
- Employment
- Community safety (crime prevention, domestic violence, public safety, alcohol/drug use, driving/road safety)
- Responding to traumatic community wide events more broadly (eg. COVID 19, bushfire, flood etc)
- Collaboration of all levels of government, services, community and volunteers)
- Decline in volunteers (enhanced by COVID-19).



#### 3.3.2 What do you do?

The verbatim comments made by participants about how they contribute to each of regional challenges are provided in Appendix D.

Based on the number of comments, 'improving mental health' and 'improving access and inclusion' are the challenges that workshop participants are contributing most to, followed by 'supporting an ageing population'.

Few participants were contributing to 'adapting to climate change', which received only two comments.

#### 3.3.3 What could councils do?

The verbatim comments made by participants about how they think councils could address each of the regional challenges are provided in Appendix D. The key themes of ideas for each challenge are provided in Table 3.

An assessment the ideas suggested by participants identifies the following types of roles that participants are looking for council to undertake:

- · Provide parks, playgrounds, sport fields, green landscapes
- Provide community facilities (eg. community centres, youth hubs, recreation centres)
- · Promote and link community with services (eg. mental health, homelessness, employment)
- Advocate to other levels of government (eg. public transport, availability of local health services, social and emergency housing)
- Provide accessible environments (eg. footpaths, buildings)
- Deliver planning policy and approvals that support health outcomes (eg. appropriate housing mix)
- Support and partner with not for profit services (eg. fund or provide back-up services due to loss of volunteers)
- Deliver community services, programs and events (eg. community transport, skills, art craft, fitness, social)
- Deliver or link with education programs (eg. training in mental health for frontline workers, climate change/behaviour change programs)
- Collaborate with all levels of government and councils, service providers and community in the region
- · Lead in best practice community engagement (including those hard to reach)
- Fund community environmental schemes (eg. solar panels).



Table 3 – Themes of ideas from stakeholders for what councils could do to address the challenges

Challenge	What could councils do?
Encouraging healthy lifestyles	<ul><li>Community education</li><li>Improved hospital facilities</li></ul>
Improving mental health	<ul> <li>Establish and provide a register of community resources and assets (eg. guest speakers, groups, people in the region)</li> <li>Train frontline council staff to identify distress/need and how to respond (eg mental health, first aid, ASIST training)</li> <li>Promote services in the area (eg. have an easy to find map of ALL services in the area for people in need)</li> <li>Support service providers (eg. provision of spaces, delivery of mentoring programs)</li> <li>Life education courses.</li> </ul>
Improving youth engagement and wellbeing	<ul> <li>Provide outdoor spaces for children and young people (eg. sportsgrounds, play spaces. parks)</li> <li>Programs that link parents and their primary school aged children with other families</li> <li>Youth space/hub</li> <li>Volunteer support</li> <li>Local employment for young people</li> <li>Youth hub</li> <li>Youth engagement</li> </ul>
Supporting an ageing population	<ul> <li>Dedicated contact person to direct community to relevant services and programs</li> <li>Providing home assistance</li> <li>Awareness raising, asking questions, talking about it – are you a carer? What is a carer? Identifying carers in the community</li> <li>Partnerships with community groups and subsidising service delivery</li> <li>Advocate for seniors</li> <li>Provide access to local learning, health related and social programs and events</li> </ul>
Adapting to Climate change	<ul> <li>Provide walking and cycling trails</li> <li>Provide greenspaces</li> <li>Encourage solar panel uptake (eg. facilitate community group purchase of solar PV and battery storage)</li> <li>Community, school and business education (eg. behaviour change programs)</li> </ul>
Responding to COVID 19	No suggestions provided
Supporting housing affordability and availability	<ul> <li>Promote a continuum of mixed housing in developments (affordable housing, social, youth, emergency)</li> <li>Advocate for more social and emergency housing (eg. for homeless)</li> </ul>
Improving access and inclusion	<ul> <li>Provide accessible community transport to services and programs</li> <li>Advocate for a regional transport solution</li> <li>Assist residents to access services (eg. emergency relief, service referral)</li> <li>Ensure council buildings and centres are accessible</li> <li>Establish a regional disability and access inclusion advisory group</li> <li>Review and implement Disability Access Inclusion Plan</li> <li>Master planning to identify access needs</li> <li>Best practice engagement (identify groups and their needs)</li> </ul>



#### 3.3.4 Project ideas

Stakehdolers identified the below regional projects that could work to address more than one of the key challenges. The full verbatim description of each project is provided in Appendix D.

#### 1. Healthy Lifestyle & Accessible Tourism Regional Investment Strategy

A regional strategy to guide investment in the creation/upgrade of accessible facilities (recreation, tourism, main streets etc).

#### 2. Keeping up with Digital Access (Training)

A training program for community members to increase their confidence in interacting with digital platforms.

#### 3. All Inclusive Community Centres

Providing a community centre for all in each township, where groups can meet or run activities without cost, and to which transport easily available.

#### 4. Building Community Connection Expo

An expo that showcases our local groups, networks, guilds, for local people to connect with a group that fuels their individual passions. Hold at Recreation Centre so indoor and outdoor groups can be facilitated. Each group would be present and facilitate an activity for people to participate in.

#### 5. Community House similar to Gawler Community House in each Council area

Designated free space, community run that provides a range of services such as meeting rooms, social spaces, community garden, resource pool of venues and people who are available to assist groups.

#### 6. Aged Friendly Community

A project based on strong community engagement to listen and respond to what people need to age well.



#### 3.4 Council workshop

#### 3.4.1 Confirming the challenges

Each table identified their top four challenges by applying a star to four challenges.

The top four challenges identified (i.e., most stars) were 'access and inclusion', 'youth engagement and wellbeing', 'improving mental health and psychological distress' and 'supporting an ageing population'. 'Responding to COVID-19' received no stars. Participants also identified 'advocacy and leadership' as a new key area. (Table 4)

Table 4 - Challenges as identified as most significant for the region (received a star) by council workshop tables.

Challenge	# stars
Access and Inclusion	4
Youth engagement and wellbeing	4
Supporting an ageing population	3
Improving mental health and psychological stress	3
Supporting housing affordability and availability	2
Adapting to climate change	2
Advocacy and Leadership	1
Encouraging healthy lifestyles	1
Responding to COVID 19	0

#### 3.4.2 What could councils do?

The verbatim comments made by participants about how they think councils could address each of the regional challenges are provided in Appendix E. The key themes of ideas for each challenge are provided in Strengths

Staff and elected members identified the following as key strengths of local government cthat could be leveraged to support action on public health in the region:

- · Strategic planning
- · Open space and recreational facilities
- Advocacy
- Volunteering
- · Closest to the community
- · Community centres and libraries
- · Accessible public realm.



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Table 5.

#### 3.4.3 Strengths

Staff and elected members identified the following as key strengths of local government cthat could be leveraged to support action on public health in the region:

- Strategic planning
- Open space and recreational facilities
- Advocacy
- Volunteering
- · Closest to the community
- Community centres and libraries
- Accessible public realm.



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Table 5 – Themes of ideas from staff and Elected Members for what councils could do

Challenge	What could councils do?
Encouraging healthy lifestyles	<ul> <li>Support community and sporting organisations to upgrade and maintain facilities</li> </ul>
Improving mental health	<ul> <li>Supporting suicide prevention networks</li> <li>Linking people to mental health services</li> <li>Regional collaboration and advocacy to bring mental health services to the region</li> <li>Gawler Youth Space programs and initiatives</li> <li>Training and support for frontline staff</li> <li>Community connection programs</li> <li>Advocacy for child and youth mental health services</li> </ul>
Improving youth engagement and wellbeing	<ul> <li>Providing recreational facilities (eg skate parks, bike parks, ovals)</li> <li>Youth activities, engagement and awards</li> <li>Explore transport solutions</li> <li>Facilitating connections in community</li> <li>Youth hub</li> <li>Advocate for youth services</li> </ul>
Supporting an ageing population	<ul> <li>Volunteering opportunities</li> <li>Community centres and programs</li> <li>Advocate for aged care facilities and services</li> <li>Community gardens</li> <li>Supporting smaller affordable accommodation options</li> <li>Accessible walking and cycling paths and exercise equipment</li> <li>Supporting senior citizen groups</li> <li>Digital literacy programs and information</li> </ul>
Adapting to Climate change	<ul> <li>Advocacy – peri urban issues, heat island, trees</li> <li>Greening the region (biodiversity and WSUD)</li> <li>Irrigating parks and gardens (eg. with stormwater)</li> <li>Promoting renewable energy options</li> <li>Use of recycled water</li> <li>Planning to support climate resilient development</li> </ul>
Responding to COVID 19	No suggestions provided
Supporting housing affordability and availability	<ul> <li>Engage with developers and providers on social and affordable housing</li> <li>Raising awareness of homelessness</li> <li>Policy development which encourages housing affordability</li> </ul>
Improving access and inclusion	<ul> <li>Explore community transport options (cars, buses)</li> <li>Active and accessible public spaces/public realm</li> <li>Advocate for improved public transport</li> <li>Accessible pedestrian environments</li> <li>Accessible public spaces</li> <li>Inclusive/disability aged friendly programs</li> </ul>
Advocacy and leadership	<ul> <li>Regional infrastructure</li> <li>Renewable energy</li> <li>Public transport</li> <li>Improved health and social services</li> </ul>



#### 3.4.4 Project ideas

Staff and Elected Members identified the below regional projects that could work to address more than one of the key challenges. The full verbatim description of each project is provided in Appendix E.

#### 1. Regional Project Officer

Engagement of a project officer to facilitate delivery of priority project identified by the plan

#### 2. Mobile Mental Health Check in

A mobile van to providing counselling and link to mental health support services to the region

#### 3. Creative Hub (Youth)

A programmed recording, exhibition, performance and rehearsal space for young people

#### 4. Collaborative Community Transport Options

A project to expand the community passenger network and establish a shared regional community bus

#### 5. Adopt a Park/Tree

Residents volunteer to plant trees and maintain in their own streets/local parks/road side verges

#### 6. Promoting Volunteering to Retirees

A program to encouraging retirees to participate in community activities/life by linking them with volunteer opportunities across the region

#### 7. Regional Youth Bus

A regional bus to link youth with services an activities

#### 8. Regional Mentoring

A program to support skills transfer and connections between retirees and youth

#### 9. Free Fitness in the Park

Roving community fitness classes to promote recreation services and existing facilities

#### 10. Investigate Recreational Infrastructure across the Region

Regional planning to identify gaps and collaborative opportunities in recreation facility and infrastructure provision.



## Appendix A – Background paper



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## Appendix B – Online survey questions



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## Appendix C – Verbatim online survey comments

#### Do you think there are any other significant challenges for public health in the region that are not listed?

- Road safety
- Do MUST keep our local hospital
- Access to affordable health care and support services
- easy access and safe footpaths and roads for wheelchair and walker users, especially aged care, high risks of falls on local footpaths and roads bumpy for driving
- Public Transport
- Easy access to fresh foods. While our regions are generally abundant with food choices, there are pockets of "food deserts" that are linked to poor health outcomes.
- The importance of work and career in personal growth and development and job satisfaction. Stability in our jobs given the Covid affect of many people losing their livelihoods.
- Access to healthy community resources (walking trails, fresh fruit and veg, community groups)
- Having connections and services for our high youth population. For those who don't play sport.
- Lack of transport, lack of bulk billing GP's in the Barossa Region, very long and expensive wait or no accessibility to mental health support, homelessness
- Transport to Public Health
- · supported Facility's to such as men's sheds and other community groups that talk the load of these issues while trying to fundraise costs
- Transport to services, in particular to services that do not have an 'end date' e.g. dialysis
- · Community groups such as a community garden, soup kitchen, community meals. Things to bring community together - young and old. Events at the skate park to build community. Skate demonstrations and competitions at skate park.
- lack of public transport



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#### What could councils do to address the challenges



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Challenge	Ideas
Improving mental health	<ul> <li>Education and support</li> <li>A no-appointment drop in service in the town</li> <li>offer prevention-style programs and services, support/promote local suicide prevention networks</li> <li>Partnerships with other Mental Health Services in our area is very important for our community who suffer from a Mental Health issue so if more services were available and easy to access in our area i think it will be a good start</li> <li>Providing incentive for more professionals to practice in the region - there is very long wait times and little choice to see a psychologist, OT etc in the region</li> <li>Capacity Building programs needed</li> <li>Partnering with other agencies and sectors to research the problem more thoroughly and designing solutions that are founded in the human experience.</li> <li>training for sporting clubs similar to the Angaston Foorball club's "A team"</li> <li>Start with education in schools &amp; provide more psychologists</li> <li>Community craft and skill programs through Libraries</li> <li>Normalising Mental Health issues and so reducing any stigma would be a huge improvement for all.</li> <li>programs and support such as men's sheds</li> <li>Encouraging and Assisting with facilitating more diverse 'groups', workshops, 'common issue' programmes</li> <li>Provide out reach home and clinic</li> <li>better access locally</li> <li>Public art space along walking trails like the one on langmeil road would be great eg painting stobie polls and showcasing local artists would also turn it into another tourist attraction</li> <li>Writing groups, art groups, cooking groups</li> <li>Providing community events to get those impacted by mental health out without needing to travel great distances or pay a fortune for it.</li> <li>Arts therapy workshops, (proactive social groups) counselling services.</li> </ul>
Improving youth engagement and wellbeing	<ul> <li>More workshops to support youth mental health and areas for youth to go to for help</li> <li>Ask the youth what they want</li> </ul>



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## Challenge Ideas More support for activities that are not just sport based - there is little support for activities (Eg: the arts) that promote engagement and development of young people other than sports in our region · Increase of youth support needed Need more facilities for youth If this is improved mental health & healthy lifestyles will follow greater access to community activities at Roseworthy. public transport so that people can get to study locations in northern and Barossa region Youth Hub services (not religious affiliated) with services and activities Have variety in playgrounds. All ages need to be considered, to try and keep older kids interested and fit. The playgrounds seem to target little kids. My child would like to see more equipment that she can practise on gymnastics etc. · Youth centres more recreation areas for kids There is currently very little employment opportunities for our youth especially anyone under 18 Setting up in events that start with youth like skateboard or basketball with mentors that then move on to helping others in the community pr more cost affordable activities. nothing for this teenage age group in our area to do. Supporting Ensure facilities (buildings, footpaths) are accessible for all ages an ageing Transport required in county towns should be available to all. population maintain the footpaths (Freeling!) for ease of walking, huge amount of uneven surfaces and gravel edgings to bitumen roads, poor paths into park areas. Provide residential villages and aged care facilities Access to updated health facilities, affordable transport to appointments, adequate staffing at facilities Ageing is an ongoing pressure, and more connections of the three levels of government, rather than private industry would be of benefit. men sheds provide a place for older men, younger men, and females, but have little to no support from our council public transport there are limited parking spots for persons with disabilities. There are more pram spots in Gawler- really people most parents are healthy have more options to part and walk further I want to know whose bright idea it was to reduce disabled



### Challenge Ideas parking. Lack of access to public toilets'- if you haven't noticed older persons have problems with mobility and having to cover the distance to get to public toilets' in the Gawler Barossa regions have obviously been planned by young healthy engineers. There needs to be a focus on engaging the elderly in the community by offering transport to activities or appointments. What happens in covid situations in our communities when we are isolated, do we regular phone or assist those older persons who are fragmented from family or have n family? This is a wonderful resource of persons with a wealth of knowledge why not encourage engagement through greening their streets through gorilla gardening verges or unsightly entrances to road which only have old rubble left by council. Its a win win through engagement you get support in council area, pride and improves safety of area by people owning their space. Don't forget all areas in a council, the current focus is usually main street and affluent areas there are many council areas which are not equitable in service provision- Willaston in Gawler is a prime example The elderly often fell useless - if they can feel valuable by being involved in community action or community gardens, choirs, cards, book clubs, knitting groups, men's sheds - that can help community members. Public Transport between towns, working in conjunction with Barossa Council available at subsidised cost. retirement villages or retirement living options in townships Adapting to Act on advise from climate change experts Climate Improving tree cover and green space to avoid urban heat islands, Opening airchange conditioned public buildings in extreme weather conditions, requiring new homes to be built to higher energy ratings Continue being a leader in this field and provide residents with actions they can take Greater efforts towards building biodiversity and greenspace infill More trees!!!!!!!!!! Looking at this place is like looking at a dessert. There is diminishing natural habitat that is native Start employing more solar tech in towns & renewable energy. Solar street lights, electric buses etc Native gardening workshops, waterwise and recycling help Electric car charges, providing information and encouragement to progressive sustainable buildings construction, supporting farmers in sustainable management plant more street trees - improves mental health as well as environment



Challenge	Ideas
Responding to COVID 19	<ul> <li>There needs to be a better response for caring for those in the community who have no one to rely on for help if they have limited social networks, including the elderly. Providing access to shopping for those with no internet, poor literacy. Providing contact for isolated persons through phone contact and homeless persons access to accommodation, food etc. Councils can no longer rely on the generosity of volunteer groups to shoulder the brunt during a crisis, many services were pushed to the wall assisting with food items and financial support surely a response from council can assist with goods and services</li> </ul>
Supporting housing affordability and availability	<ul> <li>Work with state government to make more social housing available. Require higher than standard energy ratings to protect tenants from high energy costs</li> <li>This has been an issue for far to long and needs to be addressed not only by councils by the State and Federal Governments</li> <li>More could be done</li> <li>Currently SA legislation does not allow for a separate dwelling e.g. "granny flat" on a single title. If there are two dwellings they must be linked. This is not the case in the Eastern states and it seems counterintuitive to have such laws in place when we have issues with housing affordability and access to low cost housing options. This would also provide better options for multigenerational living, potentially assisting with some of our youth and aged care key challenges; creating independence with support. If councils could advocate for these rules to be changed and actively assist people to create these flexible housing options, that would be great!</li> <li>Encouraging, assisting, facilitating easier development/planning for 'tiny houses', acceptable 'communal' housing, 'share housing' options</li> <li>this is an ongoing concern for all councils. State government support is required to provide emergency housing for domestics violence or shelter accommodation. Possibly looking at the private sector to assist with financial support in local infrastructure for homeless persons. These sites can be assisted by other community services offering financial counselling, mental health support. A simple solution of mobile showers and washing facilities' for homeless (not unlike initiatives in NSW). Public health needs to support Fred's van and soup kitchens-voluntary services are struggling</li> </ul>
Improving access and inclusion	<ul> <li>Provide information on community organisations and activities</li> <li>Acknowledge inclusion on many levels, not just disability but cultural, digital, disadvantaged groups</li> <li>Improved public transport</li> <li>as per other comments regarding footpaths</li> <li>provide public transport links to facilities in other townships in north and Barossa</li> </ul>



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Challenge	Ideas
	Adult change tables for careers to use in town
	public transport
Other	<ul> <li>Road safety schemes such as children's cycling, safer routes to schools and danger awareness. Aim to provide more road calming in the busiest areas.</li> </ul>
	Additional funding needed for transport
	<ul> <li>too many housing developments on good farming land not suitable for houses and not enough resources in towns to support the population without expanding further and detracting from small community.</li> </ul>
	Public Transport is an issue for aged, disabled & young people
	<ul> <li>Getting people back into the workforce into industries that often are thought below people.</li> </ul>
	<ul> <li>Putting people in touch with each other who are in need of 'long term transport' so that car pools or ride-sharing may be available</li> </ul>

# Do you have any other comments to inform development of the regional public health and wellbeing plan?

- Establish & maintain efficient & effective partnerships across all industries & sectors
- Yes! Hands off our local hospital. We must keep it
- ageing locals are struggling to walk safely in Freeling leading to falls which then eventually have them
  end up in Aged Care setting. Aged Care consumers wish to go on walks in community but all
  surrounding areas are unsuitable for independent walks due to safety. Bus trips are also impacted due
  to the roads being bumpy and wheelchair users feeling like they are bounced around in back of
  vehicles.
- Trying to control diet and lifestyle choices is not a Council issue stick to the things where a difference can be made
- Encouragement of people into the workforce. Pride in the workplace. Encouragement that with hard work comes personal rewards and job satisfaction.
- The smaller towns in LRC have incredible passion and connection. They need to be supported with services and infrastructure, many feel they are being left behind. It isn't always about the big ticket items (FARM Centre etc). Having local facilities and connections are essential to community mental health.
- Aging and non contemporary facilities in the Barossa. How wonderful it would be to have a health hub
  eg Community Health Centre to house all health services that sit in their own silos. It would be lovely to
  have a one stop shop health centre to support all demographics for the Barossa region. That included
  community transport for all ages, from birth to elderly.
- Dandenong council have a great plan, love their ideas and could be of great use here too.



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- · It is important that the Federal government do the correct thing regarding federal issues, and it is important that bot State and Local government continue to push for the federal government to do what they are constitutionally required to do.
- NFP groups that provide proven programs should be included in future programs and funding provided
- · More needs to be done to encourage people outdoors for exercise and relaxation, improving footpaths and having open space dedicated to exercise would be beneficial as would public art space the council of the area I lived in in Adelaide painted the stobie polls, water drain covers, street corner pavement, park benches and even metal service covers in parks it brought a real community feel to the area and people were always out enjoying the outdoors and it also cutdown the amount of graffiti in the area
- broad consultation with all groups through different mediums. Not everyone has a computer, data, can read or write so engagement must take many forms to provide equitable feedback
- Great to see the councils looking at ways to move forward.



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## Appendix D – Verbatim stakeholder workshop comments

Note that because some participants were council staff or elected members, some comments listed may have been made by council staff or elected members.

Challenge	What do you do?	What could councils do?
Encouraging healthy lifestyles	<ul> <li>Save the children – healthy kids healthy communities project for children under 5 and their families (needs more funding)</li> <li>Health promotion to persons accessing hospital services, eg smoking cessation, healthy eating</li> <li>Bike walking parks, skate parks, public swimming pool, recreation centre (REX) Tanunda</li> </ul>	<ul> <li>Community education.</li> <li>Social determinants of health.</li> <li>Improved hospital facilities, including MH facilities and support</li> </ul>
Improving mental health	<ul> <li>Seeds of Hope Suicide Prevention Network (Barossa Region). Public knowledge and education, reducing stigma and talking about suicide and mental health, community conversations during public events, providing resources, ie brochure with local services)</li> <li>Office of Premier Advocate for Suicide Prevention. Advocacy conduit to Commonwealth and State Government. Provision of links to whole of Government Agencies including Welling SA and training</li> <li>Centacare ASP (accommodation support). Service provision for clients with MH diagnosis and complex needs. Education and support around healthy lifestyles. Support to obtain and maintain housing. Support for social inclusion. Support to access local services</li> <li>Sporting clubs</li> <li>Kapunda Bowling Club</li> <li>Service clubs – Rotary, Lions, Apex, Kiranis</li> <li>Neighbour dinner every 2 weeks</li> </ul>	<ul> <li>Improve supports for mentoring style groups – Apex, Lions etc</li> <li>A cohort of people who can provide guest speakers to local community groups – resource pool resilience, well being (addressing mental health issues)</li> <li>Develop list of community member assets too??? Who has specific knowledge/strength in the region? The community groups</li> <li>Training for frontline staff working with members of the community in distress/need, eg mental health, first aid, ASIST training (mates in construction)</li> <li>Having an accessible asset map to help someone in distress/need when they need it. Have all services access same asset map</li> <li>Remove the word psychological distress and use 'distress'. People in distress don't always view themselves often in</li> </ul>



Challenge	What do you do?	What could councils do?
	Men's shed	psychological distress. Distress comes from many social
	Quilting Group	determinants, eg unemployment, DV, AOD etc
	Providing art (inclusion) experiences. Kap. Com. Gall Senior Citizens	More parental/life education courses
	Neighbourhood dinners	Promote services to area.
	Return to mental health services in the community	Provide or assist appropriate buildings for services
	Assist in engaging the community to discuss mental health – reduce the stigma. A.P.S.P.N.	
	Upskilling GP's on NDIS Access requirements	
	<ul> <li>Save the Children – Play2learn – intensive supported playgroup for children under 5 to support families to provide happy and healthy environment</li> </ul>	
	<ul> <li>Suicide prevention networks in Barossa, Gawler, Adelaide Plains, raising awareness (community events), reducing stigma, providing education and conversations, links to resources and support services</li> </ul>	
	Save the children – family support case management – mental health and wellbeing	
	Dr Rutten – Building of clinic services	
	Dr Rutten – education provision to groups	
	Dr Rutten – mental health services	
	Dedicated local mental health team	
	Lutheran Care provide low cost/affordable personal counselling	
	Educate office on services/changes to services	
	Refer to mental health services	



Challenge	What do you do?	What could councils do?
	Stronger relationship with suicide prevention SA. Better training for frontline staff	
Improving youth engagement and wellbeing	<ul> <li>Resources – kids helpline, eg niggle ap</li> <li>Dr Rutten education</li> <li>Sporting clubs</li> <li>Encouraging younger involvement in the arts</li> <li>Save the children – children's voice/ participation initiatives to engage children as active citizens</li> </ul>	<ul> <li>Play in the park</li> <li>Programs that link parents and children at primary school level</li> <li>Youth space and resources</li> <li>Volunteer support</li> <li>Local employment for young people</li> <li>Sporting grounds</li> <li>Parks and playgrounds</li> <li>Youth hub</li> <li>Youth engagement</li> </ul>
Supporting an ageing population	<ul> <li>Residential aged care facilities including respite beds</li> <li>Residential TCP (transitional core packages) and care pods (both restorative focus)</li> <li>Healthy lifestyle exercise group.</li> <li>Facilitating art group, indoor bowling, exercises for elderly, senior group – Kapunda Senior Citizen Club</li> <li>Providing art opportunities for involvement in murals/classes/gallery</li> <li>Faith based support important</li> <li>Lutheran Care have a program called CVS (Community Visitor Scheme) support people 65+ in their homes and age care facilities who are lonely</li> </ul>	<ul> <li>Having a go to contact person at Council who can direct to services (ageing population)</li> <li>Council run/sponsored events</li> <li>Home assistance</li> <li>Awareness raising, asking questions, talking about it – are you a carer? What is a carer? Identifying carers in the community</li> <li>Council subsidised service delivery</li> <li>Partnerships with community groups</li> <li>History month co-ordination</li> <li>Service and program provisions</li> </ul>



Challenge	What do you do?	What could councils do?
		<ul> <li>Council – running programs for ageing – health related – chair yoga, walking groups, social activities – coffee day etc</li> <li>Advocacy for the older person</li> <li>Access to local learning opportunities</li> <li>Library</li> <li>Support ageing population – digital literacy (cybersec) learning. Accessing services from home community centres. Supporting community groups – facilitation</li> </ul>
Adapting to Climate change	<ul> <li>Themed exhibit to raise awareness</li> <li>Department of Climate Response – adaptation, mitigation</li> </ul>	<ul> <li>Walking and cycling trails</li> <li>Provide greenspace and amenity for climate change and psychological benefit</li> <li>Facilitate community engagement and facilitate group purchase of solar PV and battery storage</li> <li>Climate change – encourage behaviour change of residents</li> <li>Solar panels program</li> <li>Visits to schools/businesses</li> </ul>
Responding to COVID 19	<ul> <li>Provide COVID screening clinics, COVID vaccination</li> <li>Health response plans in place</li> <li>Access to services/online and via phone</li> <li>Responding to COVID with phone calls and support to at risk NDIS clients</li> <li>Public health COVID response</li> <li>Support to Councils – policy, data, comms</li> </ul>	No suggestions provided.



Challenge	What do you do?	What could councils do?
Supporting housing affordability and availability	<ul> <li>Working with homeless services to assist people to access services and NDIS access</li> <li>Attending women's DV shelters to build client rapport</li> <li>Strengthen relationships with stakeholders and communities to encourage access to SAHA services</li> <li>Build relationships with PR agents for access to private housing option</li> <li>Volunteering – Uniting Care</li> </ul>	<ul> <li>Promote mixed housing continuum. With housing developments – targets, not just affordable housing</li> <li>Regional agreement for ancillary accommodation or youth homelessness – planning approvals etc, government targets, "kids under cover" program</li> <li>Councils as advocates of facilitators of action to house the homeless.</li> <li>Advocate for more socially funded housing</li> <li>Planning and infrastructure – affordable housing, emergency housing in our Council's areas, addressing homelessness. A hidden issue – stats around this, addressing outcomes</li> </ul>
Improving access and inclusion	<ul> <li>Engaged by the Government Board of the Local Health Network to develop a 4 year strategic plan for the Barossa Hill Fleurieu Local Health Network. Access to future health services.</li> <li>Save the Children – federally funded early intervention support for families with children under 12</li> <li>Dr Rutten patient and group advocacy</li> <li>Working with indigenous organsiations to increase access and inclusion to disability programs</li> <li>Employment forums highlighting disability career pathways – Uni – Allied Health, TAFE – support work, ACD, mental health</li> <li>Working with CALD organsisations to increase disability awareness</li> <li>Dedicated Aboriginal health team – Gawler</li> <li>Community luncheons</li> </ul>	<ul> <li>Councils employ staff to meet the needs – if data shows we have high incidents re suicide, homelessness, mental health etc then target staffing at these needs</li> <li>Between Council areas to assist residents to access services, eg emergency relief, Foodbank and other services</li> <li>Provide transport – regular accessible – with experienced drivers. Buildings to be user friendly to be accessible to all age groups</li> <li>Advocate for a regional transport solution</li> <li>Advocate and supply transport services</li> <li>Cohesive services and collaboration between Council and other local services 'working together'</li> </ul>



Challenge	What do you do?	What could councils do?	
	Health clinics	Explore establishment of a regional disability and access inclusion review advisory group – opportunity for engagement	
	<ul> <li>Gawler Community House courses, activities including lunches to prevent isolation</li> </ul>	and collaboration	
	Dr Rutton Building Services and Advocacy	<ul> <li>Review and implementation of disability and access inclusion plan</li> </ul>	
	Home assist transport provisions  Advantaging inclusion for all in arts. KCC KMI	Services networks for collaboration – support service planning	
	<ul> <li>Volunteering inclusion for all in arts – KCG, KMJ</li> <li>Lutheran Care provide a digital literacy program available for everyone</li> </ul>	<ul><li>and referrals, eg community forum</li><li>Advocacy</li></ul>	
	but mainly 65+ use this service	Leadership	
	<ul> <li>Assist with transport – appointments – outings so not left out (as individuals/not group)</li> </ul>	Strong reputation of local government	
	There is some but the person needs a mobile phone to access	Best practice community engagement	
		Strategic planning – master plans	
		Safe and open community centres improved and accessible	
		<ul> <li>Council to provide an advocacy role in State and Federal decision-making that affect local council areas, eg Keoride being more accessible – infrastructure</li> </ul>	
		<ul> <li>Identifying cultural groups and their needs. Consultation with those communities</li> </ul>	



# PROJECT IDEAS

Project name	Healthy Lifestyle & Accessible Tourism Regional Investment Strategy	
Description (what will it involve?)	<ul> <li>Build on existing assets and new/upgrade</li> <li>Best practice design features – co-designed</li> <li>Environmentally sustainable</li> </ul>	
Challenges will it address	<ul> <li>Inclusion/access/disability</li> <li>Better design</li> <li>Tourism/investment</li> <li>Youth/age</li> <li>Mental health/active living</li> </ul>	
Who is involved (any partners with Councils?)	<ul> <li>State/Federal government – funding</li> <li>Communities</li> <li>Service providers</li> <li>Private sector – hospitality/tourism</li> <li>RDA</li> <li>Labor markets</li> </ul>	
What will you see or hear if it is a success?	Well designed recreation and tourism infrastructure	

Project name Keeping up with Digital Access (Training)			
Description (what will it involve?)	Training community members – confidence in interacting with digital platforms		
Challenges will it address	<ul> <li>Access and inclusion</li> <li>Supporting ageing population</li> <li>Responding to COVID-19</li> <li>Improving mental well-being</li> </ul>		
Who is involved (any partners with Councils?)	<ul> <li>Governing – IT</li> <li>Catalyst – engage a range of providers</li> </ul>		
What will you see or hear if it is a success?	<ul><li>Word of mouth</li><li>Community involvement</li></ul>		



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Project name	All Inclusive Community Centre	
Description (what will it involve?)	<ul> <li>Community centre for all in each township, where groups can meet or run educationals without cost.</li> <li>Transport available to it easily</li> </ul>	
Challenges will it address	<ul> <li>\$\$\$\$\$\$\$</li> <li>Service time, volunteer time</li> <li>Mental health, lifestyle and health, adolescence, ageing, inclusion</li> </ul>	
Who is involved (any partners with Councils?)	<ul> <li>Mental/health services</li> <li>Car/bus services</li> <li>Education services/schools</li> <li>Community groups/clubs</li> </ul>	
What will you see or hear if it is a success?	<ul> <li>Happier community groups</li> <li>Positive community feedback</li> <li>Less crime/violence</li> <li>Community pride</li> </ul>	

### Other notes provided with this project idea:

- Co-design
- Better design
- Celebration
- Inclusive access
- Regional accessibility tourism
- Health lifestyle investment
- Accessible towns
- Economic development
- Employment
- Healthy lifestyles and accessible tourism regional investment strategy
- Build on existing assets and new/upgrade
- Best practice design feature co-designed
- Environmentally sustainable
- Councils
- State/federal Government funding
- Communities
- Private sector, hospitality and tourism RDA
- Labor market program



Project name	Building Community Connection Expo	
Description (what will it involve?)	An expo that showcases our local groups, networks, guilds, for local people to connect with a group that fuels their individual passions. Hold at Recreation Centre so indoor and outdoor groups can be facilitated. Each group would be present and facilitate an activity for people to participate in.	
<ul> <li>Challenges will it address</li> <li>Community inclusion</li> <li>Youth attracted</li> <li>Knowledge about assets in our communities</li> <li>Nature and nurture</li> <li>Climate change issues</li> </ul>		
Who is involved (any partners with Councils?)	All local clubs, guilds, networks, gamers, art groups, animal rescue, education providers, men's shed, sporting groups, churches, some state government agencies, eg Wellbeing SA, Horticulture, Nursery, Natural Living Information, Blue Light Disco's, YAC, Scouts, Venturers, Youth Group.	
What will you see or hear if it is a success?	Growth in local clubs, greater inclusion, community connection, provision of hope, decreased percentage of psycho-social illness. Increased personal abilities and self-confidence.	

# Other notes provided with this project idea:

- Transport may be needed for people to attend (Mental Health Week). On weekend to allow more people to attend.
- Lower Northern Division cake decorating, Quilter's Guild, Blue Light, Car Clubs, Men's Shed, Table top Warfare gaming.



Project name	Community House similar to Gawler Community House in each Council area			
Description (what will it involve?)	Designated free standing space, community run that provides a range of services such as meeting rooms, social spaces, community garden, resource pool of venues and people who are available for groups.			
Challenges will it address	Connecting people in addressing 1, 2, 3, 4, and 8 and social isolation as transporting issue to reach this hub will be addressed.			
Who is involved (any partners with Councils?)	All health services and community groups seeking spaces. Transport services to provide access to the community hub.			
What will you see or hear if it is a success?	Improved education, social inclusion, community groups with a base. Resource pool will provide information re available guest speakers on a range of health or other issues.			

# Other notes provided with this project idea:

Secretary of Seeds of Hope Suicide – Jan Hoffman 0409 284 983 (if you want further information)

Project name	Aged Friendly Community
Description (what will it involve?)	<ul> <li>Strong community engagement</li> <li>Strategic planning</li> <li>Listing to keen stakeholders</li> <li>Responding to the voices.</li> </ul>
Challenges will it address	<ul> <li>Ageing</li> <li>Inclusion</li> <li>Access/isolation</li> <li>Mental health and wellbeing</li> <li>Housing/homeless men</li> <li>Healthy lifestyles</li> </ul>
Who is involved (any partners with Councils?)	<ul> <li>Community groups</li> <li>ACF, retirement homes</li> <li>Service providers</li> <li>Government/Aboriginal Health</li> <li>Service clubs</li> <li>Community members</li> </ul>
What will you see or hear if it is a success?	<ul> <li>Community spirit</li> <li>Social cohesion</li> <li>Improved health and wellbeing for older people</li> <li>Improved participation rates for activities</li> <li>Greater community voice</li> <li>Increased awareness of the community</li> </ul>





# Appendix E - Verbatim council workshop comments



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	Adelaide Plains Council	14.7	Mallala CWMS Connections	
		Departme	ent:	Development and Community
X	Council	Report Au	ıthor:	Manager Regulatory
Date:	31 January 2022	Documen	t Ref:	D22/2014

#### **EXECUTIVE SUMMARY**

- The purpose of this report is for Council to consider continuing to waive the administration fee for applications to connect to the Mallala Community Wastewater Management System (CWMS) until 30 June 2023, to encourage more applications for connection.
- Currently 198 (61.5%) of Mallala properties are connected to the CWMS. Increased connection to the CWMS will facilitate a reduction in the potential for public and environmental health issues in the township.
- It is recommended that Council instructs the Chief Executive Officer to continue to waive the
  administration fees for CWMS connection applications up to and including 30 June 2023, and send
  a letter to the owners of all Mallala properties not yet approved to connect to the system.

# **RECOMMENDATION**

"that Council, having considered Item 14.7 – Mallala CWMS Connections, dated 31 January 2022, receives and notes the report and in doing so instructs the Chief Executive Officer to:-

- Extend the waiving of the administration fee for applications to connect to the Mallala CWMS up to and including 30 June 2023; and
- Write to the owners of all Mallala township properties not yet approved for connection to the CWMS, outlining the fee waiver period and promoting the benefits of connection to the system."

# **BUDGET IMPACT**

The administration fee (application including one inspection) is currently set at \$247 (2021-2022 fees and charges). The financial impact, if the remainder of the Mallala township applies for connection to the system before 1 July 2023 is \$21,736 (88 properties and based on the current fee of \$247), however given only nine additional properties have been approved for connection since January 2020 (when Council last extended the fee waiver period) this figure is expected to be considerably less.

# **RISK ASSESSMENT**

Continuing to waive the administration fee to 30 June 2023 will encourage connection to the CWMS.

Failure to encourage residents of the Mallala township to connect to CWMS infrastructure increases the likelihood of public and environmental health concerns.

#### **Attachments**

Nil

#### **DETAILED REPORT**

#### **Purpose**

For Council to consider continuing to waive the administration fee for applications to connect to the Mallala CWMS until 30 June 2023, to encourage more applications for connection, therefore reducing the likelihood of public and environmental health concerns.

# Background/History

Connections to the Mallala CWMS commenced in mid-2015. Due to earlier issues associated with onsite connections, street infrastructure, treatment plant and effluent disposal, the handover of the system to Council did not occur until mid 2018. Since this time the system has been regularly monitored and is operating efficiently. This includes the use of treated water for irrigation purposes at both the Mallala Oval and Primary School.

Of the 322 Mallala township properties, 72.5% have either connected or received their approval to connect to the system. This is a 6% increase since January 2020. Only 88 properties now require applications to connect. To date Council has waived the CWMS application administration fee to encourage the lodgement of connection applications.

#### Discussion

Since the last report to Council, nine additional properties have been approved to connect to the system. To continue to encourage more applications, and subsequent connections, it is proposed that the application administration fee is further waived until 30 June 2023. Although the total financial impact to Council if all remaining properties were to have applications lodged before this date would be significant, the total impact is expected to be considerably less given past connection rates (estimated loss approximately \$2,000 since 28 January 2020).

Despite initial community uncertainty surrounding the operation of the system, it is expected that the community will continue to connect to the system with confidence in the knowledge the CWMS is operating efficiently as designed.

It is also recommended that a letter be sent to the owners of all properties that have not yet applied to connect to the system, to advise of the extension to the fee waiver. Such advice would provide an opportunity to promote the environmental and practical benefits of the system, encouraging further connections.

#### Conclusion

Council Members are asked to consider extending the waiving of the administration fee for applications to connect to the Mallala CWMS until 30 June 2023 to further assist in increasing connections, therefore reducing the likelihood of public and environmental health concerns. A letter to the owners of all properties not yet approved for connection is also suggested.

#### References

#### **Legislation**

South Australian Public Health Act (wastewater regulations)

On-site systems code 2013

Local Government Act 1999

# Council Policies/Plans

Community Wastewater Management System Policy

10	Adelaide Plains Council	14.8	Legatus Group – Waste and Resource Recovery Strategy and Action Plan 2021-2026	
		Departme	ent:	Infrastructure and Environment
		Report Au	ıthor:	General Manager – Infrastructure and Environment
Date:	31 January 2022	Documen	t Ref:	D22/3100

#### **EXECUTIVE SUMMARY**

- The purpose of this report is for Council to consider the Legatus Group's Draft Waste and Resource Recovery Strategy and Action Plan 2021-2026 (Attachment 1).
- The Legatus Group is seeking feedback from constituent Councils by the 28 February 2022.
- Council Waste Management Strategy 2014-2020 has now concluded. It is important that
  Council continue to improve its waste management practices and The Plan provides priorities
  and pathways to achieve best practice.
- The Plan will help to influence and inform further projects to be undertaken by the Legatus Group and Councils with regards waste management. It focusses on articulating a vision and plan for waste management in the Legatus Group region.
- It is for Council to consider the Legatus Group's Draft Waste and Resource Recovery Strategy and Action Plan 2021-2026 and instruct the CEO accordingly.

#### **RECOMMENDATION 1**

"that Council, having considered Item 14.8 – Legatus Group – Waste and Resource Recovery Strategy and Action Plan 2021-2026, dated 31 January 2021, receives and notes the report."

#### **RECOMMENDATION 2**

"that Council, having considered Item 14.8 – *Legatus Group* – *Waste and Resource Recovery Strategy and Action Plan 2021-2026*, dated 31 January 2021, instructs the Chief Executive Officer to provide the following comments to Simon Millcock Chief Executive Officer of the Legatus Group:

1			
1.			

2. \_\_\_\_\_

3. "

# **BUDGET IMPACT**

Estimated Cost: To be determined

Future ongoing operating costs: To be determined

Is this Budgeted?

# **RISK ASSESSMENT**

By adopting the recommendation Council will not be exposed to any significant risk. The Plan will help to influence and inform further projects to be undertaken by the Legatus Group and Councils with regards waste management.

#### **Attachments**

- 1. Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026
- 2. Legatus Decision Report December 2021

#### **DETAILED REPORT**

#### **Purpose**

The purpose of this report is for Council to consider the Legatus Group's Waste and Resource Recovery Strategy and Action Plan 2021-2026 (The Plan) (Attachment 1).

#### Background

On 19 April 2021, Council received correspondence from the Chief Executive Officer (CEO) of the Legatus Group in relation to the Draft Waste and Resource Recovery Strategy and Action Plan 2021-2026.

As a member council, Council has an opportunity to review and approve the Legatus Group Draft Waste and Resource Recovery Strategy and Action Plan 2021-2026.

Council Waste Management Strategy 2014-2020 has now concluded. It is important that Council continue to improve its waste management practices and The Plan provides priorities and pathways to achieve best practice.

#### Discussion

To provide context on how The Plan was developed a copy of the Legatus decision report is presented as Attachment 2 to this report.

The Plan outlines the following 'Key Objectives" for 2021/2026 period:

- 1. Objective 1 Implement high performing waste and recycling systems
- 2. Objective 2 Increase service efficiency and cost effectiveness
- 3. Objective 3 Implement local and regional solutions

Members will also note, at page 11 of The Plan, that in 4 'Key Initiatives" have been established:

- 1. Initiative 1 Implement alternative kerbside collection services
- 2. Initiative 2 Develop regional resource recovery infrastructure
- 3. Initiative 3 Increase regional collaboration to achieve financial and service improvements
- 4. Initiative 4 Developing the circular economy

Finally, at pages 13 onward of The Plan, is an action plan that set out key actions and timelines to achieving the 4 initiative's above.

The Plan will help to influence and inform further projects to be undertaken by the Legatus Group and Councils with regards waste management. It focusses on articulating a vision and plan for waste management in the Legatus Group region.

# Conclusion

It is for Council to consider the Legatus Group's Draft Waste and Resource Recovery Strategy and Action Plan 2021-2026 and instruct the CEO accordingly.

#### References

# **Legislation**

Local Government Act 1999

# Council Policies/Plans

Legatus Group Charter

Strategic Plan 2020-2024: Proactive Leadership



2021-2026 Legatus Group



# **Foreword**

The Local Government Sector has a major interest in waste and recycling and works cooperatively with the SA Government including both Green Industries SA and the EPA in making a significant contribution to positive reforms currently taking place in South Australia.

The South Australian Government released the South Australia's Waste Strategy 2020-25, showing that Regional Waste Management Plans are to be in place for all SA regional local government areas and/or regional city clusters by 2023. The Plans are required to set regionally appropriate and progressive waste diversion targets. The 20-Year State Infrastructure Strategy identifies opportunities for development in regional areas, including in investment in:

- equipment and facilities for waste compaction and bulk hauling to reduce costs of transporting waste to end markets;
- expanding or developing commercial composting organics from MSW and industries such as vineyards, orchards and other agriculture; and
- developing high-value organics products.

In March 2021, the South Australian Regional Organisation of Councils through the Legatus Group released a Report on Waste Management Infrastructure for South Australian Regional Councils to assist with future actions regarding Waste Management for Regional Local Governments in SA. Through our partnerships with the University sector, we have also released in 2021 reports on:

- Making and Using Organic Compost
- Implementing the Circular Economy in SA
- A supply chain analysis of the circular economy in regional South Australia

The Legatus Group has identified a series of targeted projects that leverage advocacy and collaboration activities to deliver targeted outcomes for the region and as such commissioned the Legatus Group Waste and Resource Recovery Strategy 2021-2026 and its Action Plan.

#### **Mayor Phillip Heaslip**

District Council of Mount Remarkable & Chair of Legatus Group

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# Background

The Legatus Group<sup>1</sup> is a regional subsidiary established under the Local Government Act 1999. It represents 15 member councils and helps to facilitate and coordinate activities that contribute to economic and community development within the region. These councils include:

- Adelaide Plains
- Barossa
- Barunga West
- Clare & Gilbert Valleys
- Copper Coast
- Flinders Ranges
- Goyder
- Light

- Mount Remarkable
- Northern Areas
- Orroroo Carrieton
- Peterborough
- Port Pirie
- Wakefield
- Yorke Peninsula

# Waste and resource recovery strategy

Councils provide the essential waste and recycling services to the community. This includes the collection of kerbside bins and managing transfer stations/resource recovery centres for residents to drop-off materials.

This strategy outlines the goals and actions to assist councils improve how they manage waste and recycling materials and create a consistent approach across the region. The Legatus region is large and diverse. It makes sense for sub-regional groups to partner together to overcome the challenges associated with travel distance and low populations and provide service improvements and cost efficiencies for the community.

This strategy only captures some of the key opportunities that are available. We will continue to work with councils and the community to explore other options that target our communities and align with the strategy.

#### Development of the strategy

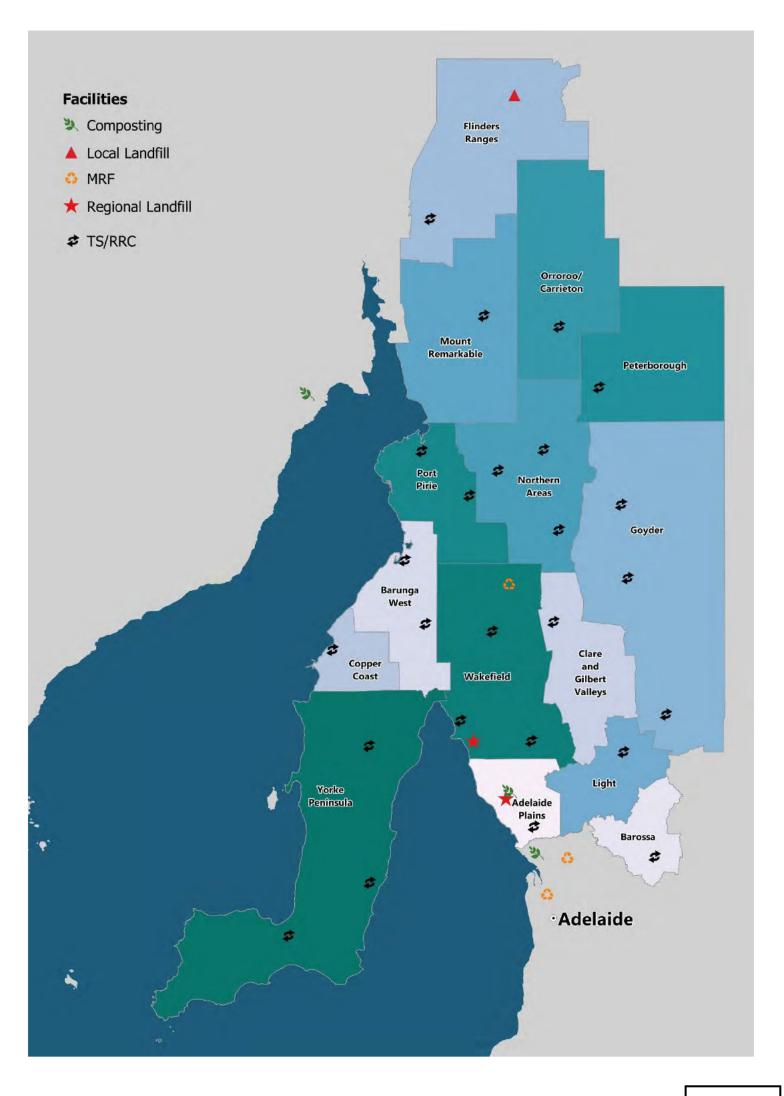
This strategy has been developed in consultation with member councils. The process has included:

- Site visits/meetings with key staff at each council and a survey to identify opportunities and priorities for the region.
- High-level modelling and briefing paper presenting the main options for the region.
- Workshop to discuss the briefing paper. All councils were invited to attend.
- Development and review of the draft strategy and action plan by the project reference group.
- Updating and finalising the strategy and action plan based on the feedback.

<sup>1</sup> Waste & Resource Recovery Strategy 2021 - 2026



<sup>&</sup>lt;sup>1</sup> The trading name of the Central Local Government Region



# Kerbside system and performance

Across our region Councils collect ~43,000 tonnes of material from kerbside bins and we divert 35 per cent of this from landfill.







Council	General	Comingled	Organics	Est. current
Council	waste	recycling	recycling*	landfill diversion
Adelaide Plains	✓	✓	FOGO	37%
Barossa	✓	✓	FOGO <sup>2</sup>	41%
Barunga West	✓	√3	GO	34%
Clare & Gilbert Valleys	✓	✓		25%
Copper Coast	✓	✓	FOGO⁴	23%
Flinders Ranges	✓	✓		27%
Goyder	✓	✓		20%
Light	✓	✓	FOGO	47%
Mount Remarkable	✓	✓	GO⁵	8%
Northern Areas	✓	✓		20%
Orroroo Carrieton	✓	✓		29%
Peterborough	✓	✓		20%
Port Pirie	✓	✓	GO	46%
Wakefield	✓	✓	GO	34%
Yorke Peninsula	✓	✓	GO	35%

<sup>\*</sup> GO = Garden organics only, FOGO = Food organics and garden organics

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<sup>2</sup> Barossa Council changed to a mandatory FOGO bin for township residents in July 2021 - the diversion rate does not consider this change

<sup>&</sup>lt;sup>3</sup> Barunga West has a fourth bin for cardboard recycling

<sup>&</sup>lt;sup>4</sup> Copper Coast introduced FOGO in July 2021 and changed the collection frequency to fortnightly - the diversion rate does not consider this change

<sup>&</sup>lt;sup>5</sup> Mt Remarkable introduced a GO bin in July 2021 - the diversion rate does not consider this change

<sup>3</sup> Waste & Resource Recovery Strategy 2021 - 2026

# Context

Legatus Group Council's current and future waste and recycling services will be influenced by and consider a range of factors.

# Supporting the circular economy: SA waste strategy 2020 - 2025

The 2020 - 2025 waste strategy identifies the priorities and pathways for the state to achieve higher resource recovery, waste avoidance and developing the circular economy. Key aspects include requiring regional councils to set progressive landfill diversion targets, providing residents access to three-bin systems and maximising the quality and performance of these systems.

## SA food waste strategy: valuing our food waste

Green Industries SA released the state's first food waste strategy in 2021. It identifies food waste as a high priority and identifies a pathway to reducing food waste, increasing circularity and creating economic opportunities. It will also help contribute to the Australian Government National Food Waste Strategy that aims to halve food waste by 2030.

#### SA solid waste levy

Councils pay a fee for every tonne of material they send to landfill. This levy has increased significantly in recent years and can be expected to keep growing. Increasing source separation and capturing valuable materials for resource recovery can help to reduce the costs of the levy for councils and increase the value of the circular economy.

#### Legatus led initiatives

The Legatus Group has been progressing various waste, resource recovery and circular economy initiatives to support local government. This includes exploring regional waste and resource recovery infrastructure on behalf of SA Regional Organisation of Councils and working with university partners to explore the regional circular economy and regional composting opportunities. Reports produced from these projects are available on the Legatus website (legatus.sa.gov.au).

# The waste hierarchy

Council's waste and recycling services will align with the waste management hierarchy and we will target actions that are higher up the hierarchy (Figure 1).

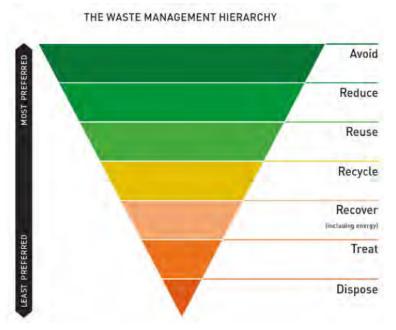


Figure 1: Waste management hierarchy (Image courtesy of Green Industries SA)

# The circular economy

The circular economy aims to transition from a 'make, use and dispose' model to a system that keep materials and products at their highest value for as long as possible. Keeping materials circulating reduces reliance on virgin materials, helps limit greenhouse gas emissions and create local job and investment opportunities.

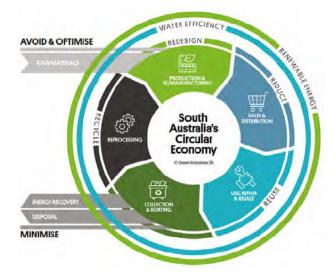


Figure 2: Summary of the circular economy (Image courtesy of Green Industries SA)

# Vision

Grow the regional circular economy to provide local social, business and employment opportunities and empower behaviour change in the community to reduce waste generation and increase resource recovery.

# Objectives

Our objectives will guide our actions and help measure success.

# Objective 1 | Implement high performing waste and recycling systems

Implement systems that increase landfill diversion, capture valuable resources for the circular economy and reduce the region's carbon footprint. Performance indicators include:

- Achieving our landfill diversion targets (summarised below).
- Reduced contamination in comingled recycling and organics recycling bins.
- All councils have a fortnightly three-bin system in townships.
- Consistent waste and recycling education across the region

# **Objective 2** | Increase service efficiency and cost effectiveness

Increasing the efficiency of waste and recycling services so councils can reinvest and expand services to the community. Performance indicators include:

- Collaborative procurement systems are in place.
- Improved data collection of materials managed by councils.
- Expanding services to the community without significantly increasing costs.

#### **Objective 3** | Implement local and regional solutions

Identify ways to add to the social and economic opportunities of our region's communities, businesses and industries. Performance indicators include:

- Develop a regional organics processing facility.
- The maximum amount of materials managed by councils are beneficially reused in the region.
- Increase partnerships between Councils, the community and business and industry groups.

# Kerbside landfill diversion targets

Average kerbside landfill diversion for regional SA is 37.7 per cent compared to an average of 50.5 per cent for metropolitan councils. Our target is to divert 51 per cent of materials from landfill and this will be achieved through changes to our kerbside system and increased recovery of organics.

Each council's landfill diversion target considers their starting point and the minimum improvement they can achieve. They will contribute to sub-regional and a whole region target, calculated using a weighted average based on population. Meeting these targets will depend on introducing food organics and garden organics (FOGO) and transitioning to fortnightly collection of general waste.

Sub-region <sup>6</sup> Sub-regional target		Individual target		
Barossa, Light,		Adelaide Plains	55%	
Adelaide Plains	55%	Barossa	55%	
		Light	55%	
Barunga West,		Barunga West	45%	
Copper Coast & Yorkes	50%	Copper Coast	55%	
Torkes		Yorke Peninsula	45%	
		Clare & Gilbert Valleys	45%	
Mid North		Goyder	30%	
	48%	Northern Areas	45%	
		Port Pirie	55%	
		Wakefield	50%	
Southern Flinders		Flinders Ranges	35%	
Ranges	277	Mount Remarkable	35%	
-	35%	Orroroo Carrieton	35%	
		Peterborough	35%	

<sup>&</sup>lt;sup>6</sup> The sub-regional groupings are suggested for reporting and consider geographic location, council size, resources and resident density. They do not necessarily align with councils that already collaborate and are not meant to limit collaboration between councils.

# **Initiatives**

## **Initiative 1:** Implement alternative kerbside collection services

To manage costs, deliver efficient services to our communities and achieve our landfill diversion targets, councils will explore in detail a three-bin system, with each bin collected fortnightly. Adelaide Plains Council and Copper Coast Council already have this system in place.

Some councils will introduce a FOGO bin and others will switch from only garden organics to FOGO. All councils will explore reducing general waste collection bins from weekly to fortnightly. This is the key pathway to meet our kerbside diversion targets and the benefits of this change include:

- increasing diversion of food waste from landfill
- reducing greenhouse gas emissions from food waste in landfill
- managing ongoing costs and exposure to the SA solid waste levy.

These options have been modelled at a high-level and show significant cost savings as a region. However each council needs to complete detailed analysis that considers their individual considerations.

To help residents adapt to this change councils will explore providing kitchen caddies and compostable bags to help recycled food waste and options for additional bins or bin size for residents with exceptional circumstances.

# **Initiative 2:** Develop regional resource recovery infrastructure

#### Organics processing in the region

Capturing FOGO materials from kerbside bins and organics from transfer stations creates an opportunity to establish composting capability within the region. Transforming organic waste into compost for local application creates significant economic, environmental and soil health benefits for the region.

Our region is home to vast agriculture, horticulture and viticulture industries which are a source of organic waste materials and a limitless market for high-value compost. We will support councils will explore the feasibility of composting in the region, including:

- the ideal facility location(s) and size
- material supply and product demand
- detailed costs to develop the facility
- operational model and potential partner organisations.

This opportunity is closely linked to transitioning to new kerbside collection services and recovering enough organic materials to make local composting feasible.

#### Upgrades to transfer stations and resource recovery facilities

Transfer stations/resource recovery centres are key pieces of infrastructure for councils and are an opportunity to engage with the community. Councils can upgrade these facilities to increase resource recovery, operational efficiency and safety and provide better services to the community. Upgrades will be designed to deliver:

- increased source separation and efficiency managing materials
- greater safety for the community and council staff
- community engagement through new services/facilities (e.g. re-use shop, repair/remanufacture shed, sale of recovered materials).

# **Initiative 3:** Increase regional collaboration to achieve financial and service improvements

#### Joint procurement of transfer station materials processing and transport

Councils accept similar materials at transfer stations and these must be processed onsite or transported out of the region for processing.

We will support councils to cooperate through joint procurement and scheduling of services to reduce these costs by encouraging a 'milk run' through the region. This will allow contractors to efficiently travel to multiple councils and manage these materials, making costs transparent and manageable, providing accurate reporting and managed through a formal a formal contract.

#### Joint procurement of kerbside collection and associated services

When councils cooperate in joint procurement it leads to better service options and lower costs. Some councils in the region have already worked together to achieve these benefits.

As councils near the end of current kerbside contracts we will help them identify opportunities to partner and go to market together. There are also opportunities to procure other items like bins, kitchen caddies and compostable bags at a cost-effective rate.

#### **Delivering community education**

Ongoing community education is important to the success of waste and recycling systems. It is particularly important as we make system changes and implement our initiatives.

We will support councils to work together to implement similar systems across the region and develop consistent education campaigns and messages. They will be directly linked to our strategy and aligned with the state waste strategy and recycling campaign Which Bin.

#### Explore ways to manage collaboration

Collaboration between councils needs to be managed and resourced appropriately to achieve the benefits of working together and we will consider a waste management advisory committee to progress this. One aspect the committee can consider is a review of governance and managing collaboration, exploring if a waste authority model is appropriate for our region.

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#### **Initiative 4:** Developing the circular economy

Councils have an important role in developing a local circular economy that will create social and economic benefits for our communities.

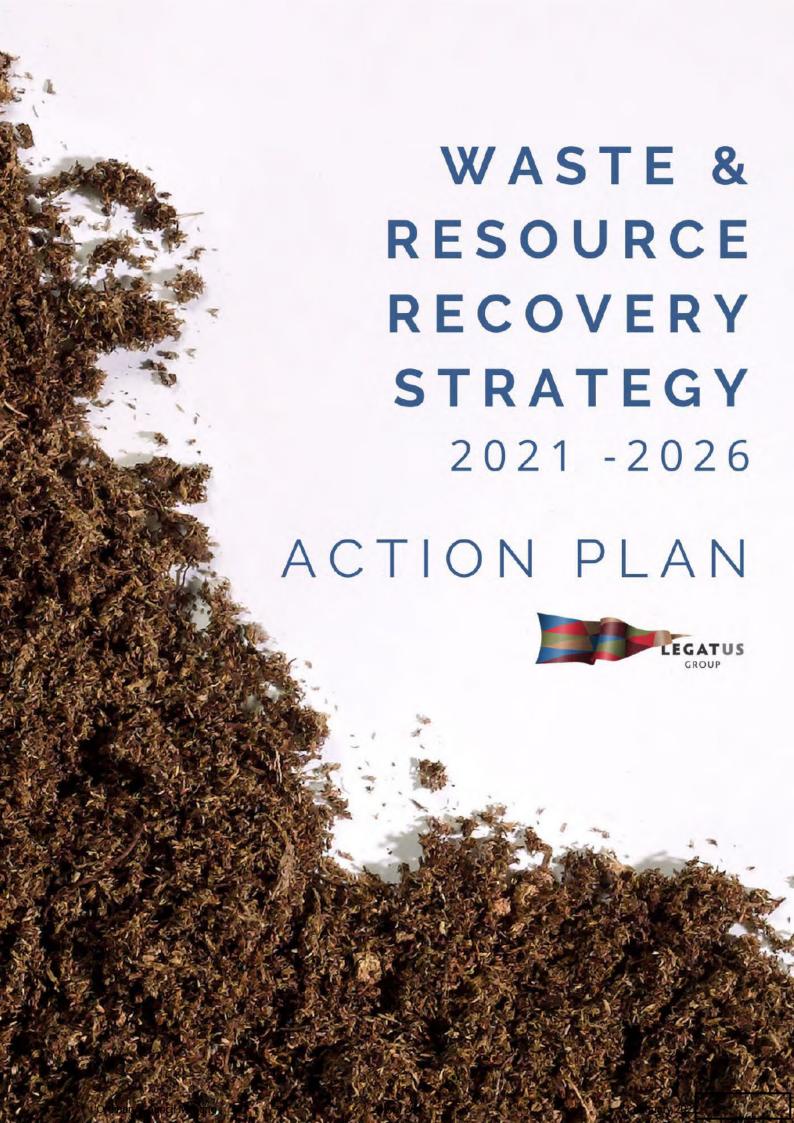
#### Procuring products and materials containing recycled content

Recycling only happens when materials collected from kerbside bins and transfer stations are remanufactured into new products and purchased. Councils can contribute significantly to developing the local circular economy and remanufacturing. We will help councils prioritise products and materials that contain high levels of recycled content in our operations and capital works.

#### Developing regional partnerships and supporting community initiatives

Building partnerships across the region with industry groups, businesses and communities will help develop a local circular economy and help achieve our goals.

Legatus has a memorandum of understanding with the University of Adelaide and the University of SA and relationships with the Northern and Yorke Landscape Board and Regional Development Australia (RDA) Yorke Mid North and RDA Barossa Light Gawler Adelaide Plains and RDA Far North. We will consider how we can support new opportunities with these organisations, industry and our community based on their merits, scale, local context and how it aligns with this strategy.

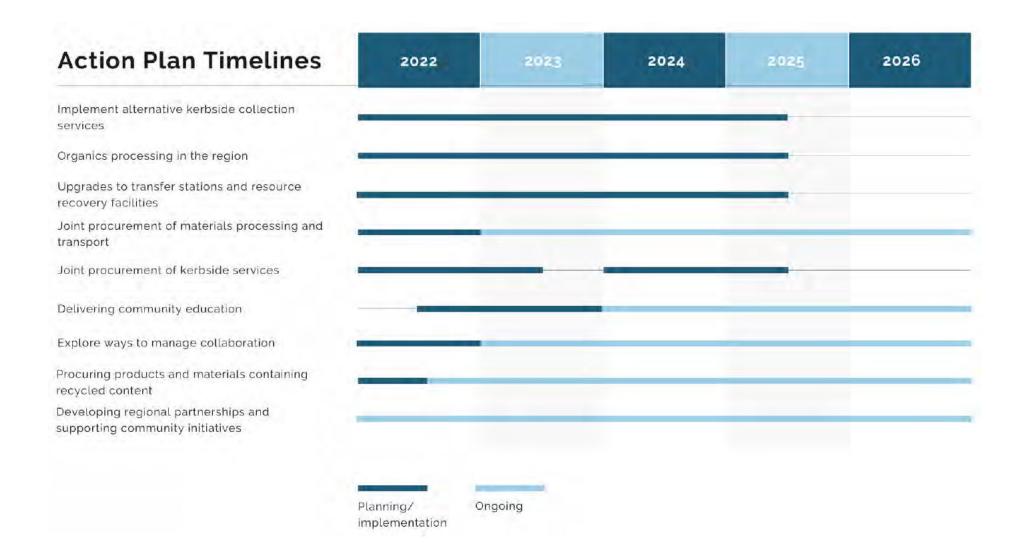


# **Action Plan**

This Action Plan summarises key actions and provides high-level guidance to achieve these. This guidance also includes indicative times of how long each step may take and who is involved.

Initiative 1: Implement alternative kerbside collection services				
Evaluate a fortnightly	Council: Complete detailed business case to support a			
three-bin system	transition to new alternative kerbside systems			
Initiative 2: Develop reg	gional resource recovery infrastructure			
Organics processing in	Legatus/Councils: Confirm project scope			
the region	Legatus/Councils: Complete detailed business case			
	Legatus: Provide support for grant funding applications.			
Upgrades to transfer	Councils: Determine facility and community needs and			
stations and resource	complete detailed business case.			
recovery facilities	Legatus: Provide support for grant funding applications.			
Initiative 3: Increase reg	gional collaboration to achieve financial and service improvements			
Joint procurement of materials processing	<ul> <li>Council: Confirm participation, material streams and volumes.</li> <li>Legatus: Prepare standard tender documents.</li> </ul>			
and transport	Legatus: Project manage procurement process and scheduling			
	of services.			
Joint procurement of	Legatus: Maintain details of Council's kerbside contract dates			
kerbside services	and support cooperation between councils.			
	Councils: Partner with neighbouring councils to prepare			
	tender documents and go to market for kerbside services.			
Delivering community education	<ul> <li>Councils: Determine preferred education model - direct or third party.</li> </ul>			
eddcation	Legatus: Assist with procurement/implementation of the			
	preferred education model			
Explore ways to	Legatus/Councils: Investigate creating a waste management			
manage collaboration	advisory committee			
Initiative 4: Developing	the circular economy			
Procuring products and	Legatus: Liaise with LGA SA on circular procurement and			
materials containing	support Councils to identify opportunities.			
recycled content	Council: Identify product/materials that council purchases that			
	can include recycled content and work with internal decision makers to prioritise these.			
Developing regional	Legatus: Identify strategic project opportunities with university			
partnerships and	and regional partners.			
supporting community	• Councils: Consider community initiatives and possible support			
initiatives	as they arise.			

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# Initiative 1: Investigate alternative kerbside collection services

Implementing a fortnightly three-bin system is the most significant opportunity for councils to save money and achieve their diversion targets.

# **Key Actions**

• **Councils:** Complete detailed business case to support a transition to new alternative kerbside systems

Process	Time required	Responsibility
Conduct kerbside audits to determine baseline and build case for change (optional)	4-6 months	Councils/Legatus
2. System design and detailed business case (includes negotiations with current collection contractor or tender process)	6-12 months	Councils
3. Community consultation	6 months	Councils
4. Transition preparation, including communication and engagement plan (develop information, education, signage, purchase bins etc.)	Min. 3 months	Councils
5. Procure bins, caddies and compostable bags	3-6 months	Councils/Legatus
6. Trial of new services (optional)	6-12 months	Councils
7. Implementation and ongoing education	-	Councils

# **Initiative 2:** Develop regional resource recovery infrastructure

# Organics processing in the region

Composting allows councils to accept food waste in their organics bin, diverting material from the general waste bin, reducing landfill costs and creating a valuable product. Council FOGO and transfer station organics will be important to underpin a new composting facility and is a significant opportunity to drive landfill diversion.

# **Key Actions**

- Legatus/Councils: Confirm project scope
- Legatus/Councils: Complete detailed business case
- Legatus: Provide support for grant funding applications.

Process	Time required	Responsibility	
<ol> <li>Confirm:         <ul> <li>project scope</li> <li>available organic materials and tonnes</li> <li>preliminary budget and funding</li> <li>potential sites</li> <li>stakeholder interest and commitment</li> </ul> </li> </ol>	Min. 6 months	Legatus/Councils	
2. Develop detailed business case	3-6 months	Legatus/Councils	
Confirm commitment, approach to market and operational partner	3 months	Legatus/Councils	
Approvals process to establish or expand site	Min. 6-12 months	Legatus/Councils	
5. Site works and build	12 months	Facility operator	
6. Facility commissioning and ongoing operations	1-3 months	Facility operator	

# Upgrades to transfer stations and resource recovery facilities

# **Key Actions**

- **Councils:** Determine facility and community needs and complete a detailed business case.
- Legatus: Provide support for grant funding applications

Process	Time required	Responsibility
Identify operational and community requirements and complete detailed business case	4-6 months	Councils
2. Identify funding opportunities and support application	3-6 months	Councils/Legatus
<ol> <li>Confirm commitment and design and procurement process</li> </ol>	6-12 months	Councils
4. Approvals process to establish or expand site	6-12 months	Councils
5. Site works and build	Min. 12 months	Councils
6. Facility commissioning and ongoing operations	1-3 months	Councils

# **Initiative 3:** Increase regional collaboration to achieve financial and service improvements

# Joint procurement of transfer station materials processing and transport

Councils working together to manage materials from transfer stations will encourage efficiency from contractors and increase cost effectiveness of processing/transport.

# **Key Actions**

- Council: Confirm participation and material streams and volumes.
- Legatus: Prepare standard tender documents.
- Legatus: Project manage procurement process and scheduling of services.

Pr	ocess	Time required	Responsibility
1.	Confirm participating councils and identify material streams and volumes	1 - 3 months	Councils/Legatus
2.	Prepare standard tender documents (includes evaluation plan, probity plan etc.)	Min. 3 months	Legatus
3.	Determine draft processing schedules	-	Legatus/Councils
4.	Complete tender process	3-6 months	Legatus/Councils
5.	Ongoing project management/scheduling	Ongoing	Legatus

# Joint procurement of kerbside services

Joint procurement for kerbside collection, transport and processing/disposal and associated services (e.g. bins, caddies and compostable bags) provides administration efficiencies and an opportunity for reduced service costs.

# **Key Actions**

- Legatus: Maintain details of Council's kerbside contract dates and support/project manage cooperation between councils.
- **Councils:** Partner with neighbouring councils to prepare tender documents and go to market for kerbside and associated services.

Process	Time required	Responsibility
Collect and maintain details of council contract dates	1-2 months/ ongoing	Legatus
<ol> <li>Confirm participating councils and prepare tender documents (includes evaluation plan, probity plan etc.)</li> </ol>	3-6 months	Legatus/participating councils
Complete tender process (including evaluation, contract negotiations and award)	6-18 months	Legatus/participating councils
Implementation and ongoing contract management	-	Councils

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# **Delivering community education**

Ongoing community education is important to the success of waste and recycling systems and will be key to transitioning to alternative systems and achieving landfill diversion targets.

# **Key Actions**

- Councils: Determine preferred education model direct or third party.
- Legatus: Assist with procurement/implementation of the preferred education model

Process	Time required	Responsibility
Determine education model (e.g. direct, third-party) and procurement process	3-6 months	Councils/Legatus
Develop education materials and campaign planning	4-6 months	Councils/Education provider
3. Implementation and ongoing supervision	-	Education provider/Councils

# **Explore ways to manage collaboration**

Managing collaboration between councils across the region will require appropriate resources and ongoing management.

# **Key Actions**

• Legatus/Councils: Investigate creating a waste management advisory committee

Process	Time required	Responsibility
<ol> <li>Determine feasibility of committee including members, priorities and scope.</li> </ol>	4-6 months	Legatus/Councils
Establish committee and confirm key activities	-	Legatus/Councils

# **Initiative 4:** Developing the circular economy

# Procuring products and materials containing recycled content

Purchasing products that contain the types of materials collected from kerbside bins is a tangible way councils can contribute to developing the circular economy and supporting the resource recovery industry.

# **Key Actions**

- Legatus: Liaise with LGA SA on circular procurement and support Councils to identify opportunities.
- Council: Identify product/materials that council purchases that can include recycled content and work with internal decision makers to prioritise these.

Process	Time required	Responsibility
Identify key products/materials that can include recycled content and assessment criteria for evaluation (may include guidance document)	2-6 months	Legatus/Councils
Work with council procurement decision makers to implement opportunities	-	Councils

# Developing regional partnerships and supporting community initiatives

# **Key Actions**

- Legatus: Identify strategic project opportunities with university and regional partners.
- Councils: Consider community initiatives and possible support as they arise.

Process	Time required	Responsibility
<ol> <li>Assess initiatives against the waste and resource recovery strategy, local needs and longer-term viability</li> </ol>	-	Councils/Legatus
Complete due diligence and consultation with relevant stakeholders	-	Councils/Legatus

## **DECISION REPORT**

Report Title: Legatus Waste and Recovery Strategy & Action Plan

Item No: 4.6

Date of Meeting: 10 December 2021

Author: Legatus Group CEO Simon Millcock

Attachments: I - The Plans

#### I. EXECUTIVE SUMMARY

This report seeks a decision of the Legatus Group in relation to the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026.

## 2. RECOMMENDATION

That the Legatus Group:

- receives and notes the report;
- requests the Legatus Group CEO to distribute the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026 for consideration and feedback from the Constituent Councils by 28 February 2022; and
- requests the Legatus Group CEO to develop a draft Terms of Reference for a Legatus Group Waste Management Advisory Committee for consideration at the 11 March 2022 Legatus Group meeting.

# 3. RELEVANT CORE STRATEGIES/POLICIES

Legatus Group Strategic Plan Goal Three: Support development and infrastructure that contributes to sustainable communities. Strategy 4) Establish regional waste management regimes that reduces the volumes of hard waste going to landfill and minimises costs to Councils and their communities.

Legatus Group 2021 /2022 Business Plan Section 3 Regional and Community Sustainability Target: I. Economic, environmental and social sustainability is fostered through pro-active, innovative, efficient and collaborative approaches to priority issues. Action (m) Progress actions from the Legatus Group Waste Management Action Plan re local opportunities for waste reduction.

#### 4. BACKGROUND

This project updates the previous Central Local Government Region Waste Management Strategy 2014 – 2020. Whilst it was designed to complement the South Australian Government's recently released waste strategy, Supporting the Circular Economy that seeks updated Plans from each regional LGA by 2023.

The project was informed by the recently completed reports to the SA Regional Organisation of Councils undertaken by the Legatus Group: I. Waste Management Infrastructure for South Australian Regional Local Government 2. Regional SA Waste and Resource Recovery Background Report (Rawtec)

This project will help to also influence and inform further projects to be undertaken by the Legatus Group with regards waste management. It focusses on articulating a vision and plan for waste management in the Legatus Group region including: • diversion targets • increasing collection of food waste • standardisation of bins.

Further plans are being considered including for the investment by Legatus Group Councils in facilities for waste recovery, expanding composting and developing high-value organics products, all of which are explicit parts of the SA Waste Strategy.

This project is primarily focussed on updating the Legatus Group's waste management plans and so the materials for which Councils are responsible in their waste management activities are within scope.

#### 5. DISCUSSION

The Legatus Group established a reference group to assist with overseeing the work and Rawtec were contracted to deliver the reports. The strategy and plan have been developed in consultation with member councils. The process has included:

- Site visits/meetings with key staff at each council and a survey to identify opportunities and priorities for the region.
- High-level modelling and briefing paper presenting the main options for the region.
- Workshop to discuss the briefing paper. All councils were invited to attend.
- Development and review of the draft strategy and action plan by the project reference group.
- Updating and finalising the strategy and action plan based on the feedback from a final workshop.

The SA Waste Strategy 2020-25 released by Green Industries SA (GISA) identifies the priorities and key pathways for the state to achieve higher resource recovery, waste avoidance and developing the circular economy.

Some of the key aspects related to Legatus Group Constituent Councils include:

- 75 per cent municipal solid waste landfill diversion by 2025 (kerbside, transfer stations etc.)
- a target of zero avoidable waste to landfill by 2030
- increasing resource recovery and reducing contamination
- a focus on food and organic waste
- providing a three-bin system to all residents
- requiring regional councils to set progressive landfill diversion targets

The federal government has also outlined a pathway forward:

- National waste policy and action plan identifying seven targets
- National food waste strategy halving food waste by 2030.
- Introduction of the Recycling and Waste Reduction Act 2020 and significant investments associated with this.

Waste and resource recovery is a significant focus for state and federal government and local government can leverage the opportunities from this.

A reference group has been looking into a trial Compost Project initially identified at Peterborough whilst the Legatus Group has taken the lead in partnership with other Regional LGAs to investigate the potential to establish Regional Materials Recovery Facility (MRF) in SA. The legatus Group CEO and Project Manager are finalising the agreements with UniSA and Rawtec to progress with the MRF investigation.

The Legatus Group CEO has continued to assist in facilitating collaborations between the community groups in the Barossa and Clare Valleys who are working on recycling projects (I) Fathers Farm & (2) Clare Lions.

## 6. ANALYSIS OF OPTIONS

## Option I:

That the Legatus Group:

- 1. receives and notes the report;
- requests the Legatus Group CEO to distribute the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026 for consideration and feedback from the Constituent Councils by 28 February 2022; and
- 3. requests the Legatus Group CEO to develop a draft Terms of Reference for a Legatus Group Waste Management Advisory Committee for consideration at the 11 March 2022 Legatus Group meeting.

Option I provides for the Strategy and Action Plan to be distributed to member councils for their consideration and feedback prior to the Legatus Group adopting the Strategy and Action Plan and forming an Advisory Committee and progressing actions or allocating further resources.

# Option 2:

That the Legatus Group

- I. receives and notes the report;
- adopts the Legatus Group Waste and Resource Recovery Strategy and Action Plan 2021-2026

Option 2 provides for the immediate adoption of the Strategy and Action Plan which have been workshopped and informed by member council Mayors, CEOs and Operational Staff. This would allow commencement of actions but without providing member councils with the chance to discuss and consider. This may decrease the ability for the strategy and the plan to deliver on the outcomes.

#### 7. RECOMMENDED OPTION

Option I is the recommended option.

# 8. POLICY IMPLICATIONS

# 8.1 Financial/Budget

Nil

## 8.2 Risk Assessment

Primary Risk Type	Service Delivery Reputation Policy	,	
Inherent Risk	Likelihood Consequence Rating		
	Low	Low	Low
Controls	Seeking responses from member councils		
Residual Risk	Low Low		

# 8.3 Staffing/Work Plans

This activity can be accommodated within existing workplans and resources noting that the progress is one of the KPIs for the legatus Group Project Manager.

# 8.4 Environmental / Social / Economic

Nil adverse impacts on the decision.

# 8.5 Stakeholder Engagement

Reference Group formed from member councils and RDA after EOI. Consultants engaged with member councils and two workshops with invites to all councils.

- Workshop I used discussion paper distributed to all
- Workshop 2 was the draft report

# 9. REPORT CONSULTATION

The final report was also presented to the Legatus Group Regional Group and throughout the process there was continued support for the content and the way they have been presented.

		14.9	State and Federal Funding Opportunities	
	Adelaide Plains Council	Departme	ent:	Infrastructure and Environment
X	Council	Report Author:		General Manager – Infrastructure and Environment
Date:	31 January 2022	Documen	t Ref:	D22/3165

# **EXECUTIVE SUMMARY**

- The purpose of this report is to seek Council endorsement to apply for various State and Federal grant funding opportunities through different grant funding streams.
- There are currently various State and Federal grant funding opportunities now available and a list is presented as Attachment 1 to this Report.
- The success of grant funding will be determined by the suitability of the projects selected,
   Management have developed a proposed project list outlining scope of works and associated costs and is presented as Attachment 2 to this Report.
- A condition of the various grant funding opportunities is that supporting documentation be provided stating that Council will contribute funding to the project.
- The proposed infrastructure upgrade program, with supporting funding through the State and Federal grant funding opportunities, is considered a good vehicle to stimulate the economy, create jobs and invest in infrastructure that supports a rapidly growing Council region.
- It is now for Council to determine which projects and funding streams they wish to apply for.
- A further report providing details will be tabled to Council if grand funding is successful.

# RECOMMENDATION 1 - Building Better Regions Fund

"that Council, having considered Item 14.9 – State and Federal Funding Opportunities, dated 31 January 2022, receives and notes the report and in doing so:-

1)	Instructs the Chief Executive Officer to seek funding through the Building Better Regions Fund
	funding stream for the following project/s:

c)	and
b)	
a)	 ı

2) Acknowledges that, subject to an offer of funding under the Building Better Regions Fund, Council's contribution of \$\_\_\_\_ (being 50% of the total cost of the project/s \$\_\_\_\_) will be incorporated into the third quarter 2021/2022 budget revision."

# <u>RECOMMENDATION 2 – Local Roads and Community Infrastructure Program – Expression of Thanks</u>

"that Council, having considered Item 14.9 – *State and Federal Funding Opportunities*, dated 31 January 2022, receives and notes the report and in doing so:

- 1. Acknowledges that Adelaide Plains Council has been offered \$690,918 under the Local Roads and Community Infrastructure (LRCI) Program Round 3 funding stream and
- 2. Takes this opportunity to express its sincere thanks and gratitude to the Australian Government for the support and financial assistance being provided to the Adelaide Plains Community."

# RECOMMENDATION 3 - Local Roads and Community Infrastructure Program - Allocation of Funding

"that Council, having considered Item 14.9 – *State and Federal Funding Opportunities*, dated 31 January 2022 determines the allocation of \$690,918 funding under the Local Roads and Community Infrastructure Round 3 Program funding stream as follows:

1.

2.

3.

subject to approval by the Federal Government."

# **BUDGET IMPACT**

Estimated Cost: Identified in Attachment 2 to this report

Future ongoing operating costs: Whole of life Operational costs associated asset

Is this Budgeted?

# RISK ASSESSMENT

A condition of the various grand funding opportunities is that supporting documentation be provided stating that Council will contribute funding to the project. If the above recommendations are endorsed, Council's Management will submit this supporting documentation to the grant funding bodies to be deemed eligible.

# **Attachments**

- 1. State and Federal Government Funding Opportunities Funding Summary
- 2. State and Federal Government Funding Opportunities Project Summary
- 3. The Mallala and Districts Lions Club Project proposal

# **DETAILED REPORT**

## **Purpose**

The purpose of this report is to seek Council endorsement to apply for various State and Federal grant funding opportunities through different grant funding streams.

# Background/History

Each year Council develops a four-year asset renewal and upgrade program as part of its budgetary cycle. However our communities now demand a higher standard of asset and the annual process only caters for "like for like" and not some of the major upgrades required for the future.

Council's current four-year asset renewal and upgrade program contains a small percentage of upgrade/new projects, however the primary focus being renewal. The four-year asset renewal and upgrade program will be revised as part of the 2022-2023 budget deliberations with the recently endorsed IAMP heavily guiding this program.

# Discussion

There are currently various State and Federal grant funding opportunities now available and a list is presented as Attachment 1 to this Report.

The success of grant funding will be determined by the suitability of the projects selected, Management have developed a proposed project list outlining scope of works and associated costs and is presented as Attachment 2 to this Report.

The following is an overview of the funding streams and proposed projects.

# **Building Better Regions**

Council does not currently have any shovel ready projects eligible under this funding stream. Further investigation, project scoping including but not limited to master planning, detailed design and cost estimates are required.

The Mallala and Districts Lions Club has submitted a project proposal and is presented as Attachment 3 to this Report. The proposed project is eligible for the Building Better Regions funding stream.

# **Bridges Renewal Program**

Council, at its Special Meeting on 8 November 2021, resolved as follows:

14.9 Outcome of Public Consultation – Wasleys Bridge Closure or Load Limit Reduction

Moved Councillor Strudwicke

Seconded Councillor Lush

2021/ 387

"that Council, having considered Item 14.9 – Outcome of Public Consultation – Wasleys Bridge Closure or Load Limit Reduction, dated 25 October 2021, and in doing so, instructs the Chief Executive Officer to:

- In accordance with the provisions of Section 32 of the Road Traffic Act 1961, apply a load limit of 6.5 tonnes, emergency vehicles, Council vehicles and service vehicles exempted, to Wasleys Road Bridge (Light River), Barabba
- Relinquish the Bridge Renewal Program Round 5 funding of \$107,500 and
- 3. Apply for Bridge Renewal Program Round 6, with Council's contribution to be confirmed upon determination of the application."

**CARRIED** 

Management are in its final stages of preparing the funding application to undertake the structural repairs and maintenance to Wasleys Bridge.

In relation to the alternative options for a river crossing at the River Light, Wasleys Road. Further investigation, project scoping including but not limited to hydrological modelling, detailed design and cost estimates are required. The extent of costs associated with the above are currently unknown and, in any event, these costs are unbudgeted.

## Heavy Vehicle Safety and Productivity Program

Council does not currently have any shovel ready projects eligible under this funding stream. Further investigation, project scoping including but not limited to traffic studies, detailed design and cost estimates are required.

# Remote Roads Upgrade Pilot Program

Council does not currently have any projects eligible under this funding stream.

## Local Roads & Community Infrastructure Program

In late 2021 Adelaide Plain Council was advised that it will receive \$690,918 in additional stimulus funding through the Local Roads & Community Infrastructure Program bringing Council's total allocation to \$1,506,866. The first \$345,459 and second \$470,489 have already been allocated however the last has not.

Management have developed a proposed project list outlining scope of works and associated costs and is presented as Attachment 2 to this Report. The attached list was heavily guided by the recently endorsed Infrastructure and Asset Management Plans.

## Conclusion

It is critical that when seeking grant funding the project candidates align with the funding criteria to give Council the best opportunity to be successful with grant funding.

Applications close shortly for all funding opportunities, a condition of the grant funding is that supporting documentation be provided stating that Council will contribute funding to the project. If recommendations 1-3 are endorsed, Council's Management will submit this supporting documentation to the grant funding bodies to be deemed eligible.

The proposed infrastructure upgrade program, with supporting funding through the State and Federal grant funding opportunities, is considered a good vehicle to stimulate the economy, create jobs and invest in infrastructure that supports a rapidly growing Council region.

#### References

# **Legislation**

Local Government Act 1999

# Council Policies/Plans

Infrastructure and Asset Management Plan

Long Term Financial Plan

Funding Opportunity	State or Federal	IFunding applications eligibility	Council Contribution	Due Date
Building Better Regions Fund Round Five	Federal	For Round Six a total of \$250 million is available.  Grant funding is available through two funding streams:  • The Infrastructure Projects Stream: Supports projects that involve construction of new infrastructure, or the upgrade or extension of existing infrastructure  • The Community Investments Stream: Funds community development activities including, but not limited to, new or expanded local events, strategic regional plans, leadership and capability building activities	50%	Thursday 10 February 2022
Local Roads and Community Infrastructure Program - Round 3	Federal	to be relained, redebloyed and embloyed to deliver ready to roll-out brolects that broyide economic stimulus and	0% (\$690,918 avaliable)	June 30 2023 delivery deadline
Bridges Renewal Program	Federal	Upgrade and replace bridges to enhance access for local communities and facilitate higher productivity vehicle access (BRP)	20%	Open all the time
Heavy Vehicle Safety and Productivity Program	Federal	Increase the productivity and safety of heavy vehicle operations (HVSPP).	20%	Open all the time
Remote Roads Upgrade Pilot Program	Federal	Program targets road improvements for regional communities, and addresses significant deficiencies on key regional and rural roads that limit community access, pose safety risks and impact the economic development of the surrounding area.	20%	Sunday 20 February 2022

											Strategic Evaluation			
Funding Stream	Priority Area	Project / Initiative	Problem/opportunity description	Total estimated delivery cost	APC	Other	State	Federal	Total	Sub-Program	Source	Renewal/ New	Infrastructure Risk	Community Benefit Ratio
Building Better Regions	Tourism and Visitor Economy	No shovel ready projects currently available.							-	Community, Recreational & Operational Facilities Upgrade				
Building Better Regions	Economic and Social Infrastructure	Mallala and Districts Lions Club	Mallala Community Complex	280,000	70,000	70,000		140,000	280,000	Community, Recreational & Operational Facilities Upgrade	External	New	Low	Low
Bridges Renewal Program	Economic and Social Infrastructure	Wasley Road Bridge	To undertake the structural repairs and maintenance to Wasleys Bridge.	1,000,000	200,000			800,000	1,000,000	Transport Network	IAMP	Renewal	High	Low
Heavy Vehicle Safety and Productivity Program	Economic and Social Infrastructure	No shovel ready projects currently available.		-					-	Transport Network				
Remote Roads Upgrade Pilot Program	Economic and Social Infrastructure	No eligible projects curren ly available.		-					-	Transport Network				
LRCI - Round 3	Economic and Social Infrastructure	Construct and Seal	Refer to Road Matrix For Priority Roads	-					-	Transport Network	Elected Member	New	Low	Low
LRCI - Round 3	Economic and Social Infrastructure	Accelerated street scape	To undertake the construction of new footpaths and installation of street trees.	151,000					-	Transport Network	IAMP	New	Low	Medium
LRCI - Round 3	Economic and Social Infrastructure	Two Wells Main street - Pedestrian Refuges/Crossing	To undertake the construction of 3 pedestrian refuge crossing within the main street of Two Wells as outlined in the endorsed master plan.	195,000					-	Transport Network	IAMP	New	Low	High
LRCI - Round 3	Economic and Social Infrastructure	Two Wells Main street - Eastern End Car Parking and WSUD	To undertake the construction of an additional carpark in the main street of Two Wells as outlined in the endorsed master plan.	300,000					-	Transport Network	IAMP	New	Medium	High
LRCI - Round 3	Economic and Social Infrastructure	Lewiston Wetlands Playground - Toilet Block	To upgrade the Lewiston toilet facility from 1 disability access toilet to 1 disability access toilet, 2 unisex.	130,000					-	Community, Recreational & Operational Facilities Upgrade	IAMP	Renewal	Medium	High
LRCI - Round 3	Economic and Social Infrastructure	Hart Reserve Development	To undertake the construction of elements identified in the Hart Reserve master plan.	600,000					-	Community, Recreational & Operational Facilities Upgrade	IAMP	New	Low	High
LRCI - Round 3	Economic and Social Infrastructure	Police Block Development	To undertake the construction of a shelter, surrounds and landscaping.	200,000					-	Community, Recreational & Operational Facilities Upgrade	IAMP	New	Low	High
LRCI - Round 3	Economic and Social Infrastructure	Dublin Playground Upgrade	To undertake the renewal of the Dublin playground.	130,000					-	Community, Recreational & Operational Facilities Upgrade	IAMP	Renewal	High	High
LRCI - Round 3	Economic and Social Infrastructure	Two Wells Cemetery Toilet Facility	Preliminary estimate - 1 disability access toilet, 1 unisex.	180,000					-	Community, Recreational & Operational Facilities Upgrade	Elected Member	New	Low	Low
LRCI - Round 3	Economic and Social Infrastructure	Mallala Cemetery Toilet Facility	Preliminary estimate - 1 disability access toilet, 1 unisex.	230,000					-	Community, Recreational & Operational Facilities Upgrade	Elected Member	New	Low	Low
LRCI - Round 3	Economic and Social Infrastructure	Dublin Cemetery Toilet Facility	Preliminary estimate - 1 disability access toilet, 1 unisex.	230,000					-	Community, Recreational & Operational Facilities Upgrade	Elected Member	New	Low	Low
	•	Total Funding Program		3,626,000	270,000	70,000	-	940,000	1,280,000		•		•	

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## SUPPORT FOR BUILDING BETTER REGIONS GRANT FOR MALLALA COMMUNITY COMPLEX

As APC has recently approved in principal the lease for construction (subject to Development and Building Approvals) of the Mallala Community Complex (Primary purpose Emergency Command and Control Centre), previous Mayor Ian O'Loan OAM suggested the Mallala & Districts Lions Club approach Regional Development Australia to obtain the services of a qualified grants writer, we have done this and currently have Mr Peter De Haan drafting a grant through round 6 of the Building Better Regions Grants.

Unfortunately the requirement for this region is that the grant will only cover 50% of the project.

We have had quotes done and the project will cost approximately \$280,000, which would mean the Lions Club would need to come up with \$140,000 for the grant to be approved, as would be expected this is more than what the Lions Club could provide at this time, as in the last 18months the club has spent \$42,000 on their part of the development of the Camping Ground and \$18,000 on the completion of the Emergency Relief and Camping Ground Shed, although we will have \$70,000 towards the completion of the Community Complex.

During the Deputation for the lease and construction of the Mallala Community Complex I was asked if required would we look at getting a loan through the APC, at the time I advised I wasn't sure of the legalities regarding that, further investigation has revealed Constitutionally we cannot do that.

To significantly increase the possibility of obtaining a BBR grant we would like to propose developing the Community Complex as a joint venture along the same lines as we developed the Camping Ground (with both Lions and Council Logos on the sign), this would require financial support from APC, so best outcomes for the Lions Club would be a BBR grant of \$140,000, APC support \$70,000 and MLC support of \$70,000.

Although this would appear as an additional expense not currently budgeted, unlike contributing to other organisations, the MLC once it has generated a further \$70,000 would then make those funds available for future projects within the APC region, as well as future funds generated in the duration of the Camping Grounds leases.

I'm concerned if we can't get this up and running sooner than later (before grant funding stops), or we had to wait until MLC had the 50% funding with cost increase etc., another major natural disaster (similar to the Pinery Fires) within the region may occur and we as a community are not suitably prepared for it.

I believe this is a great opportunity to show the community how proactive the APC and MLC can be in disaster planning and would suggest we would be at the forefront compared to other LGA's and provide a very positive image for both the APC and MLC within the community.

Along for the reasons outlined during the Deputation, as a joint venture this building would also serve as a venue that could be used for future APC events such as public meetings.

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Secretary

Mallala & Districts Lions Club

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		14.10	Policy Introduction — CWMS Custom Service Charter		
	Adelaide Plains Council	Department:		Infrastructure and Environmen	
X	Council	Report Au	ıthor:	General Manger Infrastructure and Environment	
Date:	31 January 2022	Documen	t Ref:	D22/3059	

# **EXECUTIVE SUMMARY**

- The purpose of this report is for the Council to consider and adopt the proposed CWMS
   Customer Service Charter (the Proposed Policy), presented as Attachment 1 to this Report.
- The Proposed Policy is based on a model template provided by Essential Services Commission of South Australia (ESCOSA), and is a requirement for Council to compile with its ESCOSA Licence for the Middle Beach and Mallala CWMS.
- The Proposed Policy has been prepared to provide Councils CWMS customers with a clear understanding of the standards of service they can expect from Council and their rights and responsibilities.
- It is recommended that the Council considers The Proposed Policy with Management recommending to Council that it adopt the Proposed Policy.

# **RECOMMENDATION**

"that Council, having considered Item 14.10 – Policy Introduction – CWMS Customer Service Charter dated 31 January 2022, receives and notes the report and in doing so adopts the proposed CWMS Customer Service Charter Policy as presented at Attachment 1 to this Report."

# **BUDGET IMPACT**

Estimated Cost: Nil

Future ongoing operating costs: Nil

Is this Budgeted? Not Applicable

# RISK ASSESSMENT

Adelaide Plains Council does not currently have a CWMS Customer Service Charter in place to support customers connected to CWMS within Adelaide Plains Council. This policy is a requirement for Councils to compile with its ESCOSA Licence for the Middle Beach and Mallala CWMS.

# **Attachments**

1. Proposed CWMS Customer Service Charter

# **DETAILED REPORT**

# **Purpose**

The purpose of this report is for the Council to consider and adopt the proposed CWMS Customer Service Charter (the Proposed Policy), presented as Attachment 1 to this Report.

# Background/History

To date, the Adelaide Plains Council does not currently have a CWMS Customer Service Charter in place to support customers connected to CWMS within Adelaide Plains Council. This policy is a requirement for Council to compile with its ESCOSA Licence for the Middle Beach and Mallala CWMS.

## Discussion

The proposed policy is based on a model template provided by Essential Services Commission of South Australia (ESCOSA).

The Proposed Policy seeks to ensure CWMS customers are provided with a clear understanding of the standards of service they can expect from Council and their rights and responsibilities, this is achieved by providing details on:

- CWMS services provided by Adelaide Plains Council
- Councils Fees and Charges for CWMS service
- · Connection management, and
- Customer requests

The Water Retail Code-Minor & Intermediate Retailers, developed by Essential Services Commission of SA (ESCOSA), contains a detailed description of customer's rights and Councils responsibilities in providing CWMS services and can be found at (www.escosa.sa.gov.au).

# Conclusion

It is recommended that the Council considers the Proposed Policy with Management recommending to Council that it adopt the Proposed Policy.

## References

# Legislation

Water Industry Act 2012

# Council Policies/Plans

**Complaints Handling Policy** 

Community Wastewater Management System Policy

Water and Sewerage Service Hardship Policy and

Rates Arrears and Debtor Management Policy.

Adelaide Plains Council	Customer Service Charter (Community Wastewater Management System)					
Council	Version Adoption by Council:	TBC				
	Resolution Number:	TBC				
	Current Version:	V1				
	Administered by:	Last Review Date: 2022				
	General Manager Infrastructure and Environment	Next Review Date: 2024				
Document No: D22/3058	Strategic Outcome:					
	Enviable Life Styles - Provide, s assets, services and programs tha					
	health and connection					

# 1. Purpose of "Customer Charter"

The purpose of our Charter is to provide our Community Wastewater Management System (CWMS) customers with a clear understanding of the standards of service they can expect from us and their rights and responsibilities.

## 2. Scope

Council provides to customers Community Wastewater Management System services at the towns of Mallala and Middle Beach with services to collect, treat and dispose of wastewater.

## 3. Aim of this Charter

This Charter outlines the rights and responsibilities of both Council and the customer and is consistent with the Essential Service Commission of South Australia (ESCOSA) Water Retail Code for Minor and Intermediate Retailers, the Water Industry Act 2012 and associated regulations.

The Water Retail Code - Minor & Intermediate Retailers, developed by ESCOSA, contains a detailed description of your rights and our responsibilities in providing you with CWMS and non-drinking water services and can be found at ESCOSA's website www.escosa.sa.gov.au.

This Charter and other related documents can be found on Council's website www.apc.sa.gov.au.

**Note:** Electronic version in TRIM is the controlled version. Printed copies are considered uncontrolled.

Before using a printed copy, verify that it is the current version.

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#### 4. Definitions

In this Charter:

Connection means an agreed point of supply at which a customer receives a retail service from a supplier;

Consumer means a person supplied with retail services as a consumer or user of those services (as defined in the Water Industry Act 2012). (Note: you may be a consumer by virtue of being a council ratepayer).

Customer means a person who owns land in relation to which a retail service is provided and includes:

- where the context requires, a person seeking the provision of a retail service; and,
- in prescribed circumstances, a person supplied with retail services as a consumer or user
  of those services (without limiting the application of this definition to owners of land);
  and,
- a person of a class declared by the regulations to be customers (as defined in the Water Industry Act 2012) (Note: you may be a customer by virtue of being a council ratepayer);

Customer hardship policy means the policy adopted by the Adelaide Plains Council for Residential Customers of Minor and Intermediate Water Retailers, in accordance with section 37 of the Water Industry Act 2012;

Financial hardship means a circumstance of experiencing a lack of financial means, that may be either ongoing or temporary, but does not include circumstances where a person chooses not to meet a liability for an unpaid debt;

Hardship means financial hardship;

Hardship customer means a residential customer who has been identified under, accepted into, or is eligible for assistance under our hardship program;

Hardship program means an agreement between us and a hardship customer for payment of outstanding sums due for retail services;

Intermediate retailer means a retailer that provides retail services to more than 500 but less than 50,000 connections;

Minor retailer means a retailer that provides retail services to less than 500 connections;

Our, us, we or Council means Adelaide Plains Council

Regulations means regulations under the Water Industry Act 2012;

Residential customer means a customer or consumer who is supplied with retail services for use at residential premises (as defined in the Water Industry Act 2012) (Note: you may be a residential customer by virtue of being a council ratepayer);

**Note:** Electronic version in Council's EDRMS is the controlled version. Printed copies are considered uncontrolled. Before using a printed copy, verify that it is the current version.

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## Retail service means a service constituted by:

 the sale and supply of sewerage services for the removal of sewage (including but not limited to community wastewater management systems) (even if the service is not actually used) but does not include any service, or any service of a class, excluded from the ambit of this definition by the regulations (as defined in the Water Industry Act 2012);

Retailer means the holder of a licence issued by the Essential Services Commission of South Australia under the Water Industry Act 2012;

Sewage includes any form of waste that may be appropriately removed or dealt with through the use of a sewerage service (as defined in the Water Industry Act 2012);

#### Sewerage service means:

- a service constituted by the collection, storage, treatment or conveyance of sewage through the use of a reticulated system; or,
- any other service, or any service of a class, brought within the ambit of this definition by the regulations (as defined in the Water Industry Act 2012) (Note: sewerage service includes but not limited to community wastewater management systems);

Water includes rainwater, stormwater, desalinated water, recycled water and water that may include any material or impurities, but does not include sewage (as defined in the Water Industry Act 2012);

#### Water service means:

- a service constituted by the collection, storage, production, treatment, conveyance, reticulation or supply of water; or,
- any other service, or any service of a class, brought within the ambit of this definition by the regulations (as defined in the Water Industry Act 2012).

# 5. Charter Details

#### 5.1. Retail Services Provided

## CWMS Removal

## Council will:

- Remove sewage and wastewater from your property in accordance with all relevant health and environmental regulatory requirements;
- Use our best endeavours to minimise the frequency and duration of interruptions or limitations to your CWMS service;
- Provide you with information on any planned interruptions to your CWMS service at least 4 business days prior to us undertaking any

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- works or maintenance;
- Provide an emergency telephone number on our website for you to call in the event of an emergency or interruption to the supply of your CWMS service.

## You (the customer):

- Will report any blockages, bursts or leaks to us as soon as possible by calling the emergency telephone number displayed on our website;
- Will not discharge restricted wastewater into our CWMS infrastructure;
- May be liable to pay us for a proportion of the costs reasonably attributable to you for a blockage, burst or leak. Council will advise you of the reasons for cost recovery in these circumstances and any amounts payable will be subject to the payment assistance and financial hardship provisions of your contract with us.
- Contact us to discuss our requirements for disposal of industrial or non-domestic waste into our sewerage infrastructure.
- Uncover septic tank access cover when requested by our contractor and allow site access to allow de-sludging of septic tank.

# 5.2. Our Pricing – Fees and Charges

#### Council will:

- Publish our Fees and charges, which sets out all of the fees and charges associated with the supply of your retail service, each year by July on our website at <a href="www.apc.sa.gov.au">www.apc.sa.gov.au</a>. We will also make this available at 2a Wasleys Road, Mallala.
- Publish our Pricing Policy Statement, which outlines how our fees and charges are compliant with ESCOSA's pricing principles set out in its Price Determination, each year by July on our website at www.apc.sa.gov.au. We will also make this available at 2a Wasleys Road, Mallala.
- In the case that any fees and charges set out in the Price List change, publish these on our website at least 14 days prior to these fees and changes taking effect and make these available at our offices;
- Customers will receive the annual CWMS service charge as a part of the council rates and it will be shown on the annual rates notice issued each year;

 If a new service is activated during the financial year then the first billing that the customer will receive is at the following July rates declaration;

#### 5.3. Connections

#### **Existing Connections**

Where your property is currently connected to our infrastructure:

#### Council will:

 Maintain connection of your property to our CWMS service within the ambit of this Customer Service Charter and undertake the services as described in clause 5.1 of the Charter subject to you providing us with information required by us and paying the relevant connection and account establishment fees as set out in our Price List.

## New Connection Requests

Where your property is not currently connected to our infrastructure:

# Council will:

- Inform you within 14 days of enquiry whether or not you can be connected to our infrastructure and required fees to be paid
- supply technical, approval and inspection services to ensure that the new connections to the CWMS service are constructed by the new customer in an approved way
- Approve "Application For onsite wastewater works approval" form when they comply with our requirements

# You (the customer) will:

- Provide us with the following information about your supply address: Fully completed "Application For onsite wastewater works approval" form
- Pay the relevant connection and account establishment fees as set out in our Price List

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Further details connecting new properties to our infrastructure is available on our website at www.apc.sa.gov.au or by visiting our office at 2a Wasleys Road, Mallala

# 5.4. Billing and payments

#### Council will:

- Include your CWMS service charges on your rates notice (separately identified), issued annually with quarterly payment options available.
- Offer you the ability to pay your bills in person, by mail, by direct debit, by B-Pay or by credit card over the phone.

# You (the customer) will:

- Pay your bill by the payment due date unless we have agreed on a flexible payment arrangement.
- Pay any fee we incur if any of your payment methods are dishonoured

# 5.5. Payment Assistance and Financial Hardship

#### Council will:

- Provide you with the ability to pay your bills by instalments or enter into a flexible payment arrangement.
- Provide information on government assistance that may be available to you.
- Arrange an alternative payment scheme in line with your ability to pay.
- Inform you about and assess your eligibility for our Hardship Program if requested

# You (the customer) will:

- Pay your bill by the payment due date unless we have agreed on a flexible payment arrangement.
- Inform us if you are having difficulty paying your bills prior to the due date.
- Further information on our Hardship Policy is available on our website at <a href="www.apc.sa.gov.au">www.apc.sa.gov.au</a> or by visiting 2a Wasleys Road, Mallala. We will provide you with a copy of our Hardship Policy upon request.

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# 5.6. Reviewing your bill/billing disputes

#### Council will:

- Not commence our debt collection processes where a bill (or part of a bill) is in dispute.
- Review your bill and inform you of the outcome of our review within 30 business days of your request.
- Inform you about our independent external dispute resolution body where you remain dissatisfied following our review.

# You (the customer) will:

 Pay any portion of your bill that is not in dispute while your bill is being reviewed or any future bills that become due.

# 5.7. Overcharging

## Council will:

- Inform you within 10 business days of becoming aware of you being overcharged as a result of an act or omission by us and credit the overcharged amount to your next bill.
- Pay the overcharged amount directly to you within 10 business days if you have ceased to purchase a retail service from us.

## 5.8. Undercharging

## Council will:

- In relation to a retail service which is metered, limit the amount we
  recover from you to the amount undercharged in the 12 months
  prior to the meter reading date on the last bill sent to you.
- In relation to unmetered services, limit the amount we recover from you to the amount undercharged in the 12 months prior to the error being advised to you in writing.
- List the undercharged amount as a separate item in a special bill or in your next bill with an explanation of that amount and, if requested, offer you an extended time to pay the amount.

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· Not charge you interest on the undercharged amount.

## 5.9. Debt recovery

#### Council will:

 Only commence debt collection/recovery action where you have failed to pay your bill by the due date and you have not contacted us to discuss a payment extension or other flexible payment arrangements (including eligibility for our Hardship Program).

## You (the customer) will:

 Contact us if you are having difficulty paying your bill prior to the due date.

# 5.10. Entry to your property

#### Council will:

 Provide you with at least 24 hours' notice if we need to enter your supply address for the purposes of connecting, disconnecting, restricting, inspecting, repairing or testing your retail service. Note that notice is not required for emergency repairs.

## You (the customer) will:

 Ensure safe access to our infrastructure (including but not limited to the meter) located at your supply address. Our infrastructure maybe located within easements on your property.

## 5.11. Disconnections

Subject to any applicable regulatory requirements that prohibit disconnection, we will only disconnect your retail service if:

- · you request the disconnection.
- there is a public health, environment or safety risk to our services from your connection point (e.g. backflow risk or unauthorised industrial waste discharge).
- you are found to be using the services illegally or have refused entry to person authorised to read your meter or undertake maintenance or repairs in accordance with relevant regulatory instruments.
- Where you request a disconnection (and it is not prohibited), we
  will use our best endeavours to issue you with a final account in
  accordance with your request. We will inform you if you are still
  required to pay our "service availability charge" when you request

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#### the disconnection.

# 5.12. Complaints and dispute resolution

If you have a complaint, you should contact the Customer Service area of Council by telephone on 08 8525 3200; or by email to <a href="mailto:info@apc.sa.gov.au">info@apc.sa.gov.au</a>. Alternatively by visiting 2a Wasleys Road, Mallala.

#### Council will:

- Acknowledge your complaint or enquiry within 5 business days.
- When a resolution cannot occur within 14 calendar days, a response will be delivered to you outlining timeframes set by the Council employee responsible for resolving your complaint.
- Refer you to one of our senior managers if you are not satisfied with our initial response.
- Advise you of your option to escalate your complaint to the Ombudsman SA and provide you with the details of that organisation, should you not be happy with Council's response.

Further details on Council's Complaints Handling Policy are available on our website at www.apc.sa.gov.au, or by visiting 2a Wasleys Road, Mallala.. We will provide you with a copy of our Policy upon request.

#### 5.13. Useful contacts

## Ombudsman SA

Where required, the Ombudsman of South Australia Investigates complaints regarding Council's processes and decisions to determine if they are fair, reasonable and lawful.

## Essential Services Commission of South Australia (ESCOSA)

ESCOSA is the economic regulator of the South Australian water industry. ESCOSA can be contacted by telephone on (08) 8463 4444 (metro) 1800 633 592 (mobiles and SA only); or via its website "www.escosa.sa.gov.au"

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# 5.14. Changes to the Charter

This Customer Service Charter may only be changed with the approval of the Essential Services Commission. Customers will be informed of any substantive changes on or with the next available Council rates notice sent, that the Charter has changed and that details of the change are available on Council's website or upon request.

#### 6. Related Documents

This policy shall operate in conjunction with the Adelaide Plains Council Complaints Handling Policy, Community Wastewater Management System Policy, Water and Sewerage Service Hardship Policy and Rates Arrears and Debtor Management Policy.

# 7. Record Management

All documents relating to this Policy will be registered in Council's Record Management System and remain confidential where identified.

#### 8. Document Review

This Policy will be reviewed every two (2) years to ensure legislative compliance and that it continues to meet the requirements of Council and its activities and programs.

## 9. References

Local Government Act 1999 (SA)

Water Industry Act 2012

Codes of practice

Standards

# 10. Further Information

Members of the public may inspect this Policy free of charge on Council's website at <a href="https://www.apc.sa.gov.au">www.apc.sa.gov.au</a> or at Council's Principal Office at:

- 2a Wasleys Road, Mallala SA 5502
- A copy of this Policy may be obtained on payment of a fee.
- Any queries in relation to this Policy must be made in writing to <u>info@apc.sa.gov.au</u> to the attention of General Manager – Infrastructure and Environment.

**Note:** Electronic version in Council's EDRMS is the controlled version. Printed copies are considered uncontrolled.

Before using a printed copy, verify that it is the current version.

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		15.1	Council Resolutions – Status Report		
Pl	delaide ains	Department:		Governance and Executive Office	
	ouncil	Report Au	thor:	Manager – Governance and Administration	
Date: 31 Janua	ary 2022	Document	t Ref:	D22/3088	

# **OVERVIEW**

The purpose of this report is to provide an update in relation to the status of Council Resolutions currently being actioned, for Council Members' information and monitoring.

Attachment 1 provides the status of Council Resolutions that have not yet been finalised for the period February 2019 to November 2021. Previously outstanding items that have been finalised since the last report to Council are included by way of update. The Council Resolutions for December 2021 are provided, in full, for Council Members' information.

Management acknowledges the efficiencies afforded to both Council Members and staff by regular reporting and monitoring of the status of Council Resolutions. The practice of providing transparent updates also facilitates performance monitoring and builds confidence.

# RECOMMENDATION

"that Council, having considered Item 15.1 – Council Resolutions – Status Report, dated 31 January 2022, receives and notes the report."

#### **Attachments**

1. Resolution Status Report

## References

# Legislation

Local Government Act 1999 (SA)

Local Government (Procedures at Meetings) Regulations 2013 (SA)

Resolution Register - February 2019 - November 2021 - Ongoing							
Meeting Date	Item Number	Title	Resolution Description	Resolution Number	Status/ Comments ('Deferred, Ongoing, Forward Agenda, Agenda, Completed')	Responsible Department	
25-Feb-19	19.1	Motion Without Notice	"that the Chief Executive Officer bring back a report to Council, with accompanying proposed policy in relation to the management of horses on the coastal beaches of the Adelaide Plains Council. The Policy should take into account:-  1. Consistency with the Adelaide International Bird Sanctuary Management Plan;  2. The ability to safely park horse floats in the proximity of areas allowed for exercising of horses;  3. The health and safety of the general public, horses and handlers; and  4. The potential impact on flora and fauna in coastal areas."	2019/080	Ongoing. Update report provided at Ordinary Council Meeting on 22 November 2021	Development and Community	
25-Mar-19	12.2	Infrastructure and Environment Committee Meeting - 13 March 2019	"that Council endorses resolution 2019/020 of the Infrastructure and Environment Committee, and in doing so instructs the Chief Executive Officer to have particular regard to the financial impact of relevant design specifications, in assessing Eden and Liberty development applications, until a policy is adopted."	2019/119	A framework and policy will be developed following the IAMP review. I&E Committee Forward Agenda - 2022	Infrastructure and Environment	
25-Mar-19	18.2	Motion on Notice - APC Services	"that the Chief Executive Officer initiate a review of services administered by Adelaide Plains Council to identify any areas of cost efficiency and or new processes not covered by the organisational review."	2019/129	Preliminary service review incorporated into Review of Office Accommodation and Services. Substantial review will form part of 2022 Organisation Review	Governance and Executive Office	
24-Feb-20	14.7	Two Wells District Tennis Club Lease Request	"that Council, having considered Item 14.7 – Two Wells District Tennis Club Lease Request, dated 24 February 2020, receives and notes the report and in doing so:  1. Authorises the Chief Executive to seek the assistance of Norman Waterhouse Lawyers and to negotiate and finalise the Lease Agreement between Council and the Two Wells District Tennis Club Inc for the lease of a portion of land within Crown Reserve 5753, Folios 647, adjacent to the Two Wells Netball Club on Old Port Wakefield Road, Two Wells  2. Authorises, pursuant to section 44 of the Local Government Act 1999, the Mayor and Chief Executive Officer to execute the lease agreement between the Adelaide Plains Council and the Two Wells District Tennis Club and  3. In accordance with section 166(1)(j) of the Local Government Act 1999, Council, being satisfied that the whole of a portion of land within Crown Reserve 5753, Folios 647, adjacent to the Two Wells Netball Club on Old Port Wakefield Road, Two Wells, is being used by an organisation which, in the opinion of Council, provides a benefit or service to the local community, grants a discretionary rebate of 100% of the rates imposed, effective from the 2020/21 rating year."	2020/055	Ongoing. Tennis Club has executed the lease. APC Mayor and CEO to execute upon receipt of Ministerial consent	Governance and Executive Office/ Infrastructure and Environment	
23-Nov-20	14.6	Mallala Resource Recovery Centre - Twelve Month Closure Review	"that Council, having considered Item 14.6 – Mallala Resource Recovery Centre – Twelve Month Closure Review, dated 23 November 2020, instructs the Chief Executive Officer to bring back a report to Council exploring future land use/disposal options in relation to the former Mallala Resource Recovery Centre site."	2020/407	Forward Agenda - I&E Committee 2022	Infrastructure and Environment	
14-Dec-20	14.7	Third Creek Road Closure Outcome of Public Consultation	"that Council, having considered Item 14.7 – Third Creek Road Closure – Outcome of Public Consultation, dated 14 December 2020, receives and notes the report and in doing so:  1. Acknowledges that public consultation was undertaken in relation to the proposed closure of Third Creek Road and that no submissions were received; and  2. Instructs the Chief Executive Officer to finalise Third Creek Road closure in accordance with the Roads (Opening and Closing) Act 1991."	2020/448	Ongoing	Infrastructure and Environment	

27-Jan-21	9	Motion Without Notice	"that the Chief Executive Officer contact all relevant government agencies and stakeholder groups with a view of facilitating a community forum that seeks to address escalating trends associated with public nuisance/public safety throughout the Council area."	2021/002	Completed. Staff have contacted relevant stakeholders (SA Police, Department of Environment and Water) in an attempt to facilitate a forum. Stakeholders have advised that such a forum is not high priority (COVID-19 and internal matters). Council has therefore been unable to schedule forum	Development and Community
28-Jan-21	14.12	Donaldson Road - Two Wells	"that Council, having considered Item 14.12 – Donaldson Road – Two Wells, dated 27 January 2021 receives and notes the report and in doing so, endorses that a portion of Donaldson Road (D112594 Lot 53 to Elizabeth Street) is renamed to Longview Road."	2021/030	Completed	Infrastructure and Environment
22-Feb-21	14.1	Light & Adelaide Plains Region Economic Development Authority - Regional Subsidiary Charter	"that Council, having considered Item 14.1 – Light & Adelaide Plains Region Economic Development Authority – Regional Subsidiary Charter, dated 22 February 2021, receives and notes the report and in doing so:  1. Confirms its intention to establish a regional subsidiary under section 43 of the Local Government Act 1999, to be known as the Light & Adelaide Plains Region Economic Development Authority (the Regional Subsidiary) and  2. Instructs the Chief Executive Officer to, on the Council's behalf, and following a further joint Informal Gathering between Adelaide Plains Council and Light Regional Council, apply to the relevant Minister, under Schedule 2 Part 2 of the Local Government Act 1999, in relation to the proposed establishment of the Regional Subsidiary."	2021/062	LRC and APC Mayors co- signed a letter back to the Minister for Local Government in December 2021 clarifying the role of the proposed subsidiary. Awaiting a response.	Governance and Executive Office
28-Jun-21	14.2	Strategic Plan 2021-2024	"that Council having considered Item 14.2 – Strategic Plan 2021 -2024, dated 28 June 2021, instructs that the Long Term Financial Plan is reviewed and updated by no later than 31 December 2021, noting that by that time determinations will have been made and resolutions likely adopted in relation to a number of strategic projects which carry significant expenditure."	2021/234	Revoked	Governance and Executive Office
26-Jul-21	18.1	Motion on Notice – Sealing Coastal Roads	"that Council:  1. Instructs the Chief Executive Officer to undertake detailed design in relation to the construction and sealing of Parham Esplanade (north Parham Road to end of road south of Wilson Street – 1.32km)  2. Acknowledges that an allocation of \$20,000 will be incorporated into the first quarter 2021/2022 budget revision."	2021/ 175	Ongoing. Budget allocation completed, detailed design ongoing	Infrastructure and Environment
27-Sep-21	14.4	Outcome of Public Consultation - Draft Hart Reserve Masterplan	"that Council, having considered Item 14.4 – Outcome of Public Consultation – Draft Hart Reserve Master Plan dated 27 September 2021:  1. Instructs the Chief Executive Officer to prepare an updated Draft Hart Reserve Master Plan that incorporates a skate park/ramp in a suitable location and bring back a further report to Council and  2. Acknowledges that a further round of public consultation, in accordance with Council's Public Consultation Policy, will be required in relation to the Draft Hart Reserve Master Plan once a skate park/ramp is incorporated."	2021/350	Ongoing. Consultant to deliver revised Draft Master Plan. Forward Agenda - Febraury/March 2022	Development and Community
27-Sep-21	14.6	Outcome of Public Consultation - Draft Lease Portion of Mallala Oval to Mallala and Districts Lions Club	"that Council, having considered 14.6 – Outcome of Public Consultation – Draft Lease Portion of Mallala Oval to Mallala and Districts Lions Club, dated 27 September 2021, receives and notes the report and in doing so:  1. Authorises the Chief Executive to negotiate and finalise the Lease Agreement between Council and the Mallala and District Lions Club for the lease of a portion of land Allotment 20 DP 95617, Mallala (known as the Mallala Oval) and comprised in Certificate of Title Volume 6163 Folio 218, to the Mallala and District Lions Club. and  2. Authorises, pursuant to section 44 of the Local Government Act 1999, the Mayor and Chief Executive Officer to execute the lease agreement between the Adelaide Plains Council and the Mallala and District Lions Club upon the necessary approvals being granted."	2021/352	Ongoing. Development Application not submitted as at 25 January 2022	Governance and Executive Office

27-Sep-21	21.1	Sale of Land for Non- Payment of Rates	"that Council, having considered Item 21.2 – Sale of Land for Non-Payment of Rates, dated 27 September 2021, receives and notes the report and in doing so:  1. Authorises the Chief Executive Officer to take action pursuant to Section 184 of the Local Government Act 1999 to recover outstanding rates in accordance with Rates Arrears and Debtor Management Policy from properties listed in Attachment 1 to this Report  2. Pursuant to Section 38 and 44 of the Local Government Act 1999 authorises the Chief Executive Officer and the Mayor to execute the necessary documents in relation to the sale of the respective properties (if any) under common seal and  3. Authorises the Chief Executive Officer or his delegate to call for Expressions of Interest from Licensed Real Estate Agents/Auctioneers to undertake the Auction of those properties that proceed to Public Auction (if any) to recover outstanding rates pursuant to Section 184 of the Local Government Act 1999."	2021/364	Ongoing. Update provided at Ordinary Council Meeting on 13 December 2021	Finance and Business
25-Oct-21	14.6	Motion Without Notice	"that the Chief Executive Officer coordinate training on the subject of "Conflicts of Interest" for Councillor Daniele, and any other Councillors wishing to attend."	2021/383	Completed. Training was facilitated on Tuesday 18 January 2022	Governance and Executive Office
25-Oct-21	14.8	Dog and Cat Management Plan Review	"that Council, having considered Item 14.8 – Dog and Cat Management Plan Review, dated 25 October 2021, receives and notes the report and in doing so instructs the Chief Executive Officer to:  1. Commence public consultation on the draft Dog and Cat Management Plan presented as Attachment 1 to this report, in accordance with Council's Public Consultation Policy subject to the clarification of the requirements of and exemptions from desexing and  2. Report back to Council following completion of the public consultation process."	2021/385	Agenda - 31 January 2022	Development and Community
8-Nov-21	4.1	Outcome of Public Consultation - Wasleys Bridge Closure or Load Limit Reduction	"that Council, having considered Item 14.9 – Outcome of Public Consultation – Wasleys Bridge Closure or Load Limit Reduction, dated 25 October 2021, and in doing so, instructs the Chief Executive Officer to:  1. In accordance with the provisions of Section 32 of the Road Traffic Act 1961, apply a load limit of 6.5 tonnes, emergency vehicles, Council vehicles and service vehicles exempted, to Wasleys Road Bridge (Light River), Barabba  2. Relinquish the Bridge Renewal Program – Round 5 funding of \$107,500 and  3. Apply for Bridge Renewal Program – Round 6, with Council's contribution to be confirmed upon determination of the application."	2021/387	Ongoing	Infrastructure and Environment
8-Nov-21	5.3	Draft Long Term Financial Plan 2023-2032	hat the Council having considered Item 5.3 – Draft Long Term Financial Plan 2023-2032 dated 8 November 2021, receives and otes the report and in doing so resolves that the draft Long Term Financial Plan as contained in Attachment 1 is released for ublic consultation subject to the insertion of projects listed within Table 3: Projects not included in the Draft Long Term Financial an."		Forward Agenda - Audit Committee 14 February 2022	Finance and Business
22-Nov-21	2-Nov-21  12.2  Audit Committee Meeting - 17 November 2021  Audit Committee Meeting - 18 November 2021  Audit Committee Meeting - 19 November 2021  Audit		2021/413	Forward Agenda - Audit Committee 14 February 2022	Finance and Business	

22-Nov-21	12.2	Audit Committee Meeting - 17 November 2021	2. Authorises, pursuant to section 44 of the Local Government Act 1999, the Mayor and Chief Executive Officer to execute the Loan Agreement between the Adelaide Plains Council and the Mallala Football Club 3. Pursuant to the provisions of Sections 134 and 135 of the Local Government Act 1999, the Adelaide Plains Council does hereby order that the Council shall borrow by means of Convertible Cash Advance Debenture Loan, on the security of the general rate revenue of the Council, an amount up to the sum of \$70,000 from the Local Government Finance Authority of South Australia on a floating variable rate, the purpose of which is to finance Council's loan to Mallala Football Club and 4. Further, pursuant to Section 38 of the Local Government Act 1999, Council hereby authorises the Mayor and the Chief Executive Officer to execute under the Common Seal of Council, documentation associated with the aforementioned loan borrowing facility."		Ongoing. Draft Loan Agreement is being prepared, discussions with Club ongoing	Finance and Business
22-Nov-21	14.2	Draft Tourism and Economic Development Strategy - Public Consultation	nat Council, having considered Item 14.2 – Draft Tourism and Economic Development Strategy – Public Consultation, dated 22 ovember 2021, receives and notes the report and in doing so instructs the Chief Executive Officer to:  Commence public consultation on the draft Tourism and Economic Development Strategy presented as Attachment 1 and urism and Economic Development Issues and Opportunities Paper presented as Attachment 2 to this report, in accordance with uncil's Public Consultation Policy and  Report back to Council following completion of the public consultation process."		Agenda - 31 January 2022	Development and Community
22-Nov-21	14.3	Two Wells Scout Facility Relocation - Lease - Public Consultation	hat Council, having considered Item 14.3 – Two Wells Scout Facility Relocation – Lease – Public Consultation, dated 22 ovember 2021, receives and notes the report and in doing so instructs the Chief Executive Officer to:  Prepare a draft lease agreement (the Draft Lease) between Council and Scouts SA in relation to a portion of Lot 103 DP imprised in CR Volume 5753 Folio 647, incorporating the following key elements:  Ground lease for the purposes of a Scout Hall/Facility and associated activities  Lease period of 15 years with option for renewal for a further 5 years  Defined lease area that provides approximately 2000m² while preserving the potential for future access within the Two Wells wall Complex (Refer Attachment 1 to this Report)  Rent of \$1.00 per annum (exclusive of GST)  Permitted use – Scout Hall and  Undertake public consultation, in accordance with Council's Public Consultation Policy, in relation to the Draft Lease and report		Ongoing. Lease is being prepared in consultation with Scouts SA. Anticipate public consultation commencing in January 2022. Forward Agenda - February 2022	Development and Community/ Governance and Executive Office
22-Nov-21	15.5	Water Costs for the Cricket Pitch on the Mallala Oval	"that Council:  1. Resolves to not pass on the invoice to the Mallala Cricket Club for the cost of watering, from the next invoice received, on the basis that Council considers, with reference to clause 10 of its Lease and Licence for Community Land and Building Policy, the Turf Wicket is not a 'dedicated playing surface' and allows 'general public access' and/or 'use of the playing surface' and 2. Instructs the Chief Executive Officer to undertake a review of the lease between Council and the Mallala Cricket Club, in particular to give effect to paragraph 1 above."		Ongoing - lease currently being reviewed. Forward Agenda - February 2022	Governance and Executive Office

	Resolution Register - December 2021 - All							
Meeting Date	Item Number	Title	Resolution Description	Resolution Number	Status/ Comments ('Deferred, Ongoing, Agenda, Completed')	Responsible Department		
13-Dec-21	2.1	Confirmation of Council Minutes	"that the minutes of the Ordinary Council Meeting held on 22 November 2021 (MB Folios 17489 to 17499 inclusive), be accepted as read and confirmed."	2021/436	Completed	Governance and Executive Office		
13-Dec-21	2.2	Confirmation of Council Minutes	"that the minutes of the Special Council Meeting held on 29 November 2021 (MB Folios 17500 to 17505 inclusive), be accepted as read and confirmed."	2021/437	Completed	Governance and Executive Office		
13-Dec-21	12.1	Infrastructure and Enviroment Committee Meeting - 1 December 2021	"that Council receives and notes the minutes of the Infrastructure and Environment Committee meeting held 1 December 2021."	2021/438	Completed	Infrastructure and Environment		
13-Dec-21	12.2	Infrastructure and Enviroment Committee Meeting - 1 December 2021	"that Council endorses resolution 2021/027 of the Infrastructure and Environment Committee and in doing so:  1. Instructs the Chief Executive Officer to engage a suitably qualified consultant in accordance with Council's Procurement Policy to quantify the current Mallala CWMS infrastructure shortfalls and  2. Acknowledges that an allocation of \$15,000 will be incorporated into the second quarter 2021/2022 budget revision."	2021/439	Completed	Infrastructure and Environment		
13-Dec-21	12.2	Infrastructure and Enviroment Committee Meeting - 1 December 2021			Completed. Funding application has been submitted. Members will be advised of the outcome in due course.	Infrastructure and Environment		
13-Dec-21	12.2	Infrastructure and Enviroment Committee Meeting - 1 December 2021	Council endorses resolution 2021/031 of the Infrastructure and Environment Committee and in doing so instructs the Chief stive Officer to write to the Minister for Infrastructure and Transport demanding urgent action on the delivery of the Mallala roundabout."		Completed	Infrastructure and Environment		
13-Dec-21	14.1	CEO Recommendation pursuant to Regulation 21 of the Local Government (Procedures at Meetings) Regulations 2013 – Adoption of Long Term Financial Plan	"that Council, having considered Item 14.1 – CEO Recommendation pursuant to Regulation 21 of the Local Government (Procedures at Meetings) Regulations 2013 – Adoption of Long Term Financial Plan, dated 13 December 2021, receives and notes the report and in doing so, and in light of Council Resolution 2021/413, revokes Council Resolution 2021/234 made on 28 June 2021 as follows: "that Council having considered Item 14.2 – Strategic Plan 2021-2021, dated 28 June 2021, instructs that the Long Term Financial Plan is reviewed and updated by no later than 31 December 2021, noting that by that time determinations will have been made and resolutions likely adopted in relation to a number of strategic projects which carry significant expenditure."	2021/442	Completed	Governance and Executive Office		
13-Dec-21	14.2	Annual Review of Confidential Items	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, receives and notes the report and acknowledges that a formal review of Council's confidential items has been undertaken."	2021/443	Completed	Governance and Executive Office		
13-Dec-21	14.2	Annual Review of Confidential Items	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 17 December 2018 in relation to Item 21.1 – Australia Day Awards 2019 be revoked."	2021/444	Ongoing. Administrative process to release documents underway	Governance and Executive Office		
13-Dec-21	14.2	Annual Review of Confidential Items	Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the on 91(7) of the Local Government Act 1999 order made on 22 July 2019 in relation to Item 21.2 – Drought Communities amme be revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office		
13-Dec-21	14.2	Annual Review of Confidential Items	t Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the ion 91(7) of the Local Government Act 1999 order made on 26 August 2019 in relation to Item 21.1 – Drought Communities tramme be revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office		

13-Dec-21	14.2	Annual Review of Confidential Items	that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the ection 91(7) of the Local Government Act 1999 order made on 16 December 2019 in relation to Item 21.1 – Australia Day Awards 020 be revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 24 February 2020 in relation to Item 21.3 – Drought Communities Programme – Stage 1 Amendment be revoked."	2021/448	Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the Section 91(7) of the Local Government Act 1999 order made on 14 December 2020 in relation to Item 21.2 – Australia Day Awards 2021 be revoked."	2021/449	Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	hat Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the ction 91(7) of the Local Government Act 1999 order made on 14 December 2020 in relation to Item 21.2 – Australia Day Awards 21 be revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	nat Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the ction 91(7) of the Local Government Act 1999 order made on 22 March 2021 in relation to Item 21.5 – Wheller Road, Two Wells – and Division Application 312/357/2018 be revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that the ection 91(7) of the Local Government Act 1999 order made on 9 March 2021 in relation to Item 4.1 – Carslake Road Funding Deed e revoked."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	at Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that: ursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 14 May 2018 er Sections 90(2) and 90(3)(d) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government 1999 orders that Attachment 1 relating to Item 4.1 – Chief Executive Officer – Performance Review dated 14 May 2018 continue er retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed by 12 months on the basis that the item contains information that may prejudice the commercial position of the person who plied the information, and that the report and resolution 2018/175 be released and made available for public inspection; and ursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to oke this confidentiality order."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:  1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 22 August 2019 under Sections 90(2) and 90(3)(a) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that the Attachment 1 relating to Item 4.1 – Final Summary Report on Chief Executive Officer Performance Review dated 22 August 2019 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that the item contains information that may prejudice the commercial position of the person who supplied the information, and that resolution 2019/345 be released and made available for public inspection; and 2. Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."		2021/454	Ongoing. Administrative process to release documents underway	Governance and Executive Office	

13-Dec-21	14.2	Annual Review of Confidential Items	hat Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that: Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 12 August 2020 rider Sections 90(2) and 90(3)(a) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government to 1999 orders that the Attachment 1 relating to Item 4.1 – Summary Report on Chief Executive Officer Annual Performance view July 2020 dated 12 August 2020 continue to be retained in confidence and not available for public inspection until further der of Council, and that this order be reviewed every 12 months on the basis that the item contains information that may ejudice the commercial position of the person who supplied the information, and that resolution 2020/276 be released and made ailable for public inspection; and Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to voke this confidentiality order."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.2	Annual Review of Confidential Items	"that Council, having considered Item 14.2 – Annual Review of Confidential Items, dated 13 December 2021, resolves that:  1. Pursuant to Section 91(9)(a) of the Local Government Act 1999, having reviewed the confidential order made on 24 May 2021 under Sections 90(2) and 90(3)(d) of the Local Government Act 1999, the Council, pursuant to Section 91(7) of the Local Government Act 1999 orders that the Attachment 1 relating to Item 21.2 – Appoint Consultant – Chief Executive Officer Performance Review 2021-2023 dated 24 May 2021 continue to be retained in confidence and not available for public inspection until further order of Council, and that this order be reviewed every 12 months on the basis that it contains information that may prejudice the commercial position of the person who supplied the information or confer a commercial advantage on a third party, and that the report be released and made available for public inspection; and  2. Pursuant to Section 91(9)(c) of the Local Government Act 1999, Council delegates the authority to the Chief Executive Officer to revoke this confidentiality order."		Ongoing. Administrative process to release documents underway	Governance and Executive Office
13-Dec-21	14.3	Management of the Parhm Camping Reserve	IReserve I		Agenda - 31 January 2022	Governance and Executive Office
13-Dec-21	14.4	2022 Local Government Association Ordinary General Meeting - Proposed Items of Business	that Council, having considered Item 14.4 – 2022 Local Government Association Ordinary General Meeting – Proposed Items of usiness, dated 13 December 2021, receives and notes the report."		Completed	Governance and Executive Office
13-Dec-21	14.5	Two Wells Land Division - Road Naming	"that Council, having considered Item 14.5 – Two Wells Land Division – Road Naming, dated 13 December 2021, receives and notes the report and in doing so, assign the road name Brumby Court to the road reserve East of Longview Road and South of Fisher Street presented as Attachment 1."	2021/459	Completed	Infrastructure and Environment
13-Dec-21	15.1	Council Resolutions - Status Report	"that Council, having considered Item 15.1 – Council Resolutions – Status Report, dated 13 December 2021, receives and notes the report."	2021/460	Completed	Governance and Executive Office
13-Dec-21	15.2	Infrastructure and Environment Department - Monthly Report - December 2021	that Council, having considered Item 15.2 – Infrastructure and Environment Department – Monthly Report – December 2021, ated 22 November 2021 receives and notes the report."		Completed	Infrastructure and Environment
13-Dec-21	15.3	Adelaide Plains Kennel and Obedience Club Project – Summary	that Council, having considered Item 15.3 – Adelaide Plains Kennel and Obedience Club Project – Summary, dated 13 December 021 receives and notes the report."		Completed	Development and Community
13-Dec-21	15.4	Sale of Land for Non-Payment of Rates – December 2021 Update	"that Council, having considered Item 15.4 – Sale of Land for Non-Payment of Rates – December 2021 Update, dated 13 December 2021, receives and notes the report."	2021/463	Completed	Finance and Business

13-Dec-21	19.1	Motion Without Notice	"that Council:  1. Receives and notes the PowerPoint presentation that was presented by the Two Wells Golf Club Committee representative on 13 December 2021 and  2. Instructs the Chief Executive Officer to:  a. Engage with the Two Wells Golf Club committee with a view of understanding their requirements around the establishment of a working group which may include Council staff representation, Two Wells Golf Club Committee Members, Golf Australia and other stakeholders and  b. Bring back a report in relation to 2 above and other relevant matters."		Ongoing. Discussions are underway with a view to meet in February 2022.	Development and Community
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	December 2021  Wells – December 2021 concerns: a. commercial information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting business, or to prejudice the commercial position of Council, being information relating to ongoing negotiations and would on balance be contrary to the public interest and b. legal advice, being a verbal briefing by Mr Sean Keenihan, Chair, Norman Waterhouse Lawyers in relation to the matter of Crown Land at Two Wells 3. Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."		Governance and Executive Office	
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	onfidential Resolution		Confidential Resolution	Governance and Executive Office
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	Confidential Resolution	2021/467	Confidential Resolution	Governance and Executive Office
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	onfidential Resolution		Confidential Resolution	Governance and Executive Office
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	Confidential Resolution	2021/469	Confidential Resolution	Governance and Executive Office
13-Dec-21	21.1	Crown Land, Two Wells - December 2021	"that Council, having considered the matter of Item 21.1 – Crown Land, Two Wells – December 2021 in confidence under sections 90(2) and 90(3)(b) of the Local Government Act 1999, resolves that:  1. The report, Attachment 1, Attachment 2, Attachment 3 and the minutes of the meeting pertaining to Item 21.1 – Crown Land, Two Wells – December 2021 confidential and not available for public inspection until further order of the Council, except such disclosure as the Chief Executive Officer determines necessary or appropriate for the purpose of furthering the discussions or actions contemplated;  2. Pursuant to section 91(9)(a) of the Local Government Act 1999, the confidentiality of the matter will be reviewed every 12 months; and  3. Pursuant to section 91(9)(c) of the Local Government Act 1999, the Committee delegates the power to revoke this confidentiality		Completed	Governance and Executive Office
13-Dec-21	"that:  1. Pursuant to section 90(2) of the Local Government Act 1999, the Council orders that all members of the public, except Chief Executive Officer, General Manager — Governance and Executive Office, General Manager — Development and Community, General Manager — Infrastructure and Environment, Manager Governance and Administration, Manager Library and Community, Administration and Executive Support Officer/Minute Taker and Information Technology Support Officer be excluded from attendance at the meeting of the Council for Agenda Item 21.2 — Australia Day Awards 2022;  2. Council is satisfied that pursuant to section 90(3)(a) of the Local Government Act 1999, Item 21.2 — Australia Day Awards 2022 concerns information relating to proposed Australia Day Award recipients before the presentation of the awards; and 3. Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."		2021/471	Completed	Governance and Executive Office	

13-Dec-21	21.2	Australia Day Awards 2022	nat Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, receives and notes the report." 2021/472 Completed		Completed	Development and Community
13-Dec-21	21.2	Australia Day Awards 2022	"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Allan Parker as the recipient of the Citizen of the Year Award."	1 2021/473   Completed		Development and Community
13-Dec-21	21.2	Australia Day Awards 2022	"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Chloe Sharpe as the recipient of the Young Citizen of the Year Award."	2021/474	Completed	Development and Community
13-Dec-21	21.2		at the meeting be extended by 30 minutes."		Completed	Governance and Executive Office
13-Dec-21	21.2	Australia Day Awards 2022	"that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Two Wells Regional Action Team as the recipient of the Community Group of the Year Award."		Completed	Development and Community
13-Dec-21	21.2	Australia Day Awards 2022	that Council, having considered Item 21.2 – Australia Day Awards 2022, dated 13 December 2021, determines Dublin Cricket Club as ne recipient of the Community Project of the Year Award."		Completed	Development and Community
13-Dec-21	"the recipient of the Community Project of the Year Award."  "that Council, having considered the matter of Agenda Item 21.2 – Australia Day Awards 2022 in confidence under sections 90(2) and 90(3)(o) of the Local Government Act 1999, resolves that:  1. The staff report and the minutes pertaining to Agenda 21.2 – Australia Day Awards 2022 remain confidential and not available fo public inspection until all award recipients have been advised of the outcome;  2. Attachments 1-10 pertaining to Agenda 21.2 – Australia Day Awards 2022 remain confidential and not available for public		2021/478	Completed	Governance and Executive Office	

		15.2	2 Local Government Reform Update a Round 3 Amendments – January 2022				
	Adelaide Plains Council	Department:		Governance and Executive Office			
X	Council	Report A	uthor:	Manager Governance and Administration			
Date:	31 January 2022	Docume	nt Ref:	D21/55735			

#### **Purpose**

The purpose of this report is to provide Council with an update regarding the Local Government Reform Program, in particular those reform amendments which commenced on 6 January 2022, following proclamation on 23 December 2021.

#### **Background**

The Local Government Reform Program commenced in early 2019. Information and reports, including opportunities to make submissions, have been presented to Council since.

The Statutes Amendment (Local Government Review) Bill 2020 passed through the Parliament on 10 June 2021 and the Statutes Amendment (Local Government Review) Act (Commencement) Proclamation 2021 was made on Thursday 16 September 2021. The various amendments have been, and will continue to be, implemented in stages.

Round 1 amendments commenced on 20 September 2021 (and were the subject of Council Member training, and a formal report to Council, on Monday 27 September 2021 – <u>click here to view</u>), Round 2 Amendments commenced on 10 November 2021 (and were the subject of formal reports to Council on 22 November 2021 – <u>click here to view</u> and 29 November 2021 – <u>click here to view</u>) and the most recent proclamation, on 23 December 2021, saw a further round of amendments commencing on 6 January 2022 (Round 3 Amendments) and set out additional commencement dates for further amendments.

#### Discussion

The Round 3 Amendments, which commenced on 6 January 2022, are summarised within this report. The Local Government Association (LGA) has also provided commentary regarding the various changes, available at the <u>Member Services LG Reform Page</u>.

## Strategic Management Plans

Amendments to section 122(3a), (4)(a) and (4b) of the Local Government Act 1999 (the Act)

The amendments:

(3a) – insert a regulation making power to prescribe additional requirements with respect to strategic management plans.

(4)(a) – requires that council must undertake a review of its Long Term Financial Plan (LTFP) (and any other elements of its strategic management plans prescribed by the regulations) on an annual basis (as opposed to the previous 'as soon as practicable after adopting the council's annual business plan for a particular financial year').

ACTION: Councils should review existing practices and processes to ensure the requirement for an annual review of the LTFP is incorporated. In light of this amendment, Management will facilitate an annual review of APC's LTFP, noting that a review is currently underway.

(4b) – inserts that the Minister may require a report from the CEO under s122(4a) to address particular matters and/or be in a manner and form determined by the Minister. Whilst the (4b) provision is new and introduces the ability for the Minister to specify matters to be included, and the manner and form of the report, the obligation for council to take into account a report from the CEO on the sustainability of the council's long-term financial performance is not new.

ACTION: To date, the Minister has not prescribed any particular matters and/or determined a particular manner and form. Management will, naturally, monitor, and action, any future prescribed requirements in this regard.

## Annual business plans and budgets

1. Adopting an amended annual business plan and budget

New section 123(6a) of the Act

Section 123(6a) inserts a new requirement that, if a council proposes to adopt an annual business plan with amendments (i.e. different from the draft on which they undertook public consultation), the council must include a statement in the adopted annual business plan which outlines any significant amendments from the draft and the reasons for those amendments.

ACTION: Councils should review existing processes for finalisation of the Annual Business Plan and Budget to ensure the new requirement is incorporated.

# 2. Authorisation of borrowings

New section 123(7a) of the Act

Section 123(7a) inserts a new provision which provides that a budget of a council may authorise the entry into borrowings and other forms of financial accommodation for a financial year of up to an amount specified in the budget.

ACTION: If relevant, this information should be considered as part of annual business plan and budget preparation.

## 3. Date of adoption

Amendment to section 123(8) of the Act

Amends the date by which a council must adopt their annual business plan and budget to 15 August (previously 31 August).

ACTION: Councils should review existing processes to ensure the earlier date is reflected. The current anticipated timeline (refer Agenda Item 14.5 – 2022/2023 Annual Business Plan and Budget Development Framework) anticipates APC's annual business plan and budget for 2022/2023 to be adopted by 11 July 2022, well ahead of the amended date of adoption under section 123(8) of the Act.

#### 4. Manner and form

a) New section 123(10a) of the Act

Inserts a regulation making power to prescribe additional requirements with respect to the manner in which matters are presented in annual business plans (no regulations are currently anticipated however this inserts the ability for regulations to be made in future).

It is noted that draft regulations have been developed under existing s123(2)(g) for consistent reporting of rating matters in Annual Business Plans.

b) Amendment to regulation 6 of the Local Government (Financial Management) Regulations 2011

The amendments make the following changes to ensure consistent reporting of rating matters in Annual Business Plans:

- The amendment requires councils to include additional material in their Annual Business Plans, in particular:
  - a statement on the total expected revenue from general rates for the financial year compared to the total expected revenue from general rates for the previous financial year as set out in the annual business plan for that previous financial year (excluding rebates and remissions on rates that are not discretionary rebates or remissions);
  - a statement on the percentage change in the total expected revenue from general rates for the financial year compared to the total expected revenue from general rates for the previous financial year as set out in the annual business plan for that previous financial year (excluding rebates and remissions on rates that are not discretionary rebates or remissions);
  - if relevant, a statement on the average change in the expected rates for the financial year (expressed as a whole number of dollars) for each land use category declared as a permissible differentiating factor compared to the expected rates for each category for the previous financial year as set out in the annual business plan for that previous financial year;
  - If an annual business plan sets out a growth component in relation to general rates, it
    may only relate to growth in the number of rateable properties (and must not relate
    to growth in the value of rateable properties).

ACTION: The LGA is working with the South Australian Local Government Financial Management Group (SALGFMG) to develop a suggested template/format for information which should be included in the Annual Business Plan to comply with this requirement. It is expected this will be available in early 2022.

These new obligations, together with the ESCOSA oversight set out in section 122, represents part of the negotiated alternative to rate capping. The LGA strongly recommends that councils comply with the intent of the amendment (i.e. that all councils present this information in a consistent manner in their Annual Business Plans). Adherence to these new obligations will minimise the risk that a future government will implement additional regulations that increase the regulatory obligations relating to Annual Business Plans.

#### **Long Term Financial Plans**

Amendments to regulation 5 of the Local Government (Financial Management) Regulations 2011

The amendments make the following changes:

• Regulation 5(2)(b) - after "basis" inserts "including key assumptions,"

Most councils would already use some key assumptions (i.e. CPI/LGPI predictions) when developing their LTFP. The regulations now require the key assumptions used to be clearly identified within the LTFP. If not already captured, this information should be added as part of the annual review of the LTFP.

 Regulation 5 sets out the prescribed period for the purposes of section 122(1c) of the Local Government Act (which relates to the provision of information to ESCOSA).

The prescribed period will be four (4) years. This regulation will not commence until 30 April 2022.

ACTION: Councils should review existing processes to ensure the required information is captured within the LTFP. The LGA is working with the South Australian Local Government Financial Management Group (SALGFMG) to develop a suggested template/format for information which should be included in the LTFP. It is expected this will be available by March/April 2022. Management will monitor this and action any updates as necessary.

#### Internal control policies

1. New section 125(2) of the Act

Inserts a regulation making power to prescribe a standard or document (such as a model relating to financial controls) with respect to internal financial control policies, practices and procedures.

2. New regulation 10A of the Local Government (Financial Management) Regulations 2011

The regulation inserts that, for the purposes of section 125(2) of the Local Government Act, the policies, practices and procedures of internal financial control of a council must be in accordance with the Better Practice Model—Internal Financial Controls.

The Better Practice Model – Internal Financial Controls (BPM) was already an adopted standard in the Local Government (Financial Management) Regulations 2011, however it will now be a document with which councils are required to comply. Whilst most councils already give due consideration to the BPM,

councils should review existing practices and procedures to ensure they align with the BPM. The BPM can be found on the member section of the LGA's website under the 'Financial Sustainability' heading.

The BPM underwent a comprehensive review in 2017 and it is not anticipated that substantial changes will be needed. The LGA will work with the South Australian Local Government Financial Management Group (SALGFMG) to update any language and/or terms as necessary and a broader review of the document will be considered in the next couple of years.

ACTION: Councils should review existing practices and procedures to ensure they align with the Better Practice Model—Internal Financial Controls. APC's Internal Financial Controls Policy was developed based on the Better Practice Model—Internal Financial Controls and, accordingly. Internal Financial Controls Policy was last reviewed in 2021 and will therefore be presented to Council, via the Audit Committee, for its next routine review in 2023.

#### Auditor

# 1. Amendment to section 128(6) of the Act

The intent of this amendment is that council will change their Auditor every five years and to prevent council from reappointing an Auditor until at least five years have passed since they last held the office. Previously the section allowed a council to retain an Audit firm for a period longer than five years providing the individual who played a significant role in the audit process did not play a role for more than five continuous years without a two-year break.

There are transitional regulations proposed which will allow councils to honour existing contracts with their Auditor.

ACTION: Councils will need ensure this obligation is complied with as part of the procurement process for appointment of an external auditor each time such a process is undertaken. APC appointed auditor, Mr Tim Muhlhausler of Galpins Accountants, Auditors and Business Consultants, for the provision of external audit services on 22 February 2021 for a period of three (3) financial years (commencing with the audit for the financial year ending 30 June 2021), with an option of right to renew for a further period of two (2) x one (1) year extensions. Accordingly, the next procurement process to appoint an external auditor will occur ahead of the financial year ending 30 June 2024 at the earliest and, naturally, the requirements of the Act will be observed at that time.

## 2. New regulation 15 of the Local Government (Transitional Provisions) Regulations

The Transitional Provision provides that, if an audit firm comprises at least one registered company auditor, then the changes to section 128(6) do not commence until the end of the term of the current contract with that audit firm.

## Declaration of general rate (including differential general rates)

Amendment to section 153(5)(b) of the Act

Amends the date after which a council must not declare a general rate for a particular financial year to 15 August (previously 31 August) to align with the amendment to section 123(8) (the date by which a council must adopt their annual business plan and budget).

ACTION: Councils should review existing processes to ensure they reflect the earlier date. The current anticipated timeline (refer Agenda Item 14.5 – 2022/2023 Annual Business Plan and Budget Development Framework) anticipates APC to declare its general rates for 2022/2023 by 11 July 2022, well ahead of the amended date of declaration under section 153(5)(b) of the Act.

#### Payment of rates – general principles

Amendment to section 181(3) of the Act

Amends the date to align with the amendment to section 123(8) (the date by which a council must adopt their annual business plan and budget) and allows council to adjust the months in which instalments would otherwise be payable if a council declares a general rate for a particular financial year after 15 August (previously 31 August).

ACTION: Councils should review existing processes to ensure they reflect the earlier date.

#### Financial accountability

New regulation 13 of the Local Government (Transitional Provisions) Regulations 2021

Until the commencement of section 79(1) of the Review Act, the requirement under section 122(1e)(b) of the Local Government Act (as inserted by section 79(2) of the Review Act) for a council to provide the designated authority with all relevant information on revenue sources outlined in the funding plan referred to in subsection (1a)(a) (of section 122 of the Local Government Act) will be taken to be satisfied if the council provides the designated authority with all relevant information on the intended sources of the council's projected total revenue for the period to which its long-term financial plan relates (such as revenue from rates, grants and other fees and charges).

ACTION: The LGA will work with ESCOSA and the South Australian Local Government Financial Management Group (SALGFMG) to clarify the information that should be provided to comply with this requirement. Management will monitor this.

# Council audit and risk committees - membership

New regulation 14 of the Local Government (Transitional Provisions) Regulations 2021

The Transitional Provision authorises existing members of council audit committees to remain on the new audit and risk committee (amendments to expand audit committees to audit 'and risk' committees take effect on 30 November 2023) until the expiration of their current term of office.

ACTION: Noting that APC's current independent Audit Committee Members are appointed until 30 June 2022, Management will be mindful of the above, and make recommendations accordingly, at the appropriate time.

## **Annual reports**

## 1. New section 131(1a) of the Act

Requires council to include the amount of legal costs incurred in the relevant financial year.

The minimum requirement is to provide the total amount however there is nothing preventing a council from including other explanatory notes, as appropriate.

2. Amendment to regulation 35 of the Local Government (General) Regulations 2013

The amendment provides that the following material is prescribed for the purposes of Schedule 4 clause (i) of the Local Government Act (Material to be included in annual report of council):

- the report required under section 270(8) of the Local Government Act (internal review of council decisions)
- a summary of the details (including the cost) of any interstate and international travel (excluding prescribed interstate travel) undertaken by members of the council during the relevant financial year funded in whole or in part by the council
- a summary of the details (including the cost) of any interstate and international travel (excluding prescribed interstate travel) undertaken by employees of the council during the relevant financial year funded in whole or in part by the council
- a summary of the details (including the cost) of any gifts above the value of \$50 provided to members of the council during the relevant financial year funded in whole or in part by the council
- a summary of the details (including the cost) of any gifts above the value of \$50 provided to employees of the council during the relevant financial year funded in whole or in part by the council
- a statement of the total amount of expenditure incurred using credit cards provided by the council for use by members or employees of the council during the relevant financial year.

#### 3. Amendment to Schedule 4 of the Act

Regulation 4 makes the following amendments to Schedule 4 (Material to be included in the annual report of a council) of the Local Government Act:

• Clause 1(h)(iii) – delete "next intends" and substitutes "is next required" so that it reads "when the council is next required to conduct a review under Chapter 3 Part 1 Division 2".

Council must ensure that all aspects of the composition of the council are comprehensively reviewed under section 12 of the Local Government Act at least once in each relevant period. The relevant period is determined by the Minister by notice in the Gazette. Councils must include a statement of when they are next required to conduct a review in their annual reports.

Clause 1(h)(iv) – deletes subparagraph (iv)

Councils are no longer required to include a statement of the procedures that are available under Chapter 3 for electors to make submissions on representation under the Local Government Act in their annual report.

• Clause 2(c) – deletes paragraph (c)

Councils are no longer required to report on the decision-making structure of the council in their annual report.

Clause 2(d) – deletes paragraph (d)

Councils are no longer required to report on the implementation of equal employment opportunity programs, and other human resource management or development programs, during the relevant financial year in their annual reports.

ACTION: Councils will be required to report in accordance with the updated provisions for their 2021/2022 Annual Report (i.e. for the current financial year). The LGA will update existing material/guidelines regarding Annual Report requirements. It is expected this will be available in 2022 in time for annual report preparation. Management will, naturally, take the updated material/guidelines, and indeed the legislation, into account in the preparation of the 2021/2022 Annual Report.

Public consultation – representation report and access to meetings and documents – code of practice

Amendment to regulation 8 of the Local Government (Transitional Provisions) Regulations 2021

Until the commencement of the Community Engagement Charter (CEC), the requirement for a council to undertake public consultation in sections 12(7) (which relates to representation reports) and 92(5) (which relates to Code of practice for access to meetings and documents) of the Local Government Act will be taken to be satisfied if the council follows the relevant steps set out in its public consultation policy.

Councils do not need to take any action relating to the commencement of this amendment.

# Behavioural standards panel - ability to appoint members

New sections 262F(3), (4), (5) and (6) to the Act

The amendment commences the relevant sections of the new Behavioural Standards Panel provisions that relate to appointing panel members.

Section 262F(3) provides that the Panel consists of the following members appointed by the Governor—

- (a) a member nominated jointly by the Minister and the LGA to be the presiding member of the Panel; and
- (b) a member nominated by the Minister; and
- (c) a member nominated by the LGA.

A member or employee of a council cannot be appointed as a member of the Panel.

The commencement of these sections allows the Governor to appoint Panel members so they can commence the relevant preparatory work in the lead up to the new Behavioural Standards commencing in late 2022.

The commencement of section 262F(6) allows the Minister and the LGA to consult on their proposed nominations with a registered industrial association that represents the interests of employees of councils specified by the Minister by notice in the Gazette. It is proposed that the notice under section 262F will be published in the Gazette to coincide with the proclamation in late December 2021.

Councils do not need to take any action relating to the commencement of this amendment.

#### Regulations

The following sets of regulations were also made on 23 December 2021 (with key changes outlined above):

- Local Government (Financial Management) (Review) Variation Regulations 2021
- Local Government (General) (Annual Reports) Variation Regulations 2021
- Local Government (Amendment of Schedule 4 of Act) Regulations 2021 and
- Local Government (Transitional Provisions) (Stage 2) Variation Regulations 2021.

#### Commencement yet to be determined

Along with the provisions outlined above, the proclamation made on 23 December 2021 also included additional commencement dates for a range of other sections of the Review Act:

- 30 April 2022 (provisions relating to strategic management)
- 30 June 2022 (provisions relating to number of members, composition and wards, principal member, meetings of electors and transitional provisions)
- 30 June 2023 (provisions relating to strategic management plans)
- 31 August 2023 (provisions relating to rateability of land, basis of rating and site values)
- 30 November 2023 (provisions relating to audit and risk committees, conduct of audits, role
  of a Chief Executive Officer)

The LGA will provide further information on these future commencement dates as they approach. Management will continue to keep a watching brief on the above, with particular focus on guidance and materials released by the LGA, and Members will be updated accordingly.

#### Conclusion

The Statutes Amendment (Local Government Review) Act (Commencement) Proclamation 2021 was made on Thursday 16 September 2021. With reform of this magnitude, all of the amendments will not be implemented at once. Round 1 amendments commenced on 20 September 2021 and Round 2 Amendments commenced on 10 November 2021. The various Round 3 Amendments, which were proclaimed on 23 December 2021 and commenced on 6 January 2022, are set out within the body of this report.

Management will continue to keep a watching brief in relation to the remaining amendments, which will take effect on the dates set out above and indeed further a date, or dates, yet to be determined and Members will be updated accordingly.

# RECOMMENDATION

"that Council, having considered Item 15.2 – Local Government Reform Update and Round 3 Amendments – January 2022, dated 31 January 2022, receives and notes the report."

## **Attachments**

Nil

#### References

#### Legislation

Local Government Act 1999 (SA)

Local Government (Financial Management) (Review) Variation Regulations 2021

Local Government (General) (Annual Reports) Variation Regulations 2021

Local Government (Amendment of Schedule 4 of Act) Regulations 2021 and

Local Government (Transitional Provisions) (Stage 2) Variation Regulations 2021

Statutes Amendment (Local Government Review) Act (Commencement) Proclamation 2021 (SA)

Statutes Amendment (Local Government Review) Act 2021 (SA)

# Council Policies/Plans

Annual Business Plan and Budget

Internal Financial Controls Policy

Long Term Financial Plan

Strategic Plan 2021-2024 Proactive Leadership

10	Adelaide	15.3	Administration Deputy Board Member – Gawler River Floodplain Management Authority			
	Plains Council		ent:	Governance and Executive Office		
		Report Au	ıthor:	Chief Executive Officer		
Date:	31 January 2022	Documen	t Ref:	D22/397		

#### <u>Purpose</u>

The purpose of this report is to formally notify Council that, following a period of parental leave in 2021, Ms Sheree Schenk, General Manager – Governance and Executive Office, has resumed the role of Administration 'Proxy' (Deputy) Board Member of the Gawler River Floodplain Management Authority (GRFMA) in accordance with Council Resolutions 2020/248 and 2021/007.

# **Background**

Clause 4.3.1.1 of the GRFMA Charter (click here to view) requires each constituent council to appoint an employee as a Deputy Board Member to act in the place of the Board Member (being the Chief Executive Officer) if that Board Member is unable to attend a meeting of the GRFMA or to otherwise act as a Board Member whilst the Board Member is unable to attend a meeting of the Board or to act as a Board Member.

# **Discussion**

Council, at its Ordinary Meeting on 27 July 2020, appointed Ms Sheree Schenk, General Manager – Governance and Executive Office as its Administration 'Proxy' (Deputy) Board Member:

14.4 Appointment of Proxy Administration Board Member – Gawler River Floodplain Management Authority

Moved Councillor Daniele Seconded Councillor Boon 2020/ 248

"that Council, having considered Item 14.4 – Appointment of Proxy Administration Board Member – Gawler River Floodplain Management Authority, dated 27 July 2020, receives and notes the report and instructs its Chief Executive Officer to advise the Gawler River Floodplain Management Authority that it wishes to nominate Ms Sheree Schenk, Council's General Manager, Governance and Executive Office, for the position of Proxy Member for the Administration membership position on the Authority."

CARRIED

In light of Ms Schenk's period of parental leave for the majority of 2021, and recognising the current GRFMA Charter Review and its governance focus, Council, at its Ordinary Meeting on 27 January 2021, appointed Ms Alyssa Denicola, Acting General Manager – Governance and Executive Office, as the Administration Deputy Board Member until 30 December 2021:

14.1 Appointment of Administration Deputy Board Member – Gawler River Floodplain Management Authority

Moved Councillor Lush Seconded Councillor Keen 2021/007

"that Council, having considered Item 14.1 – Appointment of Administration Deputy Board Member – Gawler River Floodplain Management Authority, dated 27 January 2021, receives and notes the report and in doing so nominates Council's Acting General Manager – Governance and Executive Office, Ms Alyssa Denicola, as the Administration Deputy Board Member on the Gawler River Floodplain Management Authority until 30 December 2021."

**CARRIED** 

#### Conclusion

With 30 December 2021 having now passed, and indeed Ms Schenk having also returned from leave, Ms Schenk has resumed the role of Administration Deputy Board Member of the Gawler River Floodplain Management Authority in accordance with Resolution 2020/248 above. This report is presented for Members' information and noting.

## RECOMMENDATION

"that Council, having considered Item 15.3 – Administration Deputy Board Member – Gawler River Floodplain Management Authority, dated 31 January 2022, receives and notes the report."

## **Attachments**

Nil

#### References

### Legislation

Local Government Act 1999

#### Council Policies/Plans

Gawler River Floodplain Management Authority Charter

Strategic Plan 2017-2020

4.5 Accountable and Sustainable Governance

10	Adelaide	15.4	Draft Tourism and Economic  Development Strategy – Public  Consultation Summary	
	Plains Council		ent:	Development and Community
		Report Au	ıthor:	General Manager – Development and Community
Date:	31 January 2022	Documen	t Ref:	D22/2951

# **EXECUTIVE SUMMARY**

- The Tourism and Economic Development Strategy will provide Council with strategies to develop
  and sustain a thriving tourism economy and guidance to facilitate economic development
  opportunities throughout the Adelaide Plains.
- Council's consultant undertook targeted engagement with stakeholders, Council staff and Elected Members in the preparation of the Draft Tourism and Economic Development Strategy.
- At the November 2021 Ordinary Meeting of Council the Draft Tourism and Economic Development Strategy, was presented to Council to endorse the commencement of public consultation.
- The draft strategy underwent public consultation from 02 December 2021 7 January 2022 and included a well-attended consultation drop in session held in Two Wells.
- Twelve (12) submissions were received from the community and these submissions are summarised in this report

# RECOMMENDATION

"that Council, having considered Item 15.4 – *Draft Tourism and Economic Development Strategy* – *Public Consultation Summary*, dated 31 January 2022, receives and notes the report.

#### **Attachments**

1. Draft Tourism and Economic Development Strategy Summary of Submissions

# **DETAILED REPORT**

# **Purpose**

To provide Council with a summary of the responses to public consultation on the Draft Tourism and Economic Development Strategy.

# Background

The development of an integrated Tourism and Economic Development Strategy was recognised as a priority project for the growing Adelaide Plains economy and a community sited at the fringe of metropolitan Adelaide in the company of key coastal and regional partners. Tourism is an increasingly important economic driver sustaining businesses and jobs, as well as supporting and adding to the vibrancy of our communities.

There is considerable potential for tourism opportunities associated with the future growth and development of the district, including:

- Adelaide International Bird Sanctuary National Park
- Two Wells main street growth and redevelopment through the unlocking of Crown Land
- Expansion of the horticultural industry through the Northern Adelaide Irrigation Scheme (NAIS)
- Short stay accommodation in proximity to National Highway One related to high volumes of traffic
- Short term worker accommodation associated with existing and new land uses in the horticulture and urban employment zoned areas.

# Discussion

The intent of the Tourism and Economic Development Strategy includes:

- Provide Council with strategies to develop and sustain a thriving tourism economy
- Identify tourism and market investment initiatives and areas for future exploration and development
- Provide direction on how to increase visitor numbers and spending, encouraging tourists
  passing through to stay for several days as part of their travelling journey
- Provide guidance for Council to facilitate economic development opportunities throughout the Adelaide Plains Council area

Consultation with relevant stakeholders, along with feedback from Elected Members, informed the development of the draft Tourism and Economic Development Strategy.

The objective of the next phase of consultation was to received feedback and comment on the draft Strategy from the community.

Key themes in the Draft Tourism and Economic Development Strategy revolve around the Adelaide Plains Coastal Experiences, Town Centres and Main Streets, Food and Primary Industries, Business Support and Growth and Marketing and Branding. Supporting themes address Population, Infrastructure and Employment.

Each theme contains a summary of key opportunities and constraints and some of the options to address these issues through actions for Council and a variety of stakeholders. The Draft Tourism and Economic Development Strategy also draws clear linkages between its themes and the objectives of the Strategic Plan.

# **Consultation Summary**

Public Consultation on the draft Tourism and Economic Development Strategy spaned 2 December 2021 to 7 January 2022, well in excess of the 21 days outlined in Council's Public Consultation policy, recognising that the consultation occurred in the lead up to Christmas.

Consultation activities included advertisements in the Plains Producer and The Bunyip, copies of the Plan being available at Council sites, emails to stakeholders involved in the preliminary engagement and a drop in session with Council staff in the Two Wells Chamber.

Twelve (12) submissions were received raising a range of issues including facility upgrades and access, infrastructure requirements, tourism opportunities, main street upgrades and transport issues.

A summary of submissions including broad issues raised in the submission and Council staff initial response is contained in Attachment 1. Full submissions are attached to this report in Attachment 2.

Council staff will work with the project consultant (Holmes Dyer) to amend the draft document and present a final Tourism and Economic Development Strategy to Council for endorsement and the commencement of implementation.

#### Conclusion

Developing a Tourism and Economic Development Strategy will ensure that Council has a clear and comprehensive document that can assist Council capitalise on its key tourism assets and provide strategies to develop and sustain a thriving economy.

## References

#### Legislation

Local Government Act 1999

# Council Policies/Plans

# Tourism and Economic Development Strategy (TEDS) Summary

Respondent	Key Issues	Initial Council Staff Response
Trevor Applebee	Inclusion at every opportunity for people and the community when considering decisions e.g. shared walking and cycling paths to have disabled and aged requirements included	Noted – Council has a Disability Access & Inclusion Plan that recognises the role Council plays in disability access and inclusion. Council endorsed the revised Adelaide Plains Council Disability Access and Inclusion Plan (DAIP) at its September 2020 Ordinary Council Meeting.  Recommend an addition to the TEDS around the need for facilities to cater to all.
Emma Micklethwaite	<ul> <li>Believes a walking trail from Pt Prime to Parham will be too expensive and pose engineering issues</li> <li>Instead, suggests walking/cycling trail alongside Ruskin Road starting at Thompson Beach and ending at Dublin</li> <li>Believes her idea will provide a place for locals and visitors to exercise safely and will provide footpaths for the township, Provide alternative route from the beach, Develop other access points to the National Park, Provide a pedestrian link from Dublin to Thompson Beach</li> <li>Suggested the development of an educational facility at Thompson Beach highlighting the benefits of our Coastal Ecosystems</li> </ul>	Noted – specific locations, designs, and functions of trails along the coast will be determined in the future.  The Tourism and Economic Development Strategy is a higher level document that identifies key themes and initiatives with more detail to follow as specific actions are further planned and then implemented.  Inclusion of the potential for a coastal education centre within the strategy is supported
Ian O'Loan (Adelaide Plains Business Advisory Group)	Main Streets & Townships  • (Township Activation) – Undertake an Aged Care demand study and promote the need for further health services within townships	Noted – Council has undertaken an Aged Living Review which has been considered in confidence given the specific nature of the findings.

Respondent	Key Issues	Initial Council Staff Response
	(Financial Mechanisms) – Provide incentives and encourage Alfresco dinning within townships to further stimulate economic activity	Outdoor dining is encouraged in the townships and a review of outdoor dining permitting is underway.
	Business Support & Growth  • (Business Competitiveness) – Provide a local Economic/Community Stimulus funding stream with specific criteria for the attraction of National & International visitation.	There are many business support programs and organisations that support business e.g. Regional Development Australia and APBAG and Council provides the services of an Economic Development Officer to support economic development within the Council area.
		Council is not in a position to underwrite or subsidise the establishment of private sector development.
	(Infrastructure) – Inclusion of investigations into heavy vehicle town bypasses for Mallala and Two Wells via Temby Road to improve safety, amenity & lifestyle within township zones	Heavy vehicle bypasses is an issue under investigation by Council and relevant transport authorities.
	<ul> <li>(Sports &amp; Recreational Activities) – Inclusion of specifics to the Two Wells Golf Club, and the Inclusion of walking trail references and links from townships areas of APC highlighting areas such as the Rockies Reserve recreational area bordering the Light River.</li> </ul>	Council did apply for grant funding to undertake the development of a Trails Strategy in 2021 which was unsuccessful. The development of a trails strategy is still a priority that will proceed when funding is available. A Walking and Cycling Plan for Two Wells is currently under development.

Respondent	Key Issues	Initial Council Staff Response
		Council has resolved (Dec 2021) to investigate what assistance it can provide to the Two Wells Golf Club in the redevelopment of the Two Wells Golf Course. Reference to opportunity of golf course redevelopment supported.
	<ul> <li>Food &amp; Primary Industries</li> <li>(Higher Value Markets) – Consideration for decreasing the size of subdivisions within the horticulture zone of the Gawler River Area as recommended in the Jensen report to make smaller competitive farming enterprises</li> </ul>	The reduction of allotment sizes within Horticulture areas is predicated on access to water and was envisaged as a potential outcome of the construction of the NAIS water project. While the market penetration of the NAIS network is still somewhat limited, should recycled water become more widely available within horticulture areas, then reduction in minimum allotment sizes can be considered and if appropriate relevant changes to the Planning & Design Code initiated.
	<ul> <li><u>Coastal Experiences</u></li> <li>(<i>Eco-Tourism Experiences</i>) – Inclusion of a specific mention to Indigenous Tourism</li> </ul>	Specific reference to Indigenous Tourism to be included in TEDS.
Local Resident (Name and Address withheld)	Change page 2 statement from relationship to the coast and the Barossa to relationship to the coast and the Barossa and part of the journey to Yorke Peninsula	Noted consider change
	<ul> <li>On page 3's statement regarding horticulture food bowl, is asking what area is defined as food bowl – believes there are very few broad acre market gardens left in district. Suggested that defined horticulture area that protects soil that runs parallel to the Gawler River.</li> </ul>	Clarify what is meant by the 'food bowl' area

Respondent	Key Issues	Initial Council Staff Response
	Include tidal boat ramp at Middle Beach	Include reference to Middle Beach Boat Ramp
	<ul> <li>Suggested sealing key roads and esplanades to allow better access</li> </ul>	Council has determined to seal Middle Beach Road and Esplanade.
	<ul> <li>Believes campground at Dublin will impact Parham and Middle Beach campgrounds. Support existing facilities e.g. Middle Beach and Parham</li> </ul>	Noted
	<ul> <li>Suggested incorporating independent living opportunities into the available crown land on the south if Old Port Wakefield road in Two Wells</li> </ul>	Any development of Crown Land in Two Wells would be assessed against the provisions of the Planning and Design code and is likely to consist of a range of complementary land uses.
	<ul> <li>Suggested incorporating Two Wells into the hidden gems (Mallala Museum)</li> </ul>	Noted
	Encourage Two Wells bakery owners to relocate	Noted but outside scope of strategy
	<ul> <li>Tidying up façade of Two Wells by planting trees and removing burnt out vehicles</li> </ul>	Township improvements is consistent with the Strategy
	<ul> <li>Provide support to Mallala shop owners to improve façade</li> </ul>	Noted – Council has considered the potential for a Main Street façade upgrade program
	Increase business diversity and support	Noted – a key reason for the TEDS is to support business and tourism. Council provides financial
		<u> </u>

Respondent	Key Issues	Initial Council Staff Response
		and in-kind support to the Adelaide Plains Business Advisory Group.
	<ul> <li>Implement tourism opportunities to increase visitors including expansion of facilities at Middle Bach and Parham</li> </ul>	Council has engaged with the owners of the Middle Beach Caravan Park around potential for expansion. Council has undertaken significant improvements to an interpretative area and camp ground at Parham
	Other opportunities  O Promoting day trips from Adelaide  Consider accommodation options for seasonal workers  Trail Developments  Better recognition of the 'Two Wells'  Increase transport options	Noted – the need for public transport has been identified as a key issue as urban growth occurs.
Maxine Mills/Ian Telfer (Thompson Beach Progress Association)	Seal the Esplanade: large amounts of dust generated due to cars speeding and increased traffic	Sealing of Thompsons Beach Esplanade can be considered as part of Council's Infrastructure and Asset Management Plan (IAMP). Any design to seal the road would include consideration of speed and safety features in the design process.
	Expand existing car park and provide new: increased visitors are inevitable, therefore more formal car parking required.	2 car parks have recently been extended, further parking facilities will be considered as part of the development of 'Settlement Plans' for each coastal settlement as part of the APC Growth Strategy. As noted in the submission much of the land and around Thompsons Beach is now part of the Bird Sanctuary and is not under Council's care and control.

Respondent	Key Issues	Initial Council Staff Response	
	Provide water to the 2 existing and 1 new public toilet blocks: believes do not currently comply with current health code	Current composting toilets comply, new flushing toilets would not meet current standards in same locations and require waste disposal at least 100m from mean high tide mark	
Pat Thompson	Parham referred to in draft plan as Port Parham, is this legal?	Noted – to be reviewed and plan amended if required	
	Issues around table heights and walkways being wheelchair friendly	Noted – Council has a Disability Access & Inclusion Plan that recognises the role Council plays in disability access and inclusion. Council endorsed the revised Adelaide Plains Council Disability Access and Inclusion Plan (DAIP) at its September 2020 Ordinary Council Meeting. An addition to the TEDS around the need for facilities to cater to all to be added.	
	Believes Dublin Reserve has potential for a bird watching area	Noted	
	Could Dublin Cemetery be a tourist attraction?	Noted this concept is consistent with the need to celebrate and promote the regions heritage	
Roslyn Shirlaw	Clean up roadside rubbish and waste management which is highly visible on Port Wakefield road and entries into towns	Port Wakefield Road is a Department of Transport road and Council is not responsible for its upkeep, however a request for DIT to maintain the road with more frequency given its impact would be appropriate.	
	Need for regional medical facility: Polyclinic at Dublin	Reference to the need to community facilities including medical is already within the document.	

Respondent	Key Issues	Initial Council Staff Response
		Consider reinforcing this within the TESD as a key issue to address as part of growth planning.
	Dublin main street upgrade and entry statement necessary	The future role of Dublin is being addressed as part of the APC Growth Strategy which is
	Tourism information centre for Dublin (can be run by volunteers?) or information hub for education	currently under preparation. Entry statement and 'main street' improvements for Dublin, in various forms, have been considered by Council in recent times and are likely to be an implementation project that falls out of the TEDS.
	Dublin potential for land rezoning, infrastructure requitements along the coast e.g. water supply, waste management and risk of rising sea levels	The role of Dublin as a central 'hub' for services and facilities is noted and is being considered as part of the future plans for Adelaide Plains Council. This potential role for Dublin can be further reinforced in the TEDS.
		Council is preparing to undertake a review of the Coastal Adaption Study to review issues of sea level rise in light of actions over the last 7-8 years.
	Vehicle and Dog access to beaches and the coast	Council has considered both issues via reports to Council in 2021.
	Potential for tourism events and festivals e.g. Migratory     Shorebird Festival	While the potential benefits of events and festivals is recognised in the draft Strategy staff and consultants will further review

Respondent	Key Issues	Initial Council Staff Response
	Discovery Trail	Council did apply for grant funding to undertake the development of a Trails Strategy in 2021 which was unsuccessful. The development of a trails strategy is still a priority that will proceed when funding is available.
Michael Bloch	Requested further clarification on statement 'improve community and visitor facilities'	The Tourism and Economic Development Strategy is a higher level document that identifies key themes and initiatives with more detail to follow as specific actions are further planned and then implemented.
	<ul> <li>Increased likelihood of cars speeding and now burnouts along esplanade if sealed? Suggested speed bumps/traffic calming along Esplanade</li> </ul>	Sealing of Thompsons Beach Esplanade can be considered as part of Council's Infrastructure and Asset Management Plan (IAMP). Any design to seal the road would include consideration of speed and safety features in the design process.
	Vehicles on Thompsons Beach should be prohibited/banned	The mechanisms for Council to consider a change to beach access for vehicles was outlined via a Council report in July 2021.
Northern Adelaide Plains Food Cluster(Jamie Koch)	Place Branding & Marketing	The need for branding is recognised in the draft Strategy.
	High level strategic view of where the NAIS water scheme could be extended to	Expansion of the NAIS water scheme is an issue that has been brought to the attention of Council on a number of occasions and Council staff are involved in ongoing discussions with growers, stakeholder interest groups, and SA Water around this issue.

Respondent	ndent Key Issues Initial Council Staff Response	
	Suggestion to look into hydroponically grown crops – could be something APC looks into.	Noted could be explored in Draft Strategy
	Promote green waste and compost initiatives that target broad acre and horticulture.	Noted
	Potential for plastic recycling facilities in APC	Noted – consider inclusion in Strategy
Potential for plastic recycling facilities in APC  Parts of the Strategy incomplete in regards to hors husbandry, equestrian and related activities  Current policy and legislative framework for land usubdivision in rural living areas is limiting Council a potential for expansion of the horse industry.  Effect of the PDI act? What are the outcomes for reliving zones  Propose that Council support investigation of legis and policy reforms to unlock economic opportunity associated with horse keeping in rural living zones		Noted - Council is preparing a Horse Management Discussion paper to outline specific issues and opportunities associated with the Equine Industry. The value of the horse industry is recognised by the Strategy.  Much of this submission relates to issues associated with the Environmental Food Production Area (EFPA) and planning policy within the Planning and Design Code some of which was recognised by Council in its submission to the State Planning Commission on the review of the EFPA.  The specific planning and land division issues associated with the EFPA are outside the ability of the TEDS to address and are better addressed as part of a review of the Planning and Design Code as it relates to Adelaide Plains Council.

Respondent	Key Issues	Initial Council Staff Response
		Such a review will be considered as part of annual business planning for 2022/23 and 2023/24.
Jamie Koch (CKW Property)	Lack of water to the Carslake Road area is preventing areas of economic growth. Suggested working with local and state government to address these issues.	Noted – issue of water supply, and other services/infrastructure, to the Carslake Road Employment precinct addressed in Strategy
Henri Mueller (Regional Planning Directions) on behalf of Azzuro and Meaney families	<ul> <li>Employment Zone on Meaney Road is currently affected by road access issues making the zone not suitable</li> <li>Subject land (adjacent Meaney Road) would be more suitable as commercial/retail</li> <li>Not in support of crown land being unlocked for use by private sector</li> <li>Clients opposed to use of community land by private sector</li> <li>Consider the use of the Azzuro/Meany family land as a retail/shopping precinct makes more sense</li> </ul>	The Employment Zone within the Planning and Design Code envisages a broad range of land uses including; Consulting room, Indoor recreation facility, Light industry, Motor repair station Office, Place of worship, Research facility Retail fuel outlet, Service trade premises, Shop Store, Telecommunications facility, Training facility, Warehouse.  The SA planning system allows for amendments to the SA Planning and Design Code and the zoning of land to be initiated by private landowners.  Noted — as discussion by Council around facilitating the development of a range of activities on Crown Land in Two Wells has predominately been undertaken 'in confidence' there is limited information that can be provided at this time. What has been made public by Council is that any development of Crown Land in Two Wells would likely be for a mix of land uses to support retail, commercial and community

Respondent	Key Issues	Initial Council Staff Response
		land uses consistent with the land use zoning contained in the Planning and Design Code.
		Note that the submission is advocating for retail development to occur on private land outside the Two Wells town centre, while Council has consistently taken the position that major retail, commercial and community activities should be focused within the Two Wells Town Centre.
		It is recommended that further discussion occurs with the planning consultant representing land owners around the suitability or otherwise of the Employment Zone located adjacent Mallala Road.

	Adelaide	15.5	Dog and Cat Management Plan Update January 2022	
	Plains Council	Departme	ent:	Development and Community
X	Council	Report Au	ıthor:	Manager Regulatory
Date:	31 January 2022	Documen	t Ref:	D22/2879

#### Purpose

To provide Council with an update on the Dog and Cat Management Plan (the Plan) review process.

# **Background**

Section 26A of the *Dog and Cat Management Act 1995* (the Act) requires all councils to develop a plan of management relating to dogs and cats within their area.

Council members were invited to provide feedback to inform the preparation of a draft Plan at the 24 May 2021 ordinary meeting.

The draft Plan was then finalised by staff and forwarded to the Dog and Cat Management Board (the Board) for comment and approval as required under the Act. A formal response was provided in September 2021, approving the Plan for a period of five years, from 17 December 2021 (subject to Council's endorsement).

In October 2021 Council reviewed the Plan approved by the Board, prior to making the document available for public comment in accordance with Council's *Public Consultation Policy* (subject to clarification regarding de-sexing). A report to Council following completion of the public consultation process was also requested at the 25 October 2021 meeting.

#### Discussion

Public consultation was undertaken from 10 November to 2 December 2021, with a notice placed in two local newspapers. The draft Plan was available for review via:

- Council website
- Hard copy at the Mallala and Two Wells Council offices
- Direct communication with relevant stakeholders

The consultation enabled the community and stakeholder groups with an interest in dog and cat management to understand the purpose of the Plan, Council's role in dog and cat management, and subsequently an opportunity to provide local input to inform the actions in the Plan.

A total of four (4) submissions were received, with issues raised including animal welfare, cat management and associated by laws, breeder requirements, dogs off leash and community education (including installation of appropriate signage).

Staff have now reviewed the submissions, amended the draft Plan accordingly, and forwarded the revised document to the Dog and Cat Management Board for further review and approval.

When approved by the Board, the Plan, and public consultation submissions received, will be presented to Council.

# Summary

Following public consultation, the draft Plan has been amended and forwarded to the Dog and Cat Management Board for further review and approval. When approval is received the Plan will be presented to Council for final endorsement.

# **RECOMMENDATION**

"that Council, having considered Item 15.5 – *Dog and Cat Management Plan Update January 2022*, dated 31 January 2022, receives and notes the report."

#### Attachments

Nil

## References

# Legislation

Dog and Cat Management Act 1995

# Council Policies/Plans

**Public Consultation Policy** 

		15.6	Library and Community Services Report  - October to December 2021	
	Adelaide Plains Council	Department:		Development and Community
X	Council	Report Au	ıthor:	Manager Library and Community
Date:	31 January 2022	Documen	t Ref:	D22/2117

# <u>Purpose</u>

To provide an update about the various events and programs developed and implemented by the Library and Community Services team during the months of October to December 2021.

# Discussion

Listed below are the events and programs that have been held since 1 October 2021 through to 31 December 2021.

# Summer Reading Club (SRC) 2022

The Adelaide Plains Library is running the national *Summer Reading Club* program which aims to encourage children and young people (up to 17 years of age) to enjoy reading, as well as patronizing their local library service.

To be awarded a book prize, children are required to read a minimum of ten books of their choice over the January holidays and submit their log book to either the Two Wells or Mallala Library when the school term recommences. In past years, the children who have successfully completed the program are invited to attend a party where the Mayor presents each avid reader with their book prize and certificate.

However, last year due to COVID-19 the 'party' was cancelled and instead the children collected their awarded book and certificate with a voucher for them to redeem a cake of their choice at the Two Wells Bakery. It is hoped that a socially distanced party can be held outside in the Village Green this year, but a decision on this proposed event usually held in late February/early March will be made in the forthcoming weeks.



Above - Summer Reading Club flyer

#### Adelaide Plains Library Facebook Page

The Library's facebook page continues to promote library events and services, as well as providing informative posts from the District's history. The number of people following our facebook page continues to grow with just over 750 people 'following' our posts at the end of December 2021.

Below are some of our popular posts. As usual posts from APC's past are always well received.





Table 1 - Library Facdbook statistics

Library Facebook Activity	April- June 2020	July- Sept 2020	Oct- Dec 2020	Jan- Mar 2021	April- June 2021	July- Sept 2021	Oct- Dec 2021
Total number of posts	172 (57)	106 (35)	135 (45)	98 (32)	110 (37)	130 (43)	103 (34)
Total post views	37,807 12,602	22,303 7,434	32,966 10,988	47,854 15,951	25,846 <i>8,615</i>	86,944 28,944	19,332 <i>6,444</i>

(Monthly average in ITALICS)

The above table depicts Facebook statistics for the last 18 months. As to be expected, facebook viewings can fluctuate.

#### Forthcoming Library and Community events – January to March 2022

Below is a list of events and programs staff are currently working on.

#### Australia Day – Wednesday 26 January 2022

Council's Australia Day celebrations were held at the Two Wells Oval on Wednesday morning, 26 January 2022. A cooked breakfast was prepared by the Two Wells Cricket Club, which was sponsored by Council and served from 8.00 am. Mayor Wasley commenced the formalities at 9.00 am and introduced our Australia Day Ambassador, retired SA Police Superintendent and football umpire, Mr Barry Lewis. The recipients of the 2022 Australia Day Awards were then formally acknowledged.

• Citizen of the Year – Mr Allan Parker

- Young Citizen of the Year Ms Chloe Sharpe
- Community Group of the Year Two Wells Regional Action Team
- Community Project of the Year Dublin Cricket Club

Lastly, three Adelaide Plains Council residents were conferred as Australian citizens. After the proceedings a 'friendly' rival CFS cricket match was played. Staff implemented a COVID-19 safe plan on the day.



#### **Outdoor Cinemas**

The ever popular Outdoor Cinemas will be returning in 2022. On Friday 4 March 2022 "The War with Grandpa" will be shown at the Two Wells Oval and a fortnight later "Think like a dog" will be featured at the Dublin Oval. These events are aimed to entertain all members of the family and raise funds for the respective Cricket Clubs who run the canteen on the night.



#### "Being Digital" Sessions

The State Government of South Australia has quarantined \$1 million dollars this financial year from its commitment to the state's public libraries' operational budget of \$20.7 million dollars. All public libraries are required to plan and run formal adult digital literacy programs, with support from Public Library Services (PLS). Adelaide Plains Council has been allocated \$3,730 (GST free) to assist staff with the provision of this mandatory program.

Adelaide Plains Library has previously offered the "Tech Savvy for Seniors" program which was well received by our older residents. Classes based on the identified needs of our residents should commence in March 2022.

#### RECOMMENDATION

"that Council, having considered Item 15.6 – Library and Community Services – Report – October to December 2021, dated 31 January 2022, receives and notes the report."

#### **Attachments**

Nil

#### References

**Legislation** 

Libraries Act 1982

Council Policies/Plans

Strategic Plan 2021-2024

	15.7	Projects Expected to be Carry Over to 2022/2023 Financial Year		
Adelaide Plains Council	Departme	ent:	Finance and Business	
Council	Report Author:		General Manager – Finance and Business	
Date: 31 January 2022	Documen	t Ref:	D22/1523	

#### **OVERVIEW**

#### **Purpose**

The purpose of this report is to provide an update to the Council in relation to two (2) operating project that was earmarked for completion by 30 June 2022 but potentially would not be completed as planned.

#### **Background**

**Policy Position** 

Council's *Budget Management Policy*, reviewed by Council's Audit Committee, and subsequently reviewed and adopted by the Council on 24 February 2020, provides as follows:

# 3.4 Guidelines in relation to the carry forward of expenditure authority associated with projects included in the budget for the previous financial year.

Funding approval for budgeted activity not completed at the end of any budget year is forfeited unless approval to carry-over the activity and associated budget allocation is granted by Council.

While there may be one-off exceptions, operating activity budgeted for but not expended in a year generally should not be carried forward to the following year. Identifiable projects that will not commence in the year that they have been budgeted for should be re-evaluated and where warranted included in the budget for the following year at the time of its adoption. Similarly capital projects that have not commenced in one year should be considered against other competing priorities in determining the content of the budget for the following year rather than treated separately as 'carried forwards'.

The scope and funding requirements of capital projects and major operating-type activities that are committed or underway but not completed at the end of one-financial year needs to be reviewed and the projects/activities considered for carrying forward as soon as practicable in the relevant financial year.

Any request for carrying forward activity needs to clearly highlight whether the scope of each activity item and its associated funding quantum is proposed to be varied from that previously approved and if so the reasons for same. Any impact on the achievement of the targets for a

financial indicator established in Council's original budget for the current year also should be identified.

#### Discussion

Table 1 below shows the summary of two (2) project that could potentially be carry over to the 2022/2023 Financial Year. Final value of the carry over amounts would be confirmed following the finalisation of the 2021/2022 Financial Year accounts.

Table 1: Projects Expected to be carry over to 2022/2023 Financial Year

Project Name	Amount budgeted in 2021/2022 (\$)	Comment
Installation of single lane roundabout in Two Wells	500,000	Department for Infrastructure and Transport is negotiating land acquisition required to begin the project. This could be a short or very drawn out process. \$439,500 is funded under Heavy Vehicle Safety and Productivity Program.
Local Roads and Community Infrastructure Program Round 3	690,918	Council is yet to decide on allocate funding. As per funding guidelines, should be completed by 30 June 2023.

#### Conclusion

In accordance with Council's *Budget Management Policy*, projects committed or underway but not completed must be reviewed and considered for carrying forward as soon as practicable in the relevant financial year. It is therefore anticipated that a report in relation to projects committed or underway but not yet completed will be presented to the Ordinary Council Meeting in July 2022.

#### RECOMMENDATION

"that Council, having considered Item 15.7 – Projects Expected to be Carry Over to 2022/2023 Financial Year, dated 31 January 2022, receives and notes the report."

#### Attachments

Nil

#### References

#### Council Policies/Plans

**Budget Management Policy** 

2021/2022 Annual Business Plan and Budget

2021/2022 First Budget Revision



### 21.1 Confidential Item

## 31 January 2022

# 21.1 Crown Land, Two Wells – January 2022

Ordinary Council Meeting 331 of 361 31 January 2022

#### "that:

- Pursuant to section 90(2) of the Local Government Act 1999, Council orders that all members
  of the public, except Chief Executive Officer, General Manager Governance and Executive
  Office, General Manager Finance and Business, General Manager Infrastructure and
  Environment, General Manager Development and Community, Manager Governance and
  Administration, Administration and Executive Support Officer/Minute Taker, Information
  Technology Support Officer and Mr Sean Keenihan of Norman Waterhouse Lawyers be
  excluded from attendance at the meeting of Council for Agenda Item 21.1 Crown Land,
  Two Wells January 2022
- Council is satisfied that pursuant to section 90(3)(b) and 90(3)(h) of the Local Government Act 1999, Item 21.1 – Crown Land, Two Wells – January 2022 concerns:
  - a. commercial information the disclosure of which could reasonably be expected to confer a commercial advantage on a person with whom the council is conducting business, or to prejudice the commercial position of Council, being information relating to ongoing negotiations and would on balance be contrary to the public interest and
  - b. legal advice, being a verbal briefing by Mr Sean Keenihan, Chair, Norman Waterhouse Lawyers in relation to the matter of Crown Land at Two Wells
- 3. Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."

"that Council, having considered the matter of Item 21.1 – Crown Land, Two Wells – January 2022 in confidence under sections 90(2) and 90(3)(b) of the Local Government Act 1999, resolves that:

- The report, Attachment 1, Attachment 2 and the minutes of the meeting pertaining to Item 21.1 – Crown Land, Two Wells remain confidential and not available for public inspection until further order of the Council, except such disclosure as the Chief Executive Officer determines necessary or appropriate for the purpose of furthering the discussions or actions contemplated;
- 2. Pursuant to section 91(9)(a) of the *Local Government Act 1999*, the confidentiality of the matter will be reviewed every 12 months; and
- 3. Pursuant to section 91(9)(c) of the *Local Government Act 1999*, the Committee delegates the power to revoke this confidentiality order to the Chief Executive Officer."



### 21.2 Confidential Item

# **31 January 2022**

21.2 Options for Management of the Parham Camping Reserve

Ordinary Council Meeting 344 of 361 31 January 2022

#### "that:

- Pursuant to section 90(2) of the Local Government Act 1999, Council orders that all members of the public, except Chief Executive Officer, General Manager Governance and Executive Office, General Manager Finance and Business, General Manager Infrastructure and Environment, General Manager Development and Community, Manager Governance and Administration, Administration and Executive Support Officer/Minute Taker and Information Technology Support Officer be excluded from attendance at the meeting of Council for Agenda Item 21.2 Options for Management of the Parham Camping Reserve
- 2. Council is satisfied that pursuant to section 90(3)(b) of the Local Government Act 1999, 21.2 Options for Management of the Parham Camping Reserve 2022 concerns commercial information the disclosure of which could reasonably be expected to prejudice the commercial position of Council, being information relating to options for management of the Parham Camping Reserve and would on balance be contrary to the public interest and
- 3. Council is satisfied that the principle that Council meetings should be conducted in a place open to the public has been outweighed by the need to keep the information, matter and discussion confidential."

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"that Council, having considered the matter of Item 21.2 – Options for Management of the Parham Camping Reserve in confidence under sections 90(2) and 90(3)(b) of the Local Government Act 1999, resolves that:

- The report and the minutes of the meeting pertaining to Item 21.2 Options for Management of the Parham Camping Reserve remain confidential and not available for public inspection until further order of the Council, except such disclosure as the Chief Executive Officer determines necessary or appropriate for the purpose of furthering the discussions or actions contemplated;
- 2. Pursuant to section 91(9)(a) of the *Local Government Act 1999*, the confidentiality of the matter will be reviewed every 12 months; and
- 3. Pursuant to section 91(9)(c) of the *Local Government Act 1999*, the Committee delegates the power to revoke this confidentiality order to the Chief Executive Officer."